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**Before the  
Tennessee Public Utility  
Commission**

**Docket No. 24-00036**

**2024 Annual ARM Filing**

**Direct Testimony  
of  
Keith Goley**

**On Behalf Of  
Piedmont Natural Gas Company, Inc.**



**May 20, 2024**

1 **Q. Mr. Goley, please state your name and business address.**

2 A. My name is Keith Goley. My business address is 525 S. Tryon Street,  
3 Charlotte, North Carolina.

4 **Q. By whom and in what capacity are you employed?**

5 A. I am a Senior Rates and Regulatory Strategy Analyst for Piedmont  
6 Natural Gas Company, Inc. (“Piedmont” or the “Company”).

7 **Q. Please describe your educational and professional background.**

8 A. I graduated from the University of North Carolina at Charlotte in 2013,  
9 earning a Bachelor’s degree in Political Science and Criminal Justice. I  
10 am currently pursuing a Master of Business Administration degree at  
11 the University of North Carolina at Charlotte. From 2014 to 2018, I was  
12 employed by Moore & Van Allen, PLLC as an Energy Regulatory  
13 Paralegal. From 2018 to 2022, I held the same position at  
14 McGuireWoods, LLP. I joined Piedmont in 2022 in my current role as  
15 a Senior Rates and Regulatory Strategy Analyst.

16 **Q. Have you previously testified before the Tennessee Public Utility**  
17 **Commission (“TPUC” or the “Commission”) or any other**  
18 **regulatory authority?**

19 A. Yes. I presented testimony before this Commission on behalf of  
20 Piedmont in Docket Nos. 22-00130 and 23-00035 (the “2023 Annual  
21 ARM Proceeding”).

22 **Q. What is the purpose of your testimony in this proceeding?**

23 A. My direct testimony will (1) explain the calculation of the revenue

1 requirement adjustments pursuant to the Company's Annual Review  
2 Mechanism Tariff ("ARM") Filing ("2024 Annual ARM Filing") as shown  
3 on ARM Schedule Nos. 1 and 1A; and (2) explain the proposed changes to  
4 the Company's rates associated with these revenue requirement  
5 adjustments.

6 **Q. Do you have any exhibits to your testimony?**

7 A. No, I do not have exhibits to my testimony. However, I will refer to the  
8 Company's ARM Filing Schedules in Attachment No. 1 and  
9 Attachment No. 1A, to the 2024 Annual ARM Filing. I will also refer  
10 to the proposed rate adjustments shown in certain ARM Filing  
11 Schedules, as well as in Attachment No. 5 and Attachment No. 5A to  
12 the 2024 Annual ARM Filing.

13 **Q. What is the basis for the revenue requirement adjustments in the**  
14 **2024 Annual ARM Filing?**

15 A. The 2024 Annual ARM Filing utilizes calendar year 2023 as the  
16 Historic Base Period ("HBP") for the two revenue requirement  
17 adjustments and associated tariff rate changes. These two revenue  
18 requirement adjustments are defined in Section I of the Company's  
19 Commission-approved Service Schedule No. 318 ("ARM Tariff") as:

- 20 • the HBP Revenue Requirement Deficiency (Sufficiency), and
- 21 • the Annual Base Rate Reset Revenue Requirement Deficiency
- 22 (Sufficiency).

1 Section II of the ARM Tariff delineates the method for calculating the  
2 HBP Revenue Requirement Deficiency (Sufficiency) associated with  
3 the HBP Reconciliation and the resultant change to the Company's  
4 ARM Rider Rates. Section III of the ARM Tariff delineates the method  
5 for computing the Annual Base Rate Reset Revenue Requirement  
6 Deficiency (Sufficiency) and the resultant change to the Company's  
7 Base Margin Rates (which were reset in the 2023 Annual ARM  
8 proceeding). My direct testimony, in conjunction with the pre-filed  
9 direct testimony of Piedmont witness Misty Lyons, explains how the  
10 Company adhered to the requirements of the ARM Tariff in computing  
11 these two revenue requirement adjustments and proposed rates for the  
12 2024 Annual ARM Filing.

13 **Q. Does Piedmont propose any revisions to the ARM tariff in this**  
14 **proceeding?**

15 A. Yes. Piedmont witness Pia Powers discusses the proposed revisions to  
16 the ARM tariff in her direct testimony.

17 **Q. Do the proposed ARM tariff revisions change the method for**  
18 **computing the HBP Revenue Requirement Deficiency (Sufficiency)**  
19 **or Annual Base Rate Reset Revenue Requirement Deficiency**  
20 **(Sufficiency)?**

21 A. No, the ARM tariff revisions proposed in this proceeding do not alter  
22 the methodology for calculating these revenue requirement adjustments.  
23 However, the proposed ARM Tariff revisions will change how the

1 Company calculates some components of the revenue requirements.

2 **Q. Will the proposed tariff revisions impact the revenues and rate**  
3 **design discussed in your testimony?**

4 A. Yes. Piedmont has included Proposed Modified ARM Schedule Nos.  
5 24, 25, 26, and 28 in Attachment No. 1A to this filing to present rates  
6 and revenues using the methodology resulting from the tariff revisions  
7 proposed in this proceeding.

8 **Q. Please summarize the results of the HBP Reconciliation for the 2024**  
9 **Annual ARM Filing, incorporating the impacts of the tariff**  
10 **revisions proposed in this proceeding.**

11 A. Column [A] in Proposed Modified ARM Schedule No. 1 shows the HBP  
12 Reconciliation and its resultant \$13,492,350 HBP Revenue  
13 Requirement Deficiency. Piedmont experienced a 6.18% Earned Rate  
14 of Return for its Tennessee jurisdictional operations during the HBP,  
15 given its Rate Base of \$1,167,427,975, which is the average rate base  
16 over the 13 months ending December 31, 2023, and its Net Operating  
17 Income for Return during the HBP of \$72,167,481. The computed Fair  
18 Rate of Return pursuant to the ARM Tariff for the HBP Reconciliation  
19 is 7.04%, which incorporates the 9.80% Return on Equity authorized by  
20 the Commission in Piedmont's last general rate case proceeding in 2020  
21 in Docket No. 20-00086, along with the 13-month average capital  
22 structure and component debt cost rates during the HBP. The difference  
23 between the 6.18% Earned Rate of Return and the 7.04% Fair Rate of

1 Return for the HBP Reconciliation is 86 basis points, which equates to  
2 a \$9,985,938 Net Operating Income Deficiency. When grossed-up for  
3 taxes and the other components of the gross revenue conversion factor  
4 (each of which are delineated on Proposed Modified ARM Schedule  
5 No. 11), this \$9,985,938 Net Operating Income Deficiency comports  
6 with an HBP Revenue Requirement Deficiency of \$13,492,350.

7 **Q. Please summarize the results of the Annual Base Rate Reset for this**  
8 **2024 Annual ARM Filing, incorporating the impacts of the tariff**  
9 **revisions proposed in this proceeding.**

10 A. Column [B] in Proposed Modified ARM Schedule No. 1 shows the  
11 Annual Base Rate Reset calculation and its resultant \$10,794,329  
12 Revenue Requirement Deficiency. The Rate Base utilized for the  
13 Annual Base Proposed Modified ARM Rate Base Reset calculation is  
14 \$1,250,354,721. The Net Operating Income for Return for the Annual  
15 Base Rate Reset is \$80,423,796. The quotient of these yields a 6.43%  
16 Earned Rate of Return, whereas the computed Fair Rate of Return is  
17 7.07%, which incorporates the 9.80% Return on Equity authorized by  
18 the Commission in Piedmont's last general rate case along with the  
19 capital structure and component debt cost rates at the end of the HBP  
20 (i.e., at December 31, 2023). The difference between the 6.42% Earned  
21 Rate of Return and the 7.07% Fair Rate of Return for the Annual Base  
22 Rate Reset is 65 basis points, otherwise expressed as a \$7,989,082 Net  
23 Operating Income Deficiency. When grossed-up for taxes and the other

1 components of the gross revenue conversion factor (each of which are  
2 delineated on Proposed Modified ARM Schedule No. 11), this  
3 \$7,989,082 Net Operating Income Deficiency results in an Annual Base  
4 Rate Reset Revenue Requirement Deficiency of \$10,794,329.

5 **Q. Do the tariff revisions proposed in this proceeding impact how**  
6 **Piedmont will recover the HBP Revenue Requirement Deficiency?**

7 A. No, the tariff revisions will not affect how Piedmont will recover the  
8 HBP Revenue Requirement Deficiency. Through its 2024 Annual  
9 ARM Filing, Piedmont proposes to recover the HBP Revenue  
10 Requirement Deficiency, plus applicable Carrying Costs as prescribed  
11 by the ARM Tariff, through the establishment of proposed ARM Rider  
12 Rates. When adjusted for Carrying Costs, utilizing the Net of Tax  
13 Overall Cost of Capital rate for the HBP, the total amount to be collected  
14 from customers through the new ARM Rider Rates is \$14,579,936, as  
15 delineated on Proposed Modified ARM Schedule No. 12.

16 **Q. How will the proposed tariff revisions impact the allocation of the**  
17 **Annual Base Rate Reset Revenue Requirement Deficiency?**

18 A. To allocate the \$14,579,936 among the Applicable Rate Schedules, the  
19 Company used the same margin apportionment percentages by  
20 customer class that it used to establish the Base Margin Rates in the  
21 Annual Base Rate Reset. The Company then computed the ARM Rider  
22 Rates for each customer class by dividing the margin apportioned to  
23 each customer class by the respective billing determinants used in the

1 computation of the Gas Sales and Transportation Revenues under the  
2 Annual Base Rate Reset. Proposed Modified ARM Schedule No. 26.5  
3 shows the detailed derivation of the ARM Rider Rides.

4 **Q. What rate design is Piedmont proposing for the Annual Base Rate**  
5 **Reset?**

6 A. Piedmont is proposing the same overall rate design, which includes  
7 fixed monthly charges, demand charges, and volumetric rates, for each  
8 rate schedule, including step rates for Large General Service, which  
9 underlies its existing rates. This is the same rate design methodology  
10 that the TPUC approved in Piedmont's last general rate case proceeding.

11 **Q. How did Piedmont determine its approach to the rate design for the**  
12 **Annual Base Rate Reset?**

13 A. Piedmont's main objectives are to design rates that compensate the  
14 utility for the cost of the services that it provides to all customer classes,  
15 provide the Company with a reasonable rate of return, reflect market  
16 conditions and send the correct market signals, and which remain  
17 consistent with the existing rate structure. In evaluating its approach  
18 and allocating the proposed rate increase, however, the Company also  
19 took pains to avoid disproportionately or unfairly burdening one class  
20 of customers versus another, i.e., cross subsidization. Generally, the  
21 Company seeks to mitigate cross subsidization by gradually and  
22 simultaneously moving each customer class toward parity with the  
23 overall jurisdictional rate of return to avoid customer bill volatility.



**Q. Did the Company perform an Allocated Cost of Service Study showing the impacts of the proposed ARM tariff revisions?**

A. Yes, Piedmont performed an Allocated Cost of Service Study (“ACOSS”) as shown in Proposed Modified ARM Schedule No. 26A. The study generally shows that for the Annual Base Rate Reset at existing billing rates, Piedmont’s residential class rate schedule rate of return is below the overall system rate of return of 6.43% for the Annual Base Rate Reset at existing rates, while – with the exception of Rate Schedule 310 – Resale Service<sup>1</sup> – the remaining customer classes are above the overall system rate of return. Table 1 below summarizes the results.

**Table 1**

Rate Schedule	Description	Annual Base Rate Reset Existing Rates		Annual Base Rate Reset Proposed Rates	
		ROR	ROR Index	ROR	ROR Index
301	Residential Service	3.41%	0.53	3.91%	0.55
302	Small General Service	12.85%	2.00	13.81%	1.95
352	Medium General Service	16.48%	2.56	17.54%	2.48
303	Large General Sales Service Firm	11.65%	1.81	12.43%	1.76
313	Large General Transportation Service Firm	17.58%	2.73	18.64%	2.64
303/313	Large General Service Firm Combined	15.09%	2.35	16.03%	2.27
304	Large General Sales Service Interruptible	40.99%	6.37	43.51%	6.15
314	Large General Transportation Service Interruptible	13.44%	2.09	14.32%	2.02
304/314	Large General Service Interruptible Combined	13.55%	2.11	13.55%	1.92
303/313/304/314	Large General Service Combined	14.42%	2.24	15.33%	2.17
310	Resale Service	0.00%	-	0.00%	-
<b>Overall System Rate of Return</b>		<b>6.43%</b>	1.00	<b>7.07%</b>	1.00

<sup>1</sup> As of February 2023, Piedmont no longer has active customers under Rate Schedule 310 – Resale Service.

1 **Q. Based on Piedmont's rate design objectives and the results of the**  
2 **ACOSS, how does the Company propose to allocate the \$10,794,329**  
3 **for the Annual Base Rate Reset Revenue Requirement Deficiency?**

4 A. As shown in Proposed Modified ARM Schedule No. 26 and with the  
5 exception of Rate Schedule 310, Piedmont proposes to allocate the  
6 margin revenue increase of \$10,794,329 evenly across all applicable  
7 Rate Schedules such that the margin revenue percentage increase is the  
8 same for all the customer classes. This approach aligns with Piedmont's  
9 rate design objectives and a gradual move toward parity.

10 **Q. Did the Company also calculate the HBP and Annual Base Rate**  
11 **Reset revenue requirements using the ARM tariff as approved in**  
12 **Docket No. 21-00135?**

13 A. Yes. The calculation of the HBP Revenue Requirement Deficiency and  
14 the Annual Base Rate Reset Revenue Requirement Deficiency using the  
15 ARM Tariff, as approved in Docket No. 21-00135, can be found in  
16 Attachment No. 1 of the 2024 Annual ARM Filing.

17 **Q. What were the results of the HBP Reconciliation under the existing**  
18 **ARM Tariff?**

19 A. The calculation under the existing ARM Tariff results in a Net  
20 Operating Income Deficiency of \$10,377,353. When grossed-up for  
21 taxes and the other components of the gross revenue conversion factor  
22 (each of which are delineated on ARM Schedule No. 11 utilizing the  
23 methodology required pursuant to the ARM Tariff), this \$10,377,353

1 Net Operating Income Deficiency comports with an HBP Revenue  
2 Requirement Deficiency of \$13,588,147.

3 **Q. Please summarize the results of the Annual Base Rate Reset for this**  
4 **2024 Annual ARM Filing, using the existing ARM Tariff.**

5 A. The calculation under the existing ARM Tariff results in a Net  
6 Operating Income Deficiency \$8,297,835. When grossed-up for taxes  
7 and the other components of the gross revenue conversion factor (each  
8 of which are delineated on ARM Schedule No. 11), this results in an  
9 Annual Base Rate Reset Revenue Requirement Deficiency of  
10 \$10,865,219.

11 **Q. Did the Company perform an ACOSS using the existing ARM**  
12 **Tariff?**

13 A. Yes. The results of the ACOSS using all methodologies prescribed in  
14 the existing ARM Tariff can be found in ARM Schedule No. 26A, in  
15 Attachment No. 1 of the 2024 Annual ARM Filing. The results of this  
16 study, which can be found in ARM Schedule No. 26A, are similar to the  
17 results of the ACOSS performed under the proposed ARM tariff  
18 revisions.

19 **Q. Does Piedmont seek Commission approval for any other billing**  
20 **components?**

21 A. Yes. Piedmont's Weather Normalization Adjustment ("WNA")  
22 requires a recalculation of the "R" Values, Base Load Factors, Heat  
23 Sensitive Factors, and Normal Heating Degree Days with each Annual

1 ARM Filing or general rate case proceeding. In its 2024 Annual ARM  
2 Filing, the Company proposes to update the WNA components as  
3 shown in Proposed Modified ARM Schedule No. 28. The proposed  
4 Base Load Factors and Heat Sensitive Factors are the same as those used  
5 to perform the normalization adjustment, employing a simple linear  
6 regression analysis methodology, for the Annual Base Rate Reset as  
7 prescribed by the ARM Tariff. The “R” Values reflect the applicable  
8 seasonal proposed Base Margin Rate for the Annual Base Rate Reset  
9 for Rate Schedule 301 – Residential Service, Rate Schedule 302 – Small  
10 General Service, and Rate Schedule 352 – Medium General Service.  
11 Finally, the Normal Heating Degree Day values, as shown in greater  
12 detail on ARM Schedule No. 27, reflect the 30-year average degree days  
13 for the period ended December 31, 2023.

14 **Q. Does the Company propose any changes to the methodology for**  
15 **calculating the WNA components in this proceeding?**

16 A. No.

17 **Q. Is the rate design proposed by Piedmont in its 2024 Annual ARM**  
18 **Filing just and reasonable?**

19 A. Yes. The proposed rate design is incorporated into the Eighty-Eighth  
20 Revised Sheet No. 1, which is included as part of Attachment No. 5A  
21 of Piedmont’s 2024 ARM Filing. This proposed rate design meets  
22 Piedmont’s rate design objectives and will gradually lead to more  
23 equalized rates of return across the customer classes. The rate design

1 also complies with Piedmont's ARM Tariff and is consistent with  
2 previous rate designs approved in prior proceedings before this  
3 Commission.

4 **Q. What does Piedmont specifically request of the Commission in this**  
5 **proceeding?**

6 A. Piedmont respectfully requests three actions from the Commission: (1)  
7 modify the Company's ARM Tariff for certain components used in the  
8 computation of the revenue requirements; (2) authorize the  
9 establishment of updated ARM Rider Rates to recover the computed  
10 \$13.5 million HBP ("Historic Base Period") Revenue Requirement  
11 Deficiency plus carrying costs,<sup>2</sup> based on the Company's proposed  
12 modified ARM Tariff; and (3) increase its existing Base Margin Rates  
13 for the computed \$10.8 million Annual Base Rate Reset Revenue  
14 Requirement Deficiency based on the proposed modified ARM Tariff.

15 **Q. Does this conclude your pre-filed direct testimony?**

16 A. Yes.

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<sup>2</sup> See Proposed Modified ARM Schedule No. 12 provided in Attachment 1A of the Company's 2024 Annual ARM Filing.