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October 23, 2024

### VIA ELECTRONIC FILING

Hon. Herbert H. Hilliard, Chairman c/o Ectory Lawless, Docket Room Manager Tennessee Public Utility Commission 502 Deaderick Street, 4<sup>th</sup> Floor Nashville,Tennessee 37243 TPUC.DocketRoom@tn.gov Electronically Filed in TPUC Docket Room on October 23, 2024 at 3:58 p.m.

RE: Joint Application of Limestone Water Utility Operating Company, LLC and Bridget J. Willhite as Administrator CTA of the Estate of Glenna Newport, for approval of the Acquisition of and to Operate the Newport Resort Water System, and to Transfer or issue a Certificate of Public Convenience and Necessity Docket No. 24-00034

#### Dear Chairman Hilliard:

Enclosed for filing please find the original and four (4) copies of the Direct Testimony with Exhibits for Crystal Giles, Jim Vincent, Bruce Spaulding and Dana Thunquist for North Utility District of Rhea County and on behalf of Rhea County, Tennessee in regard to the above-referenced matter. By copy of this correspondence, I am providing copies of the same by email to all parties in this matter.

Very truly yours,

Carol Ann Barron

#### Enclosures

cc:

TN Public Utilities Commission - Via Email: tpuc.docketroom@tn.gov

Ms. Katherine Barnes – Via Email: <u>Katherine.Barnes@butlersnow.com</u>

Mr. Melvin Malone – Via Email: Melvin.Malone@butlersnow.com

Ms. Victoria B. Glover – Via Email <u>Victoria.glover@ag.tn.gov</u>

Ms. Shilina B. Brown – Via Email: shilina.brown@ag.tn.gov

Ms. Michelle Mairs – Via Email: michelle.mairs@tn.gov

Mr. Cole McCormick-Via Email: cole.mccormick@tn.gov

Ms. Terra Allen – Via Email: terra.allen@ag.tn.gov

Mr. Russ Mitten – Via Email: rmitten@cswrgroup.com

Mr. David Woodsmall – Via Email: dwoodsmall@cswrgroup.com

Ms. Bridget J. Whillhite - Via Email: bridget@wmlawfirm.net

## IN THE TENNESSEE PUBLIC UTILITY COMMISSION AT NASHVILLE, TENNESSEE

IN RE:

JOINT APPLICATION OF LIMESTONE
WATER UTILITY OPERATING COMPANY, LLC
AND BRIDGET J. WHILHITE, AS ADMINISTRATOR
CTA OF THE ESTATE OF GLENNA NEWPORT, FOR
APPROVAL OF THE ACQUISITION OF AND TO
OPERATE THE NEWPORT RESORT WATER SYSTEM,
AND TO TRANSFER OR ISSUE A CERTIFICATE OF
PUBLIC CONVENIENCE AND NECESSITY

**DOCKET NO. 24-00034** 

OF
CRYSTAL GILES

October 21, 2024

Ţ	QI.	PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND OCCUPATION FOR
2		THE RECORD.
3	A1.	My name is Crystal Giles. My business address is North Utility District of Rhea County,
4		23928 Rhea County Highway, Spring City, Tennessee 37381. I have been employed by
5		North Utility District of Rhea County (NUDRC) for six years as the Office Manager.
6	Q2.	PLEASE PROVIDE A SUMMARY OF YOUR DUTIES AS OFFICE MANAGER.
7	A2.	My duties include all matters relating to customer service, bookkeeping, board meeting
8		preparation, compliance with regulations and policy, personnel/payroll, recordkeeping,
9		grant documentation. I work directly with the NUDRC Board, other staff, the Engineer and
10		the Auditor to ensure smooth operations for our customers as well as explore ways to
11		improve the utility district.
12	Q3.	CAN YOU PROVIDE ALL COMMUNICATIONS, DOCUMENTS, AND OTHER
13		MATERIALS THAT NORTH UTILITY DISTRICT OF RHEA COUNTY
14		("NUDRC") HAS RECEIVED FROM LIMESTONE WATER REGARDING THE
15		SALE, OFFER FOR SALE, ACQUISITION, OR STATUS OF THE NEWPORT
16		RESORT WATER SYSTEM ("NRWS")?
17	A1.	Yes. NUDRC has not received any communication from Limestone Water regarding the
18		sale, acquisition, or status of the Newport Resort Water System ("NRWS").
19		NUDRC Board President Villa Edwards did receive a call/voicemail on September 11,
20		2024 from Jamie Shannon, Business Development Assistant, for Central State Water
21		Resources, the parent company of Limestone Water, regarding whether there was any
22		interest in selling the NUDRC system. (Transcription of voice message is attached
23		herewith as Exhibit No. 1)

24	<b>Q</b> 4.	CAN YOU PROVIDE ALL DOCUMENTS, INCLUDING MAPS AND
25		CONTRACTS, RELATED TO THE PROVISION OF WATER SERVICE TO THE
26		TRADEWINDS PROPERTY LOCATED AT 1041 WHITES CREED RD., SPRING
27		CITY, TN, WHICH WAS FORMERLY A CUSTOMER OF NRWS?
28	A4.	Yes. 1) The Water Service Contract signed by Tradewinds Investment Properties d/b/a
29		Whites Creek Campground. (Attached herewith as Exhibit No. 2)
30		2) Engineering Map showing the location of NUDRC's existing lines as well as the
31		placement of the tap for Tradewinds which houses the emergency connection to serve all
32		of NRWS whenever necessary. (Attached herewith as Exhibit No. 3)
33		3) Letter from Bridget Willhite, Administrator for the Estate of Glenna Newport, the
34		current owner of NWRS. (Attached herewith as Exhibit No. 4)
35	Q5.	CAN YOU PROVIDE ALL COMMUNICATIONS, DOCUMENTS, AND OTHER
36		MATERIALS THAT NUDRC HAS RECEIVED FROM THE ESTATE OF
37		GLENNA NEWPORT OR ITS ADMINISTRATOR REGARDING THE SALE,
38		OFFER FOR SALE, ACQUISITION, OR STATUS OF NRWS?
39	A5.	Yes. Bridget Willhite, Administrator for the Estate of Glenna Newport, was in attendance at
40		the regular scheduled board meeting on September 21, 2023, where she addressed the
41		board. The Board decided to schedule a special-called meeting to have our engineer and
42		our attorney present. The meeting was scheduled for October 2, 2023. Mrs. Willhite
43		attended the special-called NUDRC board meeting on October 2, 2023, where she
44		presented NUDRC with a Letter of Intent for their consideration, wherein NUDRC would
45		lease the NRWS water system and distribute the water to NRWS customers through the
46		NRWS system and NUDRC would pay the sum of \$1,500.00 per month to provide water to

4/		NRWS customers through the unreliable NRWS system. The Letter of Intent also included
48		an Option to Purchase, although the Letter of Intent specifically stated that "NRWS is
19		currently under a contract to sell the [NRWS] assets to an undisclosed buyer for a purchase
50		price of \$25,000.00. Further, the Administrator stated that she would actually need to seek
51		approval from the Probate Court to make the sale. These terms were not agreeable to the
52		NUDRC Board who only wanted to make an outright purchase of the assets of NRWS.
53		(Letter of Intent is attached herewith as Exhibit No. 5)
54	Q6.	DID NUDRC SUBSEQUENTLY MAKE AN OFFER TO PURCHASE THE
55		ASSETS OF NRWS? AND IF SO, CAN YOU PROVIDE THE PURCHASE PRICE
56		OFFERED BY NUDRC AND THE DATE OF THE OFFER?
57	A6.	Yes. NUDRC made an offer to purchase the assets of NRWS in a letter dated July 24,
58		2024 to Bridget Willhite, the Administrator for the Estate of Glenna Newport. NUDRC
59		made an offer to purchase Newport Resort Water System for the sum of \$25,000.00.
60		(7-24-24 Letter to Bridget Willhite regarding the Offer to Purchase NRWS is
61		attached herewith as Exhibit No. 6)
62	Q7.	DID NUDRC HAVE A DISCUSSION WITH NRWS REGARDING THE
63		PURCHASE OF THE SYSTEM AFTER THE OFFER DISCUSSED IN A6.
64		ABOVE? IF YES, PROVIDE A NARRATIVE OF THE DISCUSSION AND IF
65		THERE WAS A REVISED PURCHASE PRICE OFFERED?
66	A7.	No. NUDRC did subsequently authorize the sum of up to \$55,000.00 to complete the
67		purchase of NRWS, if necessary. However, the Board learned almost immediately
68		thereafter that no further offer by NUDRC would be considered.
69	08	WHEN AND HOW DID NUDRO LEARN THAT ITS OFFER TO PURCHASE

70		NRWS WAS NOT ACCEPTED?
71	A8.	In a letter dated August 12, 2024, the Administrator for The Estate of Glenna Newport
72		acknowledged receipt of our offer to purchase letter dated 7-24-2024 and further stated
73		that Newport Resort Water System is under contract to be purchased by a third party and
74		TPUC was scheduled to make a final approval on September 9, 2024 and further advised
75		NUDRC to reach out to the TPUC regarding NUDRC's offer to purchase.
76		(Letter dated 8-12-2024 from Administrator attached herewith as Exhibit No. 7)
77	Q9.	WHEN AND HOW DID NUDRC LEARN OF THE JOINT PETITIN OF NRWS
78		AND LIMESTONE FILED WITH THE COMMISSION ABOUT THE SALE OF
79		NRWS?
80	A9.	NUDRC learned that this matter was before the Tennessee Public Utilities Commission
81		through the August 12, 2024 Letter from the Administrator for the Estate of Glenna
82		Newport. (See Exhibit No. 7). Shortly thereafter, staff of NUDRC located the TPUC
83		docket and began to review the documentation with our attorney, who filed the Joint
84		Application of Rhea County, Tennessee and NUDRC's Petition to Intervene in these
85		proceedings on August 29, 2024.
86	Q10.	ARE YOU AWARE OF COMMUNICATIONS, DOCUMENTS OR OTHER
87		MATERIALS THAT THE COUNTY OR NUDRC HAVE RECEIVED FROM
88		NRWS CUSTOMERS REGARDING THE SALE, OFFER FOR SALE,
20		ACQUISITION OR STATUS OF THE NEWS SPECIFICALLY ANY DIDLIC

A10. Yes. A Petition signed by NRWS customers which was electronically filed in the TPUC

SIMILAR PUBLIC MEETINGS REGARDING THIS MATTER?

COMMENTS OR MEETING MINUTES FROM TOWN HALL OR OTHER

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93		Docket room on August 12, 2024, at 8:34am by Rhea County Mayor, Jim Vincent,
94		stating that they [NRWS customers] wish to initiate all necessary steps to allow the
95		assumption of NRWS by NUDRC. Additionally, several NRWS customers came to
96		NUDRC board meetings held September 21, 2023, and October 2, 2023 voicing their
97		concerns about the unreliability of the current system and the great lengths of time it was
98		taking to restore water service through the NRWS system and their desire for NUDRC to
99		immediately purchase NRWS and assume responsibility of the system. I have the Sign-in
100		sheets from the meetings. (Attached herewith as Collective Exhibit No. 8)
101	Q11.	REGARDING NUDRC'S EXISTING CUSTOMER SERVICE, IF NUDRC WERE
102		TO ACQUIRE NRWS, IS THERE A NEARBY OFFICE WHICH NRWS
103		CUSTOMERS CAN VISIT WITH COMPLAINTS, QUESTIONS, MAKE
104		PAYMENTS, ETC?
105	A11.	NUDRC and NRWS share a contiguous border and are in the same geographic location.
106		The NUDRC office is located conveniently located for NUDRC and NRWS customers at
107		23928 Rhea County Highway in Spring City. Normal office hours are Monday-Friday
108		9am-5pm local time. In addition, the Board meets monthly on the 3 <sup>rd</sup> Thursday at 4pm.
109		All are welcome to attend to voice any concerns or to make any inquiries.
110	Q12.	ARE THERE OTHER OPTIONS FOR NRWS CUSTOMERS TO ADDRESS
111		COMPLAINTS OR ISSUES REGARDING WATER SERVICE?
112	A12.	NUDRC board members are appointed by the Rhea County Mayor, who is available
113		Monday through Friday 8:00 A.M. to 4:30 P.M. to hear any concerns water customers
114		may have about how the board members are administering their responsibilities within

115		the district. Additionally, customers can appeal any board decision or water rate concerns
116		to Tennessee Board of Utility Regulations (TBOUR).
117	Q13.	IF THERE IS AN INTERRUPTION TO SERVICE (I.E. PUMP FAILURE, LINE
118		FAILURE, ETC.), HOW QUICKLY CAN NUDRC RESPOND TO AN INCIDENT
119		WITH A NRWS CUSTOMER?
120	A13.	Our procedures are such that NUDRC will dispatch a crew to assess the problem within
121		the hour and begin making the necessary repairs. But please keep in mind that with the
122		requirements from 811 we may not be able to start digging until at least 2 hours later but
123		repairs are first priority and are fixed as soon as possible.
124	Q14.	REFERRING TO NUDRC'S WEBSITE FOR ITS CURRENT RATES
125		(https://nudrc.org/current-rates) IT STATES THAT THE WATER TAP FEE RATES
126		FOR A RESIDENTIAL 3/4" METER-INSTALLED IS \$2,200.00 AND A
127		COMMERCIAL 2" METER-INSTALLED IS \$7,000.00 MINIMUM. IS IT
128		CORRECT THAT NUDRC DID NOT CHARGE NRWS A TAP FEE WHEN IT
129		WAS CONNECTED?
130	A14.	NUDRC did not charge a tap fee to NRWS, however, NUDRC did charge for a
131		commercial 2" meter-installed to Tradewinds Investment Properties as they are the owner
132		of the commercial meter, and Tradewinds Investment Properties is the NUDRC customer,
133		so they paid \$7,000.00 for the connection. (Payment from Tradewinds Investment
134		Properties attached herewith as Exhibit No. 9)
135	015.	REFERRING TO THE NUDRC'S CURRENT RATES ON ITS WEBSITE.
136		SHOULD NUDRC PURCHASE NRWS, DOES NUDRC INTEND TO PROVIDE
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NRWS CUSTOMERS WITH WATER SERVICE AT THE RATES OUTLINED ON

ITS WEBPAGE? IF SO, WHICH RATES WOULD APPLY TO NRWS

**CUSTOMERS?** 

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140 A15. NUDRC will charge NRWS customers the same rates that our current ratepayers have. The
141 rate schedule is \$30/2,000 gallons and \$9.75/1,000 gallons afterward. NUDRC also offers
142 a leak protection service with a 3<sup>rd</sup> party company called Servline (Homeserve) that costs
143 \$1.30 per month. This is automatically opted in for the customer, but they do have the
144 option to opt out.

## A typical bill for 3000 gallons would be as follows:

Base Rate- 2,000 gallons	\$30.00	
1,000 gallons	\$ 9.75	
Servline Leak Protection	\$ 1.30	
Sales Tax	\$ 3.88	
<b>Total Amount Due</b>	\$44.93	

## Q16. WAS NUDRC APPROACHED BY THE ADMINISTRATOR ABOUT AN OFFER

TO BY THE NRWS SYSTEM FOR AN AMOUNT OF \$125,000.00?

148 A16. No. NUDRC has never been give \$125,000.00 as a purchase price for NRWS. We were
149 given the sum of \$25,000.00 and we have offered to purchase NRWS for \$25,000.00, and
150 the NUDRC Board approved a cap of \$55,000.00.

# Q17. THE AGREED ORDER AS TO DIVISION AND SALE OF CERTAIN ESTATE

ASSETS, IN THE CHANCERY COURT FOR RHEA COUNTY, TENNESSEE

153		PROBATE DIVISION, NO. 19-PR-2725, AUGUST 16, 2022, PAGE 5, SECTION
154		III, (NEWPORT RESORT WATER STSTEM), PROVIDES THAT "[T]HE SALES
155		PRICE TO BE OFFERED IS \$125,000(LAND, INVENTORY, EXISTING ACTIVE
156		TAPS)" FOR THE NEWPORT RESORT WATER SYSTEM. HOWEVER, THE
157		SALES AGREEMENT TO LIMESTONE WATER PROVIDES A SALES PRICE
158		OF \$25,000.00. DID NRWS PROVIDE AN EXPLANATION TO NUDRC ABOUT
159		THE DISCREPANCY BETWEEN THE \$125,000.00 REFERRED TO IN THE
160		PROBATE ORDER AND THE \$25,000.00 SALE TO LIMESTONE WATER?
161	A17.	No. NUDRC was never been given an explanation as to the difference in price from the
162		Probate Order and the \$25,000.00 sale to Limestone Water. (Probate Order attached
163		herewith as Exhibit No. 10)
164	Q18.	IS NUDRC AWARE OF ANY COURT ORDER APPROVING OR
165		DISAPPROVING THE SALE, INCLUDING ANY SPECIFIC SALE PRICE, OF
166		THE NRWS SYSTEM?
167	A 1 O	No NUIDDC is not suggested to the state of t
167	A18.	No. NUDRC is not aware of any court order approving or disapproving the sale for any
168		price for the NRWS system.
169	Q19.	DOES THIS CONCLUDE YOUR TESTIMONY?
170	A19.	Yes. However, I reserve the right to supplement my testimony if additional information
171		becomes available.

this matter, and that my testimony herein is true and correct to the best of my information,

knowledge, and belief.

CRISTAL GILES

Office Manager for NUDRC

Commission Expires:

STATE OF TENNESSEE

COUNTY OF RHEA

Personally, appeared before me, the undersigned, a Notary Public in and for said County and State, the within named individual, CRYSTAL GILES, with whom I am personally acquainted (or upon the basis of satisfactory evidence presented to me), who, after being duly sworn, made oath that he/she executed the foregoing for the purposes therein contained.

WITNESS my hand and seal this 21st day of October, 2024.

STATE

NOTAR NOTARY PUBLIC

PUBLIC Ommission