

BEFORE THE TENNESSEE PUBLIC UTILITY COMMISSION

NASHVILLE, TENNESSEE

August 13, 2021

IN RE:)	
)	
APPLICATION OF LIMESTONE WATER UTILITY)	DOCKET NO.
OPERATING COMPANY, LLC FOR AUTHORITY)	21-00059
TO PURCHASE TITLE TO THE ASSETS,)	
PROPERTY, AND REAL ESTATE OF A WATER)	
SYSTEM, CANDLEWOOD LAKES, AND FOR A)	
CERTIFICATE OF PUBLIC CONVENIENCE AND)	
NECESSITY)	

ORDER GRANTING THE PETITION TO INTERVENE FILED BY THE
CONSUMER ADVOCATE

This matter is before the Hearing Officer of the Tennessee Public Utility Commission (“Commission” or “TPUC”) to consider the *Petition to Intervene* filed by the Consumer Advocate Unit in the Financial Division of the Office of the Tennessee Attorney General (“Consumer Advocate”) on July 23, 2021.

CONSUMER ADVOCATE’S *PETITION TO INTERVENE*

On May 20, 2021, Limestone Water Utility Operating Company, Inc. (“Limestone”) filed its *Application of Limestone Water Utility Operating Company, LLC, for Authority to Purchase Title to the Assets, Property and Real Estate of a Water System and for a Certificate of Public Convenience and Necessity* (“*Application*”).

On July 23, 2021, the Consumer Advocate filed a *Petition to Intervene* seeking to intervene in the docket pursuant to Tenn. Code Ann. § 65-4-118, which qualifies the Consumer Advocate to represent the interests of Tennessee consumers of public utility services in proceedings before the Commission. The Consumer Advocate maintains that:

The interests of consumers in the transfer of authority to provide utility services from Candlewood Lakes POA to Central States, Limestone, and CSWR may be affected by determinations and orders made by the Commission with respect to its interpretation, application, and implementation of Tenn. Code Ann. § 65-4-113 and other relevant statutory and regulatory provisions. Such interests include, but are not limited to: a determination by the Commission of whether the current rates are just and reasonable; clarification of the water system's non-compliance with TDEC statutes and regulations; the impact of improvements and capital investments on the rates of the Candlewood Lakes POA consumers; the affiliate relationship of Limestone, Central States, and CSWR; the overall cost and benefits to consumers from the transfer; and the assessment of the suitability, the financial responsibility, and technical capability of both Limestone and CSWR to operate the Candlewood Lakes POA's water system.¹

Further, the Consumer Advocate asserts that only by participating in this docket can it adequately represent the interests of Tennessee consumers.² Limestone did not oppose the Consumer Advocate's *Petition to Intervene*.

FINDINGS & CONCLUSIONS

Tenn. Code Ann. § 4-5-310 establishes the following criteria for granting petitions to intervene:

(a) The administrative judge or hearing officer shall grant one (1) or more petitions for intervention if:

(1) The petition is submitted in writing to the administrative judge or hearing officer, with copies mailed to all parties named in the notice of the hearing, at least seven (7) days before the hearing;

(2) The petition states facts demonstrating that the petitioner's legal rights, duties, privileges, immunities or other legal interest may be determined in the proceeding or that the petitioner qualifies as an intervenor under any provision of law; and

(3) The administrative judge or hearing officer determines that the interests of justice and the orderly and prompt conduct of the proceedings shall not be impaired by allowing the intervention.

¹ *Petition to Intervene*, pp. 5-6 (July 23, 2021).

² *Id.*

(b) The agency may grant one (1) or more petitions for intervention at any time, upon determining that the intervention sought is in the interests of justice and shall not impair the orderly and prompt conduct of the proceedings.³

Although it is not an automatic or absolute right to participate in proceedings before the Commission, Tenn. Code Ann. § 65-4-118(b)(1) provides a general basis for the qualification of the Consumer Advocate to be permitted to intervene as a party to represent the interests of Tennessee public utility consumers. It provides as follows:

The consumer advocate division has the duty and authority to represent the interests of Tennessee consumers of public utilities services. The division may, with the approval of the attorney general and reporter, participate or intervene as a party in any matter or proceeding before the commission or any other administrative, legislative or judicial body and initiate such proceeding, in accordance with the Uniform Administrative Procedures Act, compiled in title 4, chapter 5, and the rules of the commission.⁴

Granting Limestone's *Application* will result in a change of service provider for Candlewood HOA's customers. Also, while Limestone stated the rates will initially remain the same, those rates have not been reviewed by the Commission, and Limestone will probably seek an increase in the future to cover needed capital investment. For the forgoing reasons, the Hearing Officer finds there is a sufficient factual basis to find that the legal rights or interests held by those consumers may be determined in this proceeding.

THEREFORE, upon due consideration, the Hearing Officer concludes that the legal rights, duties, privileges, immunities or other legal interest of Tennessee consumers may be determined in this proceeding. Further, the Hearing Officer finds that the Consumer Advocate qualifies under law as an intervenor for the purpose of representing those consumer interests, there is no opposition to its intervention, and its *Petition to Intervene* was timely-filed and should not impair the interests of justice or the orderly and prompt conduct of the proceedings. For these reasons, the Hearing

³ Tenn. Code Ann. § 4-5-310.

⁴ Tenn. Code Ann. § 65-4-118(b)(1).

Officer concludes that the Consumer Advocate's *Petition to Intervene* should be granted.

IT IS THEREFORE ORDERED THAT:

The *Petition to Intervene* filed by the Consumer Advocate Unit in the Financial Division of the Office of the Tennessee Attorney General is granted. The Consumer Advocate Unit in the Financial Division of the Office of the Tennessee Attorney General may intervene and participate as a party in this proceeding and, as such, shall receive copies of any notices, orders, or other documents filed herein.

A handwritten signature in black ink that reads "Monica Smith-Ashford". The script is cursive and fluid, with the first name "Monica" being the most prominent part of the signature.

Monica Smith-Ashford, Hearing Officer