



December 2, 2020

Chairman Kenneth C. Hill  
ATTN: Ectory Lawless, Docket Clerk  
Tennessee Public Utility Commission  
502 Deaderick Street, 4<sup>th</sup> Floor  
Nashville, TN 37243

**20-00131**

Re: Chattanooga Gas Company  
Petition for Approval of Pipe Replacement Program

Dear Chairman Hill:

Please find attached for filing a Petition by Chattanooga Gas Company to address a multiyear pipe replacement program and to seek approval for its implementation. The Petition is supported by the direct testimony from Paul Leath accompanied by 4 exhibits and supported by the direct testimony from Archie Hickerson accompanied with 1 exhibit.

The original and four copies of the filing will be placed in the mail to the TPUC Docket Clerk accompanied with a \$25,000 check for the filing fee.

A courtesy copy of this filing has been provided to the Consumer Advocate.

Yours truly,

Butler Snow LLP

A handwritten signature in blue ink, appearing to read "J.W. Luna".

J.W. Luna

JWL/cb  
Enclosures

1     **I.       WITNESS INTRODUCTION.**

2     **Q.**     I am Paul Leath, Regional Director of Operations, Chattanooga Gas (“Company”  
3             or “CGC”). My business address is 2207 Olan Mills Drive, Chattanooga,  
4             Tennessee, 37421.

5     **Q.     Is Chattanooga Gas a subsidiary of Southern Company Gas?**

6     **A.**     Yes, it is. When Southern Company acquired CGC’s parent company AGL  
7             Resources in 2016, the name was changed to Southern Company Gas.

8     **Q.     What are your duties and responsibilities for Chattanooga Gas?**

9             I am a resident in Chattanooga, and I am responsible for the day to day operation  
10            of the utility by the 50 employees we have working in Bradley and Hamilton  
11            Counties, including safety, construction and maintenance of the system, and  
12            regulatory compliance. Ultimately, it is my responsibility to ensure that  
13            Chattanooga Gas meets our commitment to deliver safe, reliable, and affordable  
14            natural gas service to approximately 68,000 customers.

15    **Q.     When did you assume responsibility for Chattanooga Gas?**

16    **A.**     I became the Regional Director of Operations in September of 2018.

17    **Q.     Please summarize your professional career and education.**

18    **A.**     I have lived and worked in Chattanooga since moving there in July 2012 when I  
19             became the director of external and regulatory affairs for Chattanooga Gas  
20             Company, the job I held until assuming my present position. I began my  
21             professional career in the United States Army after graduating from Loyola  
22             University Maryland in May 1989 with a BBA, Finance degree. During my nine  
23             years in the Army, I rose from the rank of second lieutenant to captain, and I served

1 as a logistics officer during my military career. I left the Army in 1998 to go to  
2 work with GE in their lighting division, where my primary duties included manager  
3 of distribution and logistics. I left GE in 2001 and began my career in the natural  
4 gas industry working for Atlanta Gas Light in Macon, GA. While in Macon, I was  
5 the region operations manager of South Metro Atlanta and Central Georgia. In  
6 2012, I was asked to move to Chattanooga to serve as the local community and  
7 legislative affairs representative for the Company. Later, in 2016, I was given the  
8 additional responsibilities for regulatory affairs and I became CGC's community  
9 contact person.

10 During my time in Chattanooga I have become very invested in this  
11 community that I love. I serve on the boards of the Tennessee Chamber, Tennessee  
12 Gas Association, and the executive committee of the Chattanooga Area Chamber  
13 of Commerce. I have contributed significant time to furthering the economic  
14 development of the CGC service area by serving as the Chairman of the Greater  
15 Chattanooga Economic Partnership, Vice-Chairman of Economic Development for  
16 the Chattanooga Chamber, and member of the Economic Development Council for  
17 Bradley County. I have been a part of the regional economic development team  
18 that worked on multiple expansion projects for our two largest area employers  
19 resulting in Volkswagen investing \$1.4 billion and creating 3,000 new jobs and  
20 McKee Foods investing \$600 million and adding 530 jobs to our community. I  
21 have also been a part of the community team that helped to bring six large  
22 automotive part manufacturers to the area resulting in \$375 million in investment  
23 and the creation of over 1,625 new jobs. I also assisted with one of Bradley

1 County's larger manufacturers, Mars Chocolate N.A., making two expansions  
2 worth \$243 million that brought an additional 160 jobs. In the past few months,  
3 CGC extended its natural gas system into the Spring Branch Industrial Park in order  
4 to serve Cannon Automotive, which will invest \$114 million and add 197 jobs in  
5 Bradley County. In addition, VW has announced hiring an additional 300  
6 employees as part of its \$800 million electric vehicle line expansion. When  
7 completed in 2021, VW will employ over 4,000 employees. In 2020, the year of  
8 COVID, when many communities have been devastated by job loss, Chattanooga  
9 has added over 1,000 jobs and over \$600 million in new investment. I am also a  
10 member of the Chattanooga Downtown Rotary Club and I've served on the United  
11 Way of Greater Chattanooga's Funds Allocations Committee.

12 **Q. Have you ever appeared before this Commission or any other Commission?**

13 A. Yes, I provided testimony in Docket 02-00049, the Company's 2020 annual review  
14 mechanism or "ARM" docket, but we resolved that docket without a hearing or me  
15 providing oral testimony. I addressed the Commission in March 2020 as a part of  
16 the Company's undocketed annual capital investment budget presentation.

17  
18 **II. PURPOSE OF TESTIMONY.**

19 **Q. What is the purpose of your direct testimony?**

20 A. I am testifying today to support the Company's overall pipe replacement program,  
21 or PRP as we call it. In that regard, I provide some history regarding CGC's prior  
22 cast iron and bare steel replacement programs; CGC's Distribution Integrity  
23 Management Program or "DIMP"; CGC's evaluation and response to the

1 Commission's Pipeline Safety Division's investigation regarding some vintage  
2 plastic pipe that it directed should be replaced; how CGC determined which pipe  
3 should be replaced under our PRP; information regarding CGC's overall  
4 construction plan and annual DIMP process and how that relates to the PRP  
5 information on the different proposed schedules; and why CGC believes the  
6 proposed 7-year schedule is the most appropriate for CGC's proposed PRP.

7 **Q. Are you sponsoring any exhibits with your Direct Testimony?**

8 A. Yes, my exhibits include:

- 9 • PCL -1, Bare Steel Protected (Ineffectively Coated) and Vintage Plastic  
10 Replacement Program Overview.
- 11 • PCL-2, System Map, CGC Aldyl-A Era Pipe.
- 12 • PCL-3, Estimated PRP Replacement Costs.
- 13 • PCL-4, PRP-DIMP Cost Split (Estimated).

14  
15 **Q. Please identify the other CGC witnesses who will be supporting the**  
16 **Company's case in this docket.**

17 A. CGC is sponsoring one other witness in this case, Mr. Archie Hickerson, who is the  
18 Director of Rates and Tariff Administration at Southern Company Gas. Mr.  
19 Hickerson's testimony and exhibits address the estimated costs of the PRP, the  
20 estimated customer impacts of the four proposed schedules, and how and why the  
21 existing CGC ARM process should be utilized as the PRP cost recovery mechanism  
22 each year for the recovery of the prior year's actual costs.

1     **III.     CASE OVERVIEW.**

2     **Q.     Please summarize CGC's PRP case and its impact on customers.**

3     A.     CGC is requesting that the Commission approve its plan to continue to replace  
4           aging pipeline infrastructure from its system that is considered to be of the highest  
5           potential risk for corrosion, cracks, breaks, and leakage with authorization for the  
6           actual costs incurred for each prior year to be recovered through CGC's ARM  
7           Docket. This case will not authorize the recovery of any specific costs. Rather, we  
8           are asking the Commission to approve the need to replace the identified pipe, a  
9           specific recovery schedule, and authorization to seek recovery of the actual prior  
10          year's cost through the annual ARM proceeding.

11    **Q.     Why is this matter being presented to the Commission at this time?**

12    A.     The immediate catalyst for this case is the actions of the Commission's Natural Gas  
13          Pipeline Safety Division ("Division"), but the Division is not the cause for this case,  
14          which is not unanticipated. With the conclusion of CGC's prior cast iron and bare  
15          steel replacement program and the Company's ongoing DIMP process, CGC was  
16          assessing what pipe it may need to remove sooner than what the DIMP process  
17          would have accomplished. As a result of our ongoing internal efforts and the work  
18          of the Commission's staff, CGC proposes to remove an additional 73 miles of  
19          vintage plastic, bare and ineffectively coated steel pipe, and any associated service  
20          lines made from one of the materials being replaced that run between the main and  
21          the customer meter over the next seven years. The total cost of this PRP is  
22          approximately \$118 million, some amount of which will otherwise be recovered  
23          via the DIMP process depending upon the final schedule chosen, which I'll discuss

1 further later from the planning perspective. Mr. Hickerson will address the  
2 estimated customer impacts and cost recovery aspects of this case, but the  
3 cumulative increase for the average R-1 customer is estimated to be \$7.26 per  
4 month over the seven years of the plan. My Exhibit PCL-1 provides an overview  
5 of key aspects of the PRP.  
6

7 **IV. HISTORY & BACKGROUND NATURAL GAS PIPE REPLACEMENTS.**

8 **Q. Does any of the pipe you are proposing to replace under your PRP present an**  
9 **immediate threat to public safety or danger?**

10 A. No. It is imperative to state that while the vintage plastic and steel pipe CGC is  
11 proposing to replace by this Petition may be susceptible to premature leaking issues,  
12 this does not mean that CGC's system is currently in imminent danger or that the  
13 system is unsafe to operate. Rather, much as was the case with the cast iron and  
14 bare steel previously removed over the last 15 years or so, removal of certain Aldyl-  
15 A pipe and other vintage plastic pipe manufactured through 1983 along with the  
16 bare and ineffectively coated steel pipe in CGC's system needs to be done in a  
17 reasonable and responsible manner to help ensure the overall long-term integrity of  
18 the system. In the interim, CGC's leak detection program will increase its  
19 frequency of surveying as directed by the Division. As always, CGC will timely  
20 address identified leaks as circumstances require. As the PRP progresses, CGC  
21 will reprioritize pipe replacement projects based upon the Company's periodic  
22 DIMP analysis and other operational considerations.

23 **Q. Please provide a high-level overview of natural gas pipe systems.**

1 A. The pipeline system used in the distribution of natural gas by CGC to its customers  
2 is the culmination of an extensive national pipeline network owned and operated  
3 by multiple entities that begins at the well head and ends at the customer's meter.  
4 This natural gas pipeline infrastructure is engineered to last for decades, and the  
5 long useful lives of this infrastructure are reflected in long depreciation schedules  
6 for most pipeline assets. This is especially important from a customer standpoint  
7 since most of the natural gas system is buried underground, and the cost of initially  
8 trenching or directionally boring to build out the system can be expensive,  
9 especially in established commercial and residential communities. Moreover,  
10 replacing aging pipeline systems can be more costly and complicated undertakings,  
11 especially since replacements should not unnecessarily interrupt service to  
12 customers or otherwise interfere with roadways and other utility infrastructure.

13 **Q. What kind of pipe is used in CGC's system?**

14 A. As pipeline networks have grown over the decades, the manufacturing processes  
15 and materials used for those pipelines have also evolved. Over time, this has meant  
16 a progression in pipeline materials. CGC's system has reflected the use of different  
17 pipeline materials over time, from cast iron pipe that was utilized for much of the  
18 twentieth century, to various forms of uncoated steel pipe and later coated and  
19 cathodically protected steel, to different types of plastic pipe. CGC over the years  
20 has generally sought to use cost-effective and appropriate materials and  
21 technologies for the construction of its natural gas system.

22 **Q. What does this mean for the longevity of the pipe in CGC's system?**



1 A. While designed for long life, at some point the pipeline infrastructure must be  
2 replaced. The materials used in the pipe can naturally break down or decline with  
3 age and usage. The interaction of the pipe with moisture and other underground  
4 elements, along with the effects of seasonal weather freezing and contractions, can  
5 have negative effects over time. Iron pipe is subject to graphitization – the  
6 degradation of iron into softer elements leading to leaking from joints or cracks.<sup>1</sup>  
7 Similarly, bare steel pipe is susceptible to corrosion.<sup>2</sup>

8 Above the ground, activities such as vibration from vehicles on roads,  
9 vehicle weight loadings, road or building construction, and trenching or boring by  
10 other utilities installing or repairing underground facilities can also impose  
11 inadvertent stress or damage to pipes or their coating.

12 Cumulatively, stress, corrosion, and other environmental impacts can lead  
13 to cracks or breaks in the pipe that can result in gas leaks, which raise potential  
14 safety concerns as well as adverse environmental impacts. Modern materials and  
15 construction practices can prevent or mitigate many of these problems. Further,  
16 CGC participates in the Tennessee811 locate program, we utilize various public  
17 awareness programs to “call before you dig,” and CGC employs an extensive leak  
18 detection program all for the purpose of helping to protect and maintain the integrity

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<sup>1</sup> See, the United States Department of Transportation, Pipeline and Hazardous Materials Safety Administration, “Cast and Wrought Iron Inventory, What Causes Iron Pipe Leaks,” available at <https://www.phmsa.dot.gov/data-and-statistics/pipeline-replacement/cast-and-wrought-iron-inventory>.

<sup>2</sup> See, the United States Department of Transportation, Pipeline and Hazardous Materials Safety Administration, “Bare Steel Inventory, Background and History,” available at <https://www.phmsa.dot.gov/data-and-statistics/pipeline-replacement/bare-steel-inventory>.

1 of its natural gas pipe system. We do many things to help prevent or slow down  
2 damage, but time and the environment eventually take its toll.

3 **Q. So how does CGC address these various impacts on the different kinds of pipe**  
4 **in its system?**

5 A. Recognizing new information regarding the longevity and reliability of pipeline  
6 materials, many natural gas companies, including CGC, in the 1990s and 2000s  
7 began to implement more focused and extensive pipeline replacement programs to  
8 address aging infrastructure and specific types of materials considered to be higher  
9 risk for failure, especially cast and wrought iron as well as bare steel.<sup>3</sup> A 1971  
10 federal directive made coatings for steel pipe mandatory, effectively obsoleting  
11 bare steel. In 1991, the National Transportation Safety Board recommended that  
12 the U.S. Department of Transportation's Research and Special Programs  
13 Administration, the former name of the Pipeline and Hazardous Materials Safety  
14 Administration ("PHMSA"), require pipeline operators to implement a program to  
15 identify and replace cast iron pipe. In late 2009, PHMSA directed operators to  
16 create and implement by August 2011 a Distribution Integrity Management  
17 Program ("DIMP"). Under the DIMP guidelines, operators must evaluate the  
18 specific characteristics of the pipe in their systems and the operating environment  
19 for those pipelines to identify threats, to evaluate risks, and to take measures to  
20 reduce risks.

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<sup>3</sup> See, the United States Department of Transportation, Pipeline and Hazardous Materials Safety Administration, "Pipeline Replacement Background," available at <https://www.phmsa.dot.gov/data-and-statistics/pipeline-replacement/pipeline-replacement-background>.

1     **Q.     What has been CGC's response to these various policies and initiatives?**

2     A.     Over the last 15 years, CGC has undertaken a significant effort to remove cast iron  
3           and bare steel pipe from its system. In CGC's 2006 rate case, CGC proposed a cast  
4           iron and bare steel replacement rider to specifically address the removal of the  
5           highest risk classes of pipe in CGC's system. While the rider was not a part of the  
6           Company's eventual rate case settlement, CGC did commit to replace  
7           approximately 21 miles of bare steel and cast iron pipe through December 31, 2010.  
8           In CGC's 2009 rate case, the Company's witnesses testified that CGC was on track  
9           to complete that program. In addition, CGC proposed the removal of more cast  
10          iron and bare steel pipe, approximately 59 additional miles to be completed in the  
11          next ten years, meaning CGC would replace a total of some 80 miles of pipe over  
12          a thirteen-year period. CGC reported in its 2018 rate case that the Company was  
13          on track to complete this multiyear project in 2019. At our annual capital  
14          expenditures budget presentation to the Commission in early 2020, I along with  
15          Jacob Ziliak reported that the cast iron and bare steel replacement program was  
16          completed. Overall, this program has been a great success for CGC and its  
17          customers by helping to improve the safety and reliability of our system.

18    **Q.     With the cast iron and bare steel program completed, why does CGC need**  
19       **another program at this time?**

20    A.     While CGC has removed and replaced what was considered to be some of the most  
21           at-risk pipe in its system, this does not mean that the remainder of the system is free  
22           from the effects of ageing pipe or that all of its aging infrastructure has been  
23           removed from its system. Further data and research regarding pipeline materials

1 has been shared within the industry and has led to new and better understandings  
2 as to how various pipeline materials perform over time. The process of evaluating  
3 the safety of CGC's distribution system through DIMP and other activities, and the  
4 integrity of the pipeline materials is an ongoing evaluation process.

5 One part of this process is CGC's annual construction budget for pipe  
6 replacements due to road construction project relocations, mains renewals, and  
7 pressure improvements, which has as one of its effects the removal of older or  
8 potentially higher risk pipe from the system. Also, since 2010, the annual  
9 construction budget has normally included funds specifically targeted at pipeline  
10 integrity pursuant to the Company's DIMP mandated by PHMSA's pipeline safety  
11 regulations since 2009, as is discussed above. The DIMP renewals process is a data  
12 driven prioritization and implementation of pipe replacements for pipe that  
13 typically experiences greater volumes of leaks caused by corrosion,  
14 material/weld/equipment failure, and natural forces damage. Finally, the  
15 Commission's own Natural Gas Pipeline Safety Division conducts safety  
16 inspections and reviews pursuant to Tennessee and federal law and presents reports  
17 and direction to utilities for corrective action.

18  
19 **V. PIPELINE SAFETY DIVISION INVESTIGATION**

20 **Q. You have testified that the catalyst for CGC's new pipe replacement program**  
21 **is an investigation conducted by the Commission's Pipeline Safety Division**  
22 **("Division"). Can you please provide some background for this investigation?**

1 A. Besides the information gained through the DIMP and other Company processes,  
2 the Division conducts safety inspections and reviews pursuant to Tennessee and  
3 federal law and presents reports and direction to utilities for corrective action.

4 On August 23, 2019, the Division began an inspection of an incident that  
5 led to a residential house fire and explosion for a CGC customer. Because this  
6 incident is currently the subject of litigation, the Commission's investigation speaks  
7 for itself. CGC has fully cooperated with the Commission's investigation as well  
8 as other investigating agencies. For purposes of this proceeding, the Division did  
9 not identify any violations by CGC. The investigation found that scientific analysis  
10 of the break determined that the damage to the pipe was a ductile fracture as  
11 opposed to a brittle fracture. A ductile fracture is also known as plastic collapse,  
12 which is a general bending or twisting of the pipe until it fails and that occurs when  
13 a material is simply loaded beyond its ultimate tensile strength. On the other hand,  
14 a brittle fracture can occur without any stress on the pipe or deforming of the pipe;  
15 rather the fractures in the material occur over time with the brittle cracking leading  
16 to complete failure of the material very rapidly when a critical load is reached.

17 While the investigation indicates that the pipe failure was a ductile break, it  
18 further notes that the type of pipe used in this service line is known as Aldyl-A pipe.  
19 As noted by the Division, PHMSA Advisory Bulletin ADB-02-07 indicates the  
20 susceptibility of Aldyl-A pipe to premature brittle-like cracking. Again, the  
21 specific gas pipe reviewed by the Division did not appear to exhibit any brittle-like  
22 cracking. However, in view of the potential issues associated with Aldyl-A pipe,  
23 the Division requested, among several recommendations, that CGC identify the

1 Aldyl-A plastic pipe in CGC's system and develop and implement a five to seven  
2 year plan for the removal of all Aldyl-A pipe covered by the advisories from its  
3 system.

4 **Q. Why does CGC have Aldyl-A pipe in its system?**

5 A. Aldyl-A pipe is a polyethylene pipeline product manufactured by DuPont using  
6 DuPont's proprietary Alathon 5040 polymer resin that was first introduced to the  
7 market in 1965. In 1970 DuPont began using an improved resin, Alathon 5043,  
8 until 1983. During the Alathon 5043 period, DuPont discovered that approximately  
9 30%-40% of the Aldyl-A pipe made during 1970-1973 had what is now known as  
10 Low Ductile Inner Wall ("LDIW") characteristics that resulted from excessive  
11 temperature settings during the extrusion process. The effect of this is that the inner  
12 surface of the pipe is more susceptible to cracking, known as slow crack growth or  
13 "brittle-like cracking," which results in reduced pipeline integrity and longevity.  
14 As this Aldyl-A pipe ages, the cracks that develop typically will at some point  
15 eventually release gas into the environment, which could potentially result in  
16 concentrations of the gas posing health, environmental, and fire and explosion  
17 safety hazards. The Gas Piping and Technology Committee provides guidance for  
18 grading leaks as hazardous or non-hazardous, with Grade 1 leaks representing an  
19 existing or probable hazard to persons or property requiring immediate repair or  
20 continuous action until the conditions are no longer hazardous. CGC monitors and  
21 responds to leaks based upon their grading and applicable regulations.

22 **Q. Is there any easy way to identify this Aldyl-A pipe?**

1 A. No, nor is there a simple non-destructive test that may be employed in the field to  
2 distinguish LDIW Aldyl-A pipe from non-LDIW Aldyl-A pipe. As a consequence,  
3 Aldyl-A pipe manufactured prior to 1974 is considered to have low resistance to  
4 slow crack growth, adversely impacting its longevity. DuPont made further  
5 improvements to the resins used in the manufacturing of Aldyl-A pipe in 1983,  
6 1988, and 1992, with the 1988-1992 vintage considered to have high relative  
7 resistance to slow crack growth, and the 1992-1999 to have very high relative  
8 resistance to slow crack growth.<sup>4</sup> Thus, Aldyl-A pipe manufactured after 1983 is  
9 generally not considered to be at risk or requiring replacement sooner than its  
10 projected useful life absent other adverse factors.

11 **Q. How much Aldyl-A pipe does CGC have in its system?**

12 A. My Exhibit PCL-2 is a map of CGC's system that shows the Aldyl-A era pipe. I  
13 know it is hard to read this on letter-sized paper, but in the electronic form it is  
14 easier to enlarge and see. As PCL-2 reflects, there is approximately 30 miles of  
15 pre-1974 Aldyl-A pipe, 88 miles of 1974-1983 Aldyl-A pipe, less than a mile of  
16 post-1983 Aldyl-A pipe, and about 14.5 miles of undated Aldyl-A pipe. Please  
17 note that our records report some pipe as "S mains," but this pipe is distribution

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<sup>4</sup> "Hazard Analysis & Mitigation Report On Aldyl A Polyethylene Gas Pipelines in California," California Public Utilities Commission, Steve Haine, P.E., at 5-8 (June 11, 2014), available at [https://www.cpuc.ca.gov/uploadedFiles/CPUC\\_Public\\_Website/Content/Safety/Natural Gas Pipeline/Plans and Reports/AldylAReport.pdf#:~:text=Aldyl%C2%A0%C2%A0pipeline%C2%A0products%C2%A0were%C2%A0first%C2%A0introduced%C2%A0to%C2%A0the%C2%A0market%C2%A0in%C2%A01965.%20%C2%A0%C2%A0The%C2%A0initial%C2%A0PE%C2%A0resin%C2%A0from,which%C2%A0Aldyl%C2%A0A%C2%A0was%C2%A0manufactured%C2%A0between%C2%A01965%C2%A0and%C2%A01970%C2%A0was%C2%A0Alathon%C2%A05040.%20Vintage%3A%C2%A0%C2%A01970%E2%80%901983](https://www.cpuc.ca.gov/uploadedFiles/CPUC_Public_Website/Content/Safety/Natural_Gas_Pipeline/Plans_and_Reports/AldylAReport.pdf#:~:text=Aldyl%C2%A0%C2%A0pipeline%C2%A0products%C2%A0were%C2%A0first%C2%A0introduced%C2%A0to%C2%A0the%C2%A0market%C2%A0in%C2%A01965.%20%C2%A0%C2%A0The%C2%A0initial%C2%A0PE%C2%A0resin%C2%A0from,which%C2%A0Aldyl%C2%A0A%C2%A0was%C2%A0manufactured%C2%A0between%C2%A01965%C2%A0and%C2%A01970%C2%A0was%C2%A0Alathon%C2%A05040.%20Vintage%3A%C2%A0%C2%A01970%E2%80%901983).

1 mains, and I have combined mains and smains together for purposes of my  
2 testimony.

3 **Q. Given the focus on Aldyl-A pipe, why does your proposal address Aldyl-A pipe**  
4 **along with other vintage plastic pipe and bare or ineffectively coated steel pipe**  
5 **as well?**

6 A. The Division was focused on Aldyl-A pipe since that is the type of pipe that was  
7 specifically investigated. However, the Division's concern, just like our DIMP  
8 process, is to remove suspected pipe that is at the highest risk for leaking. Given  
9 the ambiguity in some of our records that do not specify the manufacturer or type  
10 for some of our pipe, we felt it appropriate to remove all pre-1974 Aldyl-A pipe,  
11 plus mid-vintage (1974-1983) plastic pipe as determined by leak surveys, as well  
12 as some additional steel pipe, classified and reported as bare steel but which could  
13 be uncoated or using early coating processes that are now considered to be less  
14 effective. Based upon this assessment, and consistent with the Division's intent,  
15 CGC identified the specific plastic and bare or ineffectively coated steel pipe  
16 considered to be most at risk and requiring replacement sooner than its normal life  
17 expectancy.

18 **Q. Does replacement of this pipe provide any other benefits?**

19 A. Yes. In addition to the system integrity gained by this process, a big benefit is to  
20 reduce system leaks and the associated spot repair costs. Also, by replacing  
21 sections of older pipe we can right-size otherwise currently undersized pipe so as  
22 to improve system pressure and flow characteristics, which helps existing  
23 customers and future customers that may want to connect to CGC's system. By



1 replacing the Aldyl-A and other vintage plastic pipe along with the additional bare  
2 and ineffectively coated steel pipe on a timetable consistent with the request from  
3 the Pipeline Safety Staff, CGC can best balance costs with results. Through  
4 adoption of this program, CGC will be in the best position to ensure that it can  
5 continue to provide safe, reliable, and affordable natural gas to its customers.

6 **Q. The Division also identified other actions that CGC should undertake besides**  
7 **the pipe replacement. What action on those items will you be taking?**

8 A. First, CGC will be increasing its leak inspection program for all 133 total miles of  
9 plastic pipe. In addition, CGC will be engaging in additional public awareness  
10 efforts through bill inserts, social media, and other channels to remind customers  
11 to “call 811 before you dig,” the risks associated with building on top of natural  
12 gas lines, and to provide other information regarding the benefits of CGC  
13 replacement programs on safety, reliability, and reducing gas emissions. These  
14 activities are not included as a part of CGC’s PRP, and any additional costs for  
15 these actions will be recovered through the ARM process as a part of CGC’s normal  
16 operational costs.

17  
18 **VI. CGC’S PIPE REPLACEMENT PROGRAM.**

19 **Q. How did CGC determine which pipe should be replaced?**

20 A. Based upon the Division’s findings that Aldyl-A pipe should be removed, CGC  
21 updated its risk-based evaluation of all of the pipe in its system, approximately  
22 1,675 miles of system main pipe. Utilizing the Division’s criteria, CGC identified  
23 approximately 73 miles of pipe that should be replaced in five to seven years by the

1 PRP. Specifically, this breaks down as approximately 30 miles of pre-1974 vintage  
2 plastic main, 15 miles of mid-vintage (1974-1983) risk-based plastic main, 3 miles  
3 of mid-vintage (1974-1983) neighborhood convenience plastic main<sup>5</sup>, and 25 miles  
4 of ineffectively coated or bare steel main. The vintage plastic pipe identified for  
5 replacement includes Aldyl-A pipe as well as other plastic pipe of unknown specific  
6 type. The presently estimated cost to replace all 73 miles of of pipe under the PRP  
7 is approximately \$118 million. I also note that in replacing the mains, we will also  
8 replace any service lines that run between the main and the customer meter if that  
9 service line is also made from one of the materials that we are removing. All of  
10 these costs are identified in my Exhibit PCL-3.

11 **Q. The Division requested that the pipe to be removed should be done on a five to**  
12 **seven-year schedule. What options did you consider?**

13 A. CGC is providing information for both 5-year and 7-year options in its case.  
14 Additionally, CGC is providing information for 10-year and 15-year replacement  
15 schedules so the Commission can fully understand and assess the benefits of the  
16 different options and their potential impacts on customers and system integrity.

17 **Q. What schedule is CGC proposing?**

18 A. CGC believes that a 7-year schedule is the most appropriate means of balancing  
19 customer cost impacts with safely operating the system while removing the vintage  
20 plastic and bare steel pipe in a timely manner. The LDIW issues for Aldyl-A were

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<sup>5</sup> What CGC is referring to as “neighborhood convenience” plastic pipe is pipe in an area where CGC is otherwise engaged in doing a renewal project and it is more cost effective to replace the additional vintage plastic pipe in the same area even though at that time the particular vintage plastic pipe may not be experiencing a high level of leaks.

1 first identified by DuPont some 40 years ago, and PHMSA and state authorities  
2 have issued various advisories and directives over the years regarding Aldyl-A pipe  
3 as well as other plastic and bare steel pipe. Again, through ongoing leak surveying  
4 and monitoring, the pipe identified in CGC's PRP does not need to be immediately  
5 removed. But the propensity for the pipe CGC has identified for its PRP to leak  
6 increases over time the longer this pipe remains in the system. The prudent course  
7 is for CGC to remove this vintage pipe, and that the best timeline to accomplish  
8 such removals is on a 7-year schedule.

9 **Q. How many miles of pipe would be replaced each year under each of the**  
10 **options?**

11 A. As a starting point, CGC would divide the 73 miles of pipe to be replaced fairly  
12 evenly over 5, 7, 10, and 15 years, resulting in yearly averages of pipe to be replaced  
13 of approximately 14.6, 10.4, 7.3, and 4.9 miles, respectively. However, these  
14 numbers are not necessarily what will be done each year. Regardless of the  
15 schedule chosen, as circumstances may require, CGC may adjust the miles of pipe  
16 to be replaced up or down annually, based upon both leak detection information  
17 and other information. For example, CGC already has a higher than historic average  
18 construction budget for the next several years due to various already scheduled  
19 operational needs, such as expiring gas supply contracts requiring gas supply  
20 enhancements and various pressure improvement projects. Given other  
21 construction priorities in the next few years, assuming the increased leak tests do  
22 not indicate any critical needs, under the seven-year schedule it may be appropriate  
23 for CGC to replace fewer miles in the first year or two of the PRP than the schedule

1 would otherwise indicate, and then the miles being replaced may be accelerated in  
2 later years. All of the different factors would be evaluated each year during CGC's  
3 budgeting process in scheduling specific PRP pipe to be replaced. The opposite is  
4 also true. In any given year or years CGC may need to accelerate or otherwise  
5 modify its pipe replacement schedule and remove more pipe than projected in order  
6 to ensure system integrity and public safety.

7 **Q. Are there other considerations in picking a replacement schedule?**

8 A. Yes. In choosing a specific schedule it is also necessary to consider the relationship  
9 of the PRP plan to CGC's annual construction budget. Through the normal DIMP  
10 process, some of the 73 miles likely will be replaced in the coming years outside of  
11 the PRP. The current CGC capital plan for the next 5 years anticipates  
12 approximately \$3.9 million per year in pipe replacements that may address some of  
13 the same pipe that is covered by the PRP. Whether the pipe to be replaced under  
14 the PRP is removed under the PRP plan or the annual capital plan/DIMP process,  
15 the cost to remove the 73 miles of the identified pipe is estimated to be \$118  
16 million. To the extent pipe identified by the PRP plan is removed pursuant to the  
17 annual capital plan/DIMP process, such removals merely shift the costs for  
18 accounting purposes. My Exhibit PCL-4 is an example of how these costs may be  
19 split for accounting purposes, which means the amount to be recovered through the  
20 PRP may be less than the estimated \$118 million. Thus, the longer the pipe  
21 replacement schedule chosen for the PRP, the fewer miles of pipe that would need  
22 to be replaced under the PRP because some vintage plastic and bare steel pipe  
23 would have already been replaced as a part of the DIMP process through the

1 regularly authorized annual construction expenditures. However, it remains  
2 necessary to undertake the PRP because even at 15 years, not all of the vintage  
3 plastic and bare steel pipe that needs to be replaced will be replaced under the DIMP  
4 program alone.

5 **Q. What about cost recovery and rate impacts?**

6 A. Those issues are addressed in Mr. Hickerson's testimony.

7  
8 **VII. CONCLUSION.**

9 **Q. Do you have any concluding remarks?**

10 A. The PRP is about being proactive versus reactive based upon well-documented  
11 industry information and guidance. Some of the pipe scheduled to be replaced will  
12 be more than 50 years old when removed, and for accounting purposes it will be  
13 beyond its useful life. CGC believes that it is very necessary for the long-term  
14 safety and reliability of CGC's natural gas system to remove the Aldyl-A and other  
15 pre-1974 vintage plastic pipe from its system along with the mid-vintage (1974-  
16 1983) plastic as determined by leak surveys and the remaining bare and  
17 ineffectively coated steel pipe. CGC believes that the best balance between  
18 safety/reliability and cost is to remove this pipe on a 7-year schedule. We are asking  
19 the Commission to agree with the prudence of removing this pipe and to do so on  
20 a 7-year schedule. In approving the PRP and a specific removal schedule, such  
21 approval needs to come with the understanding that the specific amount of pipe to  
22 be replaced each year may be subject to modification as circumstances dictate.

1           However, the objective shall be to remove all of the identified pipe through the PRP  
2           or DIMP process in 7 years, or in the number of years approved by the Commission.

3   **Q.    Does this conclude your direct testimony?**

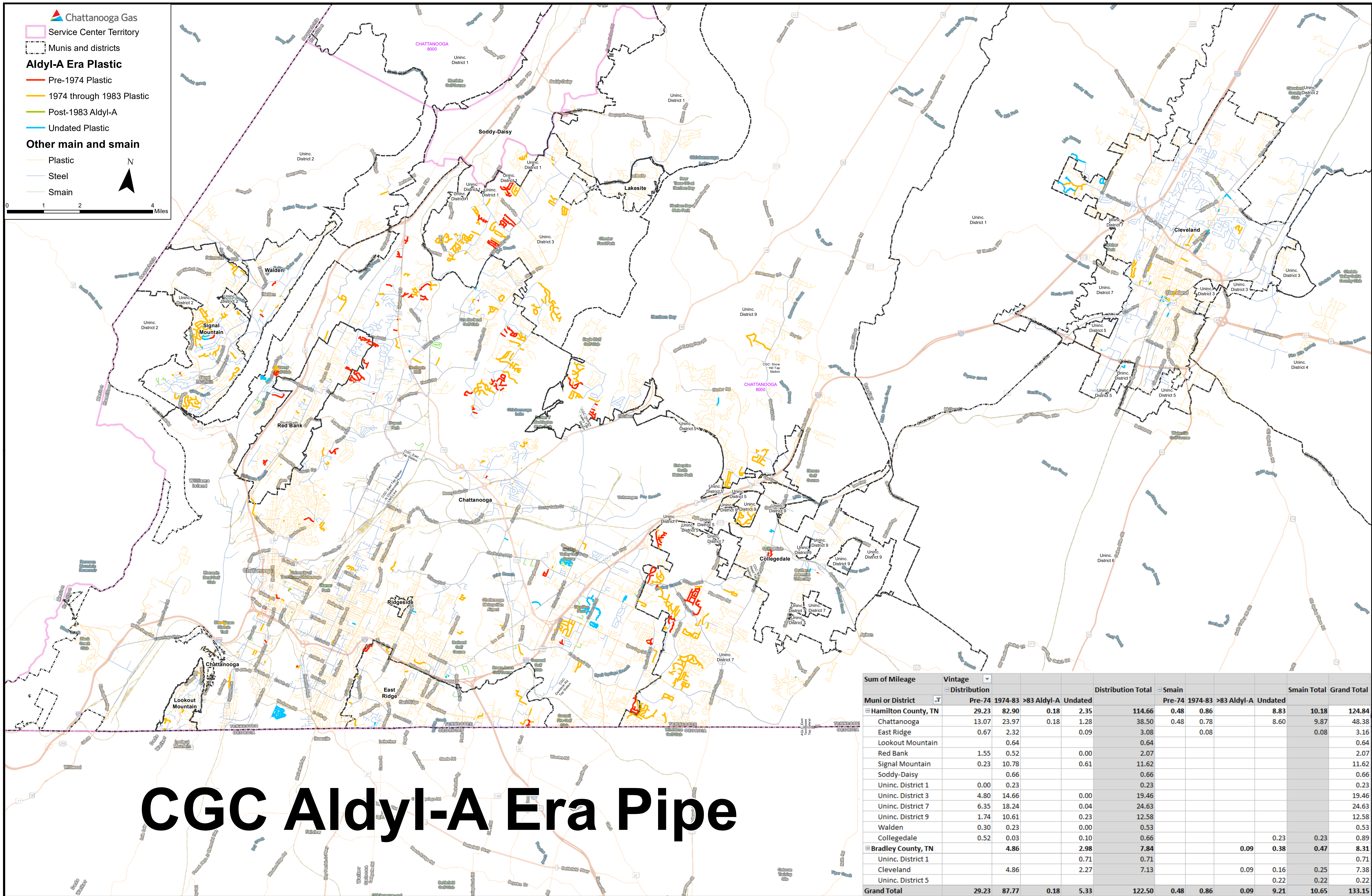
4   A.    Yes.

**Bare Steel Protected (Ineffectively Coated) and Vintage Plastic Replacement Program Overview**

- Risk-based program to replace ineffectively coated steel and certain vintage plastics.
- Program would focus on replacing pre-1974 vintage plastic and leakiest sections of mid-vintage (1974-83) plastic as determined by leak surveys.
- As with CGC's bare steel/cast iron replacement program (2007-2020), CGC would report the renewal program spend for the year in the annual report to TPUC.
- \$118 million total cost; cost recovery would be through CGC's ARM Docket each year.
- Cumulative rate increase for the average R-1 customer under the 7-year schedule is estimated to be \$7.26 per month.

<b>Material to be Replaced</b>	<b>Mileage</b>
Bare Steel (ineffectively coated) Distribution Main	25
Early Vintage Plastic Main (pre-1974)	30
Mid-Vintage Plastic Main, Risk Based (1974-1983)	15
Mid-Vintage Plastic Main, Neighborhood Convenience (1974-1983)	3
<b>TOTAL</b>	<b>73</b>







	A	B	C	D
1	<u>Vintage Plastic</u>			
2	Mains			
3	Size	Length (miles)	Cost/Foot	Total Cost
4	2"	48	90	\$22,809,600
5				
6	Services			
7	Size	Quantity	Cost/Service	Total Cost
8	Various	3,000	\$3,750	\$11,250,000
9	Assume 75 foot service at \$50 per foot			
10				
11	Category	Cost		
12	Mains	\$22,809,600		
13	Services	\$11,250,000		
14	Misc @ 10%	\$3,405,960		
15	Total	\$37,465,560		
16				
17	Program Estimate	\$38,000,000		

	A	B	C	D
1	<u>Bare or Ineffectively Coated Steel</u>			
2	Mains			
3	Size	Length (miles)	Cost/Foot	Total Cost
4	2"	3.38	275	\$4,907,760
5	4"	6.64	325	\$11,394,240
6	6"	0.74	425	\$1,660,560
7	8"	2.05	475	\$5,141,400
8	12"	5.93	625	\$19,569,000
9	16"	4.32	850	\$19,388,160
10	Total	23.06		\$62,061,120
11				
12	Services			
13	Size	Quantity	Cost/Service	Total Cost
14	Various	412	\$3,750	\$1,545,000
15	Assume 75 foot service at \$50 per foot			
16				
17	Category	Cost		
18	Mains	\$62,061,120		
19	Services	\$1,545,000		
20	Misc @ 25%	\$15,901,530		
21	Total	\$79,507,650		
22				
23	Program Estimate	\$80,000,000		

## PRP-DIMP Cost Split (Estimated)

- Total program spend is projected to be \$118M (Additional Capital + Current DIMP in Capital Plan)
  - 7yr Program >> \$94.2M + 23.8M = \$118M
  - 10yr Program >> \$78.6M + \$39.4M = \$118M
  - 15yr Program >> \$58.6M + \$59.4M = \$118M

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## Additional Capital Needed

