BEFORE THE TENNESSEE PUBLIC UTILITY COMMISSION NASHVILLE, TENNESSEE

September 25, 2019

IN RE:)	
PETITION OF KING'S CHAPEL CAPACITY, LLC)	DOCKET NO.
TO AMEND SERVICE TERRITORY TO INCLUDE)	19-00043
THE HILL PARCEL AND ROBERTS PARCEL FOR)	
THE KINGS CHAPEL DEVELOPMENT IN)	
WILLIAMSON COUNTY)	
)	

ORDER GRANTING PETITION TO INTERVENE FILED BY THE CONSUMER ADVOCATE

This matter is before the Hearing Officer of the Tennessee Public Utility Commission ("Commission" or "TPUC") to consider the *Petition to Intervene* filed by the Consumer Advocate Unit in the Financial Division of the Office of the Attorney General ("Consumer Advocate") on September 4, 2019.

RELEVANT BACKGROUND

King's Chapel Capacity, LLC ("KCC" or the "Company") filed its *Petition of King's Chapel Capacity, LLC to Amend Service Territory to Include the Hill Parcel and Roberts Parcel for the Kings Chapel Development in Williamson County* ("Petition") on March 29, 2019. KCC seeks to amend its Certificate of Public Convenience and Necessity ("CCN") to serve the Hill and Roberts Parcel. Pursuant to a response to a Staff Data Request issued on April 24, 2019, Tennessee Wastewater Services, Inc. ("TWSI") stated the Hill and Roberts parcels are within the service territory granted to TWSI in Docket No. 97-001393. TWSI filed a *Petition to Intervene*, which was granted by the Hearing Officer. Subsequently, TWSI filed a petition to withdraw its

intervention stating that if the Commission determines KCC is qualified, it will transfer its CCN and there are no other issues between the parties.

CONSUMER ADVOCATE'S PETITION TO INTERVENE

On August 22, 2019, the Consumer Advocate filed a *Petition to Intervene* seeking to intervene in the docket pursuant to Tenn. Code Ann. § 65-4-118, which qualifies the Consumer Advocate to represent the interests of Tennessee consumers of public utility services in proceedings before the Commission. The Consumer Advocate maintains that:

[t]he interests of consumers including without limitation, the terms and conditions of the agreement between the Company, the developer, and the builder of the treatment plant; the Company's organizational structure including affiliate relationships; the identification of officers and key wastewater utility staff including a certified operator, and the analysis of the Company's financial ability, may be affected by determinations and orders made by TPUC with respect to [the] Company's Petition.

Further, the Consumer Advocate asserts that only by participating in this docket can it adequately represent the interests of Tennessee consumers.¹ KCC does not oppose the Consumer Advocate's *Petition to Intervene*.

FINDINGS AND CONCLUSIONS

Tenn. Code Ann. § 4-5-310 establishes the following criteria for granting petitions to intervene:

- (a) The administrative judge or hearing officer shall grant one (1) or more petitions for intervention if:
 - (1) The petition is submitted in writing to the administrative judge or hearing officer, with copies mailed to all parties named in the notice of the hearing, at least seven (7) days before the hearing;
 - (2) The petition states facts demonstrating that the petitioner's legal rights, duties, privileges, immunities or other legal interest may be determined in the proceeding or that the

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¹ Petition to Intervene, p. 5 (September 4, 2019).

petitioner qualifies as an intervenor under any provision of law; and

- (3) The administrative judge or hearing officer determines that the interests of justice and the orderly and prompt conduct of the proceedings shall not be impaired by allowing the intervention.
- (b) The agency may grant one (1) or more petitions for intervention at any time, upon determining that the intervention sought is in the interests of justice and shall not impair the orderly and prompt conduct of the proceedings.²

Although it is not an automatic or absolute right to participate in proceedings before the Commission, Tenn. Code Ann. § 65-4-118(b)(1) provides a general basis for the qualification of the Consumer Advocate to be permitted to intervene as a party to represent the interests of Tennessee public utility consumers. It provides as follows:

The consumer advocate division has the duty and authority to represent the interests of Tennessee consumers of public utilities services. The division may, with the approval of the attorney general and reporter, participate or intervene as a party in any matter or proceeding before the commission or any other administrative, legislative or judicial body and initiate such proceeding, in accordance with the Uniform Administrative Procedures Act, compiled in title 4, chapter 5, and the rules of the commission.³

Because granting its *Petition* requires that KCC establish it has the technical, managerial, and financial ability to serve customers of the Hill and Roberts parcels and the Commission will establish rates and terms of service for those customers, the Hearing Officer finds that there is a sufficient factual basis to find that the legal rights or interests held by those consumers may be determined in this proceeding.

THEREFORE, upon due consideration, the Hearing Officer concludes that the legal rights, duties, privileges, immunities or other legal interest of Tennessee consumers may be determined

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² Tenn. Code Ann. § 4-5-310(2015).

³ Tenn. Code Ann. § 65-4-118(b)(1)(2015).

in this proceeding. Further, the Hearing Officer finds that the Consumer Advocate qualifies under law as an intervenor for the purpose of representing those consumer interests, there is no opposition to its intervention, and its *Petition to Intervene* was timely-filed and should not impair the interests of justice or the orderly and prompt conduct of the proceedings. For these reasons, the Hearing Officer concludes that the Consumer Advocate's *Petition to Intervene* should be granted.

IT IS THEREFORE ORDERED THAT:

The *Petition to Intervene* filed by the Consumer Advocate Unit in the Financial Division of the Office of the Attorney General is granted. The Consumer Advocate Unit in the Financial Division of the Office of the Attorney General may intervene and participate as a party in this proceeding and, as such, shall receive copies of any notices, orders, or other documents filed herein.

Monica Smith-Ashford, Hearing Officer