

**BEFORE THE TENNESSEE PUBLIC UTILITY COMMISSION
NASHVILLE, TENNESSEE**

IN RE:

**PETITION OF ATMOS ENERGY CORPORATION)
FOR APPROVAL OF ITS 2019 ANNUAL RATE) DOCKET NO. 19-XXXXX
REVIEW FILING PURSUANT TO TENN.)
CODE ANN. § 65-5-103(d)(6))**

**PRE-FILED TESTIMONY OF GREGORY K. WALLER
ON BEHALF OF ATMOS ENERGY CORPORATION**

1 I. INTRODUCTION OF WITNESS

2 Q. PLEASE STATE YOUR NAME, POSITION AND BUSINESS ADDRESS.

**3 A. My name is Gregory K. Waller. I am Manager, Rates and Regulatory Affairs with
4 Atmos Energy Corporation ("Atmos Energy" or "Company"). My business address
5 is 5420 LBJ Freeway, Ste. 1600, Dallas, Texas 75240.**

**6 Q. PLEASE STATE YOUR EDUCATION AND PROFESSIONAL
7 BACKGROUND.**

**8 A. I received a Bachelor of Arts degree in economics from Dartmouth College in 1994
9 and an MBA degree from the University of Texas in 2000. I worked as a
10 management consultant from 1994 to 2003, at Harbor Research in Boston, MA
11 (1994-1996) and at Towers Perrin in Dallas, TX (1997-2003). I joined Atmos Energy
12 in 2003 in the Planning and Budgeting Department in Dallas. In November of 2005 I
13 became Vice President of Finance for the Kentucky/Mid-States Division, which
14 includes the Company's regulated Tennessee operations. I assumed my current role
15 in Dallas, TX in July 2012.**

1 **Q. WHAT ARE YOUR RESPONSIBILITIES AT ATMOS ENERGY?**

2 A. I am responsible for managing rate proceedings filed primarily with state regulatory
3 bodies on behalf of the Company. My responsibilities include execution of
4 applications for changes to rates and tariffs as part of traditional rate cases, tariff
5 language change proposals, and annual rate making mechanisms that the Company
6 files in the eight states in which it has regulated operations.

7 **Q. HAVE YOU TESTIFIED BEFORE THIS OR ANY OTHER REGULATORY**
8 **COMMISSION?**

9 A. Yes. I testified before the Tennessee Public Utility Commission ("Commission") in
10 Docket Nos. 05-00258, 16-00105, 17-00012, 17-00091 and 18-00067. I also
11 submitted testimony in Docket Nos. 07-00105, 08-00197, 12-00064, 14-00081, 14-
12 00146, 16-00013 and 18-00097. I testified before the Kentucky Public Service
13 Commission in 2014 and 2018, and the Georgia Public Service Commission in 2008,
14 2009 and 2011. I submitted direct testimony in the Company's rate proceedings in
15 Kentucky (2006, 2009, 2013, 2015, 2017 and 2018) and Virginia (2008, 2013, 2014,
16 2016 and 2018).

17 **II. PURPOSE OF TESTIMONY**

18 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

19 A. The purpose of my testimony is to calculate the Company's Annual Revenue
20 Requirement for the Forward Looking Test Year that ends May 31, 2020, as
21 prescribed in Section IV of the Company's Annual Review Mechanism ("ARM")
22 tariff. The resulting revenue requirement is the amount of additional revenue or
23 reduction in rates required for the Company to earn its authorized return on equity for

1 the Forward Looking Test Year ending May 31, 2020, in accordance with the
2 approved methodologies ("Approved Methodologies") as defined in the Company's
3 approved ARM tariff.¹

4 **Q. DO YOU HAVE ANY EXHIBITS ATTACHED TO YOUR TESTIMONY?**

5 A. No. While I have no exhibits attached directly to my testimony, I am sponsoring the
6 revenue requirement schedules, relied-upon files, and other contents of the
7 Company's ARM Filing required by Section IV of the ARM tariff.

8 **Q. WERE THE CONTENTS OF THE ARM FILING PREPARED BY YOU OR**
9 **UNDER YOUR DIRECTION AND SUPERVISION?**

10 A. Yes.

11 **Q. WHAT CALCULATIONS HAVE YOU PERFORMED FOR YOUR**
12 **TESTIMONY IN THIS PROCEEDING?**

13 A. I have calculated the Company's projected cost of service, or revenue requirement,
14 for the Test Year ended May 31, 2020, that is needed for the Company to earn its
15 authorized return on equity. The results and supporting calculations are shown in the
16 Revenue Requirement Model, Schedules 1-11. All of the calculations were made in
17 accordance with the Approved Methodologies.

18 **Q. PLEASE SUMMARIZE YOUR RESULTS.**

19 A. The Company's total cost of service for the Test Year ended May 31, 2020 is
20 \$156,319,367. The Company's projected revenue at present rates is \$151,201,596,
21 resulting in a revenue deficiency for the Forward Looking Test Year ending May 31,

¹ See also *In re: Petition of Atmos Energy Corporation for a General Rate Increase Under T.C.A. 65-5-103(a) and Adoption of an Annual Rate Review Mechanism Under T.C.A. 65-5-103(d)(6)*, Docket No. 14-00146, *Order Approving Settlement*, p. 10 (November 4, 2015).

1 2020 of \$5,117,771. In addition to that deficiency, I have added the Annual
2 Reconciliation Revenue Requirement sufficiency of \$3,219,825 that was filed by the
3 Company in Docket No. 18-00097. That Docket is still pending and currently
4 scheduled for hearing on March 11, 2019. I have also included an expense credit of
5 \$1,036,590 for the amortization of excess deferred income tax. The resulting total
6 revenue deficiency is \$861,355. I have included in the ARM filing proposed tariffs
7 with proposed rates that produce that amount of revenue and that were calculated
8 using the Approved Methodologies.

9 **III. HISTORY AND PURPOSE OF THE ANNUAL REVIEW MECHANISM**

10 **Q. PLEASE EXPLAIN THE PURPOSE OF THE COMPANY'S ANNUAL**
11 **REVIEW MECHANISM.**

12 **A.** The ARM is designed to provide the Company a reasonable and timely means of
13 recovering its cost of service for each projected Forward Looking Test Year. The
14 ARM is a comprehensive mechanism that includes all components of cost of service.
15 This includes, among other things, capital investment and depreciation expense,
16 O&M expenses, and revenues as detailed in the Revenue Requirement Model. The
17 ARM, created pursuant to Tennessee Code Annotated Section 65-5-103(d)(6), is a
18 reasonable and effective solution that allows the Company timely recovery of its cost
19 of service while avoiding costly and litigious general rate cases. An Annual
20 Reconciliation ensures that the Company does not earn in excess of its authorized
21 return on equity while simultaneously ensuring that the Company is not financially
22 injured as it invests the capital necessary to continue to provide safe and reliable

1 service to its Tennessee customers. In approving the ARM in November 2015, the
2 Commission found the mechanism to be in the public interest.²

3 **Q. WHEN AND HOW WAS THE ANNUAL REVIEW MECHANISM**
4 **APPROVED BY THE COMMISSION?**

5 A. The ARM was initially approved by the Commission in Docket No. 14-00146 by
6 Order issued on November 4, 2015.³

7 **Q. PLEASE PROVIDE A GENERAL DESCRIPTION OF THE ANNUAL**
8 **REVIEW MECHANISM AND HOW IT WORKS.**

9 A. Under the ARM, as set forth in the Company's Tariff Sheets 34.1 through 34.7 and
10 the schedules thereto, the Company calculates an annual revenue requirement for its
11 Tennessee jurisdiction for each Forward Looking Test Year and then allocates that
12 revenue requirement across the Company's customer classes using Approved
13 Methodologies established in the Company's most recent rate case. Through the
14 annual ARM filing, which is filed no later than February 1 of each year, the
15 Company updates both the customer and volumetric charges of its base rates in
16 accordance with the Approved Methodologies to reflect the forecasted revenue
17 requirement. In addition to the ARM filing each February 1, the Company also files
18 an Annual Reconciliation on or before September 1 of each year which provides a
19 reconciliation of actual results to the authorized return on equity for the Test Year
20 immediately completed. The resulting revenue requirement from the Annual
21 Reconciliation is then incorporated into the Company's subsequent February 1 ARM

² *Id.* at 9.

³ *Id.*

1 filing. This filing incorporates the Annual Reconciliation filed by the Company in
2 Docket No. 18-00097 which is still pending.

3 **IV. REVENUE REQUIREMENT MODEL SCHEDULES**

4 **Q. PLEASE LIST THE SCHEDULES THAT COMPRISE THE COMPANY'S**
5 **REVENUE REQUIREMENT MODEL.**

6 **A.** The Revenue Requirement Model is comprised of:

7 Schedule 1: Cost of Service

8 Schedule 2: Summary of Revenues at Present Rates

9 Schedule 3: Cost of Gas

10 Schedule 4: Operation and Maintenance Expenses

11 Schedule 5: Taxes Other than Income

12 Schedule 6: Depreciation and Amortization Expenses

13 Schedule 7: Rate Base and Return

14 Schedule 8: Computation of State Excise and Income Taxes

15 Schedule 9: Overall Cost of Capital

16 Schedule 10: Rate of Return

17 Schedule 11: Proof of Revenues and Calculation of Rates

18 These Schedules are included in each February 1 ARM filing per the approved ARM
19 tariff. Pursuant to the ARM tariff, I have also included the schedules traditionally
20 used by Commission Staff to illustrate that the Company's Revenue Requirement
21 Model and Staff's model reconcile.

1 **Q. PLEASE EXPLAIN SCHEDULE 1.**

2 A. Schedule 1 summarizes the elements of the cost of service, including gas cost
3 expense, O&M expense, depreciation expense, taxes other than income taxes, return
4 on rate base, income tax, allowance for funds used during construction ("AFUDC")
5 and interest on customer deposits. Schedule 1 forecasts cost of service for the
6 Forward Looking Test Year from the Historic Base Period, as defined in the ARM
7 Tariff, in order to calculate the revenue requirement that is the amount of additional
8 revenue or reduction in rates required for the Company to earn its authorized rate of
9 return. Schedule 1 sources data from each of the other schedules.

10 **Q. PLEASE EXPLAIN SCHEDULES 2 AND 3.**

11 A. Schedule 2 shows per book revenues for the Historic Base Period ended September
12 30, 2018 and the projected revenues for the Forward Looking Test Year. Schedule 3
13 shows the Historic Base Period per books gas cost and the projected Forward
14 Looking Test Year cost of gas. The Forward Looking Test Year cost of gas is
15 adjusted to remove rent for inter-company leased storage property that is booked to
16 gas cost per the Approved Methodologies.

17 **Q. PLEASE EXPLAIN SCHEDULE 4.**

18 A. Schedule 4 shows the Historic Base Period per books O&M expense, and the
19 forecasted Forward Looking Test Year O&M expense with adjustments made in
20 accordance with the Approved Methodologies, including an adjustment to the Test
21 Year O&M expense to include operating expenses for the Barnsley storage asset.

1 **Q. PLEASE PROVIDE MORE DETAIL ON THE VARIANCE BETWEEN THE**
2 **ACTUAL HISTORIC BASE PERIOD OPERATION AND MAINTENANCE**
3 **EXPENSE COMPARED TO THE FORECASTED FORWARD LOOKING**
4 **TEST YEAR AMOUNT.**

5 A. The Company forecasted Forward Looking Test Year O&M expenses of \$21,815,589
6 compared to Base Period O&M expenses of \$21,528,183, resulting in an increase of
7 \$287,407. The forecasted O&M includes the removal of specified subaccounts, most
8 notably related to the pension accrual and incentive compensation, per the Approved
9 Methodologies. The disallowed items are itemized on WP 4-1. In addition to the
10 forecasted amount, I adjusted O&M for operating expenses for intercompany leased
11 property per the Approved Methodologies. The final O&M included in cost of
12 service is \$22,182,884.

13 **Q. PLEASE EXPLAIN THE ADJUSTMENT IN O&M EXPENDITURES FOR**
14 **PENSION CONTRIBUTION.**

15 A. As required by the Approved Methodologies, the Company removed the budgeted
16 accrual for FAS 87 expenses. In years when the Company makes actual cash
17 contributions to its pension fund, the allocable amount will be included in the Annual
18 Reconciliation Revenue Requirement as it was in Docket No. 17-00091 and utilizing
19 the allocation methodology per the Approved Methodologies.

20 **Q. DID YOU MAKE ANY ADJUSTMENTS FOR THE AMORTIZATION OF**
21 **RATE CASE EXPENSE?**

22 A. No. Actually-incurred rate case expenses for Docket No. 14-00146 were \$260,222.
23 The Company amortized that expense at \$14,583.33 per month and the amortization

1 was completed in November 2016. Therefore, no amounts are included in the
2 Forward Looking Test Year of this filing.

3 **Q. PLEASE EXPLAIN SCHEDULE 5.**

4 A. Schedule 5 shows Historic Base Period per books taxes other than income taxes and
5 forecasted Forward Looking Test Year taxes other than income taxes.

6 **Q. PLEASE EXPLAIN THE VARIANCE BETWEEN HISTORIC BASE PERIOD**
7 **PER BOOK TAXES OTHER THAN INCOME TAXES COMPARED TO THE**
8 **AMOUNT FORECASTED BY THE COMPANY.**

9 A. The Company forecasted \$8,589,182 in Taxes Other Than Income Taxes during the
10 Forward Looking Test Year, whereas the Historic Base Period amount was
11 \$7,542,119 for an overall increase of \$1,047,063. The primary drivers of the
12 difference are increases in Ad Valorem taxes at the Tennessee and Shared Services
13 levels. In addition to the forecasted amount, I adjusted Other Taxes for intercompany
14 leased property per the Approved Methodologies. The final Other Taxes included in
15 cost of service is \$8,645,628.

16 **Q. PLEASE EXPLAIN SCHEDULE 6.**

17 A. Schedule 6 shows the Historic Base Period per books depreciation and amortization
18 expense, and the forecasted Forward Looking Test Year depreciation and
19 amortization expense. I adjusted the forecasted Forward Looking Test Year
20 depreciation expense to include expense for intercompany leased storage property
21 per the Approved Methodologies, as well as to adjust for the removal of depreciation
22 expense on capitalized incentive compensation.

1 Q. PLEASE EXPLAIN SCHEDULE 7.

2 A. Schedule 7 shows the calculation of the Historic Base Period per books rate base and
3 forecasted Forward Looking Test Year rate base. The rate base includes the thirteen-
4 month averages of the original cost of plant, accumulated depreciation, storage gas
5 investment, materials and supplies, accumulated deferred income tax ("ADIT"), the
6 excess accumulated deferred income tax liability ("EDIT"), customer advances,
7 customer deposits and accumulated interest on customer deposits per the Approved
8 Methodologies.

9 Q. PLEASE DISCUSS VARIANCES IN RATE BASE ITEMS BETWEEN THE
10 HISTORIC BASE PERIOD AND THE FORECASTED FORWARD
11 LOOKING TEST YEAR.

12 A. Schedule 7 compares Historic Base Period rate base items to forecasted Forward
13 Looking Test Year items on a line by line basis in accordance with the Approved
14 Methodologies. The primary contributor to the growth in rate base is capital
15 investment (plant additions) as the Company continues to invest in the safety and
16 reliability of its system.

17 Q. HOW DID YOU DETERMINE THE LEVEL OF DIRECT CAPITAL
18 INVESTMENT (PLANT ADDITIONS) TO INCLUDE IN THE FORWARD
19 LOOKING TEST YEAR?

20 A. The level of direct capital investment included in the forward looking test year is
21 based on the detailed FY2019 capital investment budget of \$59.44 million.
22 Consistent with the Company's annual planning and budgeting cycle, that capital
23 investment budget was approved by the Company's Board of Directors in September

1 of 2018 and pertains to budgeted investment for October 2018 through September
2 2019. The Company's most recent five year plan, also approved by the Board of
3 Directors in September of 2018, anticipates direct capital investment of \$66.40
4 million for FY2020. To project capital additions for the months of October 2019
5 through May 2020, the Company calculated a capital investment growth factor as
6 follows:

$$(2020 \text{ capex} - 2019 \text{ capex}) / 2019 \text{ capex}$$

8 Applying the above growth rate formula to the fiscal year planned investment
9 amounts identified above, the growth rate is:

$$(\$66.40 \text{ million} - \$59.44 \text{ million}) / \$59.44 \text{ million} = 11.7\%.$$

11 The 11.7% growth factor is applied to the most recent budget on a month by month
12 basis in order to project the months of the forward looking test year from October -
13 May. This has been the forecasting process used by the Company in each forward
14 looking filing filed pursuant to the ARM tariff.

15 **Q. WHAT ADJUSTMENTS ARE MADE TO THE HISTORIC BASE PERIOD**
16 **AND FORWARD LOOKING TEST YEAR RATE BASE?**

17 A. I have included a deviation to the Approved Methodologies in accordance with the
18 ARM Tariff which affects the amounts on Schedule 7. The adjustment removes
19 ADIT items not reflected in cost of service as discussed in David Dittmore's
20 testimony in Docket Nos. 18-00034 and 18-00097 and agreed to by Company
21 witness Ms. Jennifer Story in her rebuttal testimony in Docket No. 18-00034. The
22 ADIT items in question are for pension and incentive compensation (but do not
23 include Director's Stock Award which is not a component of incentive

1 compensation). In addition to that deviation and consistent with prior ARM filings,
2 Schedule 7 also includes adjustments for cash working capital and the net book value
3 of inter-company leased storage property. The revenue and expense lag factors from
4 the Company's lead/lag study prepared in Docket No. 14-00146 were applied to
5 actual results in order to calculate the Company's actual cash working capital
6 requirement consistent with the Approved Methodologies.

7 **Q. WAS THE DEVIATION MENTIONED ABOVE PROPERLY DISCLOSED ON**
8 **THE CERTIFICATION INCLUDED WITH THE COMPANY'S FILING AS**
9 **REQUIRED BY THE ARM TARIFF?**

10 A. Yes. The deviation is briefly described in Attachment A to the Certification included
11 with the filing

12 **Q. PLEASE EXPLAIN SCHEDULE 8.**

13 A. Schedule 8 shows the calculation of state excise taxes and income taxes on the
14 required return on rate base for both the Historic Base Period and the Forward
15 Looking Test Year, adjusted with costs and revenues as presented in Schedules 2-7.

16 **Q. DID YOU MAKE ANY CHANGES TO THE CALCULATION OF THE**
17 **GROSS UP FACTOR CALCULATED ON WP 8.2?**

18 A. Yes. I have included a deviation to the Approved Methodologies that partially agrees
19 with the testimony of Mr. Hal Novak in Docket No. 18-00097. Consistent with his
20 recommendation, I have used total revenues as the denominator in calculating the
21 portion of the gross up factor relating to forfeited discounts on workpaper 8.2. I
22 disagree, however, with his recommendation to similarly calculate the portion of the

1 gross up factor relating to allowance for uncollectibles and have therefore maintained
2 the existing calculation consistent with the Approved Methodologies for that item.

3 **Q. WAS THE DEVIATION MENTIONED ABOVE PROPERLY DISCLOSED ON**
4 **THE CERTIFICATION INCLUDED WITH THE COMPANY'S FILING AS**
5 **REQUIRED BY THE ARM TARIFF?**

6 A. Yes. The deviation is briefly described in Attachment A to the Certification included
7 with the filing

8 **Q. PLEASE EXPLAIN SCHEDULE 9.**

9 A. Schedule 9 shows the calculation of the overall cost of capital based on the capital
10 structure, debt cost rates, and the required rate of return on equity required for the
11 Forward Looking Test Year. It is comprised of the actual equity balance and actual
12 long-term debt balance as of September 30, 2018, and a twelve-month average short-
13 term debt balance for the twelve months ending September 30, 2018. The authorized
14 return on equity is 9.80% and the actual cost of debt is calculated on WP 9-2 and WP
15 9-3 of the filing, per the Approved Methodologies.

16 **Q. PLEASE EXPLAIN SCHEDULE 10.**

17 A. Schedule 10 shows the calculation of a rate of return on rate base and a rate of return
18 on the equity financed portion of rate base for the Historic Base Period and the
19 Forward Looking Test Year, adjusted with costs and revenues as presented in
20 Schedules 2 through 9, per the Approved Methodologies.

21 **Q. PLEASE EXPLAIN SCHEDULE 11.**

22 A. Schedule 11 presents the forecasted billing determinants and calculation of new tariff
23 rates by customer class and rate schedule for the Forward Looking Test Year

1 consistent with the cost of service and net revenue deficiency presented in Schedule
2 1. In accordance with the ARM tariff, the proposed Annual Reconciliation Revenue
3 Requirement from Docket No. 18-00097 is added to the revenue deficiency that the
4 Company has filed in this ARM filing. The revenue requirement also includes the
5 amortization of the excess deferred income tax liability discussed hereinabove and
6 referenced on Schedule 1. The net revenue requirement (comprised of the deficiency
7 for the Forward Looking Test Year ending May 31, 2020 plus the Annual
8 Reconciliation Revenue Requirement from Docket No. 18-00097 minus the
9 amortization of the excess deferred tax liability) is distributed across the billing
10 determinants (customer classes and rate schedules) forecasted in this filing,
11 consistent with the ARM tariff and Approved Methodologies.

12 **Q. HAVE THE COST OF SERVICE ITEMS FOR WHICH THE COMPANY**
13 **SEEKS RECOVERY BEEN PRUDENTLY INCURRED?**

14 **A.** Yes. The budgeting and forecasting methodologies used as the basis for the
15 forecasted cost of service in this filing are consistent with those documented in my
16 pre-filed direct testimony in Docket No. 14-00146. These are the same
17 methodologies, policies and procedures that are the basis for the Approved
18 Methodologies as defined by the ARM tariff. The cost of service items for which the
19 Company seeks recovery, particularly but not limited to capital investments and
20 operating expenses, have been prudently incurred and/or have been prudently
21 forecasted to be incurred.

1 Q. DID THE COMPANY MAKE ANY ACCOUNTING CHANGES RECENTLY
2 THAT MERIT DISCUSSION?

3 A. Yes.

4 Q. PLEASE EXPLAIN.

5 A. Effective October 1, 2018, the Company changed how it valued its storage accounts
6 that serve its Tennessee and Virginia service areas.

7 Q. PLEASE DESCRIBE THE CHANGE AND THE REASON FOR MAKING
8 THE CHANGE.

9 A. The Company changed from the First In First Out ("FIFO") inventory methodology
10 to the Weighted Average Cost of Gas ("WACOG") methodology. Atmos Energy
11 Corporation maintains 48 regulated storage fields across the regulated distribution
12 segment consisting of approximately 71 MMBTUs of capacity. Prior to the change,
13 the average cost method was used for substantially all of the Company's storage
14 fields, with Tennessee and Virginia being the only exceptions. The Company felt that
15 the change would better align these two rate jurisdictions with the remaining
16 distribution operations and provide consistency across the enterprise.

17 Q. DOES THE CHANGE INCREASE THE COMPANY'S GROSS MARGIN
18 REVENUE REQUIREMENT?

19 A. No. The change only impacts how the storage accounts are valued which flow
20 through the Purchased Gas Adjustment (PGA) mechanism.

V. CONCLUSION

1
2 **Q. WHAT ARE YOU ASKING THE COMMISSION TO DO IN THIS**
3 **PROCEEDING?**

4 A. I respectfully request that the Commission approve the Company's 2019 ARM filing
5 and the 2019 ARM Revenue Requirement, which have been prepared in accordance
6 with the Approved Methodologies approved and adopted by the Commission in
7 Docket No. 14-00146.

8 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

9 A. Yes.

BEFORE THE TENNESSEE PUBLIC UTILITY COMMISSION

NASHVILLE, TENNESSEE

IN RE:

ATMOS ENERGY CORPORATION)
ANNUAL RECONCILIATION)
OF ANNUAL REVIEW MECHANISM)

Docket No. 19-XXXXX

VERIFICATION


STATE OF TEXAS)

COUNTY OF DALLAS)

I, Gregory K. Waller, being first duly sworn, state that I am the Manager of Rates and Regulatory Affairs for Atmos Energy Corporation, that I am authorized to testify on behalf of Atmos Energy Corporation in the above referenced docket, that the Direct Testimony of Gregory K. Waller in support of Atmos Energy Corporation's filing is true and correct to the best of my knowledge, information and belief.


Gregory K. Waller

Sworn and subscribed before me this 31st day of January, 2019.


Notary Public

My Commission Expires: 9/1/2020

