

**BEFORE
THE TENNESSEE PUBLIC UTILITY COMMISSION**

PETITION OF KINGSPORT POWER)
COMPANY D/B/A AEP)
APPALACHIAN POWER FOR)
ANNUAL RECOVERY UNDER THE)
TARGETED RELIABILITY PLAN AND)
MAJOR STORM RIDER ("TRP&MS"),)
ALTERNATIVE RATE MECHANISMS)
APPROVED IN DOCKET NO. 17-00032)
)

Docket No. 18-00125

**DIRECT TESTIMONY
of
WILLIAM H. NOVAK**

**ON BEHALF OF

THE CONSUMER PROTECTION UNIT
OF THE
OFFICE OF THE TENNESSEE ATTORNEY GENERAL**

February 26, 2019

BEFORE THE TENNESSEE PUBLIC UTILITY COMMISSION
NASHVILLE, TENNESSEE

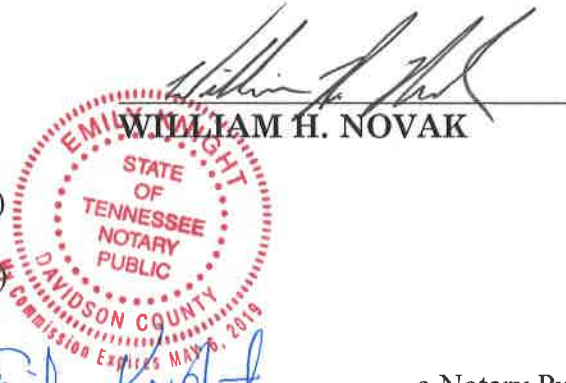
IN RE: PETITION OF KINGSFORT)
POWER COMPANY d/b/a AEP)
APPALACHIAN POWERFOR ANNUAL) Docket No. 18-00125
RECOVERY UNDER THE TARGETED)
RELIABILITY PLAN AND MAJOR)
STORM RIDER ("TRP&MS"),)
ALTERNATIVE RATE MECHANISMS)
APPROVED IN DOCKET NO. 17-00032)

AFFIDAVIT

I have reviewed the Protective Order entered in the above-captioned matter and agree to abide and be bound by its terms. I understand that unauthorized disclosure of documents labeled "CONFIDENTIAL" will be a violation of the Order.

STATE OF Tennessee)

COUNTY OF Davidson)



Personally appeared before me, Emily Knight, a Notary Public, William H. Novak with whom I am personally acquainted, who acknowledged that he executed the within instrument for the purposes therein contained.

WITNESS my hand, at office, this 17th day of December, 2018.

Emily Knight
NOTARY PUBLIC

My Commission Expires: May 6, 2019

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ATTACHMENTS

Attachment WHN-1	William H. Novak Vitae
Attachment WHN-2	Service Reliability Metrics for Kingsport Power

1 ***Q1. PLEASE STATE YOUR NAME, BUSINESS ADDRESS AND***
2 ***OCCUPATION FOR THE RECORD.***

3 ***A1.*** My name is William H. Novak. My business address is 19 Morning Arbor Place,
4 The Woodlands, TX, 77381. I am the President of WHN Consulting, a utility
5 consulting and expert witness services company.¹

6
7 ***Q2. PLEASE PROVIDE A SUMMARY OF YOUR BACKGROUND AND***
8 ***PROFESSIONAL EXPERIENCE.***

9 ***A2.*** A detailed description of my educational and professional background is provided
10 in Attachment WHN-1 to my testimony. Briefly, I have both a Bachelor's degree
11 in Business Administration with a major in Accounting, and a Master's degree in
12 Business Administration from Middle Tennessee State University. I am a
13 Certified Management Accountant, and am also licensed to practice as a Certified
14 Public Accountant.

15
16 My work experience has centered on regulated utilities for over 35 years. Before
17 establishing WHN Consulting, I was Chief of the Energy & Water Division of the
18 Tennessee Public Utility Commission (the Commission) where I had either
19 presented testimony or advised the Commission on a host of regulatory issues for
20 over 19 years. In addition, I was previously the Director of Rates & Regulatory
21 Analysis for two years with Atlanta Gas Light Company, a natural gas
22 distribution utility with operations in Georgia and Tennessee. I also served for

¹ State of Tennessee, Registered Accounting Firm ID 3682.

1 two years as the Vice President of Regulatory Compliance for Sequent Energy
2 Management, a natural gas trading and optimization entity in Texas, where I was
3 responsible for ensuring the firm's compliance with state and federal regulatory
4 requirements.

5
6 In 2004, I established WHN Consulting as a utility consulting and expert witness
7 services company. Since 2004 WHN Consulting has provided testimony or
8 consulting services to state public utility commissions and state consumer
9 advocates in at least ten state jurisdictions as shown in Attachment WHN-1.

10
11 ***Q3. ON WHOSE BEHALF ARE YOU TESTIFYING?***

12 ***A3.*** I am testifying on behalf of the Consumer Advocate Unit (Consumer Advocate)
13 of the Office of the Tennessee Attorney General.

14
15 ***Q4. HAVE YOU PRESENTED TESTIMONY IN ANY PREVIOUS DOCKETS***
16 ***REGARDING KINGSFORT POWER COMPANY?***

17 ***A4.*** Yes. I presented testimony in Dockets U-86-7472, 89-02126, 90-05735, 92-
18 04425, 15-00024 and 16-00001 concerning Kingsport Power Company d/b/a AEP
19 Appalachian Power (KgPCo or Kingsport). In addition, I previously presented
20 testimony concerning KgPCo's Targeted Reliability Plan & Major Storm Rider
21 (TRP&MS Rider or the Rider) that is the subject of this proceeding in TPUC
22 Docket No. 17-00032.

23

1 **Q5. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**
2 **PROCEEDING?**

3 **A5.** My testimony will address several issues and concerns with respect to KgPCo's
4 proposed TRP&MS reconciliation in this Docket with its books and records,
5 including the calculations supporting that reconciliation and the resulting
6 surcharge.

7
8 **Q6. WHAT DOCUMENTS HAVE YOU REVIEWED IN PREPARATION OF**
9 **YOUR TESTIMONY?**

10 **A6.** I have reviewed the Company's Petition filed on November 30, 2018, along with
11 the accompanying schedules. I have also reviewed KgPCo's responses to the data
12 requests submitted by the Consumer Advocate in this Docket. In addition, I
13 reviewed the Commission's Order in Docket No. 17-00032 that approved the
14 TRP&MS Rider.

15
16 **Q7. PLEASE SUMMARIZE YOUR RECOMMENDATIONS AND CONCERNS**
17 **IN THIS DOCKET.**

18 **A7.** My recommendations and concerns are summarized as follows:

- 19 • I recommend that the TRP&MS rider be continued – although it has yet to
20 quantify any benefits.
- 21 • I recommend that the Commission require the Company to fully distinguish
22 between internal and external costs that are recovered through the TRP&MS
23 Rider in future filings.
- 24 • I recommend that the Commission accept KgPCo's TRP&MS Rider
25 reconciliation deficiency for the twelve months ended September 30, 2018 in
26
27

1 the amount of \$2,330,677 that excludes any adjustment for the prompt
2 payment discount proposed by the Company.
3

- 4 • I recommend that the Commission adopt the same methodology for allocating the
5 \$2,330,677 to the different customer classes that was used in the Company's last
6 rate case as calculated in Table 4.
7
- 8 • I recommend that the Commission compute the TRP&MS Rider surcharges for
9 each customer class based on the energy usage and outdoor lamps adopted in the
10 Company's last rate case as calculated in Table 5.
11
- 12 • I recommend that the Commission require KgPCo to include language within the
13 TRP&MS Rider tariff that appropriately defines the term "Major Storm" and
14 when it is appropriate to seek recovery of these costs.
15

1 I. BACKGROUND

2

3 ***Q8. PLEASE EXPLAIN THE OVERALL STRUCTURE OF THE TARGETED***

4 ***RELIABILITY PLAN & MAJOR STORM RIDER.***

5 A8. The overall structure for the TRP&MS Rider was authorized by the Commission

6 in Docket No. 17-00032 and contains two separate components. The Targeted

7 Reliability Plan (TRP) component of the TRP&MS Rider consists of a Vegetation

8 Management Program (VMP) and a System Improvement Program (SIP).² The

9 VMP is intended to address the Company's system-wide vegetation issues on a

10 recurring four-year cycle.³ The SIP provides an enhanced means for circuit

11 inspection, maintenance, replacement and improvement in order to address

12 equipment failures and outages.⁴

13

14 The Major Storm (MS) component of the TRP&MS Rider allows the Company to

15 defer and recover the operating and maintenance costs associated with restoring

16 utility service after a major interruption that is due to weather. Prior to the

17 implementation of the MS component of the TRP&MS Rider, KgPCo was

18 required to separately petition the Commission for recovery of the costs from

19 major storms.

20

² The term "Vegetation Management" has historically been referred to as "tree trimming" in prior cases.

³ Direct testimony of KgPCo witness Castle in TPUC Docket No. 17-00032, Page 3.

⁴ Direct testimony of KgPCo witness Wright in TPUC Docket No. 17-00032, Pages 13-14.

1 **Q9. HAS THE TARGETED RELIABILITY PLAN COMPONENT OF THE**
2 **TRP&MS RIDER BEEN EFFECTIVE IN DECREASING THE SERVICE**
3 **OUTAGES IN THE KINGSPORT SERVICE AREA?**

4 A9. At this point, it is too early to fully assess the TRP component of the Rider's
5 effectiveness since it has only been in effect since October 2017. However, I
6 believe that two of the best gauges for assessing the Rider's impact on service
7 outages are the System Average Interruption Duration Index (SAIDI) and the
8 System Average Interruption Frequency Index (SAIFI).⁵ The SAIDI index
9 measures how long (in minutes) that the average service interruption lasts
10 exclusive of major weather events. The SAIFI index measures how often (per
11 year) customer service is interrupted by these same outages.

12
13 In Docket No. 17-00032, I first identified 14 electric distribution utilities that are
14 similarly situated to Kingsport Power which I referred to as the Kingsport Power
15 Tennessee Peer Group (Peer Group).⁶ The SAIDI and SAIFI index for KgPCo
16 and the peer group are presented below in Table 1 for calendar year 2017.⁷

17

⁵ A comprehensive listing of the different components of Kingsport Power's Annual Reliability Profile for 2013 through 2017 is contained in Attachment WHN-2 to this testimony.

⁶ Direct testimony of Consumer Advocate witness Novak in TPUC Docket No 17-00032, Pages 8-10.

⁷ Company response to Consumer Advocate Discovery Request Nos. 1-6 and 1-7.

TABLE 1 – Kingsport Power Tennessee Peer Group 2017 SAIDI and SAIFI Indices		
Distribution Utility	2017 SAIDI (Minutes)	2017 SAIFI (Occurrences)
Bristol	42	1.16
Cleveland	49	0.87
Clinton	115	1.27
Duck River	108	1.36
Fort Loudoun	7	3.18
Greeneville	62	1.28
Johnson City	29	0.32
Kingsport Power	231	1.35
Knoxville	156	1.44
LaFollette	228	3.72
Powell Valley	146	3.12
Pulaski	155	1.70
Rockwood	101	1.49
Sequachee Valley	121	0.81
Tri-County	213	2.72
Average	118	1.72

As shown on Table 1, the KgPCo 2017 SAIDI index was 231 minutes. This means that the average service interruption (exclusive of major weather events) for KgPCo lasted for 231 minutes which is the highest in the Peer Group. Likewise, the KgPCo 2017 SAIFI index was 1.35 service interruptions. This means that customers of KgPCo experienced on average 1.35 service interruptions during 2017 (exclusive of major weather events) which is below the average for the Peer Group.

Q10. WHAT CONCLUSIONS SHOULD THE COMMISSION MAKE FROM THE SAIDI AND SAIFI INFORMATION PRESENTED IN TABLE 1?

A10. I believe that the SAIDI and SAIFI data reveal that it was appropriate for the Commission to address the service outages for the Company through the

1 TRP&MS Rider. I am particularly concerned that the SAIDI index reveals that
2 KgPCo is experiencing longer outages than any other distribution utility within
3 the Peer Group. However, it should be kept in mind that the Company only began
4 to implement the TRP&MS Rider in October 2017. Therefore, the 2017 SAIDI
5 and SAIFI indexes presented in Table 1 should serve more as a baseline for the
6 Commission to assess the performance of the Rider in future periods.

7
8 ***Q11. HAS THE MAJOR STORM COMPONENT OF THE RIDER BEEN***
9 ***EFFECTIVE IN ADDRESSING THE TIMELY RECOVERY OF COSTS***
10 ***FOR SERVICE RESTORATION?***

11 A11. Yes. In the past when significant major storms occurred, KgPCo was required to
12 petition the Commission to defer and separately recover the associated costs.⁸
13 The MS component of the TRP&MS Rider allows the Company to identify and
14 accumulate the operating and maintenance expenses associated with service
15 restoration after a major storm and then include these costs for recovery within
16 the Rider. During the current review period, the Company identified a single
17 major weather event for which they are now seeking cost recovery through the
18 Rider. As a result of the TRP&MS Rider, there is no need for the Commission to
19 open a separate docket for this consideration.

20
21 I continue to believe that the TRP&MS Rider will be an effective tool for the
22 Commission to timely address service outages and storm restoration costs, even

⁸ See Commission Docket Nos. 10-00144, 12-00051, 13-00121 and 15-00024.

1 though the benefits from the Rider cannot be quantified at this time. As a result, I
2 recommend that the Commission continue the TRP&MS Rider.
3
4

1 **II. CURRENT REVIEW PERIOD COST RECOVERY**

2

3 ***Q12. WHAT WERE KINGSPORT POWER'S EXPENDITURES DURING THE***

4 ***REVIEW PERIOD FOR THE TRP&MS RIDER?***

5 A12. For the twelve months ended September 30, 2018, the Company spent

6 approximately \$6.6 million in eligible costs for recovery through the TRP&MS

7 Rider. As shown in Table 2 below, approximately \$3.1 million of this total were

8 capital expenditures with the remainder charged to operating and maintenance

9 expense.

10

TABLE 2 – TRP&MS 2017-2018 Review Period Expenditures ⁹	
Expenditure Type	Amount
Targeted Reliability Plan – Capital Expenditures	\$3,072,674
Targeted Reliability Plan – O&M Expenditures	3,012,924
Major Storms – O&M Expenditures	498,569
Total Expenditures	\$6,584,167

11 ***Q13. WHAT FACTORS DISTINGUISHED WHETHER THE TARGETED***

12 ***RELIABILITY PLAN EXPENDITURES ARE CAPITALIZED OR***

13 ***EXPENSED?***

14 A13. According to the Company, the classification of Targeted Reliability Plan

15 expenditures as either an O&M expense or capital is determined by the specific

16 work being performed. In general, trimming trees and clearing brush from

17 previously cleared rights-of-way is charged to O&M expense as maintenance

18 costs while the initial clearing of land and rights-of-way as well as the removal of

⁹ Company response to Consumer Advocate Discovery Request 1-9.

1 large diameter trees from previously cleared rights-of-way is charged to capital
2 accounts.¹⁰

3
4 ***Q14. WERE ALL OF THE REVIEW PERIOD EXPENDITURES PAID TO***
5 ***THIRD-PARTY VENDORS?***

6 A14. No. Of the approximate \$3.5 million in TRP&MS O&M expenditures, only \$2.3
7 million or approximately 66% was paid to third-party vendors.¹¹ The remaining
8 balance of approximately \$1.2 million is related to allocations of internal costs.

9
10 ***Q15. IS IT SURPRISING THAT ONLY 66% OF THE O&M EXPENDITURES***
11 ***WERE PAID TO THIRD-PARTY VENDORS?***

12 A15. Yes. While I would naturally expect some amount of internal planning costs to be
13 charged to TRP&MS Rider, I expected a much larger proportion of the costs to be
14 from third-party vendors. As a result, I would recommend that the Commission
15 direct the Company to provide a full accounting of KgPCo's internal costs that are
16 assigned to the TRP&MS Rider in future filings.

17
18 ***Q16. EXPLAIN THE COST RECOVERY RELIEF THAT THE COMPANY IS***
19 ***ASKING FROM THE COMMISSION THROUGH ITS FILING.***

20 A16. In the current filing, KgPCo is asking the Commission to allow it to recover
21 through surcharges to its customers \$2,330,677 as the appropriate amount of

¹⁰ Company response to Consumer Advocate Discovery Request 2-3.

¹¹ Company responses to Consumer Advocate Discovery Requests 1-2 and 2-1. Although requested, the Company did not provide the third-party expenditures related to capitalized TRP costs.

TRP&MS Rider costs for the twelve months ended September 2018. KgPCo then increases this base amount by approximately \$35,493 for a total of a \$2,366,170 surcharge in order to adjust for prompt payment discounts that are included in their tariff. The details for this requested recovery are shown below in Table 3.

TABLE 3 – TRP&MS 2017-2018 Recovery Request¹²			
Item	TRP	MS	Total
Capital Recovery & Return	\$114,931	\$0	\$114,931
O&M Expense	3,012,925	498,569	3,511,494
Total	\$3,127,856	\$498,569	\$3,626,425
Less Base Rates	-903,372	-392,376	-1,295,748
Net Recovery	\$2,224,484	\$106,193	\$2,330,677
Prompt Payment ¹³			35,493
Requested Recovery			\$2,366,170

Q17. HAVE YOU REVIEWED THE CALCULATIONS SUPPORTING THE PROPOSED RATE ADJUSTMENT IN KINGSPORT'S TRP&MS RECONCILIATION FILING?

A17. Yes. I reviewed the KgPCo's filing. I also prepared discovery requests for supplemental supporting information that was not contained in the filing. The purpose of my review was to determine whether KgPCo's TRP&MS Rider reconciliation was based on actual amounts recorded on its books.

Q18. WHAT WERE THE RESULTS OF YOUR REVIEW?

A18. Overall, I found that Kingsport's filing appropriately reconciled the actual expenses and net investment to the amounts recorded on the Company's ledger.

¹² Company Exhibit No. 1 (AWA) and response to Consumer Advocate Discovery Request 1-9. Note that Company manually makes an adjustment of \$274 within the formulas to its calculation in Column (i) without explanation.

¹³ Direct testimony of KgPCo witness Keeton, Page 4.

1 Likewise, other than as noted within my testimony, I also found that the
2 reconciliation generally reflected the methodologies established in Docket No. 17-
3 00032.
4

5 ***Q19. WERE THERE ANY PORTIONS OF THE COMPANY'S TRP&MS***
6 ***RECOVERY REQUEST FOR \$2,366,170 THAT YOU DISAGREE WITH?***

7 A19. Yes. I disagree with the Company's proposal to include the impact of the prompt
8 payment discount of \$35,493 within the TRP&MS Rider recovery request
9 calculation. As a result, I am recommending that the Company's 2017-2018
10 TRP&MS recovery be limited to the net recovery amount of \$2,330,677 as shown
11 above on Table 3.
12

13 ***Q19. WHAT IS THE COMPANY'S PURPOSE FOR INCLUDING THE***
14 ***IMPACT OF THE PROMPT PAYMENT DISCOUNT IN THE TRP&MS***
15 ***2017-2018 RECOVERY REQUEST?***

16 A19. The Company provides no rationale for the inclusion of a prompt payment
17 discount within their filing.¹⁴ In addition, no adjustment for a prompt payment
18 discount was mentioned in the Company's application for the TRP&MS Rider in
19 Docket No. 17-00032.
20

¹⁴ See Direct testimony of KgPCo witness Keeton, Page 4 where she mentions that she "...grossed up the resultant combined TRP and MS costs, \$2,330,677, to include the Prompt Payment Discount." She omits any rationale in her testimony for exactly why this adjustment was appropriate.

1 The provision for the Prompt Payment Discount in the Company's tariff allows
2 KgPCo's customers to reduce their electric bill by 1.5% by remitting payment
3 before a specified due date, and a majority of these customers do take advantage
4 of this discount. However, the Company's filing in Docket No. 17-00132
5 specifically noted that any net under- or over-recovered TRP&MS Rider cost will
6 be tracked for each customer class and then trued-up and included with the cost
7 for that particular customer class the following year.¹⁵ Since the under- or over-
8 recovered cost is trued-up in a subsequent period, it is inappropriate to include
9 any adjustment for the prompt payment discount within the current filing.

¹⁵ Direct testimony of KgPCo witness Wright in TPUC Docket No. 17-00032, Page 10. See also direct testimony of CA witness Novak in TPUC Docket No. 17-00032, Page 23.

1 **III. TRP&MS COST ALLOCATION AND RATE DESIGN**

2

3 ***Q20. HOW SHOULD THE 2017-2018 TRP&MS RIDER RECOVERY COSTS***

4 ***BE ALLOCATED TO THE DIFFERENT CUSTOMER CLASSES?***

5 A20. The Commission Order approving the TRP&MS Rider provides that the net Rider

6 costs are to be allocated to the customer rate classes in the same manner that was

7 used in the Company's last rate case.¹⁶ Applying the Net Recovery balance from

8 the TRP&MS Rider of \$2,330,677 to the rate allocation from KgPCo's last rate

9 case in Docket No. 16-00001, produces the TRP&MS cost allocation to each

10 customer rate class as shown below in Table 4. I recommend that the

11 Commission adopt this allocation methodology to distribute the TRP&MS Rider

12 recovery balance of \$2,330,677 to the different customer classes.

13

14

TABLE 4 – TRP&MS 2017-2018 Cost Allocation¹⁷			
Tariff	16-00001 Rate Increase	Percentage Allocation	TRP&MS Allocation
Residential Service	\$2,438,410	28.30%	\$659,582
Small General Service	269,125	3.12%	72,717
Medium General Service	1,245,658	14.45%	336,783
Large General Service	2,218,583	25.74%	599,916
Industrial Power Service	1,530,923	17.76%	413,928
Church Service	106,881	1.24%	28,900
Public School Service	239,319	2.78%	64,793
Electric Heating General Service	278,999	3.24%	75,514
Outdoor Lighting Service	83,275	0.97%	22,608
Street Lighting Service	206,912	2.40%	55,936
Total	\$8,618,085	100.00%	\$2,330,677

¹⁶ Commission Order in Docket No. 17-00032, Page 3.

¹⁷ Commission Order Approving Stipulation and Settlement Agreement in Docket No. 16-00001, Exhibit A, Attachment A – Revenue Deficiency Settlement, Schedules 12 and 13.

1 ***Q21. HOW SHOULD THE TRP&MS RIDER SURCHARGE RATE BE***
2 ***CALCULATED FOR EACH CUSTOMER CLASS SHOWN IN TABLE 4?***

3 A21. The individual surcharge for each customer class is also based on the billing
4 determinants from the Company's most recent rate case. Specifically, the
5 TRP&MS tariff approved by the Commission provides for the following:

6 *"The Company will allocate the revenue requirement to the*
7 *individual tariff class by application of the revenue allocation*
8 *factors used in the Company's most recent base case, and will use*
9 *the appropriate billing determinants, as determined in the*
10 *Company's most recent base case, to develop the TRP&MS Rider*
11 *tariff charges."*¹⁸ [Emphasis added.]

12 ***Q22. HAVE YOU PREPARED A TRP&MS RATE SURCHARGE THAT***
13 ***CONFORMS TO THE TARIFF LANGUAGE?***

14 A22. Yes. I am recommending that the individual surcharge for each customer class be
15 based on the energy usage (kilowatt hours) for each customer class from the
16 Company's most recent rate case except for Outdoor Lighting and Street Lighting
17 which should be based on the number of outdoor lamps adopted as the billing
18 determinant in the last rate case. These billing determinants as well as the
19 resulting TRP&MS rate surcharge by customer class are shown below in Table 5.

20

21

¹⁸ Submission of Tariff Provisions, Docket No. 17-00032, Sheet Number 21-1, Item 3 – Determination of Adjustments by Tariff, September 15, 2017.

TABLE 5 – TRP&MS Rate Surcharge			
Tariff	TRP&MS Allocation	Billing ¹⁹ Determinants	TRP&MS Rate Surcharge
Residential Service (Usage)	\$659,582	680,836,392	\$0.00097
Small General Service (Usage)	72,717	22,662,165	0.00321
Medium General Service (Usage)	336,783	118,885,433	0.00283
Large General Service (Usage)	599,916	244,121,179	0.00246
Industrial Power Service (Usage)	413,928	969,398,673	0.00043
Church Service (Usage)	28,900	9,850,982	0.00293
Public School Service (Usage)	64,793	27,413,429	0.00236
Electric Heating Service (Usage)	75,514	24,742,277	0.00305
Outdoor Lighting Service (Lamps)	22,608	65,663	0.34000
Street Lighting Service (Lamps)	55,936	126,962	0.44000
Total	\$2,330,677		

1 **Q23. WHY HAVE YOU CALCULATED THE INDIVIDUAL TRP&MS RATE**
2 **SURCHARGES RATE BASED ON ENERGY USAGE AND OUTDOOR**
3 **LAMPS INSTEAD OF BILLING DEMAND OR BILLS RENDERED?**

4 A23. Basing the TRP&MS Rider surcharge on energy usage results in a similar
5 surcharge billing rate for each customer class.

7 **Q24. DID THE COMPANY ALSO BASE THEIR TRP&MS RATE DESIGN**
8 **SURCHARGES ON ENERGY USAGE AND NUMBER OF OUTDOOR**
9 **LAMPS?**

10 A24. No. The Company selected the billing determinant from either bills rendered,
11 billing demand, energy usage or outdoor lamps to calculate the individual
12 TRP&MS Rider surcharge for each customer class.²⁰ In addition, the Company
13 calculated the TRP&MS Rider billing rate to the sub-tariffs for the different

¹⁹ Commission Order Approving Stipulation and Settlement Agreement in Docket No. 16-00001, Exhibit A, Attachment C – Rate Design Settlement, Schedules 1-10.

²⁰ Company Exhibit No. 1 (EKK).

1 customer billing classes.²¹ In my opinion, calculating the TRP&MS Rider
2 surcharge in this manner needlessly complicates the rate calculation and only
3 minimally alters the individual billed surcharge amount to each customer. As a
4 result, I recommend that the Commission adopt the TRP&MS Rider surcharge
5 based on energy usage and outdoor lamps as shown on Table 5.

²¹ For example, the Company individually calculated the rate surcharge for the Primary, Secondary and Time-of-Day rate schedules within the Medium General Service tariff.

1 IV. DEFINITION OF THE TERM “MAJOR STORM”

2
3 ***Q25. WERE THERE ANY UNUSUAL ISSUES INVOLVED WITH THE***
4 ***IMPLEMENTATION OF THE MAJOR STORM COMPONENT OF THE***
5 ***TRP&MS RIDER?***

6 A25. Yes. During the TRP&MS Rider review period, the Company experienced a
7 weather event on July 20, 2018 that it would later classify as a “Major Storm”.
8 While I do agree that this particular weather event should be classified as a major
9 storm, my review indicated that KgPCo had never specifically defined the term
10 “Major Storm” within the TRP&MS Rider tariff. This omission created some
11 confusion over the proper classification of a weather event and when any related
12 service restoration costs are appropriate to recover through the TRP&MS Rider.

13
14 ***Q26. HOW DID THE COMPANY DETERMINE THAT THE WEATHER***
15 ***EVENT ON JULY 20, 2018 WAS A “MAJOR STORM”?***

16 A26. According to the Company, the weather event on July 20, 2018 resulted in
17 approximately 11 million Customer Minutes of Interruption (CMI) and
18 approximately another 1 million CMI the following day.²² The Company goes on
19 to state that these service interruption minutes significantly exceeded the
20 threshold of 818,815 CMI for KgPCo’s classification of a major event.

21

22 Company response to Consumer Advocate Discovery Request 1-11.

1 ***Q27. WHAT IS YOUR RECOMMENDATION TO THE COMMISSION***
2 ***REGARDING HOW “MAJOR STORMS” ARE DETERMINED?***

3 A27. I recommend that the Commission require the Company to develop appropriate
4 language for inclusion within the TRP&MS Rider tariff that defines the term
5 “Major Storms” and when it is appropriate to seek recovery for service restoration
6 costs from these weather events. Such language within the TRP&MS Rider could
7 help avoid confusion in future filings over when it is appropriate to seek recovery
8 of costs related to weather events.

9
10
11

1 V. CONCLUSION AND RECOMMENDATIONS

2
3 ***Q28. PLEASE SUMMARIZE YOUR RECOMMENDATIONS TO THE***
4 ***COMMISSION ON THE 2017-2018 TRP&MS RIDER RECOVERY.***

5 A28. My recommendations are as follows:

- 6 • I recommend that the TRP&MS rider be continued – although it has yet to
7 quantify any benefits.
8
9 • I recommend that the Commission require the Company to fully distinguish
10 between internal and external costs that are recovered through the TRP&MS
11 Rider in future filings.
12
13 • I recommend that the Commission accept KgPCo's TRP&MS reconciliation
14 deficiency for the twelve months ended September 30, 2018 in the amount of
15 \$2,330,677 that excludes any adjustment for the prompt payment discount
16 proposed by the Company.
17
18 • I recommend that the Commission adopt the same methodology for allocating
19 the \$2,330,677 to the different customer classes that was used in the
20 Company's last rate case as calculated in Table 4.
21
22 • I recommend that the Commission compute the TRP&MS Rider surcharges
23 for each customer class based on the energy usage and outdoor lamps adopted
24 in the Company's last rate case as calculated in Table 5.
25
26 • I recommend that the Commission require KgPCo to include language within
27 the TRP&MS Rider that appropriately defines the term "Major Storm" and
28 when it is appropriate to seek recovery of these costs.
29

30 ***Q29. DOES THIS COMPLETE YOUR TESTIMONY?***

31 A29. Yes, it does. However, I reserve the right to incorporate any new information that
32 may subsequently become available.

ATTACHMENT WHN-1

William H. Novak Vitae

William H. Novak

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The Woodlands, TX 77381

Phone: 713-298-1760

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Areas of Specialization

Over thirty-five years of experience in regulatory affairs and forecasting of financial information in the rate setting process for electric, gas, water and wastewater utilities. Presented testimony and analysis for state commissions on regulatory issues in four states and has presented testimony before the FERC on electric issues.

Relevant Experience**WHN Consulting – September 2004 to Present**

In 2004, established WHN Consulting to provide utility consulting and expert testimony for energy and water utilities. WHN Consulting is a “complete needs” utility regulation firm able to provide clients with assistance in all areas of utility rate analysis. Since 2004, WHN Consulting has provided assistance to public utility commissions and state consumer advocates in over ten state jurisdictions. Some of the topics and issues that WHN Consulting has presented testimony for include net metering, alternative rate regulation, revenue requirement calculations in rate cases, class cost of service studies, rate design, deferred income tax calculations, purchased gas costs, purchased power costs, and weather normalization studies.

Sequent Energy Management – February 2001 to July 2003

Vice-President of Regulatory Compliance for approximately two years with Sequent Energy Management, a gas trading and optimization affiliate of AGL Resources. In that capacity, directed the duties of the regulatory compliance department, and reviewed and analyzed all regulatory filings and controls to ensure compliance with federal and state regulatory guidelines. Engaged and oversaw the work of a number of regulatory consultants and attorneys in various states where Sequent has operations. Identified asset management opportunities and regulatory issues for Sequent in various states. Presented regulatory proposals and testimony to eliminate wholesale gas rate fluctuations through hedging of all wholesale gas purchases for utilities. Also prepared testimony to allow gas marketers to compete with utilities for the transportation of wholesale gas to industrial users.

Atlanta Gas Light Company – April 1999 to February 2001

Director of Rates and Regulatory Analysis for approximately two years with AGL Resources, a public utility holding company serving approximately 1.9 million customers in Georgia, Tennessee, and Virginia. In that capacity, was instrumental in leading

Atlanta Gas Light Company through the most complete and comprehensive gas deregulation process in the country that involved terminating the utility's traditional gas recovery mechanism and instead allowing all 1.5 million AGL Resources customers in Georgia to choose their own gas marketer. Also responsible for all gas deregulation filings, as well as preparing and defending gas cost recovery and rate filings. Initiated a weather normalization adjustment in Virginia to track adjustments to company's revenues based on departures from normal weather. Analyzed the regulatory impacts of potential acquisition targets.

Tennessee Regulatory Authority – Aug. 1982 to Apr 1999; Jul 2003 to Sep 2004

Employed by the Tennessee Regulatory Authority (formerly the Tennessee Public Service Commission) for approximately 19 years, culminating as Chief of the Energy and Water Division. Responsible for directing the division's compliance and rate setting process for all gas, electric, and water utilities. Either presented analysis and testimony or advised the Commissioners/Directors on policy setting issues, including utility rate cases, electric and gas deregulation, gas cost recovery, weather normalization recovery, and various accounting related issues. Responsible for leading and supervising the purchased gas adjustment (PGA) and gas cost recovery calculation for all gas utilities. Responsible for overseeing the work of all energy and water consultants hired by the TRA for management audits of gas, electric and water utilities. Implemented a weather normalization process for water utilities that was adopted by the Commission and adopted by American Water Works Company in regulatory proceedings outside of Tennessee.

Education

B.A, Accounting, Middle Tennessee State University, 1981

MBA, Middle Tennessee State University, 1997

Professional

Certified Public Accountant (CPA), Tennessee Certificate # 7388

Certified Management Accountant (CMA), Certificate # 7880

Former Vice-Chairman of National Association of Regulatory Utility Commission's Subcommittee on Natural Gas

Witness History for William H. Novak, CPA

Selected Cases

State	Company/Sponsor	Year	Assignment	Docket
Louisiana	CenterPoint Energy/Louisiana PSC	2011	Audit of PGA Filings from 2002 - 2008 of CenterPoint Arkla	<u>S-32534</u>
	CenterPoint Energy/Louisiana PSC	2011	Audit of PGA Filings from 2002 - 2008 of CenterPoint Entex	<u>S-32537</u>
	Louisiana Electric Utilities/Louisiana PSC	2012	Technical Consultant for Impact of Net Meter Subsidy on other Electric Customers	<u>R-31417</u>
Tennessee	Aqua Utilities/Aqua Utilities	2006	Presentation of Rate Case on behalf of Aqua Utilities	<u>06-00187</u>
	Atmos Energy Corporation/Atmos Intervention Group	2007	Rate design for Industrial Intervenor Group	<u>07-00105</u>
	Bristol TN Essential Services/BTES	2009	Audit of Cost Allocation Manual	<u>05-00251</u>
	Chattanooga Manufacturers Association/CMA	2009	Spokesperson for Industrial Natural Gas Users before the Tennessee State Legislature	<u>HB-1349</u>
	Piedmont Natural Gas Company/Tennessee AG	2011	Rate Case Audit - Revenue, Class Cost of Service Study & Rate Design	<u>11-00144</u>
	Tennessee-American Water Company/Tennessee AG	2012	Rate Case Audit - Revenues, Rate Base, Class Cost of Service Study and Rate Design	<u>12-00049</u>
	Tennessee-American Water Company/Tennessee AG	2013-2017	Alternative Regulation - Audit of Budget & True-up Filings, Rate Design	<u>16-00126</u>
	Piedmont Natural Gas Company/Tennessee AG	2013-2017	Alternative Regulation - Audit of Budget & True-up Filings, Rate Design	<u>16-00140</u>
	Piedmont Natural Gas Company/Tennessee AG	2014	Audit of Recovery of Compressed Natural Gas Infrastructure Costs	<u>14-00086</u>
	Piedmont Natural Gas Company/Tennessee AG	2014	Audit of Accumulated Deferred Federal Income Tax	<u>14-00017</u>
	Atmos Energy Corporation/Tennessee AG	2014	Rate Case Audit - Revenues, O&M Expenses, Rate Base and Rate Design	<u>14-00146</u>
	Atmos Energy Corporation/Tennessee AG	2015-2017	Alternative Regulation - Audit of Budget & True-up Filings, Rate Design	<u>16-00105</u>
	B&W Gas Company/B&W	2015	Presentation of Rate Case on behalf of B&W Gas Company	<u>15-00042</u>
	AEP & Kingsport Power/Tennessee AG	2015	Audit of Storm Costs and Rate Recovery	<u>15-00024</u>
	AEP & Kingsport Power/Tennessee AG	2016	Rate Case Audit - Revenue, Rate Base, Class Cost of Service Study & Rate Design	<u>16-00001</u>
Alabama	Jefferson County (Birmingham) Wastewater/Alabama AG	2013	Bankruptcy Filing - Allowable Costs and Rate Design	<u>2009-2318</u>
Illinois	Peoples & North Shore Gas Cos./Illinois Commerce Comm.	2007	Management Audit of Gas Purchasing Practices	<u>06-0556</u>
New Mexico	Southwestern Public Service Co./New Mexico PRC	2010	Financial Audit of Fuel Costs for 2009 and 2010	<u>09-00351-UT</u>
New York	National Grid/New York PSC	2011	Audit of Affiliate Relationships and Transactions	<u>10-M-0451</u>
Ohio	Ohio-American Water Company/Ohio Consumers' Counsel	2010	Rate Case Audit - Class Cost of Service and Rate Design	<u>09-0391-WVS-AIR</u>
	Vectren Energy Delivery of Ohio/Ohio Consumers' Counsel	2008	Rate Case Audit - Class Cost of Service and Rate Design	<u>07-1080-GA-AIR</u>
	Duke Energy-Ohio/Public Utilities Commission of Ohio	2009	Focused Management Audit of Fuel & Purchased Power (FPP Riders)	<u>07-0723-EL-UNC</u>
Texas	Center Point Energy/Texas AG	2009	Rate Case Audit - Class Cost of Service and Rate Design	<u>09-00001</u>
	Sharyland Utilities/St. Lawrence Cotton Growers Assn.	2017	Rate Case Audit - Class Cost of Service and Rate Design	<u>PUC 45414</u>
North Carolina	Aqua Utilities/PSS Legal Fund	2011	Rate Case Audit - Class Cost of Service and Rate Design	<u>W-218, Sub-319</u>
Washington DC	Washington Gas Light Co./Public Service Comm of DC	2011	Audit of Tariff Rider for Infrastructure Replacement Costs	<u>1027</u>
NARUC	National Association of Regulatory Utility Commissioners	2015	Presentation of Regulatory Issues with Net Metering Customers on Rates of Electric Utilities	

NOTE: Click on Docket Number to view testimony/report for each case where available.

ATTACHMENT WHN-2

Kingsport Power Company Service Reliability Profile 2013 - 2017

SOURCE: Company Response to Consumer Advocate Discovery Request 1-8.

	2013	2014	2015	2016	2017
OUTAGES (Including Major Storms):					
Major Storms	4	2	0	1	0
Major Storms Impacting > 100,000 Customers	0	0	0	0	0
Number of Outage Events	2,309	2,129	2,201	2,226	1,871
Minimum Time for an Outage Event to Qualify as a Sustained Outage (min.)	6	6	6	6	6
Average Number of Hours For Full Restoration Per Event	6	3	3	4	3
Total Customer Hours Out	496,264	235,273	157,527	267,017	186,388
Customer Hours Out – Trees	214,263	86,603	63,048	119,039	87,120
Customer Hours Out – Weather	141,918	17,764	7,056	43,228	6,749
Customer Hours Out – OH Mat'l	45,334	76,691	44,770	48,402	27,130
Customer Hours Out – Misc.	6,164	7,533	4,028	6,498	12,198
Customer Hours Out – Public	22,933	12,961	18,325	16,183	16,183
Customer Hours Out – Bulk Pwr.	10,592	6,431	0	4,944	12,517
Customer Hours Out – Company	55,060	27,290	20,300	28,724	23,468
Number of Customers with greater than 10 Outages	22	29	157	10	5
Number of Customers with 7-10 Outages	1,186	1,380	803	653	523
Number of Customers with 4-6 Outages	8,661	5,071	4,513	8,921	3,849
Number of Customers with 1-3 Outages	28,726	27,980	24,757	30,134	27,675
Number of Customers with 0 Outages	8,648	12,756	17,072	7,927	16,034
1st Major Cause of Outages	Veg Inside RoW	Veg Inside RoW	Veg Inside RoW	Veg Inside RoW	Veg Inside RoW
2nd Major Cause of Outages	Equipment	Equipment	Scheduled	Equipment	Equipment
3rd Major Cause of Outages	Scheduled	Scheduled	Equipment	Scheduled	Animal
4th Major Cause of Outages	Animal	Animal	Animal	Animal	Scheduled
5th Major Cause of Outages	Veg Outside RoW	Veg Outside RoW	Veg Outside RoW	Veg Outside RoW	Veg Outside RoW
OUTAGES (Excluding Major Storms):					
Number of Outage Events	2,005	2,067	2,201	2,129	1,871
Average Number of Hours For Full Restoration Per Event	6	3	3	4	3
Total Customer Hours Out	496,264	235,273	157,527	267,017	186,388
Customer Hours Out – Trees	54,884	70,753	63,048	84,396	87,120
Customer Hours Out – Weather	12,289	2,878	7,056	23,545	6,749
Customer Hours Out – OH Mat'l	35,498	42,564	44,770	47,788	27,130
Customer Hours Out – Misc.	5,650	7,458	4,028	6,498	12,198
Customer Hours Out – Public	17,459	12,442	18,325	16,183	17,207
Customer Hours Out – Bulk Pwr.	7,790	6,431	0	4,944	12,517
Customer Hours Out – Company	41,773	27,290	20,300	28,642	23,468
Number of Customers with greater than 10 outages	9	29	157	8	5
Number of Customers with 7-10 Outages	331	1,329	803	473	523
Number of Customers with 4-6 Outages	5,507	4,024	4,513	7,918	3,849
Number of Customers with 1-3 Outages	27,536	28,193	24,757	30,082	27,675
Number of Customers with 0 Outages	13,860	13,641	17,072	9,164	16,034
1st Major Cause of Outages	Veg Inside RoW	Veg Inside RoW	Veg Inside RoW	Veg Inside RoW	Veg Inside RoW
2nd Major Cause of Outages	Equipment	Equipment	Scheduled	Equipment	Equipment
3rd Major Cause of Outages	Scheduled	Scheduled	Equipment	Scheduled	Animal
4th Major Cause of Outages	Animal	Animal	Animal	Animal	Scheduled
5th Major Cause of Outages	Veg Outside RoW	Veg Outside RoW	Veg Outside RoW	Veg Outside RoW	Veg Outside RoW

SOURCE: Company Response to Consumer Advocate Discovery Request 1-8.

	2013	2014	2015	2016	2017
INDICES EXCLUDING MAJOR STORMS: (Distribution only):					
SAIDI Actual (minutes, excl. major storms)	196	199	193	248	211
SAIFI Actual (interruptions, excl. major storms)	1	1	1	2	1
CAIDI Actual (minutes, excl. major storms)	136	144	148	151	169
CTAIDI Actual (minutes, excl. major storms)	277	279	302	307	317
Actual Service Availability (% , excl. major storms)	1	1	1	1	1
INDICES WITH NO EXCLUSIONS: (Distribution only):					
SAIDI Actual (minutes, incl. major storms)	599	240	193	317	211
SAIFI Actual (interruptions, incl. major storms)	2	2	1	2	1
CAIDI Actual (minutes, incl. major storms)	317	157	148	182	169
CTAIDI Actual (minutes, incl. major storms)	734	328	302	381	317
Actual Service Availability (% , incl. major storms)	1	1	1	1	1
INDICES EXCLUDING MAJOR STORMS: (Total Distribution and Bulk Power):					
SAIDI Actual (minutes, excl. major storms)	223	216	200	267	233
SAIFI Actual (interruptions, excl. major storms)	2	2	1	2	1
CAIDI Actual (minutes, excl. major storms)	137	144	145	138	172
CTAIDI Actual (minutes, excl. major storms)	315	304	313	331	349
Actual Service Availability (% , excl. major storms)	1	1	1	1	1
INDICES WITH NO EXCLUSIONS: (Total Distribution and Bulk Power)					
SAIDI Actual (minutes, incl. major storms)	630	299	200	336	233
SAIFI Actual (interruptions, incl. major storms)	2	2	1	2	1
CAIDI Actual (minutes, incl. major storms)	289	178	145	165	172
CTAIDI Actual (minutes, incl. major storms)	772	410	313	403	349
Actual Service Availability (% , incl. major storms)	1	1	1	1	1
TREE-RELATED DATA (Excluding Major Storms):					
Tree Outage Events	657	716	687	820	790
Average Number of Hours For Full Restoration Per Tree Event	3	4	4	4	4
Range for Full Restoration (shortest, longest)	6 to 1572	7 to 1422	8 to 1381	6 to 2172	8 to 1350
Tree SAIFI Actual	0	1	0	1	1
Tree SAIDI Actual (minutes)	70	90	80	106	109
Total Tree Trimming Complaints (Trimming Report to TPUC)	0	0	2	1	1