

**BEFORE THE TENNESSEE PUBLIC UTILITY COMMISSION
NASHVILLE, TENNESSEE**

IN RE:

**RESPONSE OF ATMOS ENERGY)
CORPORATION TO THE COMMISSION’S)
ORDER OPENING AN INVESTIGATION) DOCKET NO. 18-00034
AND REQUIRING DEFERRED)
ACCOUNTING TREATMENT)**

**PRE-FILED TESTIMONY OF JENNIFER K. STORY
ON BEHALF OF ATMOS ENERGY CORPORATION**

1 **I. POSITION AND QUALIFICATIONS**

2 **Q. PLEASE STATE YOUR NAME, POSITION AND BUSINESS ADDRESS.**

3 A. My name is Jennifer K. Story. My business address is 5430 LBJ Freeway, Suite
4 700, Dallas, TX 75240. I am employed by Atmos Energy Corporation (“Atmos
5 Energy” or the “Company”) as Director of Income Tax.

6 **Q. WHAT ARE YOUR JOB RESPONSIBILITIES?**

7 A. As Director of Income Tax for Atmos Energy, I am responsible for oversight and
8 management of all income tax matters for the Company. This oversight includes
9 ensuring that the income tax accounts recorded on the books and records accurately
10 reflect the Company’s tax filings and positions. I am also responsible for ensuring
11 that deferred taxes are recorded on the financial statements in accordance with
12 Generally Accepted Accounting Principles (“GAAP”). I oversee a group of tax
13 professionals which undertakes tax planning to minimize taxes, prepare the

1 Company's tax filings, and defends those filings under audit. I am also responsible
2 for the establishment of and compliance with the Company's income tax policies
3 and controls.

4 **Q. PLEASE OUTLINE YOUR EDUCATIONAL AND PROFESSIONAL**
5 **QUALIFICATIONS.**

6 A. I received my education at the University of Texas at Dallas. In 2002, I received a
7 Bachelor of Science degree with a major in accounting. I am a licensed certified
8 public accountant in the State of Texas.

9 I worked in both a large corporate tax department and in public accounting
10 prior to joining Atmos Energy in December 2006. Since joining Atmos Energy, I
11 have assumed the oversight and management of all income tax matters for the
12 Company. I also serve as a representative for the Company on the American Gas
13 Association's Tax Committee.

14 **Q. HAVE YOU TESTIFIED BEFORE THIS OR ANY OTHER REGULATORY**
15 **COMMISSION?**

16 A. Yes. I have submitted direct and rebuttal testimony regarding income taxes in the
17 following proceedings:

| Regulatory Authority | Proceeding | Testimony Submitted |
|---------------------------------------|---------------------------|----------------------------|
| Kentucky Public Service Commission | Docket No. 2017-00481 | Direct |
| Kentucky Public Service Commission | Docket No. 2017-00349 | Rebuttal |
| Kentucky Public Service Commission | Docket No. 2018-00281 | Direct |
| Colorado Public Utilities Commission | Proceeding No. 15AL-0299G | Rebuttal |
| Mississippi Public Service Commission | Docket No. 2015-UN-049 | Rebuttal |
| Texas Railroad Commission | GUD No. 10580 | Rebuttal |
| Texas Railroad Commission | GUD No. 10640 | Rebuttal |
| Texas Railroad Commission | GUD No. 10742 | Direct |
| Texas Railroad Commission | GUD No. 10743 | Direct |
| Tennessee Public Utility Commission | Docket No. 17-00012 | Direct and Rebuttal |
| Tennessee Public Utility Commission | Docket No. 18-00067 | Direct |
| Virginia State Corporation Commission | Case No. PUR-2018-00014 | Direct |

II. PURPOSE AND SUMMARY

Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

A. My testimony provides an overview of accumulated deferred income taxes and why they are an appropriate reduction to rate base. I also explain how the Tax Cuts and Job Act of 2017 (“TCJA”) impacted the Company’s taxes and the manner in which this will be reflected in customer rates.

Q. ARE YOU SPONSORING ANY EXHIBITS?

A. No.

III. RATEMAKING TREATMENT OF ACCUMULATED DEFERRED INCOME TAXES

Q. WHAT DO ACCUMULATED DEFERRED INCOME TAXES REPRESENT?

1 A. Accumulated deferred income taxes (“ADIT” or “deferred taxes”) represent the
2 balance of tax that is due or receivable in the future when items of income and
3 expense are recognized for tax purposes in a period different than they are
4 recognized for financial reporting purposes. ADIT simply represents the
5 accumulated tax for all items deferred to future periods. For a regulated utility,
6 deferred taxes represent a source of cost-free financing provided by the
7 government.

8 **Q. PLEASE DESCRIBE WHAT GIVES RISE TO ACCUMULATED**
9 **DEFERRED INCOME TAXES.**

10 A. Deferred taxes arise from the interaction of the Internal Revenue Code (“IRC”), the
11 Company’s accounting practices under United States (“US”) generally accepted
12 accounting principles (“GAAP”), and the Company’s operations. Deferred taxes
13 are created because of differences between the IRC and the Company’s accounting
14 under US GAAP. In addition to Federal Energy Regulatory Commission (“FERC”)
15 rules, the Company’s records are maintained according to US GAAP which provide
16 guiding principles and requirements as to when and how the Company records its
17 financial results. Likewise, the IRC and related regulations provide the rules and
18 requirements the Company follows when completing its tax filings. There are
19 numerous differences between US GAAP and the IRC. Examples include, but are
20 not limited to, differences in the recognition of income or expense, time period or

1 methods by which assets are depreciated and the capitalization of costs. Many of
2 these differences are temporary in nature, meaning the total amount of income or
3 expense recognized for an item is the same under US GAAP and the IRC, but the
4 time period over which it is recognized is different.

5 **Q. DO THE DIFFERENCES YOU DESCRIBE RESULT IN DEFERRED TAX**
6 **ASSETS OR LIABILITIES?**

7 A. Both.

8 **Q. WHAT CREATES A DEFERRED TAX LIABILITY?**

9 A. A deferred tax liability (“DTL”) is created when the tax liability differences I
10 described result in a temporary decrease to taxable income or the acceleration of a
11 tax deduction.

12 A common example is the difference associated with the capitalization of
13 costs or the time period or methods by which assets are depreciated. For example,
14 an item purchased by the Company for \$100 may be capitalized and depreciated
15 over a 30 year period under US GAAP. The IRC may permit that same item to be
16 depreciated over a 15 year period. There is no difference in the depreciation
17 deductions over time in that US GAAP and the IRC permit the Company a \$100
18 depreciation deduction. However, that deduction is realized over different time
19 periods. It is this difference in timing between the US GAAP and the IRC that give
20 rise to a deferred tax liability. These timing difference in the depreciation

1 deductions decrease the utility's current tax liability and therefore increase the
2 utility's funds in the current period. However, its future tax liability will be
3 increased and those funds will be remitted to the government in the future. The net
4 effect is that the government has lowered the utility's tax payment due to the
5 accelerated depreciation. This temporary reduction in tax will be paid by higher tax
6 bills in the future. Due to the difference in timing required by the IRC, the Company
7 has deferred recognition of tax liabilities to a future period.

8 **Q. WHAT CREATES A DEFERRED TAX ASSET?**

9 A. A deferred tax asset ("DTA") is created when the tax liability differences I described
10 result in a temporary increase to taxable income or the deferral of a tax deduction.

11 A common example is the difference associated with retirement or
12 compensation plans. IRS rules generally limit the deduction of retirement or
13 compensation until the time at which the benefit is paid. For book purposes, these
14 plans accrue expense as the participant's benefits accumulate. The result is
15 expenses are realized on the books for the accrual of the benefits but no deduction
16 is taken on the tax return until the participant is paid. These delayed deductions
17 increase the utility's current tax liability and therefore reduce the utility's funds in
18 the current period. However, its future tax liability will be decreased and those
19 funds will be returned to the utility in the future. The net effect is that the utility has
20 advanced to the government a tax payment by virtue of a higher current tax bill due

1 to the denial of a deduction until a later date. The tax advance will be recouped by
2 lower tax bills in the future.

3 **Q. WHEN TAKING INTO ACCOUNT THE SUM OF ALL DEFERRED TAX**
4 **ASSETS AND LIABILITIES, IS THE NET DEFERRED TAX AN ASSET OR**
5 **LIABILITY?**

6 A. In almost all cases for regulated companies and in the Company's filings, the sum
7 of all DTAs and DTLs results in a net deferred tax liability or ADIT liability.

8 **Q. HOW ARE DEFERRED TAXES TREATED FOR RATEMAKING**
9 **PURPOSES?**

10 A. For purposes of rate making, an ADIT liability represents a cost-free loan provided
11 by the government to the utility by way of lower current tax payments. Therefore,
12 it is appropriate that rate base should be reduced for the amount of the ADIT
13 liability to reflect this amount. This allows customers to receive the benefit of the
14 cost-free loan and not pay a rate of return on rate base financed at no cost.

15 **Q. HOW IS THE LOAN REFLECTED ON A UTILITY'S BOOKS AND**
16 **RECORDS?**

17 A. The balance of the cost-free loan is reflected as the net ADIT liability recorded on
18 the Company's books and records. An ADIT liability is quite simply the amount
19 of the cost-free loan.

1 **Q. IS THE REDUCTION OF RATE BASE FOR NET ADIT LIABILITIES A**
2 **STANDARD REGULATORY RATEMAKING PRACTICE?**

3 A. Yes. This is the widely accepted treatment of ADIT liabilities and it is accepted in
4 every state in which the Company operates.

5 **Q. DOES THE INTERNAL REVENUE CODE HAVE REQUIREMENTS**
6 **REGARDING THE TREATMENT OF DEFERRED TAXES AS A**
7 **REDUCTION TO RATE BASE?**

8 A. Yes.

9 **Q. PLEASE DESCRIBE THOSE REQUIREMENTS.**

10 A. The IRC requires that the deferral of tax associated with tax depreciation and any
11 associated tax net operating loss be normalized. Accelerated depreciation was
12 enacted by Congress as an investment incentive for businesses. In a regulated
13 environment, Congress was concerned that the tax savings from accelerated
14 depreciation would be flowed through to customers thereby negating the incentive
15 it sought to create. To discourage utilities and commissions from flowing the
16 incentive through to customers, Congress enacted the depreciation normalization
17 rules.

18 The tax depreciation normalization rules mandate the normalization
19 process. A normalization method of accounting for taxes in its simplest terms
20 strives to keep this incremental cash received from the interest-free loan at the

1 utility level where Congress intended. Tax expense in its cost of service and rate
2 filings are normalized and not artificially lowered for the cash tax savings. In return,
3 rate base is reduced by the amount of the accumulated tax deferred. Such an
4 approach is mutually beneficial both for customers and the utility. Customers are
5 not paying a return on rate base financed with the cost-free loan that the utility
6 receives from the government.

7 Failure to adhere to the normalization rules would result in the loss of the
8 utility's ability to claim accelerated tax depreciation on future tax returns.

9 **IV. THE IMPACT OF THE REDUCTION IN FEDERAL CORPORATE TAX**
10 **RATE ON THE COMPANY'S FINANCIAL OPERATIONS**

11 **Q. PLEASE PROVIDE A HIGH-LEVEL OVERVIEW OF THE IMPACTS TO**
12 **THE COMPANY'S FINANCIAL POSITION RESULTING FROM THE**
13 **REDUCTION IN FEDERAL CORPORATE TAX RATE ENACTED WITH**
14 **THE TAX CUTS AND JOB ACT OF 2017 ("TCJA").**

15 A. The Company will realize two significant changes to its financial positions a result
16 of the federal corporate income tax rate reduction. First, the Company has
17 immediately seen a decrease in the tax liability associated with current earnings and
18 the resulting tax expense included as a component of cost of service. A second
19 significant impact is a reduction in the future tax liabilities for which the Company
20 has previously established deferred taxes. This reduction in future tax liabilities is

1 the result of the reduction in the federal corporate income tax rate. This is because
2 when a law is enacted changing the federal income tax rate, the ADIT balance on
3 the Company's books must be remeasured so as to account for the reversal of
4 deferred taxes in future years that will be taxed at the 21% tax rate instead of the
5 35% tax rate at which the deferred taxes were accrued. In other words, the amount
6 recorded on the Company's books prior to the tax law change is in excess of what
7 the Company expects to pay the government in the future. Therefore, as a result of
8 the TCJA, the Company had on its books at the date of enactment an excess of
9 deferred taxes. This excess balance is often referred to as EDIT or EDFIT.

10 **Q. WHAT ADJUSTMENTS TO ITS BOOKS AND RECORDS HAS THE**
11 **COMPANY MADE AS A RESULT OF THE REDUCTION IN FEDERAL**
12 **CORPORATE TAX RATES?**

13 A. The Company has lowered the statutory tax rate used to calculate tax expense on
14 its books and the cost of service requested in its Annual Review Mechanism
15 ("ARM") filing to reflect the new corporate rate enacted in the TCJA. For the
16 deferred taxes on its books, the Company has revalued those balances at the new
17 statutory rate. The Company established a regulatory liability equal to the excess
18 deferred taxes associated with items in rate base for each of the eight jurisdictions
19 in which it operates. The Company will flow this regulatory liability to customers
20 in a manner that conforms with the Internal Revenue Code and the regulators in

1 each jurisdiction. The Company has also recognized a tax benefit for the excess
2 deferred taxes associated with items not included in rate base or unrelated to
3 regulated operations. Please note that the manner in which the Company reflected
4 the impacts of the reduction in federal tax rate was the subject of discovery in
5 Docket No. 18-00067. This discovery has been filed in this docket per the Order
6 approving the Joint Filing of Proposed Procedural Schedule.

7 **Q. DOES THE TCJA SPECIFY HOW THE REGULATORY LIABILITY FOR**
8 **EXCESS DEFERRED TAXES SHOULD BE AMORTIZED TO**
9 **CUSTOMERS?**

10 A. Yes. Section 13001 (d) of the TCJA specifically addresses the return of excess
11 deferred income taxes. The TCJA requires that the amortization of excess deferred
12 taxes comply with the IRC normalization requirements and prohibits utilities from
13 reducing the reserve for excess deferred income taxes more rapidly or to a greater
14 extent than such reserve would be reduced under either the Average Rate
15 Assumption Method (“ARAM”) or the alternative method referred to as the
16 Reverse South Georgia method (“RSG”).

17 **Q. WHAT METHODOLOGY WILL THE COMPANY USE TO AMORTIZE**
18 **EXCESS DEFERRED TAX LIABILITIES?**

19 A. The Company will amortize excess deferred taxes utilizing the alternative RSG
20 method.

1 **Q. PLEASE DESCRIBE THE RSG METHOD OF AMORTIZING EXCESS**
2 **DEFERRED TAX LIABILITIES.**

3 A. RSG amortizes the excess deferred taxes back over the life of the underlying
4 property that gave rise to the excess. Under this method a taxpayer computes the
5 excess tax reserve on all public utility property included in the plant account and
6 amortizes such reserve on the basis of the weighted average life or the composite
7 rate used to compute depreciation for regulatory purposes. This method reduces the
8 excess tax reserve ratably over the remaining regulatory life of the property.

9 **Q. PLEASE EXPLAIN WHY THE COMPANY MUST USE THE RSG**
10 **METHOD.**

11 A. The Company maintains its accounting records in accordance with FERC
12 requirements and Generally Accepted Accounting Principles. Book depreciation is
13 computed using rates approved in the jurisdictions the Company operates in. In
14 order to use the ARAM, the Company must calculate and track accumulated
15 depreciation for assets by vintage. Since this methodology is not required by the
16 FERC rules applicable to Atmos Energy or the methodology required in Tennessee,
17 the Company has determined that it does not possess the appropriate records
18 necessary to utilize the ARAM. Therefore, the Reverse South Georgia method must
19 be used.

1 **Q. DO THE NORMALIZATION REQUIREMENTS SPECIFY WHICH**
2 **EXCESS DEFERRED INCOME TAXES MUST BE AMORTIZED USING**
3 **RSG?**

4 A. Yes. Utility property related excess deferred income taxes associated with
5 depreciation must be amortized using RSG. Property related excess deferred taxes
6 are those excess deferred taxes created by differences in book and tax methods for
7 depreciable assets (i.e. pipe, vehicles, facilities, etc.). In addition, the Company's
8 deferred tax asset for tax net operating losses are also protected by the IRC
9 normalization provisions. Therefore the excess deferred income taxes resulting
10 from tax net operating losses must also be amortized over the same period as the
11 property related excess deferred income taxes.

12 **Q. WHAT IS THE PENALTY FOR NOT COMPLYING WITH THE IRC**
13 **RULES FOR AMORTIZING PROTECTED EXCESS DEFERRED TAX**
14 **LIABILITIES?**

15 A. The Internal Revenue Service will assert a normalization violation for any taxpayer
16 who reduces the excess tax reserve more quickly than the reserve would be reduced
17 under the allowable methods. A normalization violation results in the taxpayer's tax
18 for the taxable year being increased by the amount by which it reduced the excess
19 tax reserve more quickly than permitted. In addition, the taxpayer would lose the
20 ability to deduct accelerated tax depreciation in the future and instead would only

1 be allowed to deduct for tax purposes the amount of depreciation expensed for
2 regulatory reporting purposes. This would eliminate future growth of the ADIT
3 offset to rate base for depreciation, which would effectively increase rate base, thus
4 resulting in a higher overall cost of service with a corresponding increase in
5 customer bills.

6 **Q. DOES THE TCJA OR IRC SPECIFY THE METHODOLOGY FOR**
7 **AMORTIZATION OF EXCESS DEFERRED INCOME TAXES THAT ARE**
8 **NOT PROPERTY RELATED?**

9 A. No.

10 **Q. HOW DOES THE COMPANY PROPOSE TO AMORTIZE NON-**
11 **PROPERTY RELATED EXCESS DEFERRED TAXES?**

12 A. The Company proposes to amortize all excess deferred taxes, both property related
13 and non-property related, over the amortization period determined using the RSG
14 method. With respect to the Company's non-property related excess deferred tax
15 balance, it is also relevant to note that the balance on the Company's books is a net
16 asset. Use of the RSG for non-property related excess deferred tax balance
17 therefore benefits ratepayers by extending the period over which that balance must
18 be repaid to the Company.

19 **Q. WHAT ESTIMATED AMOUNTS WERE INCLUDED IN THE**
20 **COMPANY'S MOST RECENT ARM FILING?**

1 A. The estimated excess deferred tax liability included in Docket No. 18-00067 is
2 \$27.7 million. The regulatory liability the Company established for Tennessee
3 excess deferred income taxes includes some estimated amounts that will be refined
4 as the Company completes its accounting for its September 30th fiscal year end. In
5 addition, the Company has estimated that the period for amortizing the regulatory
6 liability for excess deferred income taxes is 28 years.

7 **Q. WHY HAS THE COMPANY ESTIMATED THE AMOUNT OF THE**
8 **REGULATORY LIABILITY FOR EXCESS DEFERRED INCOME TAXES?**

9 A. The Company's fiscal year end is September 30th. The TCJA was signed into law
10 on December 22, 2017, during the Company's first quarter of fiscal year ending
11 September 30, 2018. Cumulative timing differences which generate ADIT are
12 calculated based on the Company's fiscal year end. Until the Company has
13 completed its year end and the book accounting for items giving rise to cumulative
14 temporary differences are completed, estimates of the current year deferred taxes
15 and resulting amounts to be recorded to the regulatory liability have been used.

16 **Q. WHEN WILL THE COMPANY FINALIZE THE AMOUNT OF THE TEXAS**
17 **REGULATORY LIABILITY FOR EXCESS DEFERRED INCOME TAXES?**

18 A. First, the Company will refine its estimate of the cumulative differences generating
19 the excess deferred taxes as part of the annual tax provision calculation performed

1 in October 2018. The Company will have exact amounts after the filing of its
2 federal income tax return in July, 2019.

3 **Q. WHY HAS THE COMPANY ESTIMATED THE AMORTIZATION PERIOD**
4 **OF THE REGULATORY LIABILITY FOR EXCESS DEFERRED INCOME**
5 **TAXES?**

6 A. The Company must first finalize the computation of the regulatory liability for
7 excess deferred income taxes prior to finalizing the amortization for this amount.
8 In addition, the Company's tax systems are currently being modified in order to
9 calculate amortization using RSG. Until such modifications are complete and the
10 Company is able to perform a full and detailed computation of amortization, a high-
11 level estimate has been prepared for use in this filing.

12 **Q. ARE THE ESTIMATES FOR THE REGULATORY LIABILITY FOR**
13 **EXCESS DEFERRED INCOME TAXES AND AMORTIZATION PERIOD**
14 **REFERENCED IN THIS FILING AND INCLUDED IN DOCKET 18-00067**
15 **THE SAME AS THOSE INCLUDED IN THE COMPANY'S INITIAL**
16 **RESPONSE IN THIS DOCKET?**

1 A. No. Both the estimate of the regulatory liability and the amortization period differ
2 slightly from amounts reported by the Company in its initial response to the
3 Commission's investigation into the impacts of the TCJA in this docket.¹

4 **Q. WHY IS THE ESTIMATE OF THE REGULATORY LIABILITY AMOUNT**
5 **DIFFERENT?**

6 A. The Approved Methodologies for the ARM Tariff require the Company to utilize a
7 Historic Base Period ended September 30. Only fixed-asset-related ADIT items are
8 permitted to be projected beyond this base period. The Company determined the
9 appropriate regulatory liability amount to include in Docket No. 18-00067 by
10 revaluing September 30, 2017 ADIT balances using the new statutory federal rate.
11 This calculation resulted in a regulatory liability of \$27.7 million. The Company's
12 initial response in this docket included the \$29.3 million of Tennessee excess
13 deferred income taxes recorded on the Company's financial statements at
14 December 31, 2017. As I have described in my testimony, the final amount for the
15 regulatory liability will not be known until the Company files its tax return in July,
16 2019.

17 **Q. WHY IS THE ESTIMATE OF THE AMORTIZATION PERIOD**
18 **DIFFERENT?**

¹ See *In re: Response of Atmos Energy Corporation to the Commission's Order Opening an Investigation and Requiring Deferred Accounting Treatment*, Docket No. 18-00034, *Atmos Energy Company Response to Order Opening Investigation* (March 29, 2018).

1 A. As I have described in my testimony, modifications to the Company's tax systems
2 are currently being made in order to calculate the amortization period for the
3 excess deferred income taxes. At the time of the Company's initial response in
4 this docket, the Company only had data available to compute a very high-level
5 system-wide amortization period that included operations in all of its regulated
6 jurisdictions. This estimate was 24 years. While modifications are not yet
7 complete and the amortization period remains an estimate, the Company has
8 additional data available to refine that estimate and currently estimates 28 years
9 for amortization of excess deferred income taxes in Tennessee. The Company
10 expects the system modifications to be complete and the amortization period to be
11 finalized prior to the finalization of the regulatory liability in 2019. As these
12 amounts are finalized, true-ups to estimates of the regulatory liability and
13 amortization period will be reflected in customer rates through future ARM and
14 Reconciliation filings.

1

V. CONCLUSION

2

**Q. DOES THE COMMISSION NEED TO DO ANYTHING IN THIS
3 PROCEEDING IN ORDER TO REFLECT THE CHANGES CAUSED BY
4 THE TCJA IN THE COMPANY'S RATES?**

5

A. No. The Company has a comprehensive ARM in Tennessee, and its normal
6 functioning will properly allow for all TCJA changes to be reflected in the
7 Company's rates.

8

Q. DOES THIS CONCLUDE YOUR TESTIMONY?

9

A. Yes.

BEFORE THE TENNESSEE PUBLIC UTILITY COMMISSION

NASHVILLE, TENNESSEE

IN RE:

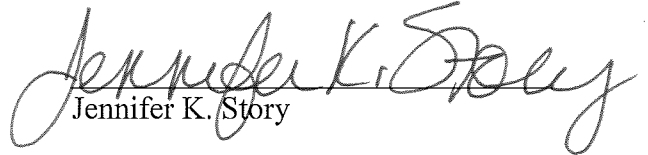
RESPONSE OF ATMOS ENERGY)
CORPORATION TO THE COMMISSION'S)
ORDER OPENING AN INVESTIGATION) DOCKET NO. 18-00034
AND REQUIRING DEFERRED)
ACCOUNTING TREATMENT)

VERIFICATION

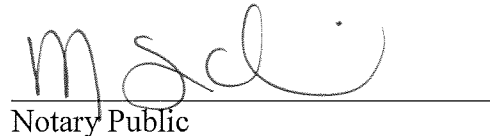
STATE OF TEXAS)

COUNTY OF DALLAS)

I, Jennifer K. Story, being first duly sworn, state that I am Director Income Tax for Atmos Energy Corporation, that I am authorized to testify on behalf of Atmos Energy Corporation in the above referenced docket, that the Direct Testimony of Jennifer K. Story in support of Atmos Energy Corporation's filing is true and correct to the best of my knowledge, information and belief.


Jennifer K. Story

Sworn and subscribed before me this 8 day of October, 2018.


Notary Public

My Commission Expires: 5/25/22

