BEFORE THE ARKANSAS PUBLIC SERVICE COMMISSION

IN THE MATTER OF THE APPLICATION)	
OF ENTERGY ARKANSAS, INC. FOR)	DOCKET NO. 13-028-U
APPROVAL OF CHANGES IN RATES FOR)	
RETAIL ELECTRIC SERVICE)	

REHEARING REPLY TESTIMONY

OF

HUGH T. MCDONALD

PRESIDENT AND CHIEF EXECUTIVE OFFICER ENTERGY ARKANSAS, INC.

ON BEHALF OF

ENTERGY ARKANSAS, INC.

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Rehearing Reply Testimony of Hugh T. McDonald

Docket No. 13-028-U

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I. INTRODUCTION

- 2 Q. PLEASE STATE YOUR NAME.
- 3 A. My name is Hugh T. McDonald.
- 5 Q. ARE YOU THE SAME HUGH T. MCDONALD WHO FILED REHEARING
- 6 DIRECT TESTIMONY IN THIS DOCKET ON MARCH 14, 2014?
- 7 A. Yes, I am.
- 9 Q. ON WHOSE BEHALF ARE YOU TESTIFYING?
- 10 A. I am submitting this rehearing reply testimony to the Arkansas Public
- Service Commission ("APSC" or the "Commission") on behalf of Entergy
- 12 Arkansas, Inc. ("EAI" or the "Company").
- 14 Q. WHAT IS THE PURPOSE OF YOUR REHEARING REPLY TESTIMONY?
- 15 A. The purpose of my rehearing reply testimony is to address issues raised
- by several parties related to EAI's rehearing direct testimony on Return on
- 17 Equity ("ROE"), Allowance for Funds Used During Construction ("AFUDC")
- and other issues related to findings in Order No. 21 (the "Order") that
- affect the Company's cash flow. My testimony will summarize the
- 20 Company's rehearing position that reaction to the Order from Moody's, an
- 21 authoritative credit rating agency, and financial analysts who advise
- investors indicate that the totality of the Order did not achieve the

appropriate balance between the interests of customers and owners of the 1 2 Company. 3 IS EAI SPONSORING OTHER WITNESSES PRESENTING REHEARING Q. 4 REPLY TESTIMONY? 5 EAI witness David E. Hunt, in his rehearing reply testimony, Α. 6 responds to the rehearing testimonies offered on April 4, 2014 of Federal 7 8 Executive Agencies ("FEA") witness Michael P. Gorman, APSC General Staff ("Staff") witness Robert Daniel, Arkansas Attorney General ("AG") 9 witness William B. Marcus, Wal-Mart witness Steve W. Chriss, and 10 Arkansas Electric Energy Consumers, Inc. ("AEEC") witness David C. 11 Parcell. Former utility analyst Ellen Lapson of Lapson Consulting and 12 Sam Hadaway, Principal, Financo, Inc., respond to the rehearing 13 testimonies of Messrs. Gorman, Daniel, Marcus, and Parcell. 14

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II. RESPONSE TO PARTIES

Q. SEVERAL PARTIES ARGUE THAT BECAUSE THE ROE ADOPTED BY 2

3 THE COMMISSION IN THIS DOCKET IS AT THE MIDPOINT OF THE

STAFF'S DISCOUNTED CASH FLOW ("DCF") RANGE, AN APPROACH 4

THE APSC HAS USED HISTORICALLY, THEN THE RESULT MUST BE

REASONABLE AND NO FURTHER INQUIRY IS NEEDED. WHAT DO

YOU SAY IN RESPONSE? 7

> EAI presented evidence throughout this proceeding and explained in its Petition for Rehearing and Clarification the fallacy that a mechanistic application of the DCF model given the facts in this case produced an allowed ROE that is reasonable. The evidence is based on the fact that the DCF results are currently skewed by the Federal Reserve's monetary policy, Quantitative Easing, which is artificially lowering interest rates in an attempt to support a stronger economic recovery. No party disputes that Quantitative Easing impacts market metrics. In fact, Staff and FEA both presented testimony of ROE witnesses that readily acknowledge adjustments to the DCF inputs and/or results should be made.1 EAI witness Sam Hadaway presented evidence that shows the impact that Quantitative Easing is having on interest rates.²

¹ Daniel Direct Testimony at 37-38 (August 2, 2013); Gorman Rehearing Responsive Testimony at 13 (April 2, 2014).

Hadaway Direct Testimony at 15-20 (March 1, 2013).

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The new evidence presented in EAI's rehearing direct testimony demonstrates that, in response to the Order, Moody's effectively downgraded EAI's credit rating as compared to its peers and that utility stock analysts expressed "disappointment" because of the total, negative impact of the Order on the Company's cash flow. The analysts' opinions are validated by a simple comparison of the ROE authorization in this case to those of other vertically integrated utilities. No matter how the proxy group for comparison is defined, the fact of the matter is that 9.3 percent allowed ROE assigned to EAI in this case is one of the lowest ROEs ever awarded to a vertically integrated utility. Such a result is not reasonable as an appropriate balance of customers' and owners' interests because it acts to discourage investment at a time EAI needs to invest billions of dollars in infrastructure and discretionary projects that promote economic development in the state. The impacts on EAI's financial integrity, as demonstrated by reactions from financial analysts and Moody's, is essential in finding the appropriate balance among all stakeholders.

Some parties argue that the mid-point of the DCF is appropriate because it falls within what they deem is a reasonable range, without any test of whether that result is reasonable in the real world. It is hard to imagine circumstances when a reasonableness check on a mechanistic

³ Lapson Rehearing Direct Testimony at 5, 12 (March 14, 2014).

⁴ Id. at 18, referencing Hunt Rehearing Direct Testimony at 14 (March 14, 2014).

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process would not be appropriate. Galileo checked his astronomical calculations with a telescope, just to make sure Venus was where the formula said it would be. Launching a man to the moon involved reams of calculations, but NASA knew the success would be judged by the reality of Apollo astronauts actually landing on the moon. And more personally, who would buy a house without testing the asking price against the sale prices of comparable homes in the neighborhood. Yet, some parties argue that the Commission should rely exclusively on a calculation methodology with no test of whether the result makes sense in reality.

11 Q. SOME PARTIES ARGUE THAT EAI'S TESTIMONY EXCEEDED THE
12 SCOPE OF THESE REPORTS BY COMMENTING ON THE
13 CALCULATION OF AFUDC. PLEASE COMMENT.

To begin, I should note that EAI's Petition for Rehearing and Clarification identified the Moody's report in the introduction to the petition as support for the fact that the "cumulative effect of the individual findings and conclusions of the Order is to frustrate rather than facilitate EAI's operations in the new, post-System Agreement environment, deny recovery of reasonable levels of incurred costs, and exacerbate an already stressed financial outlook for the Company." Consideration of the cumulative effect of the Order necessarily includes discussion of the

⁵ EAI Petition for Rehearing and Clarification at 6 (January 29, 2014).

calculation of AFUDC, which also was listed as the second subpart to EAI's discussion of issues adversely affecting its ability to invest in infrastructure along with ROE as the first subpart. The Commission specifically allowed EAI to introduce the Moody's and financial analyst reports. Ms. Lapson included in her rehearing direct testimony an excerpt from one analyst report in reaction to the Order:

We viewed the order negatively for ETR [Entergy Corp.], particularly since the commission has recommended additional cost disallowances versus Staff's recommendation and a lower ROE. In the order, the PSC has directed Staff to file an updated revenue deficiency as compared to Staff's most recent \$110M recommendation based on an ROE of 9.3% vs. the 9.6% ROE recommended by Staff and cost disallowances totaling about \$15M related to incentive compensation. 6

It was not just the 9.3 percent ROE that Deutsche Bank found negative in the result of the Order, but the total effect including the cost disallowances that will make it difficult for EAI to achieve even the relatively low allowed return. In addition, as Ms. Lapson explained in her rehearing direct and reply testimonies, the allowed ROE, cost disallowances, and an AFUDC calculation that does not fully compensate for financing costs were factors Moody's used in its credit ratios to evaluate a change in the credit rating of investor owned utilities. Moody's specifically cited the "less than favorable outcomes" from the Order in this case and the result in the Company's prior rate case as the reason EAI was not one of the 143 out

⁶ Lapson Rehearing Direct Testimony at 15-16 (March 14, 2014), *quoting* Hunt Rehearing Direct Testimony, EAI Exhibit DEH-6 at 7 (March 14, 2014).

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of 164 rated companies whose credit ratings had been under consideration and were upgraded.8

PLEASE SUMMARIZE THE COMPANY'S POSITION ON REHEARING. Q. 4

> EAI faces a challenge of raising capital over the coming years to meet the capital requirements of providing service to its customers. analysts sent a clear signal to investors that the impact of the Order produced a negative result for the Company's financial outlook.⁹ The credit agency Moody's announced that its decision not to upgrade EAI when it upgraded ratings of 143 of EAI's peers reflected that agency's concerns over the effects of the Order on the financial metrics Moody's uses to rate utility securities. 10 While the Commission has historically relied in contested cases on the midpoint of a DCF analysis in setting the allowed return for utilities it regulates, in this case, that result is unreasonable in part because of the Federal Reserve's policy to keep interest rates artificially low. The result of that methodology produced a 9.3 percent allowed return that is the lowest, non-penalty ROE granted to a vertically integrated electric utility in 2013 and the second lowest nonpenalty ROE since Regulatory Research Associates began compiling

⁸ Hunt Rehearing Direct Testimony, <u>EAI Exhibit DEH-8</u> at 2 (March 14, 2014).

Lapson Rehearing Direct Testimony at 7-9, 14 (March 14, 2014); Lapson Rehearing Reply Testimony at 12-13 (April 11, 2014).

⁹ See Lapson Rehearing Direct Testimony at 15-17 (March 14, 2014); see Hunt Rehearing Direct Testimony, EAI Exhibit DEH-4, EAI Exhibit DEH-5, EAI Exhibit DEH-6, and EAI Exhibit DEH-7 (March 14, 2014).

Lapson Rehearing Reply Testimony at 7 (April 11, 2014).

records in 1980. No party has explained how a 9.3 percent ROE will allow EAI to compete for capital when the average allowed ROE for vertically integrated electric utilities in 2013 was 9.93 percent, much less how EAI could be expected even to earn this low allowed ROE with all the cost disallowances in the Order.

The negative reaction to the Order from Moody's and financial analysts was based on the total impact on EAI from the Commission's determination on all the issues, and the APSC granted rehearing on all the issues requested by EAI. A careful review of the record in this case will justify using no less than the 9.6 percent allowed ROE recommended by the Staff for a baseline as the Commission considers evidence supporting a higher ROE given current market conditions and EAI's investment needs. AEEC witness David Parcell included in his rehearing reply testimony a list of the key issues on which the Company seeks the Commission's focus in this rehearing. In addition to a revision to the allowed ROE addressed above, the evidence in the case will justify revising the Order to:

Direct the Company to utilize the Federal Energy Regulatory
Commission formula for calculating AFUDC consistent with
established policy on AFUDC until the Staff has investigated the
options and a generic docket is completed. The Commission's

¹¹ Parcell Rehearing Responsive Testimony, Exhibit DCP-18, EAI response to Staff data request 206-1 (April 4, 2014).

reliance on settlements to justify the Order's direction to cap the AFUDC rate is not a reasoned basis for the Commission's decision in this case on this issue."¹²

- 2. Direct that the payroll adjustment for EAI, Entergy Services, Inc. ("ESI"), and Entergy Operations, Inc. ("EOI") be calculated consistently. As stated in EAI's Petition for Rehearing and Clarification, "Because the HCM savings were calculated based on EAI, ESI, and EOI payroll as of December 2012, test year payroll for 2012 should be consistently used for all of the companies (EAI, ESI, and EOI), and EAI's payroll adjustment for all of the companies should be based on the most recent available year, 2012."13
- 3. Allow the Company to recover its total level of payroll costs in rates. As stated in the Petition, "...the appropriate standard for cost recovery, as advocated by Staff and EAI, is as follows: reasonable expenses of the Company which are necessary for the provision of utility service should be allowed in rates." "No party asserted that EAI's total level of compensation was unreasonable." "The Order erred by not deciding if EAI and Staff showed that EAI's incentive compensation programs are

¹² EAI's Reply to Responses to the Petition for Rehearing and Clarification at 17-18 (February 14, 2014)

¹³ EAl's Petition for Rehearing and Clarification at 33 (January 29, 2014).

¹⁴ Id. at 43.

¹⁵ *Id.* at 37.

necessary to attract and retain qualified employees and thus necessary for the provision of utility service." ¹⁶

- 4. Determine that the Supplemental Executive Retirement Plan ("SERP") is not incentive compensation and is a cost necessary for the provision of utility service. As stated in the Petition, "[T]hese nonqualified pension plans have no direct alignment to shareholders" and "... there is no evidentiary justification for disallowing the SERP retirement benefit for salary levels which exceed \$255,000 versus any other level." The Order does not provide any rationale to support a conclusion that reference to that [Internal Revenue Service] Code limit to structure the retirement plan is improper or unreasonable or that the level of SERP benefit is otherwise unreasonable to attract and retain talent needed for EAI and thus is not necessary for the provision of utility service."
- 5. Determine that FIN 48 balances are not sources of zero cost capital and order that these balances be removed from the calculation of Accumulated Deferred Income Tax ("ADIT"). As stated in the Petition, "The evidence shows that FIN 48 ADIT balances are distinguishable from other sources of ADIT and

¹⁶ Id. at 43.

¹⁷ *Id.* at 46.

¹⁸ *Id.* at 47.

¹⁹ *Id*.

represent a liability for which the Company will most likely have to pay the IRS, with interest, and thus are not a zero cost source of capital....a FIN 48 tax position is a tax position that has a greater likelihood than not (greater than 50 percent) that it will be disallowed by the IRS. The simple fact that EAI has characterized certain tax positions as FIN 48 tax positions is substantial evidence that EAI will not sustain these positions."²⁰

6. Find that, because EAI was not eligible for the Manufacturers' Tax Deduction during the test year or pro forma year and will not be eligible in the near future, and because the Manufacturers' Tax Deduction is a deduction and not a rate, this deduction should not be reflected in the Revenue Conversion Factor. As stated in the Petition, "The undisputed evidence is that EAI was not eligible for the Manufacturers' Tax Deduction during the test year and pro-forma year and will not be eligible for the deduction for the foreseeable future because of its net operating loss position." The Petition further states, "Tax rates are properly comprehended in the revenue conversion factor, but tax deductions are not, and, most certainly, non-existent tax deductions are not." 22

²⁰ Id. at 57-58.

²¹ *Id.* at 59.

²² Id. at 60.

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The Company also requests that the Commission approve the findings referenced in Staff's Reply to the Petition:

- Allow the Company to include Wholesale Accounts Receivable in Working Capital Assets;
- Allow the Company to establish a regulatory asset on its books for its deferred rate case expense; and
- 3. Clarify that the dismantlement study reporting requirements approved by the Commission in Order No. 21 were intended to, "reflect that EAI should provide a dismantlement study at the time it proposes new depreciation rates if the previous study was greater than 10 years old, not necessarily to require a new dismantlement study every 10 years."

EAI respectfully asks the Commission to grant all relief requested by the Company on rehearing, and render a decision that provides the Company with a secure financial platform to support its operations outside the System Agreement and to meet the needed investment challenges and be able to provide reliable service to its customers in the future.

- 21 Q. DOES THIS CONCLUDE YOUR REHEARING REPLY TESTIMONY?
- 22 A. Yes.

CERTIFICATE OF SERVICE

I, Steven K. Strickland, do hereby certify that a copy of the foregoing has been served upon all parties of record by forwarding the same by electronic mail and/or first class mail, postage prepaid, this 11th day of April, 2014.

/s/ Steven K. Strickland
Steven K. Strickland

BEFORE THE ARKANSAS PUBLIC SERVICE COMMISSION

IN THE MATTER OF THE APPLICATION)	
OF ENTERGY ARKANSAS, INC. FOR)	DOCKET NO. 13-028-U
APPROVAL OF CHANGES IN RATES FOR)	
RETAIL ELECTRIC SERVICE)	

REHEARING REPLY TESTIMONY

OF

DAVID E. HUNT

DIRECTOR, REGULATORY FILINGS ENTERGY SERVICES, INC.

ON BEHALF OF

ENTERGY ARKANSAS, INC.

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Rehearing Reply Testimony of David E. Hunt

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∣ I .	INTRO	DUCTION

- 2 Q. PLEASE STATE YOUR NAME.
- 3 A. My name is David E. Hunt.
- 5 Q. ARE YOU THE SAME DAVID E. HUNT WHO PREVIOUSLY FILED
- 6 TESTIMONY IN THIS DOCKET?
- 7 A. Yes, I am.

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- 9 Q. ON WHOSE BEHALF ARE YOU TESTIFYING?
- 10 A. I am submitting this rehearing reply testimony to the Arkansas Public
- Service Commission ("APSC" or the "Commission") on behalf of Entergy
- 12 Arkansas, Inc. ("EAI" or the "Company").
- 14 Q. WHAT IS THE PURPOSE OF YOUR REHEARING REPLY TESTIMONY?
- 15 A. The purpose of my rehearing reply testimony is to respond to issues
- raised in the responsive rehearing testimonies of other parties in this
- proceeding. The general topics I will address are:
- the Commission's decision to review new information pursuant
- to the current Rules of Practice and Procedure ("RPPs");
- concerns over using Regulatory Research Associates ("RRA")
- 21 data in evaluating the allowed rate of return on common equity
- 22 ("ROE") for EAI, including criticisms of my presentation of the

1 RRA data and prior Commission concerns about the use of RRA data; and

 various issues raised by parties regarding my rehearing direct testimony.

COMMISSION REVIEW OF NEW INFORMATION

7 Q. APSC GENERAL STAFF ("STAFF") WITNESS ROBERT DANIEL 8 RECOMMENDS THAT THE COMMISSION NOT RELY UPON THE 9 INFORMATION PROVIDED BY EAI IN ITS REHEARING DIRECT 10 TESTIMONY BASED UPON HIS UNDERSTANDING OF ARK. CODE ANN. § 23-4-406 AND A 1986 SOUTHWESTERN BELL COURT 11 DECISION. 1 IS MR. DANIEL'S RECOMMENDATION APPROPRIATE? 12 First, my understanding of Ark. Code 13 Α. No, for two reasons. 14 Ann. § 23-4-406 as a non-lawyer is that this law describes the limits for the 15 use of accounting data to be used in a test year or pro forma year in a utility rate application. The data used to set an allowed ROE are not found 16 17 in the Company's accounting records. In fact, as discussed in Mr. Daniel's 18 direct testimony, his calculation of growth factors in his analysis used various historical and forward-looking information encompassing the 19 period 2008 through 2017.2 Second, Mr. Daniel does not address Ark. 20

² Id. at 31-32.

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¹ Daniel Rehearing Direct Testimony at 4-5.

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Code Ann. § 23-2-422 (c), referenced by the Commission in Amended Order No. 25: 2 3 Upon receiving the application, the commission shall 4 have power to grant or deny rehearing, to abrogate or modify 5 its order without further hearing, or to reopen the record for the purpose of receiving and considering additional 6 evidence.3 7 8 This statute is also reflected in the Commission's RPPs as Rule 4.14(d). 9 10 Q. ARKANSAS ATTORNEY GENERAL ("AG") WITNESS WILLIAM B. MARCUS ALSO RAISES A CONCERN ABOUT ORIGINATION OF THIS 11 EVIDENCE AFTER THE END OF THE PRO FORMA YEAR.4 DOES MR. 12 MARCUS' CONCERN RAISE ANY DIFFERENT ISSUE THAN MR. 13 14 DANIEL'S?

15 Α. No. Mr. Marcus' concerns about the pro forma year also are unfounded for the same reasons. 16

WAL-MART WITNESS STEVE W. CHRISS ALSO RAISES ISSUES WITH 18 Q. THE SUBMISSION OF THE ANALYST REPORTS IN EAI'S REHEARING 19 DIRECT TESTIMONY, INCLUDING CONCERNS ABOUT THE 20 ESTABLISHMENT OF AN "EX POST FACTO LITMUS TEST" FOR 21

³ Order No. 25 at 3 (emphasis added).

⁴ Marcus Rehearing Testimony at 2.

COMMISSION DECISIONS. DO YOU HAVE A RESPONSE TO MR. 1 2 CHRISS' CONCERNS?

A. Yes. The Company has not requested that the Commission ignore the 3 4 evidence already in the case and solely use this new evidence to 5 determine the appropriate allowed ROE. The Company seeks only to 6 supplement the existing record with information that did not exist until the Commission issued Order No. 21 (the "Order") and the investment 7 8 community responded. As the Company stated in its Petition for 9 Rehearing and Clarification,

> Given the unobservable nature of the cost of equity and its critical importance to setting rates, this is a subject about which a regulator should want more information, not less, and would use all evidence at its disposal.6

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ARKANSAS ELECTRIC ENERGY CONSUMERS, INC. ("AEEC") Q. 15 WITNESS DAVID C. PARCELL ALSO RAISED CONCERNS ABOUT THE 16 INCLUSION OF EVIDENCE AFTER THE COMMISSION ISSUED THE 17 ORDER. ARE HIS CONCERNS VALID OR MARKEDLY DIFFERENT 18 FROM THE CONCERNS ABOVE? 19

No. My understanding is that the Commission is under its own timetable Α. 20 to evaluate the evidence and testimony before issuing an order resolving the Company's Petition for Rehearing and Clarification. 22

⁵ Chriss Responsive Rehearing Testimony at 3.

⁶ EAI Petition for Rehearing and Clarification at 15.

⁷ Parcell Rehearing Responsive Testimony at 2.

1 III. <u>USE OF RRA DATA IN EVALUATING THE ALLOWED ROE</u>

- 2 Q. WHAT IS THE APPROPRIATE USE OF THE RRA DATA IN THE
- 3 CONTEXT OF EVALUATING EAI'S ALLOWED ROE IN THIS
- 4 PROCEEDING?

testimony.

I provided the most recent results in other rate cases for vertically integrated utilities⁸ so that the Commission will have a complete picture of how a 9.3 percent ROE positions the Company relative to many utilities with which EAI competes for capital. EAI is not proposing that the Commission set the ROE in this case based upon the ROE authorizations in other jurisdictions. Such a claim detracts from the intent of my

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- Q. AEEC'S MR. PARCELL CRITICIZES YOUR PRESENTATION OF THE
 AVERAGE ALLOWED ROE IN 2013 OF 10.02 PERCENT,
 SPECIFICALLY NOTING THE INCLUSION OF GENERATION-ONLY
 ROE CASES IN CALCULATING THAT VALUE.9 IS HIS CRITICISM
 VALID?
- 18 A. No, it is not valid, and it is slightly perplexing in that my presentation
 19 excluded generation-only cases to provide a more comparable subset of
 20 the RRA data that ultimately resulted in a lower average allowed ROE.
 21 My rehearing direct testimony first presented the results of the full 2013

⁸ Hunt Rehearing Direct Testimony, <u>EAI Exhibit DEH-9</u>.

⁹ Parcell Rehearing Responsive Testimony at 9.

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RRA report. After the presentation of those data, I explained that the data supporting the 10.02 percent average allowed ROE are not the best comparison to EAI's allowed ROE because "[t]he 2013 RRA results reflect a variety of regulatory decisions, *including ROEs for specific generating facilities* and ROEs for utilities that only provide transmission or distribution service." I then explained why the 9.93 percent allowed ROE for the vertically integrated subset of the RRA data is more comparable to EAI. Mr. Parcell recommends 9.8 percent as the starting point for comparison but did not provide details supporting that figure. The presentation of the RRA data in my rehearing direct testimony was straight forward and thus did not warrant the specific criticisms raised by Mr. Parcell.

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14 Q. AEEC'S MR. PARCELL CONDUCTED AN ANALYSIS OF RRA
15 ALLOWED ROE RESULTS USING 2012 AND 2013 DATA, 12 AND
16 FEDERAL EXECUTIVE AGENCIES' ("FEA") MICHAEL P. GORMAN
17 DISCUSSED RECENT 2014 RESULTS. 13 DOES THE EXPANSION OF
18 THE TIME PERIOD MATERIALLY CHANGE THE ANALYSIS YOU
19 PRESENTED IN YOUR REHEARING DIRECT TESTIMONY?

¹⁰ Hunt Rehearing Direct Testimony at 8 (emphasis added).

¹¹ Parcell Rehearing Responsive Testimony at 9.

¹² Id. at 10.

¹³ Gorman Rehearing Direct Testimony at 17.

A.

No. Expanding the analysis period does not materially change the results I presented and discussed. The average allowed ROE for the period 2012 through the first quarter of 2014 for all decisions with an indicated ROE, as reported by RRA, is 10.11 percent compared to 10.02 percent for 2013 only. If one narrows the analysis to the more comparable vertically integrated decisions, the average for 2012 through the first quarter of 2014 is 10.03 percent compared to 9.93 percent for 2013 only. I have updated Figures 1 and 2 from my rehearing direct testimony to include 2012 quarterly data through the first quarter of 2014. The updated figures display all of the allowed ROE results along with the average allowed ROE for all decisions and vertically integrated utilities only. They are attached as EAI Exhibit DEH-10 for all results and EAI Exhibit DEH-11 for vertically integrated results only.

Table 1 below is an update of Table 1 in my rehearing direct testimony reflecting quarterly allowed ROE results for all decisions.

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Table 1 **Allowed ROEs By Quarter** 2012 - 1st Quarter 201414

Quarter	Average Allowed ROE
1 st 2012	10.82%
2 nd 2012	9.92%
3 rd 2012	9.78%
4 th 2012	10.10%
1 st 2013	10.24%
2 nd 2013	9.84%
3 rd 2013	10.06%
4 th 2013	9.89%
1 st 2014	10.17%

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Although the averages by quarter vary, there is not a clear upward or 6 downward trend in allowed ROEs indicated by this expanded time period, 7 which also was my conclusion when looking at the 2013 data only. 15 8

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WHERE DOES EAI'S ALLOWED ROE FALL IN THIS EXPANDED TIME Q. 10 PERIOD ANALYSIS? 11

EAI's 9.3 percent allowed ROE is the second lowest non-penalty allowed A. 12 ROE for vertically integrated electric utilities over this expanded 13 timeframe. The only lower non-penalty allowed ROE was the Northern 14 States Power ("NSP") decision in South Dakota that was discussed in my 15 rehearing direct testimony. 16 When looking at all allowed ROE decisions 16

¹⁴ Hunt Rehearing Direct Testimony, <u>EAI Exhibit DEH-9</u> at 3. The 1st quarter 2014 average is taken from the April 9, 2014 RRA Major Rate Cases report.

¹⁵ Hunt Rehearing Direct Testimony at 7. ¹⁶ *Id.* at 14-16.

during this expanded period, the only additional cases added below EAI's result were the NSP South Dakota case and a 9.2 percent allowed ROE in a Consolidated Edison ("Con Ed") case in New York from February 2014 fell below EAI's 9.3 percent allowed ROE. The Con Ed case was discussed in the UBS Report attached as confidential <u>EAI Exhibit DEH-5</u> to my rehearing direct testimony.

Α.

Q. AEEC'S MR. PARCELL ALSO POINTS TO 2012 AND 2013 NATURAL GAS DISTRIBUTION UTILITY ROE RESULTS AS EVIDENCE THAT AN ALLOWED ROE BELOW 9.5 PERCENT IS REASONABLE.¹⁷ IS HIS ANALYSIS OF THOSE RESULTS COMPLETE?

No, in two regards. First, he presents only those ROE results of 9.5 percent or less. If you review all natural gas distribution utility allowed ROE results, a different picture emerges. <u>EAI Exhibit DEH-12</u> presents all natural gas distribution utility ROE results from 2012 through the first quarter of 2014, similar to <u>EAI Exhibit DEH-10</u> and <u>EAI Exhibit DEH-11</u>. The average allowed ROE for that period is 9.81 percent, and EAI still falls in the bottom quartile of natural gas distribution utility results.

Second, Mr. Parcell does not acknowledge any differences between vertically integrated electric and natural gas distribution allowed ROEs. For 2013, vertically integrated electric utility allowed ROEs

¹⁷ Parcell Rehearing Responsive Testimony at 12.

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averaged 9.93 percent¹⁸ compared to 9.68 percent for natural gas 1 distribution utilities, 19 a 0.25 percent difference. For 2012 through the first 2 quarter of 2014, the difference is similar with 10.03 percent for vertically 3 integrated electric utilities versus 9.81 percent for natural gas distribution 4 5 utilities, a 0.22 percent difference.

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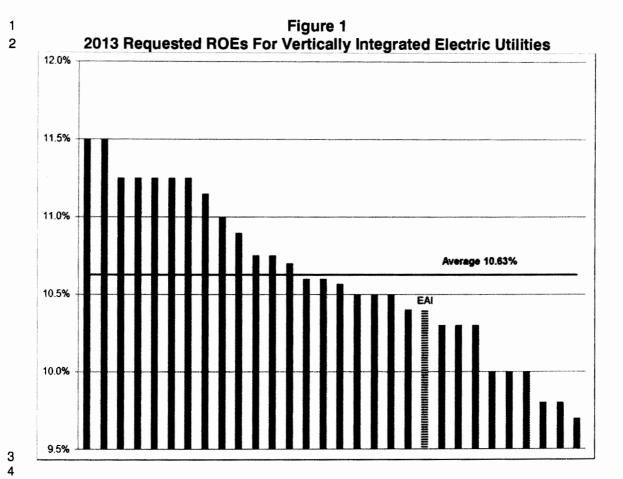
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- Q. MR. DANIEL TESTIFIED THAT THE COMPANY'S REQUESTED ROE WAS INAPPROPRIATE IN COMPARISON TO THE ALLOWED ROES PRESENTED IN THE RRA DATA. HOW DO YOU RESPOND?
 - A. It is not unusual for a utility's proposed ROE in a rate proceeding to differ from the ultimate decision reached by regulators. It is also not unusual for intervenors' proposed ROEs to differ from the ultimate decision reached by regulators. EAI's requested ROE of 10.4 percent was below average when compared with the 10.63 percent average ROE requested by other vertically integrated utilities that received ROE decisions in 2013. Figure 1 below presents a graph showing where EAI falls in that range.

Hunt Rehearing Direct Testimony at 9.
 Hunt Rehearing Direct Testimony, <u>EAI Exhibit DEH-9</u> at 3.



Additionally, Mr. Daniel pointed out that only one authorization in 2013 was higher than EAI's requested 10.4 percent. However, Mr. Daniel failed to acknowledge that, similarly, only one authorization fell below the 9.3 percent ROE authorized by the Order. In fact, but for the penalty decision that resulted in 9.0 percent and the 9.3 percent here, the vast majority of the other decisions in 2013 were above even Staff's recommended 9.6 percent.

Q. MR. GORMAN TESTIFIED THAT BOND RATINGS ARE A BETTER
INDICATOR OF COMPARABILITY OF ALLOWED ROES THAN THE
DISTINCTION BETWEEN TRANSMISSION- AND DISTRIBUTION-ONLY
UTILITIES AND VERTICALLY INTEGRATED UTILITIES.²⁰ IS THIS
VALID?

No. Although he calls the separation of transmission and distribution utilities from vertically integrated utilities "very simplistic and unreliable," it is a valid distinction, as evidenced by RRA's warning about the comparing of historical ROE data because "...certain states have unbundled electric rates and implemented retail competition for generation." Mr. Gorman's FEA Exhibit Rehearing MPG-3 attempts to justify the comparability of allowed ROEs less than 9.5 percent based on bond ratings. His exhibit actually confirms my own presentation of the RRA data in that no vertically integrated electric utility falls below EAI's allowed 9.3 percent except for Maui Electric's 9.0 percent ROE that includes a 0.5 percent penalty as described in my rehearing direct testimony. Once Maui Electric is excluded, the remaining transmission and distribution companies with lower ROEs have higher combined bond ratings (looking at both Standard & Poor's and Moody's) than EAI. He also did not provide a complete analysis of allowed ROE results and bond

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²⁰ Gorman Rehearing Direct Testimony at 16-17; Gorman Rehearing Direct Testimony, FEA Exhibit Rehearing MPG-3.

²¹ *ld*. at 16.

²² Hunt Rehearing Direct Testimony, <u>EAI Exhibit DEH-9</u> at 2.

ratings for decisions above 9.5 percent. If Mr. Gorman performed this analysis, he would have noted currently Baa2-rated companies like Southwestern Electric Power Company ("SWEPCO") receiving a 10 percent ROE in a 2013 Louisiana decision and a 9.65 percent ROE in a 2013 Texas decision, Kansas City Power & Light Greater Missouri Op. receiving a 9.7 percent ROE in two 2013 Missouri decisions, and Entergy Mississippi, Inc. receiving a 10.8 percent ROE as part of its formula rate plan rate change in 2013. In fact, with the recent Moody's upgrades discussed in EAI witness Ellen Lapson's rehearing reply testimony, ²³ 38 of the 48 utilities that received ROE decisions in 2013 now have higher bond ratings than EAI.

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Q. STAFF WITNESS DANIEL, AEEC WITNESS PARCELL, AND AG
WITNESS MARCUS POINT TO VARIOUS ISSUES WITH USING THE
RRA DATA AS A REFERENCE POINT IN EVALUATING THE ALLOWED
ROE FOR EAI INCLUDING REFERENCES TO PRIOR COMMISSION
ORDERS.²⁴ WHAT ISSUES WERE RAISED?

18 A. The issues revolved around three areas – supposed circularity of using
19 RRA data, inability of other parties to review the details of how the ROE

²³ Lapson Rehearing Reply Testimony, <u>EAI Exhibit EL-2</u>.

²⁴ Daniel Rehearing Direct Testimony at 6-8; Parcell Rehearing Responsive Testimony at 8; Marcus Rehearing Testimony at 6.

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was determined, and the Commission's need to base its decision on evidence presented in this case.

4 Q. HOW DO YOU ADDRESS THOSE CONCERNS?

It is true that comparisons to current or recent averages may become less pertinent over time owing to economic events unrelated to and uncontrollable by utility ratemaking, such as economic expansion or recession, federal interest rate policy, international conflicts, and weather events. These events will drive changes in underlying economic and financial data that will yield indicators suggesting allowed ROEs should change over time. But that should not preclude this Commission from evaluating how EAI stands now in comparison to other utilities that are competing with EAI in the capital markets and from setting rates to ensure EAI has appropriate access to capital.

The ability to review the details underlying an ROE decision has grown as technology allows easier access to documents when questions arise about regulatory matters. As a starting point, the RRA report provided as <u>EAI Exhibit DEH-9</u> to my rehearing direct testimony provides an excellent summary of material regulatory characteristics of the cases as noted by Staff witness Daniel.²⁵ Where additional research is needed, the public availability of regulatory information is greater than ever. The

²⁵ Daniel Rehearing Direct Testimony at 5-6.

Rehearing Reply Testimony of David E. Hunt

Docket No. 13-028-U

analysis of the Maui Electric and NSP cases in my rehearing direct testimony was facilitated by the review of detailed documents made available over the internet by those utilities' Hawaii and South Dakota regulators, respectively. Where questions arise about an allowed ROE result, there is adequate access and opportunity to obtain the basis for that decision if there is concern about how it was determined.

In its original application, the Company provided, as part of witness Samuel C. Hadaway's testimony, the RRA data as a point of reference for evaluating the allowed ROE in this proceeding.²⁶ Additionally, an updated RRA report was provided at the hearing.²⁷ This rehearing process has allowed for the provision of supplemental RRA evidence that did not exist at the time of the hearing along with a reasonable procedural schedule to have it evaluated by all parties.

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- HAS THE APSC EVER REFERENCED ANOTHER COMMISSION'S 15 Q. DECISION IN EVALUATING THE REASONABLENESS OF AN ROE 16 17 GRANTED IN THE ARKANSAS JURISDICTION?
- In Docket No. 80-060-U involving SWEPCO, the Commission Α. Yes. 18 reviewed the reasonableness of the ROE reflected in the settlement of 19 that case by noting the then recently allowed ROE for SWEPCO's parent 20

Hadaway Direct Testimony, <u>EAI Exhibit SCH-4</u>.
 See T. at 619, <u>EAI Proffered Exhibit 1</u>.

before the Public Utility Commission of Texas.²⁸ As that was a time of unusual interest rates (high then versus low now), such a comparison was a reasonable step to ensure a fair result.

5 IV. OTHER ISSUES

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6 Q. MR. PARCELL CLAIMS THAT THE FEDERAL ENERGY REGULATORY
7 COMMISSION'S ("FERC") METHODOLOGY FOR ESTIMATING THE
8 COST OF EQUITY FOR TRANSMISSION COMPANIES IS RELEVANT
9 HERE BECAUSE EAI IS REQUESTING FERC'S METHOD FOR
10 CALCULATING THE ALLOWANCE FOR FUNDS USED DURING
11 CONSTRUCTION ("AFUDC").²⁹ HOW DO YOU RESPOND?

As explained by EAI witness Ellen Lapson,³⁰ the methodology used by FERC in estimating the cost of equity for transmission companies is not relevant to this case. Additionally, it is widely known that FERC has historically employed the use of ROE adders to further promote investment in transmission infrastructure throughout the country. As to FERC's method for calculating AFUDC, this Commission, until now, has consistently chosen the FERC formula for AFUDC in contested rate cases.³¹ The Company proposes to use the FERC formula in this

²⁸ Order No. 5 of Docket No. 80-060-U (formerly U-3116 and U-3136) at 8 (October 23, 1981).

Parcell Rehearing Responsive Testimony at 7.
 Lapson Rehearing Reply Testimony at 17-18.

³¹ See EAI's Petition for Rehearing and Clarification at 26-27.

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contested case because the FERC AFUDC formula more accurately

2 reflects the Company's true cost of financing construction. 32

4 Q. DOES THIS CONCLUDE YOUR REHEARING REPLY TESTIMONY?

5 A. Yes.

³² See Lewis Direct Testimony at 24-32.

CERTIFICATE OF SERVICE

I, Steven K. Strickland, do hereby certify that a copy of the foregoing has been served upon all parties of record by forwarding the same by electronic mail and/or first class mail, postage prepaid, this 11th day of April, 2014.

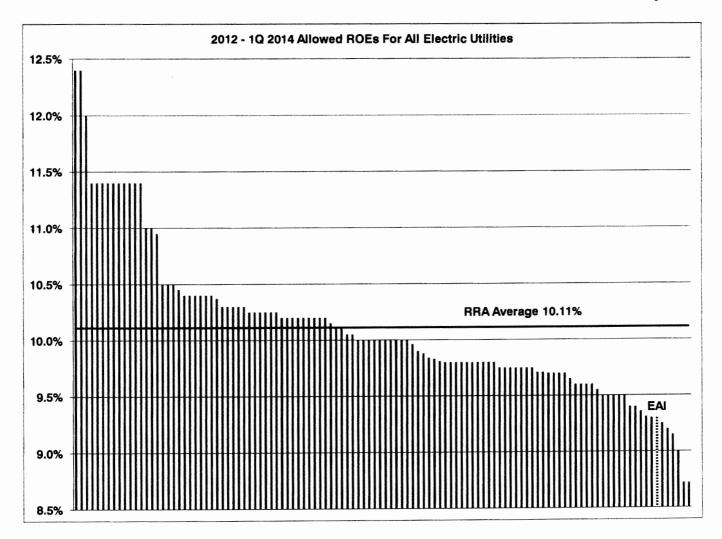
/s/ Steven K. Strickland
Steven K. Strickland

BEFORE THE ARKANSAS PUBLIC SERVICE COMMISSION

IN THE MATTER OF THE APPLICATION)	
OF ENTERGY ARKANSAS, INC. FOR)	DOCKET NO. 13-028 -U
APPROVAL OF CHANGES IN RATES FOR)	
RETAIL ELECTRIC SERVICE)	

EAI EXHIBIT DEH-10

2012 - 1Q 2014 ALLOWED ROES FOR ALL ELECTRIC UTILITIES

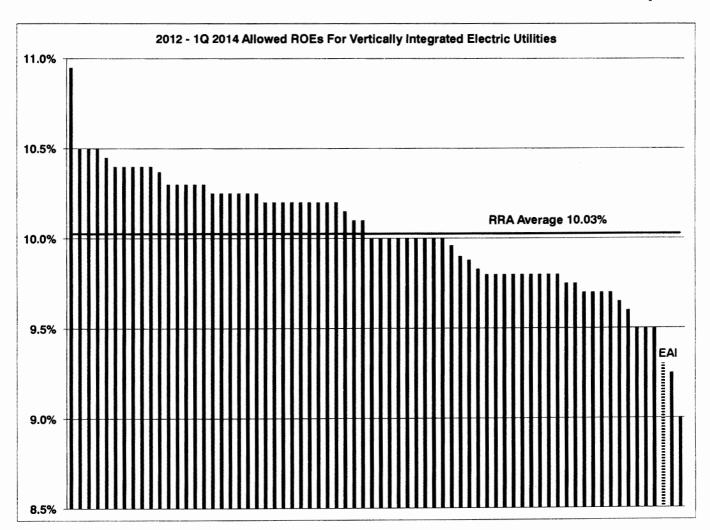


BEFORE THE ARKANSAS PUBLIC SERVICE COMMISSION

IN THE MATTER OF THE APPLICATION)	
OF ENTERGY ARKANSAS, INC. FOR)	DOCKET NO. 13-028-U
APPROVAL OF CHANGES IN RATES FOR)	
RETAIL ELECTRIC SERVICE)	

EAI EXHIBIT DEH-11

2012 - 1Q 2014 ALLOWED ROES FOR VERTICALLY INTEGRATED ELECTRIC UTILITIES

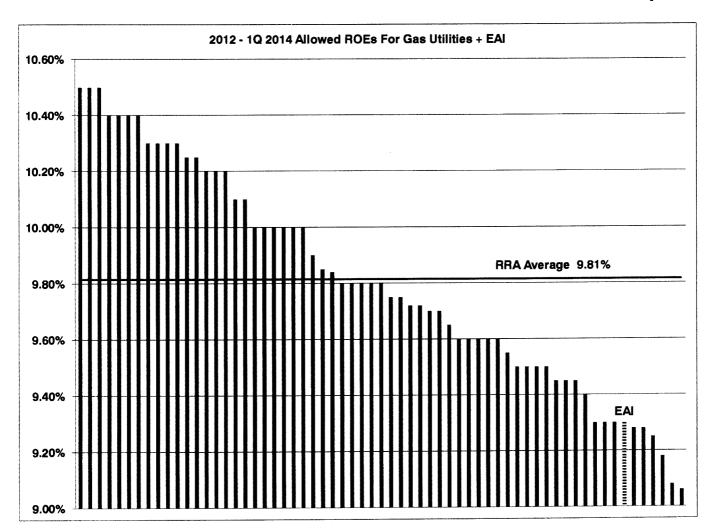


BEFORE THE ARKANSAS PUBLIC SERVICE COMMISSION

IN THE MATTER OF THE APPLICATION)	
OF ENTERGY ARKANSAS, INC. FOR)	DOCKET NO. 13-028-U
APPROVAL OF CHANGES IN RATES FOR)	
RETAIL ELECTRIC SERVICE)	

EAI EXHIBIT DEH-12

2012 - 1Q 2014 ALLOWED ROES FOR GAS UTILITIES + EAI



BEFORE THE ARKANSAS PUBLIC SERVICE COMMISSION

IN THE MATTER OF THE APPLICATION)	
OF ENTERGY ARKANSAS, INC. FOR)	DOCKET NO. 13-028-U
APPROVAL OF CHANGES IN RATES FOR)	
RETAIL ELECTRIC SERVICE)	

REHEARING REPLY TESTIMONY

OF

ELLEN LAPSON

PRINCIPAL, LAPSON ADVISORY

ON BEHALF OF

ENTERGY ARKANSAS, INC.

Entergy Arkartsas, FMED Time: 4/11/2014 1:43:02 PM: Recvd 4/11/2014 1:42:33 PM: Docket 13-028-U-Doc. 487 Rehearing Reply Testimony of Ellen Lapson Docket No. 13-028-U

1 I. <u>INTRODUCTION</u>

- 2 Q. PLEASE STATE YOUR NAME.
- 3 A. My name is Ellen Lapson.
- 5 Q. ON WHOSE BEHALF ARE YOU TESTIFYING?
- 6 A. I am testifying on behalf of Entergy Arkansas, Inc. ("EAI or the "Company").
- 9 Q. ARE YOU THE SAME ELLEN LAPSON WHO PREVIOUSLY FILED
 10 TESTIMONY IN THIS DOCKET?
- 11 A. Yes, I am.

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- 13 Q. ON WHOSE BEHALF ARE YOU TESTIFYING?
- 14 A. I am submitting this rehearing reply testimony to the Arkansas Public

 15 Service Commission ("APSC" or the "Commission") on behalf of Entergy
- Arkansas, Inc. ("EAI" or the "Company").
- 18 Q. WHAT IS THE PURPOSE OF YOUR REHEARING REPLY TESTIMONY?
- 19 A. The purpose of my rehearing reply testimony is to respond to the
- rehearing testimony entered by the following witnesses: Arkansas
- 21 Attorney General ("AG") witness William B. Marcus; APSC General Staff
- 22 ("Staff") witness Robert Daniel; Federal Executive Agencies ("FEA")

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witness Michael P. Gorman; and Arkansas Electric Energy Consumers,

Inc. ("AEEC") witness David C. Parcell.

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4 II. MOODY'S RATING ACTION

- 5 Q. TWO PARTIES ARGUED THAT YOUR TESTIMONY INDICATED THAT
 6 MOODY'S DOWNGRADED EAI'S DEBT RATINGS ON JANUARY 31,
- 7 2014, WHEREAS NO SUCH DOWNGRADE OCCURRED.1 WHAT IS
- 8 YOUR RESPONSE?
- 9 Α. As I stated in my rehearing direct testimony, the impact on EAI of the 10 Moody's action was an effective credit rating downgrade relative to its utility sector peers.² When Moody's affirmed EAI's rating on January 31, 11 12 2014, the ratings of 143 other companies in the U.S. electric and gas sector were raised by one notch. While the rating of EAI was not 13 14 downgraded, its relative credit position within its sector was lowered. Figure 1 and Tables 1 and 2 summarize Moody's corporate credit ratings 15 16 of 188 companies in the U.S. corporate utility sector on January 28, 2014 (before Moody's carried out the mass upgrades) and on February 1, 2014 17 18 (immediately after the mass upgrades).

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² Lapson Rehearing Direct Testimony at 11.

¹ Daniel Rehearing Direct Testimony at 11; Parcell Rehearing Responsive Testimony at 14-15.

Figure 1
U.S. Utility Sector Issuer Ratings versus EAI's Baa2 Issuer Rating

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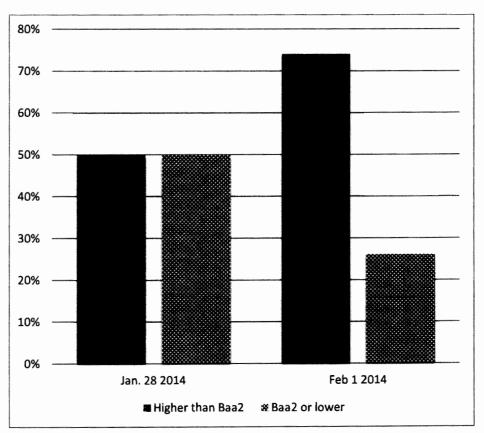


Table 1
Moody's Issuer Ratings of 188 U.S. Utilities

Issuer Rating	Jan. 28, 2014	Feb 1, 2014
Aa2	0	1
Aa3	1	. 1
A1	2	15
A2	16	28
A3	31	39
Baa1	44	55
Baa2 (EAI's rating)	62	33
Baa3	27	15
Below Baa3	<u>5</u>	1
Issuer Ratings	188	188

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Table 2 Baa2 Rating of EAI Relative to Ratings of 188 U.S. Utilities

	<u>Jan. 28, 2014</u>	Feb 1, 2014
Higher than Baa2	50%	74%
Same as EAI (Baa2)	33%	18%
Lower than Baa2	<u>17%</u>	<u>9%</u>
	100%	100%

On January 28, 2014 the number of utilities with Moody's corporate credit ratings lower than EAI was 32 (17 percent); the number of utilities with the same corporate credit rating as EAI was 62 (33 percent); and the number of utilities with ratings higher than EAI was 94 (50 percent). On February 1, 2014, after Moody's rating actions, there were only 16 (9 percent) utilities rated lower than EAI, 33 (18 percent) utilities rated the same as EAI, and 139 (74 percent) utilities rated higher than EAI. I have provided my analysis and data supporting Figure 1 and Tables 1 and 2 in the attached EAI Exhibit EL-2. It is quite clear that EAI's credit ranking suffered erosion relative to the Moody's ratings of the entire set of its peer companies in the U.S. electric and gas utility sector. By failing to receive an upgrade, EAI's credit position relative to peer companies moved from the bottom half of the group to the bottom quarter. This is a meaningful difference in the financial marketplace. Even FEA witness Mr. Gorman recognized that the outcome was not positive.³

Q. SEVERAL PARTIES ASSERTED THAT MOODY'S RATING DECISION WITH REGARD TO EAI WAS NOT VERY SIGNIFICANT OR ADVERSE,

³ Gorman Rehearing Direct Testimony at 6.

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A.

SINCE AFTER THE CHANGE, EAI'S CREDIT RATINGS COMPARES
FAVORABLY WITH THE RATINGS OF SOME OTHER ENTERGY
CORPORATION OPERATING SUBSIDIARIES.⁴ WHAT IS YOUR
RESPONSE?

EAI does not compete for capital in the financial markets against only a handful of other Entergy Corporation operating subsidiaries. I am not aware of any bond investor whose investment rules limit its portfolio selection to only the securities of Entergy Corporation affiliates. The effect of efforts by Messrs. Marcus and Gorman to compare EAI's credit rating with the ratings of other Entergy Corporation operating subsidiaries is to divert attention from the significance placed by the investment community on the shift in Moody's assessment of the relative risk of EAI as a corporation relative to the entire U.S. utility sector, against which EAI's securities compete most directly for investor funds.

In my view, the only significance of comparing the ratings of EAI with those of other Entergy Corporation affiliates is that the ownership of EAI by Entergy Corporation, which includes a non-utility business, was not a barrier to EAI's upgrade, because four other Entergy Corporation's operating subsidiaries were upgraded. Therefore, the only barriers to EAI's receiving an upgrade were those expressed by Moody's in its January 31 report, and they were specific to the Arkansas rate-setting

⁴ Gorman Rehearing Direct Testimony at 4, 6; Marcus Rehearing Testimony at 4; Parcell Rehearing Responsive Testimony at 14.

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methods, the 2010 and 2013 rate orders, and the resulting weak cash flow measures of EAI.

Q. MR. PARCELL STATED THAT MOODY'S CITED IN A FEBRUARY 3, 4 5 2014 PUBLICATION SEVERAL REASONS THAT CERTAIN UTILITIES' 6 RATINGS WERE NOT UPGRADED, INCLUDING ONE COMPANY WITH A VERY STRONG FINANCIAL CONDITION.⁵ AMONG THE REASONS 7 GENERALIZED BY THE MOODY'S REPORT WERE THAT THE RATING 8 HIGH, THE PRESENCE OF NON-UTILITY 9 ALREADY BUSINESSES, HOLDING COMPANY LEVERAGE, OR DECLINING 10 FINANCIAL METRICS. 6 DO YOU HAVE ANY COMMENT ON THIS 11 **OBSERVATION?** 12

Yes. The fact that some companies' ratings were not upgraded for those reasons is not relevant to the case of EAI. Moody's did not leave any uncertainty concerning the cause for its decision not to upgrade EAI's rating. In its January 31, 2014 report, Moody's explicitly stated that the action was "based on the less than favorable rate case outcomes in May 2010 and December 2013." Furthermore, Moody's stated that the "outcome was disappointing," referring to Order No. 21 (the "Order") in this docket.⁸ In the course of the brief comments on EAI, Moody's refers eight

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⁵ Parcell Rehearing Responsive Testimony at 12.

[°] Id.

⁷ Hunt Rehearing Direct Testimony, <u>EAI Exhibit DEH-8</u>.

¹ ld.

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times to the significance of EAI's operating cash flow ratios and recent deficiencies in those metrics. Thus, Moody's January 31 report is an important and relevant document in this rehearing proceeding in that the January 31 report applies explicitly to EAI, whereas the February 3 report Mr. Parcell cited does not.

Q. MR. PARCELL OBSERVED THAT MOODY'S RATES EAI'S SECURED MORTGAGE DEBT AT A HIGHER RATING THAN THE MOODY'S CORPORATE CREDIT RATING OR ISSUER RATING THAT YOU CITED IN YOUR DIRECT TESTIMONY, AND CLAIMS THAT THE SECURED DEBT RATING IS OF GREATER RELEVANCE THAN THE CORPORATE CREDIT RATING.9 DO YOU AGREE?

While it is true that Moody's rates secured debt two notches above the issuer rating, that higher rating is in recognition of the enhanced recovery prospects of secured debt in the event of a company's default due to its dedicated collateral. This is Moody's standard practice in the sector. Corporate issuer ratings and secured debt ratings are not independent variables; they move in tandem, and the issuer rating (similar to the unsecured debt rating) is the driver. Thus, with a corporate issuer rating of Baa2, EAI's secured debt rating is set two notches higher at A3; if Moody's had upgraded EAI's corporate issuer rating to Baa1 on January 31, then the rating of EAI's secured bonds would have been raised at the

⁹ Parcell Rehearing Responsive Testimony at 14.

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same time to A2 from A3. Indeed, the secured bonds of various other utilities that were previously rated A3 rose on January 30 and 31 to A2, and some that were previously rated A2 were raised to A1. Thus, in relationship to the rest of the U.S. electric utility sector, the relative position of EAI's secured debt ratings was reduced by the utility sector upgrades, just as was the relative ranking of EAI's corporate issuer rating.

It is important to note that corporate issuer ratings are especially meaningful to this rehearing proceeding because they signify Moody's assessment of the riskiness of the corporate entity EAI. They are the estimate of corporate default probability, without taking into consideration how much senior debt investors would stand to recover after default in a bankruptcy proceeding. In the APSC's role of balancing the interests of investors and consumers and safeguarding the public interest, the riskiness of the corporate entity and its probability of default are highly important, more so than the estimated recovery by senior secured lenders after a default. It is of great relevance to this proceeding that Moody's communicated to the investment community that its assessment of the corporate risk of EAI is less favorable as a consequence of the Order. As shown in Figure 1 and Tables 1 and 2, Moody's now indicates that three quarters of the companies in the broad U.S. utility sector are less risky than EAI, versus one-half previously.

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MR. GORMAN RECOMMENDS THAT THE APSC SHOULD NOT

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Q.

CONSIDER MOODY'S RATINGS ACTIONS AS AN INDICATOR THAT 3 THE COMMISSION SHOULD CHANGE ITS RATE 4 PRACTICES, BECAUSE THE RATING AGENCY CONSIDERS ONLY 5 BONDHOLDER INTERESTS AND NOT CUSTOMERS' INTERESTS. 10 6 DO YOU AGREE? 7 A. No. In order to balance the requirements of investors and those of 8 9 consumers, as the Commission must do, the Commission should consider all available evidence of investor reactions and investor sentiment, and 10 11 should not dismiss evidence from the bond market and the financial community out of hand because it represents the views of providers of 12 There are some aspects of the APSC's recent rate-setting, 13 including the Order in this proceeding, that cause EAI to have weaker 14 operating cash flow ratios than many other utilities in other jurisdictions, 15 16 and especially so when combined with an authorized Return on Equity ("ROE") that is among the lowest of vertically integrated electric utilities. 11 17 Moody's provides that perspective to the investment market, and it is vital 18

financial community be heard and considered.

information for the APSC to consider. Achieving balance between the

interests of investors and customers requires that the views of the

¹⁰ Gorman Rehearing Direct Testimony at 7.

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2 Q. ACCORDING TO MR. GORMAN, MOODY'S DECISION NOT TO

3 UPGRADE EAI'S RATING WAS NOT RELATED TO THE ROE

DECISION IN THE CURRENT RATE CASE. 12 WHAT IS YOUR

5 RESPONSE?

- 6 A. It is clear from the January 31, 2014 report that Moody's decision was
- 7 influenced by the entirety of the Order, which includes not only the ROE
- decision, but every element of the Order that results in deficiencies in
- 9 operating cash flow and weak cash flow credit measures.

11 Q. MR. GORMAN STATED THAT EAI'S ABILITY TO SELL BONDS IN

MARCH 2014 PROVES THAT THE ORDER HAS NOT ADVERSELY

13 AFFECTED EAI'S ACCESS TO ISSUING BONDS AT ATTRACTIVE

RATES. 13 WHAT IS YOUR RESPONSE?

A. The rates set by the Order are not yet reflected in EAI's financial results

and will not be fully reflected until later in 2014 and beyond. EAI sought

rehearing out of concern that the rates set by the Order will result over

time in weak operating cash flow measures that will adversely affect

investor sentiment over the coming year to two years, when the results of

the Order will be fully reflected in EAI's reported financial statements and

21 particularly the Statement of Cash Flow.

¹² *Id.* at 5

¹³ Gorman Rehearing Direct Testimony at 9.

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III. AFUDC, DISALLOWANCES, AND OPERATING CASH FLOW

3 Q. ACCORDING TO WITNESSES MARCUS AND DANIEL, THE NEW

EVIDENCE ENTERED BY EAI HAS NO CONNECTION TO THE

CALCULATION OF ALLOWANCE FOR FUNDS USED DURING

CONSTRUCTION ("AFUDC") OR OTHER REGULATORY

DISALLOWANCES.14 WHAT DO YOU SAY IN RESPONSE?

The method specified by the APSC for accruing AFUDC is a major factor that will affect EAI's future operating cash flow. As I pointed out in my rehearing direct testimony, operating cash flow was an important theme in Moody's January 31, 2014 commentary. Moody's mentioned operating cash flow financial ratios eight times with regard to EAI in the context of its rating decision not to upgrade EAI's corporate credit rating, and in describing what could cause future rating changes by Moody's either Operating cash flow is the bedrock of a corporation's down or up. sustainability and financial stability. With ongoing high capital expenditures at EAI, any deficiency in the method of applying AFUDC will be expressed in larger deficiencies of operating cash flow over the coming years. Similarly, other regulatory disallowances will exacerbate cash flow deficiencies. There is no justification for the view of other witnesses that ROE is the only issue that factored into the Moody's decision or the investment community's reaction. It is evident from Moody's explanation

¹⁴ Daniel Rehearing Direct Testimony at 13; Marcus Rehearing Testimony at 2.

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of its decision that the credit rating agency reacted to the totality of the Order, of which a low allowed ROE, albeit significant, is merely one element.

Α.

Q. DO YOU AGREE WITH MR. DANIEL'S ASSERTION THAT HIS
 RECOMMENDED METHOD FOR APPLYING AFUDC IS
 REASONABLE?¹⁵

No. Mr. Daniel stated that the Company funds its operations, including construction projects that give rise to AFUDC, from all sources of capital, including internally generated funds and zero cost items; and therefore the approved overall cost of capital should also be the rate for the purpose of capitalizing AFUDC. However, the fallacy is that only a finite amount of zero cost items is available to EAI, and that finite amount of zero cost funds was allocated in this case entirely toward reducing the overall cost of capital applied to the assets that make up the rate base. That same finite amount is not available to fund construction work in progress ("CWIP") without a double-count of the same benefit. The result of double-counting that finite amount of zero-cost items is a failure to accrue the full amount of cost in CWIP, which will inevitably result in an inadequate accounting for the amount of plant-in-service in rate base at a later date. In addition, the restriction against accruing AFUDC before a project is formally approved or during periods when work is interrupted

¹⁵ Daniel Rehearing Direct Testimony at 13.

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results in further under-recognition of shareholders' full capital investment in projects. With a high level of capital spending, the missing cash flow will be increasingly evident over the next several years both to bond investors and shareholders.

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MR. MARCUS TESTIFIED THAT THE CREDIT SUISSE EQUITY
ANALYST REPORT INDICATES THAT THE DISALLOWANCE OF
INCENTIVE PAY AND STOCK OPTIONS WAS SIMILAR TO A
DISALLOWANCE BY THE NEW YORK COMMISSION OF SIMILAR
EXPENSE IN THE CASE OF CONSOLIDATED EDISON, AND THAT
SUCH A DISALLOWANCE IS NOT UNCOMMON AND OF NO
CONCERN. 16 PLEASE COMMENT.

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The issue is not whether this disallowance was common or uncommon, expected or unexpected by the investment community. The issue is this disallowance is one of many disallowances in the Order, and all such disallowances contribute to the overall deficiency in EAI's operating cash flow and related financial measures. Compensation costs are costs of doing business, and there was no evidence presented in the case to suggest that the level of EAI's costs were imprudent or unreasonable or will go away as a result of the Order. Although the Credit Suisse analyst may be aware of another case in which such a disallowance occurred,

¹⁶ Marcus Rehearing Testimony at 5.

there is no reason to infer that the Credit Suisse analyst approves of it or advocates investment in EAI or Entergy Corporation as a result.

IV. USE OF EQUITY ANALYSTS' REPORTS

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5 Q. MESSRS. DANIEL AND GORMAN STATED THAT EQUITY ANALYSTS' 6 REPORTS HAVE NO MERIT AND SHOULD NOT BE GIVEN ANY ARE 7 WEIGHT BECAUSE THE EQUITY ANALYSTS NOT INDEPENDENT AND UNBIASED SOURCES, AND THEY DO NOT 8 BALANCE INVESTOR AND RATEPAYER INTERESTS. 17 DO YOU 9 10 AGREE?

No, I do not. Equity analysts who publish reports on traded companies' equities compete for the attention and trust of investors by endeavoring to provide the best and most timely information to their investor market. Mr. Gorman cites the standard "boiler plate" disclosures that appear in equity analysts reports as evidence of actual conflicts of interest that compromise the quality of the reported information; but in reality, these disclosures simply acknowledge that the leading equity analysts are employed by firms that make markets in securities and derivatives. Market-making causes firms to take intraday or overnight positions in securities, but these are incidental to trading and market-making, and housed in different parts of the financial institution. The annual surveys conducted by *Institutional Investor* indicate that major institutional

¹⁷ Daniel Rehearing Direct Testimony at 5; Gorman Rehearing Direct Testimony at 10.

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investors and portfolio managers rely on the views and perspectives of leading equity analysts. Mr. Daniel finds fault because the equity analysts represent only the views of the investment market, and not the interests of customers; but their views are valuable precisely because of the insights they provide into the interests and viewpoint of equity analysts and shareholders. In order to strike a balance between the interests of shareholders and a utility's customers, the perspectives of shareholders and the financial markets are an important input. In this rehearing proceeding, the issue is whether the Order as it stands has successfully balanced those interests.

12 V. FAIRNESS AND REASONABLENESS OF ROE

13 Q. MR. DANIEL ASSERTED THAT THE 9.3 PERCENT ROE
14 DETERMINATION FOR EAI IS FAIR AND REASONABLE BECAUSE IT
15 IS WITHIN HIS RECOMMENDED ROE RANGE OF 9.0 TO 9.6
16 PERCENT. 18 PLEASE COMMENT.

The question at the heart of this rehearing proceeding is whether the authorized return in the Order, taken together with other features of the Order affecting EAI's cash flow and financial ratios appropriately balances the requirements of shareholders and the interests of customers and the public interest, as is constitutionally required of the APSC. Neither *Hope* nor *Bluefield* requires that the APSC use a formula to calculate a number

¹⁸ Daniel Rehearing Direct Testimony at 2, 12.

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at the midpoint of a DCF range. Reactions by Moody's and leading equity analysts suggest that 9.3 percent is low relative to investor expectations and to the cash flow needed by EAI to maintain healthy financial ratios. The information from RRA indicates that the 9.3 percent determination is very low relative to ROEs determined for peer integrated electric utilities.

Mr. Daniel reiterated in his rehearing direct testimony that he recommended a point estimate of 9.6 percent, ¹⁹ the top of his DCF range. In his direct testimony, Mr. Daniel's noted a required ROE for EAI of 9.6 percent is reasonable under the current unique and challenging conditions.²⁰ EAI's Mr. McDonald testified that "[a] careful review of the record in this case will justify using the 9.6 percent allowed ROE recommended by the Staff for a baseline as the Commission considers evidence supporting a higher ROE given current market conditions and EAl's investment needs."21

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MR. PARCELL SUPPORTS THE ADEQUACY AND REASONABLENESS OF THE 9.3 PERCENT ROE FOR EAI BY CITING TO THE PROPOSAL A PETITION TO THE FEDERAL ENERGY REGULATORY COMMISSION ("FERC") SEEKING TO REDUCE MISO'S BASE ROE TO 9.15 PERCENT, AND HE CITES A DCF TESTIMONY OF A FERC

¹⁹ Id. at 2.

²⁰ Daniel Direct Testimony at 38.
²¹ McDonald Rehearing Reply Testimony at 9.

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STAFF WITNESS IN A FERC TRANSMISSION RATE CASE WITH AN 1 ROE RECOMMENDATION OF 8.7 PERCENT. PLEASE COMMENT.²² 2 While Mr. Parcell claims that ROEs proposed by witnesses in FERC 3 Α. electric transmission cases have some precedential value, there has not 4 been any finding by FERC in the referenced transmission rate case, so 5 there is no precedential weight where no ROE determination has been 6 7 made. The business of electric transmission is quite different from EAI's business, and the APSC's tariff-setting methods lack many elements that 8 FERC applies to electric transmission entities, such as annual formula 9 ratemaking and cash return on CWIP. In addition, FERC uses a different 10 methodology for selecting DCF peers and carrying out DCF analyses than 11 the APSC General Staff, on which the Commission relied for its DCF 12 range. Thus, there is no merit in Mr. Parcell's attempted comparisons. 13

²² Parcell Rehearing Responsive Testimony at 7, 13.

1 VI. <u>RESPONSES ON OTHER TOPICS</u>

- 2 Q. PLEASE COMMENT ON MESSRS. GORMAN AND PARCELL
- 3 STATEMENTS THAT THERE IS NO EVIDENCE INTEREST RATES
- 4 HAVE RISEN SINCE THE FEDERAL RESERVE BEGAN TO TAPER OFF
- 5 ITS "QUANTITATIVE EASING" PROGRAM.²³
- 6 A. I do not advance any predictions of interest rates. However, as an
- observer of the capital markets and the financial market environment, it
- appears that distortions persist as a result of ongoing Quantitative Easing.
- 9 I would note that as of April 1, the Federal Reserve is still purchasing \$55
- billion of debt securities per month, so there has not yet been a clear
- signal of the direction of rates as the program is further reduced. Also, the
- public learned after the March 18-19, 2014 Federal Reserve Open Market
- 13 Committee meeting that its participants had raised their individual
- predictions of future interest rates for 2015 versus their prior individual rate
- forecasts in December 2013.

- 17 Q. MR. PARCELL STATED THAT YOU TESTIFIED THAT RATING
- 18 AGENCIES SUCH AS MOODY'S FAVOR THE USE OF RIDERS OR
- 19 ADJUSTMENT MECHANISMS, AND EAI HAS ACCESS TO RIDERS
- 20 AND ADJUSTMENT MECHANISMS.²⁴

²³ Gorman Rehearing Direct Testimony at 14-15; Parcell Rehearing Responsive Testimony at 5.

²⁴ Parcell Rehearing Responsive Testimony at 16.

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A. Mr. Parcell has failed to provide any relevant evidence on the number and effectiveness of the riders and adjustment mechanisms of EAI versus those of other utilities in other jurisdictions. In fact, nearly every U.S. utility has one or more riders or adjustment mechanisms, and so without further evidence to compare the nature, effectiveness and timeliness of those

mechanisms, Mr. Parcell has not made any valid point.

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- 9 MR. PARCELL ALLEGED THAT THERE ARE INCONSISTENCIES
 9 BETWEEN YOUR TESTIMONY AND THAT OF EAI WITNESS JULIE
 10 CANNELL.²⁵ ARE YOU FAMILIAR WITH MS. CANNELL'S TESTIMONY
 11 IN EARLIER STAGES OF THIS CASE?
 - Yes, and there are no inconsistencies. Ms. Cannell testified in this case that the investment community had improved its view of the APSC in the most recent years and that a reasonable and supportive decision in the current EAI rate case would help to confirm that improving trend of investor sentiment. I would have testified similarly prior to the Commission's entering the Order. The more pertinent point now, which is irrefutable based on the Moody's report and the reaction of equity analysts, is that the Order has been received as disappointing rather than supportive. Mr. Parcell improperly interpreted my testimony, as the statement that the APSC had been historically viewed as challenging was a view expressed by Moody's in its January 31 2014 report, which I cited

²⁵ Id.

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in quotation marks. In summary, I find no such inconsistencies between

2 my testimony and Ms. Cannell's.

4 Q. MR. GORMAN IS CRITICAL OF MS. CANNELL'S DIRECT TESTIMONY

5 BECAUSE SHE PREDICTED A DOWNGRADE OF EAI'S ISSUER

RATING BY MOODY'S IF THE RESULT OF THE 2013 RATE CASE WAS

VIEWED BY MOODY'S AS NOT SUPPORTIVE OF EAI'S FINANCIAL

8 STATUS.²⁶ PLEASE COMMENT.

9 A. In effect, events have borne out Ms. Cannell's prediction. As I

demonstrated earlier in this testimony with the data in Tables 1 and 2 and

illustrated in Figure 1, Moody's decision not to upgrade EAl's rating when

it upgraded ratings of 143 other peer companies resulted in lowering the

relative standing of EAI within the utility sector. Furthermore, in doing so,

Moody's was explicit in communicating to the financial markets that its

action was a response to the APSC regulatory climate and the totality of

the 2013 and 2010 rate orders.

18 Q. DOES THIS CONCLUDE YOUR REHEARING REPLY TESTIMONY?

19 A. Yes.

²⁶ Gorman Rehearing Direct Testimony at 6.

CERTIFICATE OF SERVICE

I, Steven K. Strickland, do hereby certify that a copy of the foregoing has been served upon all parties of record by forwarding the same by electronic mail and/or first class mail, postage prepaid, this 11th day of April, 2014.

/s/ Steven K. Strickland
Steven K. Strickland

BEFORE THE ARKANSAS PUBLIC SERVICE COMMISSION

IN THE MATTER OF THE APPLICATION)	
OF ENTERGY ARKANSAS, INC. FOR)	DOCKET NO. 13-028 -U
APPROVAL OF CHANGES IN RATES FOR)	
RETAIL ELECTRIC SERVICE)	

EAI EXHIBIT EL-2

MOODY'S ISSUER CREDIT RATINGS - U.S. ELECTRIC AND GAS

Moody's Issuer Credit Ratings - U.S. Electric and Gas Utility Sector

	•	C	Composed IT	_	
		Corporate LT	Corporate LT Rating Moody's-	Watch status	Corporate LT Rating
	Company Name	Feb 1	Jan 28		Action Moody's
4	Company Name AEP Texas Central Co.	Baa1			Upgrade
	AEP Texas North Co.	Baa1	Baa2		Upgrade
	AGL Capital Corp	A3	Baa1		Upgrade
	AGL Resources	A3	Baa1		Upgrade
	Alabama Power Co.	A1	A2		Upgrade
	ALLETE Inc.	A3	Baa1		Upgrade
	Alliant Energy	A3	Baa1		Upgrade
	Ameren Corp.	Baa2	Baa3		Upgrade
-	Ameren Illinois	Baa1	Baa2		Upgrade
10	American Electric Power Co.	Baa1	baa2	Watch Positive	Upgrade
11	American Transmission System	Baa2	Baa2	Stable outlook	No action
12	Appalachian Power Co.	Baa1	Baa2	Watch Positive	Upgrade
13	Arizona Public Service Co.	A3	Baa1	Watch Positive	Upgrade
14	Atlanta Gas Light Co.	A2	A3	Watch Positive	Upgrade
15	Atlantic City Electric Co.	Baa2		Watch Positive	Affirm
16	Atmos Energy Corp.	A2	A3		Upgrade
17	Avista Corp.	Baa1	Baa2		Upgrade
18	Baltimore Gas and Electric Co.	A3			Upgrade
19	Berkshire Gas Co.	Baa1	Baa2		Upgrade
	Black Hills Corp	Baa1	baa2		Upgrade
	Black Hills Power Inc.	A3	Baa1		Upgrade
	CenterPoint Energy Houston	A3	Baa1		Upgrade
	CenterPoint Energy Inc.	Baa1			Upgrade
	Central Hudson Gas & Electric	A2	A3		Upgrade
	Central Maine Power Co.	A3	Baa1		Upgrade
	Cleco Corp.	Baa2	Baa3		Upgrade
	Cleco Power LLC	Baa1	Baa2		Upgrade No action
	Cleveland Electric Illuminating	Baa3	Baa3 Baa3		Upgrade
	CMS Energy Corp.	Baa2 Baa1	Baa2		Upgrade
	Commonwealth Edison Co.	Baa1	Baa2		Upgrade
	Connecticut Light & Power Co. Consolidated Edison Co. of NY	A2	A3		Upgrade
	Consolidated Edison Inc.	A3	Baa1		Upgrade
	Consumers Energy Co.	A3	Baa1		Upgrade
	CT Natural Gas Corp.	A3	Baa1		Upgrade
	Dayton Power and Light	Baa3	Baa3	Stable outlook	No action
	Delmarva Power & Light Co.	Baa1	Baa2		Upgrade
	Dominion Resources Inc.	Baa2	Baa2		Affirm
	DTE Electric Co.	A2	A3	Watch Positive	Upgrade
	DTE Energy Co.	A3	Baa1	Watch Positive	Upgrade
	DTE Gas Co.	Aa3	A1	Watch Positive	Upgrade
	Duke Energy Carolinas LLC	A1	A2	Watch Positive	Upgrade
	Duke Energy Corp	A3	Baa1	Watch Positive	Upgrade
	Duke Energy Florida Inc.	A3	Baa1	Watch Positive	Upgrade
45	Duke Energy Indiana Inc.	A2	A3	Watch Positive	Upgrade
46	Duke Energy Kentucky Inc.	Baa1	Baa1	Watch Positive	Affirm
	Duke Energy Progress Inc.	A1	A2		Upgrade
48	Duquesne Light Co.	A3	Baa1	Watch Positive	Upgrade
49	Duquesne Light Holdings Inc.	Baa3	Baa3	Watch Positive	Affirm
50	Edison International	A3	Baa1	Watch Positive	Upgrade
	El Paso Electric Co.	Baa1	Baa2	Watch Positive	Upgrade
52	Elm Road Generating Station Supercritic	A1	A2	Watch Positive	Upgrade
53	Empire District Electric Co.	Baa1	Baa2	Watch Positive	Upgrade
	Entergy Arkansas Inc.	Baa2	Baa2	Watch Positive	Affirm
	Entergy Corporation	Baa3	Baa3	Stable outlook	No action
	Entergy Gulf States LA LLC	Baa1	Baa2	Watch Positive	Upgrade
	Entergy Louisiana LLC	Baa1	Baa2	Watch Positive	Upgrade
	Entergy Mississippi Inc.	Baa2	Baa3	Watch Positive	Upgrade No action
	Entergy New Orleans	Ba2	Ba2	Stable outlook	No action
	Entergy Texas Inc.	Baa3	Ba1	Watch Positive	Upgrade No action
	Exelon Corporation	Baa2	Baa2	Stable outlook Negative outlook	
	FirstEnergy Corp.	Baa3	Baa3 Baa3	Stable outlook	No action
	FirstEnergy Solutions	Baa3 A1	A2	Watch Positive	Upgrade
	Florida Power & Light Co. Georgia Power Co.	A3	A3	Stable outlook	No action
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		Corporate LT	Corporate LT		
			Rating Moody's-	Watch status	Corporate LT Rating
	Company Name	Feb 1	Jan 28	Jan 28	Action Moody's
66	Great Plains Energy Inc.	Baa2	Baa3	Watch Positive	Upgrade
	Gulf Power Co.	A2	A3	Watch Positive	Upgrade
	Hawaiian Electric Co.	Baa1	Baa1	Watch Positive	Affirm
	Hawaiian Electric Industries	Baa2	Baa2	Watch Positive	Affirm
	IDACORP Inc.	Baa1	Baa2	Watch Positive Watch Positive	Upgrade
	Idaho Power Co. Indiana Gas Co.	A3 A2	Baa1 A3	Watch Positive	Upgrade Upgrade
	Indiana Michigan Power Co.	Baa1	Baa2	Watch Positive	Upgrade
	Indianapolis Power & Light Co.	Baa1	Baa2	Watch Positive	Upgrade
	Integrys Energy Group Inc.	Baa1	Baa1	Watch Positive	Affirm
	International Transmission Company	Baa2	Baa2	Watch Positive	Affirm
	IPALCO Enterprises Inc.	Baa3	Ba1	Watch Positive	Upgrade
78	ITC Great Plains LLC	Baa1	Baa1	Watch Positive	Affirm
79	ITC Holdings Corp.	Baa2	Baa2	Watch Positive	Affirm
	ITC Midwest LLC	A3	A3	Watch Positive	Affirm
	Jersey Central Power & Light	Baa2	Baa2	Negative outlook	
	Kansas City Power & Light Company	Baa1	Baa2	Watch Positive	Upgrade
	Kansas City Power & Light Greater MO C		Baa3	Watch Positive	Upgrade Affirm
	Kentucky Power Co.	Baa2	Baa2	Watch Positive	Upgrade
	Kentucky Utilities Co.	A3 A3	Baa1 Baa1	Watch Positive Watch Positive	Upgrade
	Laclede Gas Co. Laclede Group Inc.	Baa1	Baa2	Watch Positive	Upgrade
	LG&E and KU Energy LLC	Baa2	Baa2	Watch Positive	Affirm
	Louisville Gas & Electric Co.	A3	Baa1	Watch Positive	Upgrade
	Madison Gas and Electric Co.	A1	A1	Watch Positive	Affirm
	Metropolitan Edison	Baa2	Baa2	Stable outlook	No action
	Michigan Electric Transmission Company	A3	A3	Watch Positive	Affirm
	MidAmerican Energy Co.	A1	A2	Watch Positive	Upgrade
94	MidAmerican Energy Holdings Co	A3	Baa1	Watch Positive	Upgrade
95	Mississippi Power Co.	Baa1	Baa1	Stable outlook	No action
96	Monongahela Power Co	Baa1	Baa1	Stable outlook	No action
	Nevada Power Co.	Baa1	Baa2	Watch Positive	Upgrade
	New Jersey Natural Gas Co.	Aa2	Aa3	Watch Positive	Upgrade
	NextEra Energy, Inc.	Baa1	Baa1	Stable outlook	No action
	NISource Capital Markets, inc,	Baa2 Baa2	Baa3 Baa3	Watch Positive Watch Positive	Upgrade Upgrade
	NISource Finance Corp. NiSource Inc.	Baa2	Baa3	Watch Positive	Upgrade
	North Shore Gas Co.	A2	A3	Watch Positive	Upgrade
	Northeast Utilities	Baa1	Baa2	Watch Positive	Upgrade
	Northern Illinois Gas Co.	A2	A3	Watch Positive	Upgrade
	Northern IN Public Svc Co.	Baa1	Baa2	Watch Positive	Upgrade
107	Northern States Power Co - WI	A2	A3	Watch Positive	Upgrade
108	Northern States Power Co MN	A2	A3	Watch Positive	Upgrade
109	NorthWestern Corp.	A3	A2	Watch Positive	Upgrade
110	NSTAR Electric Co.	A2	A2	Watch Positive	Affirm
	NV Energy	Baa2	Baa3	Watch Positive	Upgrade
	NY State Electric & Gas Corp.	A3	Baa1	Watch Positive	Upgrade
	OGE Energy Corp.	A3	Baa1	Watch Positive Stable outlook	Upgrade No action
	Ohio Edison	Baa2 A1	Baa2 A2	Watch Positive	Upgrade
	Oklahoma Gas and Electric Co.	A3	Baa1	Watch Positive	Upgrade
	Orange & Rockland Utits Inc. Otter Tail Corp.	Baa2	Baa3	Watch Positive	Upgrade
	Otter Tail Power Company	A3	A3	Watch Positive	Affirm
	Pacific Gas and Electric Co.	A3	Baa1	Watch Positive	Upgrade
	PacifiCorp	A3	Baa1	Watch Positive	Upgrade
	PECO Energy Co.	A2	A3	Watch Positive	Upgrade
122	Pennsylvania Electric	Baa2	Baa2	Stable outlook	No action
123	Peoples Gas Light & Coke Co.	A2	A3	Watch Positive	Upgrade
	Pepco Holdings Inc.	Baa3	Baa3	Watch Positive	Affirm
	Piedmont Natural Gas Co.	A2	A3	Watch Positive	Upgrade
	Pinnacle West Capital Corp.	Baa1	Baa2	Watch Positive Watch Positive	Upgrade & Withdraw
	Pivotal Utility Holdings	A2 Baa2	A3 Baa3	Watch Positive	Upgrade & William
	PNG Companies LLC PNM Resources Inc.	Baa3	Ba1	Watch Positive	Upgrade
	Portland General Electric Co.	A3	Baa1	Watch Positive	Upgrade
	Potomac Edison Co.	Baa3	Baa3	Stable outlook	No action
	Potomac Electric Power Co.	Baa1	Baa2	Watch Positive	Upgrade

		Corporate LT	Corporate LT		
		•	Rating Moody's-	Watch status	Corporate LT Rating
	Company Name	Feb 1	Jan 28	Jan 28	Action Moody's
133	3 PPL Corp.	Baa3	Baa3	Watch Positive	Affirm
134	PPL Electric Utilities Corporation	Baa1	Baa2	Watch Positive	Upgrade
13	Progress Energy Inc.	Baa1	Baa2	Watch Positive	Upgrade
136	Public Service Co. of CO	A3	Baa1	Watch Positive	Upgrade
137	7 Public Service Co. of NH	Baa1	Baa2	Watch Positive	Upgrade
138	Public Service Co. of OK	A3	Baa1	Watch Positive	Upgrade
139	Public Service Electric Gas	A2	A3	Watch Positive	Upgrade
140	Public Service Enterprise Group	Baa2	Baa2	Stable outlook	No action
14	1 Puget Energy Inc.	Baa3	Ba1	Watch Positive	Upgrade
142	2 Puget Sound Energy Inc.	Baa1	Baa2	Watch Positive	Upgrade
143	3 Questar Corp.	A2	A3	Watch Positive	Upgrade
144	Questar Gas Co.	A2	A3	Watch Positive	Upgrade
14	Rochester Gas & Electric Corp.	Baa1	Baa2	Watch Positive	Upgrade
	S San Diego Gas & Electric Co.	A1	A2	Watch Positive	Upgrade
	7 SCANA	Baa3	Baa3	Stable outlook	No action
	S SEMCO Energy Inc.	Baa1	Baa2	Watch Positive	Upgrade
	Sierra Pacific Power Co.	Baa1	Baa2	Watch Positive	Upgrade
) SourceGas LLC	Baa2	Baa3	Watch Positive	Upgrade
	South Carolina Elec and Gas	Baa2	Baa2	Stable outlook	No action
	2 South Jersey Gas Co.	A2	A3	Watch Positive	Upgrade
	3 Southern California Edison Co.	A2	A3	Watch Positive	Upgrade
	Southern California Gas Co.	A1	A2	Watch Positive	Upgrade
	Southern Connecticut Gas Co.	Baa1	Baa2	Watch Positive	Upgrade
	Southern Indiana Gas & Elec Co	A2	A3	Watch Positive	Upgrade
	7 Southern Power Co.	Baa1	Baa1	Stable outlook	No action
	Southwest Gas Corp.	A3	Baa1	Watch Positive	Upgrade
	Southwestern Electric Power Co	Baa2	Baa3	Watch Positive	Upgrade
) Southwestern Public Service Co	Baa1	Baa2	Watch Positive	Upgrade
	Superior Water, Light and Power Compa		Baa1	Watch Positive	Upgrade
	2 Tampa Electric Co.	A2	A3	Watch Positive	Upgrade
	3 TECO Energy Inc.	Baa1	Baa2	Watch Positive	Upgrade
164	Texas-New Mexico Power Co.	Baa1	Baa2	Watch Positive	Upgrade
16	5 The Southern Company	Baa1	Baa1	Stable outlook	No action
166	3 Toledo Edison	Baa3	Baa3	Stable outlook	No action
167	7 Trans Allegheny interstate Line	Baa1	Baa1	Stable outlook	No action
168	Tucson Electric Power Co.	Baa1	Baa2	Watch Positive	Upgrade
169	UGI Utilities Inc.	A2	A3	Watch Positive	Upgrade
170) UIL Holdings Corp.	Baa2	Baa3	Watch Positive	Upgrade
17	Union Electric Co.	Baa1	Baa2	Watch Positive	Upgrade
	United Illuminating Co.	Baa1	Baa2	Watch Positive	Upgrade
	3 UNS Electric Inc.	Baa1	Baa2	Watch Positive	Upgrade
	UNS Energy Corp.	Baa2	Baa3	Watch Positive	Upgrade
	5 UNS Gas, Inc.	Baa1	Baa2	Watch Positive	Upgrade
	S Vectren Utility Holdings Inc.	A2	A3	Watch Positive	Upgrade
	7 Virginia Electric & Power Co.	A2	A3	Watch Positive	Upgrade
				Watch Positive	The sale
	3 Washington Gas Light Co.	A1	A2 Pag2		No action
	West Penn Power Co.	Baa2	Baa2	Stable outlook	Upgrade
) Westar Energy Inc.	Baa1	Baa2	Watch Positive	
	Western Massachusetts Electric	A3	Baa1	Watch Positive	Upgrade
	2 Wisconsin Electric Power Co.	A1	A2	Watch Positive	Upgrade
	Wisconsin Energy Corp.	A2	A3	Watch Positive	Upgrade
	Wisconsin Gas LLC	A1	A2	Watch Positive	Upgrade
	Wisconsin Power and Light Co	A1	A2	Watch Positive	Upgrade
	Wisconsin Public Service Corp.	A1	A2	Watch Positive	Upgrade
	7 Xcel Energy Inc.	A3	Baa1	Watch Positive	Upgrade
188	3 Yankee Gas Services Company	Baa1	Baa2	Watch Positive	Upgrade
	Town Manadala Issues Dellas				
	Long-Term Moody's Issuer Rating:	P-2	P-2	Watch Positive	Affirm
189) WGL Holdings Inc.	F-2	r - 2	**atch F OSitive	Cuide

Source: Moody's Investors Service

BEFORE THE ARKANSAS PUBLIC SERVICE COMMISSION

IN THE MATTER OF THE APPLICATION)	
OF ENTERGY ARKANSAS, INC. FOR)	DOCKET NO. 13-028-U
APPROVAL OF CHANGES IN RATES FOR)	
RETAIL ELECTRIC SERVICE)	

REHEARING REPLY TESTIMONY

OF

SAMUEL C. HADAWAY

PRINCIPAL, FINANCO, INC.

ON BEHALF OF

ENTERGY ARKANSAS, INC.

1 I. <u>INTRODUCTION</u>

- 2 Q. PLEASE STATE YOUR NAME.
- 3 A. My name is Samuel C. Hadaway.
- 5 Q. ARE YOU THE SAME SAMUEL C. HADAWAY WHO FILED DIRECT
- 6 TESTIMONY IN THIS DOCKET ON MARCH 1, 2013, REBUTTAL
- 7 TESTIMONY ON AUGUST 26, 2013, AND SUR-SURREBUTTAL
- 8 TESTIMONY ON SEPTEMBER 23, 2013?
- 9 A. Yes, I am.

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- 11 Q. ON WHOSE BEHALF ARE YOU TESTIFYING?
- 12 A. I am submitting this rehearing reply testimony to the Arkansas Public
- 13 Service Commission ("APSC" or the "Commission") on behalf of Entergy
- 14 Arkansas, Inc. ("EAI" or the "Company").
- 16 Q. WHAT IS THE PURPOSE OF YOUR REHEARING REPLY TESTIMONY?
- 17 A. The purpose of my rehearing reply testimony is to respond to the
- responsive rehearing testimonies offered on April 4, 2014 by Federal
- 19 Executive Agencies ("FEA") witness Michael P. Gorman, APSC General
- 20 Staff ("Staff") witness Robert Daniel, Arkansas Attorney General ("AG")
- witness William B. Marcus, and Arkansas Electric Energy Consumers, Inc.
- 22 ("AEEC") witness David C. Parcell.

II. RESPONSE TO FEA WITNESS GORMAN

Q. MR. GORMAN TESTIFIES THAT THE 9.3 PERCENT RETURN ON EQUITY RELFECTS THE CURRENT FEDERAL RESERVE MONETARY POLICY AS DEMONSTRATED BY HIS ANALYSIS. HOW DO YOU RESPOND?

Mr. Gorman is rather selective in supporting his position. While he now claims that he included the Fed's less accommodative monetary policy in his analysis, a review of his pre-filed testimony does not show that he did. Asserting that he took "interest rate risk" caused by the government's monetary policy into account, he says that he "made specific adjustments to increase the authorized return on equity." He claims that he reflected "above normal interest rate risk" in his analysis by using a projected Treasury bond rate and "an above average equity risk premium" in his risk premium analysis. ³

Mr. Gorman did not do any of these things to reflect Fed policy or increased "interest rate risk." Neither in his direct testimony nor his surrebuttal testimony did Mr. Gorman mention the phrase "interest rate risk". In his direct testimony, Mr. Gorman actually presented an interest rate "spread" analysis, saying that the then current spread between utility bond yields and Treasury bond yields was lower than the 33 year average

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¹ Gorman Rehearing Direct Testimony at 13.

² Id

³ *Id*.

level, clearly implying that the risk for utility bond investors was below average.⁴ While, in his direct testimony, Mr. Gorman did give 75 percent weight to the higher end of his risk premium results, in his surrebuttal testimony, he reverted to a 50/50 percent weighting, effectively eliminating any "adjustment" that he had previously offered. Had Mr. Gorman continued his "specific adjustment" in his surrebuttal update, his surrebuttal risk premium analysis would have supported a Return on Equity ("ROE") range of 9.61 percent to 9.94 percent, rather than the 9.10 percent to 9.56 percent that Mr. Gorman reported.⁵

Nor is Mr. Gorman's use of a *projected* interest rate in his risk premium analysis an "adjustment" to his typical testimony presentation. Although Mr. Gorman did not appear in EAI's Arkansas case in 2009, he did testify in EAI's sister-company case in Texas in that timeframe. In that testimony, which was in the time period before the government's "Quantitative Easing" accommodative monetary policies, Mr. Gorman testified:

I added the current and *projected* long-term Treasury bond yield to my estimated equity risk premium over Treasury yields. The 13-week average 30-year Treasury bond yield, ending May 7, 2010 was 4.64%, as shown on Exhibit MPG-16. *Blue Chip Financial Forecasts* projects the 30-year Treasury bond yield to be 5.30%....⁶

⁴ Gorman Direct Testimony at 31.

⁵ Gorman Surrebuttal Testimony at 8.

⁶ Texas Public Utility Commission of Texas, Docket No. 37744, Gorman Direct Testimony at 30 (emphasis added).

Similarly, in an Oregon case in 2006, well before the financial crisis occurred or any accommodative monetary policies had been instituted, Mr. Gorman used *projected* Treasury bond rates and testified:

Using the *projected* 30-year bond yield of 5.3%, and an electric equity risk premium of 4.4% to 5.9%, produces an estimated common equity return in the range of 9.7% to 11.2%, with a mid-point estimate at 10.4%.⁷

Moreover, other than the 75/25 weight, which he removed in his surrebuttal testimony in this proceeding, Mr. Gorman did not use an "above average risk premium" anywhere in his risk premium analysis. In his surrebuttal testimony, Mr. Gorman, in fact, stated: "Reductions to nominal interest rates are simply not an adequate reason for increases to equity risk premiums." In both his Treasury bond risk premium analysis and his utility bond risk premium analysis, Mr. Gorman used the simple average risk premium for his selected 1986-2013 time period, with no adjustment whatsoever. For Mr. Gorman now to claim that he "specifically adjusted" his analysis to reflect his view that "interest rate risk" is above normal is not consistent with what he actually did. However, his current claim should be taken as evidence that such an adjustment is warranted.

Gorman Surrebuttal Testimony at 7.

⁷ Oregon Public Utility Commission, Docket No. EU 179, Gorman Direct Testimony at 23 (emphasis added).

- 1 Q. HAVE YOU REVIEWED THE BOND RATINGS AND ROE
 2 INFORMATION DISCUSSED BY MR. GORMAN AND PROVIDED IN HIS
 3 FEA EXHIBIT REHEARING MPG-3?
- 4 A. Yes. Although Mr. Gorman did not use the 10 other companies listed in
 5 his rehearing exhibit in his comparable group, he now asserts that these
 6 companies' allowed ROEs are comparable to the 9.3 percent ROE
 7 allowed for EAI because the companies have bond ratings similar to EAI's.

9 Q. IS THIS A FAIR OR REASONABLE COMPARISON?

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No. As shown in Mr. Gorman's rehearing exhibit, seven of the 10 companies are delivery-only, not vertically-integrated utilities, like EAI. While Mr. Gorman acknowledged that the delivery-only companies' have lower operating risks than vertically-integrated companies, he claims that their lower risk is balanced by offsetting financial risk. This claim is not true. As shown in the Regulatory Research Associates ("RRA") rate case data allowed as new evidence and attached to EAI witness David Hunt's rehearing direct testimony, the regulatory-allowed equity percentages are on average about the same as the equity percentages for the vertically-integrated comparable companies that Mr. Gorman used in his initial ROE estimates in his direct testimony in this proceeding. From this bond rating comparison, Mr. Gorman concluded that the lower allowed ROEs for this group are a reasonable benchmark for evaluating the 9.3 percent ROE at issue in this rehearing process. However, Mr. Gorman's statement that

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the delivery company bond ratings are the same as EAI's is also off the mark.

Like the other new conclusions reached by Mr. Gorman in his rehearing testimony, his effort to support the Commission's 9.3 percent allowed ROE with data for these non-comparable companies is flawed. First, for the seven, delivery-only companies, not one has a bond rating as low as EAI's Baa2 rating from Moody's. Five of the seven also have higher bond ratings from S&P. This fact alone would support a conclusion that these companies' cost of equity is lower than EAI's. Additionally, some of the data provided in Mr. Gorman's rehearing exhibit are not based on ROE proceedings at all. In the Ameren Illinois and Commonwealth Edison (Illinois) cases, the ROEs were set by a legislatively mandated mechanical procedure, based on Treasury bond yields, which happened to produce a historically low ROE for 2013. This result, therefore, provides no support for the reasonableness of a 9.3 percent ROE for EAI. Two additional delivery companies with ROEs at or below 9.3 percent, Niagara Mohawk Power (New York) and Consolidated Edison Co. of New York, have issuer bond ratings in the "A" category. The allowed ROEs for these companies are obviously not reasonable benchmarks for EAI. The additional comparisons for the three verticallyintegrated companies in Mr. Gorman's new group are also questionable. As has been noted previously in this proceeding, the Maui Electric case, in fact, produced the lowest allowed ROE for a vertically-integrated electric Docket No. 13-028-U

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company for all of 2013. That company's BBB- rating from S&P, right at the non-investment grade threshold, certainly raises questions about its comparability to EAI. The PacifiCorp Washington and UNS Electric (Arizona) cases both produced ROEs above 9.3 percent, and both companies have higher bond ratings than EAI's.

In summary, Mr. Gorman's efforts to justify an unreasonably low ROE for EAI are not productive. Even with his most vigorous efforts to support a 9.3 percent ROE, his own data show that his position is not supported.

III. RESPONSE TO STAFF WITNESS DANIEL

12 Q. IN HIS RESPONSIVE REHEARING TESTIMONY, MR. DANIEL SAYS
13 THAT AN ROE ANYWHERE IN HIS 9.0 PERCENT TO 9.6 PERCENT
14 RECOMMENDED RANGE IS REASONABLE AND ENDORSES THE
15 COMMISSION'S 9.3 PERCENT ALLOWANCE. HOW DOES THIS
16 ENDORSEMENT COMPARE TO MR. DANIEL'S POSITION IN HIS PRE17 FILED DIRECT AND SURREBUTTAL TESTIMONY?

In both his direct testimony and his surrebuttal testimony, Mr. Daniel specifically supported as reasonable a 9.6 percent allowed ROE to account for "unique and challenging" economic and market conditions. In his direct testimony, he stated, "I conclude that the required rate of return on equity for EAI of 9.6% is reasonable *under the unique and challenging*

1 conditions described above." In his surrebuttal testimony, Mr. Daniel stated:

Due to these uncertain conditions, I updated my analysis to the most recently available information in an effort to capture investors' reactions to the constantly changing market as a whole. My analysis continues to suggest that the DCF results are still reliable and very relevant, and that a recommendation above the midpoint is warranted. 10

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10 Q. MR. DANIEL TESTIFIED THAT THE COMMISSION'S DECISION TO
11 AWARD A 9.3 PERCENT ROE "FAIRLY BALANCES INVESTOR AND
12 CONSUMER INTERESTS ALIKE." 11 IS THIS ASSESSMENT
13 ACCURATE AND COMPLETE?

No. Mr. Daniel's recommended ROE range of 9.0 percent to 9.6 percent does not appropriately balance the interests of ratepayers and shareholders because it is based on a model (the Discounted Cash Flow ("DCF") Model) that, during the time period applied by Mr. Daniel, relied on artificially low dividend yields caused by the government's then-existing accommodative monetary policies. I pointed out in my rebuttal and sursurrebuttal testimonies that the government's accommodative monetary policies had been modified by the Federal Open Market Committee's announcement on June 19, 2013, and that it would begin "tapering" its purchases of mortgage backed securities and long-term government

¹¹ Daniel Rehearing Direct Testimony at 10.

⁹ Daniel Direct Testimony at 38 (emphasis added).

¹⁰ Daniel Surrebuttal Testimony at 13, (emphasis added).

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bonds. ¹² Table 1 presented in my sur-surrebuttal testimony ¹³ demonstrated the higher interest rate environment. Additionally, in <u>EAI Exhibit SCH-12</u> attached to my sur-surrebuttal testimony, I provided a graph of 30-year Treasury bond yields which also demonstrated the increase in rates. Failure to recognize this increase in interest rates does not balance ratepayer and shareholder interests because it fails to recognize substantial evidence that the shareholder cost of equity increased.

Although Mr. Daniel initially recognized at least some of the unique market conditions in recommending the top end of his DCF range, EAI witness Hugh McDonald notes that a review of the record in this case will justify using no less than the 9.6 percent allowed ROE recommended by the Staff for a baseline as the Commission considers evidence supporting a higher ROE.¹⁴

¹² Hadaway Rebuttal Testimony at 6-11; Hadaway Sur-Surrebuttal Testimony at 5-7.

Hadaway Sur-Surrebuttal Testimony at 6.
 McDonald Rehearing Reply Testimony at 11.

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IV. RESPONSE TO AG WITNESS MARCUS

2 Q. ARE MR. MARCUS' COMMENTS REGARDING THE CONSISTENCY OF

THE APSC'S PREVIOUS DECISIONS RELEVANT TO THE ISSUE OF

4 WHETHER THE 9.3 PERCENT REPRESENTS A FAIR ROE?¹⁵

No. Mr. Marcus' comments are not relevant to the task at hand—setting a fair rate of return on equity for EAI's ongoing operations, recognizing that market conditions are entirely different today than they were in the 2007 time period referred to by Mr. Marcus. In 2007, there was no government program for accommodative monetary policy. Interest rates, at the time, were largely set by competitive market forces. In the more recent period referred to by Mr. Marcus, interest rates have been almost entirely dominated by government policy. As shown in my direct testimony (EAI Exhibit SCH-3), average long-term Treasury bond rates fell almost in half between 2007 and 2012, from 4.8 percent to only 2.9 percent. This result was directly caused by the government's intervention in credit markets with policies designed to make corporate and home mortgage borrowing more accommodative and more stimulative for economic activity.

¹⁵ Marcus Rehearing Testimony at 7.

1 V. RESPONSE TO AEEC WITNESS PARCELL

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Q. WHAT IS YOUR RESPONSE TO MR. PARCELL'S DISCUSSION OF
 THE IMPACT OF THE RECENT FEDERAL RESERVE MONETARY
 POLICY ON THE DCF MODEL?¹⁶

As I explained in my direct, rebuttal, and sur-surrebuttal testimonies, the DCF model has not responded appropriately to the rising interest rate environment that has resulted from the less accommodative monetary policies of the Fed announced June 19, 2013, and the evidence presented supports the use and consideration of other econometric models, as well as consideration of public policy goals. 17 Mr. Parcell's interest rate table, with data beginning in September 2013, fails to reflect the significant increase in interest rates that occurred between June 2013 and September 2013. While it is true that the slow pace of the Fed's "tapering" and continuing uncertainties in the economy and financial markets have stabilized interest rates over the past six months, this does not mean that the cost of equity did not increase significantly between last spring and the fall of 2013 when the record in this case was made. Additionally, interest rate forecasts continue to call for further rate increases as the government's accommodative policies continue to be reduced. These factors show that the cost of equity has not decreased by the amount

¹⁶ Parcell Rehearing Responsive Testimony at 5-6.

¹⁷ Hadaway Direct Testimony at 51-52; Hadaway Rebuttal Testimony at 6-12, 44-45; Hadaway Sur-Surrebuttal Testimony at 3-7.

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- indicated by the Commission's 9.3 percent allowed ROE. Mr. Parcell's
- efforts to avoid this fact are without merit and should be rejected.
- 4 Q. DOES THIS CONCLUDE YOUR REHEARING REPLY TESTIMONY?
- 5 A. Yes.

CERTIFICATE OF SERVICE

I, Steven K. Strickland, do hereby certify that a copy of the foregoing has been served upon all parties of record by forwarding the same by electronic mail and/or first class mail, postage prepaid, this 11th day of April, 2014.

/s/ Steven K. Strickland