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July 12, 2012

VIA EMAIL AND USPS

Chairman Kenneth C. Hill, Ed. D. c/o Ms. Sharla Dillon Tennessee Regulatory Authority 460 James Robinson Parkway Nashville, TN 37243

Re: In re: TRA Docket No. 12-00049

Dear Ms. Dillon:

Enclosed are an original and five (5) copies of the following:

- City of Chattanooga's Response to TAWC's Opposition to the City's Petition for an Order Requiring Cooperation Concerning Public Safety Issues;
- Affidavit of Mike Marino, appended as Exhibit A to the Response.

Please file these appropriately in the referenced docket.

I would appreciate you stamping the extra copies of the documents as "filed," and returning them to me in the enclosed, self-addressed, stamped envelope.

With best regards, I am

Frederick L. Hitchcock

FLH:rmb

cc: Mr. Melvin Malone

Mr. Lindsey W. Ingram, III

Mr. Ryan L. McGehee

Mr. Phillip A. Noblett

Mr. Michael A. McMahan

Mr. Tom Greenholtz

BEFORE THE TENNESSEE REGULATORY AUTHORITY NASHVILLE, TENNESSEE

IN RE:)	
)	
PETITION FOR A GENERAL RATE)	
INCREASE, IMPLEMENTATION OF A)	Docket No. 12-00049
DISTRIBUTION SYSTEM)	
INFRASTRUCTURE CHARGE AND THE)	
ESTABLISHMENT OF TRACKING	•	
MECHANISMS FOR PURCHASED		
POWER, PENSIONS AND CHEMICAL		
EXPENSES		

RESPONSE OF THE CITY OF CHATTANOOGA TO TENNESSEE AMERICAN WATER COMPANY'S OPPOSITION TO THE CITY'S PETITION FOR AN ORDER REQUIRING COOPERATION CONCERNING PUBLIC SAFETY ISSUES

The City of Chattanooga ("Chattanooga" or the "City") submits this response to the Opposition of Tennessee American Water Company ("TAWC") to Chattanooga's Petition for an order requiring cooperation concerning important public safety issues.

Chattanooga appreciates TAWC's agreement to Chattanooga's intervention in this

Docket. However, the City is perplexed by TAWC's efforts to limit that intervention by seeking
denial of Chattanooga's request that the Authority endorse and require TAWC's cooperation on
critical public safety issues. As discussed more fully in this Response, the public safety issues
are intertwined with the issues raised by TAWC's rate increase request. The resolution in a
single proceeding of those issues, which are necessary and relevant to determine just and
reasonable rates, will significantly reduce administrative expense and avoid unnecessary delay in
addressing the critical issues of public safety.

THE PUBLIC SAFETY ISSUES

The critical public safety issues that prompted Chattanooga's request for the Authority's assistance involve the efforts of Chattanooga to plan for natural or manmade disasters that would

interrupt the supply source, treatment facilities, or supply mains of any one (1) of the three (3) major water utilities serving Chattanooga. The catastrophic flooding that the Nashville area experienced in 2010, which submerged one of two water treatment plants, is an example of such a natural disaster.

Jacobs Engineering, which was retained to complete the planning study, requested information from the utilities serving Chattanooga and surrounding areas. The information sought focused on the location and the characteristics of key supply, treatment, storage, and distribution facilities and on hydraulic information needed to complete models to evaluate options for interconnection of the three (3) major utilities to provide backup in the event of a disaster. As Michael Marino explains in the affidavit attached as Exhibit A, TAWC was the only one (1) of the three (3) major water utilities that failed to provide the information needed for the analysis. To the extent that TAWC suggests otherwise, that suggestion is simply incorrect.

Without the requested information from TAWC, Jacobs Engineering was only able to reach general and limited conclusions concerning actions that would be needed to provide adequate interconnection capacity. However, it documented that there is no active interconnection between TAWC and one (1) of the other two (2) major water utilities and that the single interconnection with the other water utility is restricted by an eight-inch meter. Marino Aff., ¶¶ 6, 7. Obviously, without TAWC's cooperation, no additional or improved interconnections can be established for use in a natural or manmade disaster.

THE AUTHORITY HAS UNQUESTIONABLE AUTHORITY TO CONSIDER AND GRANT CHATTANOOGA'S REQUEST

As the courts have explained, this Authority has "practically plenary authority over the utilities within its jurisdiction." *Tennessee Cable Television Ass'n v. Tennessee Public Service Commission*, 844 S.W.2d 151, 159 (Tenn. Ct. App. 1992), req. perm. app. den'd id. See, e.g.,

Tenn. Code Ann. §§ 65-4-104 ("The authority has general supervisory and regulatory power, jurisdiction, and control over all public utilities, and also over their property, property rights, facilities, and franchises"); 65-4-106 (Chapter shall be given liberal construction as to the power granted to the Authority "to the end that the authority may effectively govern and control the public utilities placed under its jurisdiction . . ."). In considering whether TAWC's requested rates are just and reasonable, the Authority is required to "take into account the safety, adequacy and efficiency or lack thereof of the service or services furnished by the pubic utility." Tenn. Code Ann. § 65-5-103(a). There can be no serious question that the Authority's consideration and grant of Chattanooga's petition is "jurisdictionally appropriate."

CONSIDERATION OF CHATTANOOGA'S REQUEST WILL PREVENT DUPLICATIVE PROCEEDINGS AND WILL AVOID UNNECESSARY DELAY

The Authority has expressed a strong interest in reducing the time and expense involved in contested cases, convening, for example, a recent docket to explore the use of mediation or settlement discussions to streamline such cases.² The consideration of Chattanooga's request for an order requiring cooperation concerning critical public safety issues will avoid duplicative proceedings and unnecessary delay.

For example, in this Docket, Chattanooga will ask the Authority to carefully evaluate how TAWC has spent the many millions of dollars that the utility has requested in recent rate cases for capital expenditures to improve its system. Chattanooga anticipates that the Authority will have before it evidence showing that TAWC has, in fact, failed to make many of the investments for which it requested rate increases, including, for example, investments in repair and replacement of valves. No meaningful investment has been made in interconnections with

¹ TAWC cites no authority in support of its suggestion otherwise. See Opposition at p. 3.

² TRA Docket No. 11-00140.

other water utilities. Operational valves and interconnections with alternative sources of supply would be essential to an effective response to a natural or manmade disaster that interrupted TAWC's supply source, its treatment facilities, or its storage or distribution facilities.

The safety, adequacy, and efficiency of the services provided by TAWC to the citizens of Chattanooga have been reduced by TAWC's decisions not to use rate increase revenue to finance long-planned system investments. Similarly, the safety, adequacy, and efficiency of the services provided by TAWC have been reduced by TAWC's refusal to provide necessary information and to otherwise cooperate with Chattanooga's efforts to identify opportunities for, and engineering impediments to, interconnection of the three (3) major water utilities to minimize disruption of water supplies in the event of a natural or manmade disaster. The facts and legal issues will be the same. Granting TAWC's request that the same facts and legal issues have to be developed twice in two (2) separate proceedings would unnecessarily increase costs and administrative burden to the Authority, to TAWC, and to the Intervenors. Requiring that resolution of the critical public safety issues raised by Chattanooga be delayed would unnecessarily increase the risk to the water supply of Chattanooga residents, businesses, industries, and public institutions.

CONCLUSION

For the reasons set forth above, Chattanooga respectfully requests that its Petition for an Order Requiring Cooperation Concerning Public Safety Issues be granted.

Respectfully Submitted,

OFFICE OF THE CITY ATTORNEY

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CERTIFICATE OF SERVICE

I do hereby certify that a true and correct copy of the foregoing pleading was emailed and was served upon the following person(s) via ☐ hand delivery or ☑ United States first class mail with proper postage applied thereon to ensure prompt delivery:

Mr. Melvin J. Malone Butler, Snow, O'Mara, Stevens & Cannada, PLLC 1200 One Nashville Place 150 Fourth Avenue, North Nashville, TN 37219-2433

Mr. Robert E. Cooper, Jr.
Attorney General and Reporter
Office of the Attorney General
Consumer Advocate and Protection Division
P.O. Box 20207
Nashville, TN 37202-0207

Mr. Phillip A. Noblett 100 E. 11th Street, Suite 200 Chattanooga, TN 37402 Mr. Lindsey W. Ingram, III Stoll Keenon Ogden PLLC 300 West Vine Street Suite 2100 Lexington, KY 40507

Mr. Ryan McGehee Assistant Attorney General Office of the Attorney General Consumer Advocate and Protection Division P.O. Box 20207 Nashville, TN 37202-0207

This 12 day of July, 2012.

02423_00/1201/FLH-1406173_2



BEFORE THE TENNESSEE REGULATORY AUTHORITY NASHVILLE, TENNESSEE

IN RE:)	
)	
PETITION FOR A GENERAL RATE)	
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DISTRIBUTION SYSTEM)	
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THE ESTABLISHMENT OF TRACKING)	
MECHANISMS FOR PURCHASED)	
POWER, PENSIONS AND CHEMICAL)	
EXPENSES)	

AFFIDAVIT OF MICHAEL ANGELO MARINO

- I, Michael Angelo Marino, having been duly sworn in accordance with the law, deposes and states as follows:
- 1. I am more than 18 years of age and have personal knowledge of the matter set forth in this Affidavit.
 - 2. I am employed by Jacobs Engineering ("Jacobs") as Operations Manager.
- 3. Jacobs was engaged by the City of Chattanooga in 2008 to complete a Water System Interconnection Study. The study focused on the three (3) major water supply systems that serve the residents, businesses, industries, and public institutions located within the City of Chattanooga. The purpose of the study was to evaluate the existence and sufficiency of system interconnections that could be used to maintain water supplies in the event that a natural or manmade disaster interrupted the source of supply, the treatment facilities, or major water mains of any one (1) of the three (3) major water suppliers.
- 4. Jacobs sought information from all three (3) of the major water utilities providing service within Chattanooga. Two (2) of the three (3), Eastside Utility District

("EUD") and Hixson Utility District ("HUD"), provided all information requested.

Tennessee American Water Company ("TAWC") did not provide all information requested.

- 5. Jacobs made a second request to obtain the requested data, but no maps or hydraulic model information was provided.
- 6. Based upon the information provided by HUD and EUD, Jacobs has determined that there exists only one active interconnection between EUD and TAWC that could be used in the event of a supply interruption and is restricted by an eight (8) inch meter. There exists only one (1) interconnection between HUD and TAWC and it is not active.
- 7. Based on the information provided for Jacobs' analysis, Jacobs was only able to reach general and limited conclusions concerning actions that would need to be taken to provide adequate interconnection capacity so that Chattanooga residents, businesses, industries, and public institutions would have water available in the event of a natural or manmade disaster that interrupted the source of supply, the treatment plant, or a major main.

8. Further, this Affiant saith not.

MICHAEL ANGELO MARINO

STATE OF TENNESSEE: COUNTY OF HAMILTON:

Sworn to and subscribed before me by Michzel A Mond on the day of July 2012.

Notary Public

My commission expires:

CERTIFICATE OF SERVICE

I do hereby certify that a true and correct copy of the foregoing pleading was emailed and was served upon the following person(s) via □ hand delivery or ☑ United States first class mail with proper postage applied thereon to ensure prompt delivery:

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Mr. Ryan McGehee Assistant Attorney General Office of the Attorney General Consumer Advocate and Protection Division P.O. Box 20207 Nashville, TN 37202-0207

This 2 day of 2012.