

**BEFORE THE  
TENNESSEE REGULATORY AUTHORITY**

**In Re: Petition of Chattanooga Gas Company        )  
To Place Into Effect a Revised Natural Gas Tariff    )**       **Docket No. \_\_\_\_\_**

**DIRECT TESTIMONY**

**OF**

**ROGER A. MORIN**

**ON BEHALF OF**

**CHATTANOOGA GAS COMPANY**

**November 2009**

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**I. INTRODUCTION AND PURPOSE**

1 **Q. PLEASE STATE YOUR NAME, ADDRESS, AND OCCUPATION.**

2 A. My name is Dr. Roger A. Morin. My business address is Georgia State University, Robinson  
3 College of Business, University Plaza, Atlanta, Georgia 30303. I am Emeritus Professor of  
4 Finance at the College of Business, Georgia State University and Professor of Finance for  
5 Regulated Industry at the Center for the Study of Regulated Industry at Georgia State University.  
6 I am also a principal in Utility Research International, an enterprise engaged in regulatory  
7 finance and economics consulting to business and government.

8 **Q. PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND.**

9 A. I hold a Bachelor of Engineering degree and an MBA in Finance from McGill University,  
10 Montreal, Canada. I received my Ph.D. in Finance and Econometrics at the Wharton School of  
11 Finance, University of Pennsylvania.

12 **Q. PLEASE SUMMARIZE YOUR ACADEMIC AND BUSINESS CAREER.**

13 A. I have taught at the Wharton School of Finance, University of Pennsylvania, Amos Tuck School  
14 of Business at Dartmouth College, Drexel University, University of Montreal, McGill  
15 University, and Georgia State University. I was a faculty member of Advanced Management  
16 Research International, and I am currently a faculty member of The Management Exchange Inc.  
17 and Exnet, Inc., where I continue to conduct frequent national executive-level education  
18 seminars throughout the United States and Canada. In the last thirty years, I have conducted  
19 numerous national seminars on "Utility Finance," "Utility Cost of Capital," "Alternative  
20 Regulatory Frameworks," and on "Utility Capital Allocation," which I have developed on behalf

1 of The Management Exchange Inc. and Exnet (now SNL Energy) in conjunction with Public  
2 Utilities Reports, Inc.

3 I have authored or co-authored several books, monographs, and articles in academic  
4 scientific journals on the subject of finance. They have appeared in a variety of journals,  
5 including The Journal of Finance, The Journal of Business Administration, International  
6 Management Review, and Public Utilities Fortnightly. I published a widely-used treatise on  
7 regulatory finance, Utilities' Cost of Capital, Public Utilities Reports, Inc., Arlington, Va. 1984.  
8 In late 1994, the same publisher released Regulatory Finance, a voluminous treatise on the  
9 application of finance to regulated utilities. A revised and expanded edition of this book entitled  
10 The New Regulatory Finance was published in August 2006. I have engaged in extensive  
11 consulting activities on behalf of numerous corporations, legal firms, and regulatory bodies in  
12 matters of financial management and corporate litigation. Exhibit RAM-1 describes my  
13 professional credentials in more detail.

14 **Q. HAVE YOU PREVIOUSLY TESTIFIED ON COST OF CAPITAL BEFORE UTILITY**  
15 **REGULATORY BOARDS?**

16 A. Yes, I have been a cost of capital witness before nearly fifty (50) regulatory bodies in North  
17 America, including the Tennessee Regulatory Authority ("Authority"), the Federal Energy  
18 Regulatory Commission, and the Federal Communications Commission. I have also testified  
19 before the following federal, state, provincial, and other local regulatory commissions:  
20  
21  
22  
23

Alabama	Florida	Missouri	Ontario
Alaska	Georgia	Montana	Oregon
Alberta	Hawaii	Nevada	Pennsylvania
Arizona	Illinois	New Brunswick	Quebec
Arkansas	Indiana	New Hampshire	South Carolina
British Columbia	Iowa	New Jersey	South Dakota
California	Kentucky	New Mexico	Tennessee
City of New Orleans	Louisiana	New York	Texas
Colorado	Maine	Newfoundland	Utah
CRTC	Manitoba	North Carolina	Vermont
Delaware	Maryland	North Dakota	Virginia
District of Columbia	Michigan	Nova Scotia	Washington
FCC	Minnesota	Ohio	West Virginia
FERC	Mississippi	Oklahoma	

1 Details of my participation in regulatory proceedings are provided in Exhibit RAM-1.

2 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?**

3 A. The purpose of my testimony in this proceeding is to present an independent appraisal of the fair  
4 and reasonable rate of return on the natural gas utility operations of Chattanooga Gas Company  
5 (“CGC” or the “Company”) in the State of Tennessee with particular emphasis on the fair return  
6 on CGC’s common equity capital committed to that business. Based upon this appraisal, I have  
7 formed my professional judgment as to a return on such capital that would: (1) be fair to the  
8 customer, (2) allow the Company to attract capital on reasonable terms, (3) maintain the  
9 Company’s financial integrity, and (4) be comparable to returns offered on comparable risk  
10 investments. I will testify in this proceeding as to that opinion.

11 This testimony and accompanying schedules were prepared by me or under my direct  
12 supervision and control. The source documents for my testimony are Company records, public  
13 documents, commercial data sources, and my personal knowledge and experience.

1 **Q. PLEASE BRIEFLY IDENTIFY THE EXHIBITS AND APPENDICES**  
2 **ACCOMPANYING YOUR TESTIMONY.**

3 A. I have attached to my testimony Exhibit RAM-1 through Exhibit RAM-8 and Appendices A and  
4 B. These Exhibits and Appendices listed below relate directly to points in my testimony, and  
5 are described in further detail in connection with the discussion of those points in my testimony.

6 Exhibit RAM-1 Resume of Roger A. Morin

7 Exhibit RAM-2 Utility Beta Estimates

8 Exhibit RAM-3 S&P Utility Common Stocks Over Long-Term Utility Bonds:  
9 Long-Term Risk Premium

10 Exhibit RAM-4 Natural Gas Utilities - DCF Analysis: Analysts' Growth Forecasts

11 Exhibit RAM-5 Natural Gas Utilities - DCF Analysis: Value Line Growth  
12 Projections

13  
14 Exhibit RAM-6 Combination Gas & Electric Utilities - DCF Analysis: Value Line  
15 Growth Projections

16 Exhibit RAM-7 Combination Gas & Electric Utilities - DCF Analysis: Analysts'  
17 Growth Forecasts

18 Exhibit RAM-8 Natural Gas Common Equity Ratios

19 Appendix A CAPM and Empirical CAPM

20 Appendix B Flotation Cost Allowance

21 **Q. PLEASE SUMMARIZE YOUR FINDINGS AND RECOMMENDATION.**

22 A. I have examined CGC's risks, and concluded that CGC's risk environment is slightly higher than  
23 average due to its very small size and declining demand. It is my opinion that a just and  
24 reasonable return on common equity ("ROE") for CGC at this time is 11.0%. If the Company's  
25 proposed Alignment and Usage Adjustment rider (AUA) is approved, it is my opinion that a just

1 and reasonable ROE for CGC is 10.75%. My recommendation is derived from studies that I  
2 performed using the Capital Asset Pricing Model ("CAPM"), Risk Premium, and Discounted  
3 Cash Flow ("DCF") methodologies. I performed two CAPM analyses, one using the plain  
4 vanilla CAPM and another using an empirical approximation of the CAPM ("ECAPM"). I also  
5 performed a historical risk premium analysis on the utility industry. Lastly, I performed DCF  
6 analyses on two surrogates for the Company's natural gas delivery business. They are: a group  
7 of investment-grade natural gas distribution utilities and a group of investment-grade  
8 combination gas and electric utilities that are predominantly involved in energy distribution  
9 operations.

10 My recommended rate of return reflects the application of my professional judgment to  
11 the results in light of the indicated returns from my Risk Premium, CAPM, and DCF analyses.  
12 My recommended ROE also assumes the approval of the Company's proposed rate year capital  
13 structure consisting of 54% common equity capital (exclusive of short term debt).

14 **Q. WOULD IT BE IN THE BEST INTERESTS OF CUSTOMERS FOR THE AUTHORITY**  
15 **TO ADOPT YOUR RECOMMENDED 11.00% ROE FOR CGC?**

16 A. Yes. My analysis shows that a ROE of 11.00% is required to fairly compensate investors, and to  
17 strengthen the Company's credit position. As discussed previously, approval of CGC's AUA  
18 would reduce my recommended ROE to 10.75%. Adopting a lower ROE would increase costs  
19 for CGC's ratepayers.

1 **Q. PLEASE EXPLAIN HOW LOW AUTHORIZED RETURNS ON EQUITY CAN**  
2 **INCREASE BOTH THE FUTURE COST OF EQUITY AND DEBT FINANCING.**

3 A. If a utility is authorized a ROE below the level required by equity investors, the utility will find it  
4 difficult to access the equity market through common stock issuance at its current market price.  
5 Investors will not provide equity capital at the current market price if the earnable ROE is below  
6 the level they require given the risks of an equity investment in the utility. The equity market  
7 corrects this by generating a stock price in equilibrium that reflects the valuation of the potential  
8 earnings stream from an equity investment at the risk-adjusted return equity investors require. In  
9 the case of a utility that has been authorized a return below the level that investors believe is  
10 appropriate for the risk they bear, the result is a decrease in the utility's market price per share of  
11 common stock. This reduces the financial viability of equity financing in two ways. First,  
12 because the utility's price per share of common stock decreases, the net proceeds from issuing  
13 common stock are reduced. Second, because the utility's market to book ratio decreases with the  
14 decrease in the share price of common stock, the potential risk from dilution of equity  
15 investments reduces investors' inclination to purchase new issues of common stock. The  
16 ultimate effect is the utility will have to rely more on debt financing to meet its capital needs.

17 As the Company relies more on debt financing, its capital structure becomes more  
18 leveraged. Because debt payments are a fixed financial obligation to the utility, and income  
19 available to common equity is subordinate to fixed charges, this decreases the operating income  
20 available for dividend and earnings growth. Consequently, equity investors face even greater  
21 uncertainty about future dividends and earnings from the firm. As a result, the firm's equity  
22 becomes a riskier investment. The risk of default on the Company's bonds also increases,



1 making the utility's debt a riskier investment. This increases the cost to the utility from both debt  
2 and equity financing and increases the possibility the Company will not have access to the  
3 capital markets for its outside financing needs. Ultimately, to ensure that CGC has access to  
4 capital markets for its capital needs, a fair and reasonable authorized ROE of 11.00% is required.

5 It is imperative the Company have access to capital funds at reasonable terms and  
6 conditions. The Company must secure outside funds from capital markets to finance new  
7 infrastructure, irrespective of capital market conditions, interest rate conditions and the quality  
8 consciousness of market participants. Because the Company will need to rely on capital markets,  
9 rate relief requirements and a supportive regulatory environment - including approval of my  
10 recommended ROE - are essential requirements.

11 **Q. DR. MORIN, PLEASE DESCRIBE HOW YOUR TESTIMONY IS ORGANIZED.**

12 A. The remainder of my testimony is divided into three more (3) sections:

13 II. Regulatory Framework and Rate of Return;

14 III. Cost of Equity Estimates; and

15 IV. Summary and Cost of Equity Recommendation.

16 The second section discusses the rudiments of rate of return regulation and the basic  
17 notions underlying rate of return. The third section contains the application of CAPM, Risk  
18 Premium, and DCF tests. The fourth section summarizes the results from the various approaches  
19 used in determining a fair return.

## **II. REGULATORY FRAMEWORK AND RATE OF RETURN**

1 **Q. WHAT ECONOMIC AND FINANCIAL CONCEPTS HAVE GUIDED YOUR**  
2 **ASSESSMENT OF CGC'S COST OF COMMON EQUITY?**

3 A. Two fundamental economic principles underlie the appraisal of the Company's cost of equity,  
4 one relating to the supply side of capital markets, the other to the demand side. According to the  
5 first principle, a rational investor is maximizing the performance of his portfolio only if he  
6 expects the returns earned on investments of comparable risk to be the same. If not, the rational  
7 investor will switch out of those investments yielding lower returns at a given risk level in favor  
8 of those investment activities offering higher returns for the same degree of risk. This principle  
9 implies that a company will be unable to attract the capital funds it needs to meet its service  
10 demands and to maintain financial integrity unless it can offer returns to capital suppliers that are  
11 comparable to those achieved on competing investments of similar risk. On the demand side, the  
12 second principle asserts that a company will continue to invest in real physical assets if the return  
13 on these investments exceeds or equals the company's cost of capital. This concept suggests that  
14 a regulatory authority should set rates at a level sufficient to create equality between the return  
15 on physical asset investments and the company's cost of capital.

16 **Q. HOW DOES CGC'S COST OF CAPITAL RELATE TO THAT OF ITS PARENT**  
17 **COMPANY, AGL RESOURCES INC. ("AGL")?**

18 A. I am treating CGC's natural gas delivery operations as a separate stand-alone entity, distinct  
19 from its holding company, AGL, because it is the cost of capital for CGC's natural gas utility  
20 business that we are attempting to measure and not the cost of capital for AGL's consolidated  
21 activities. Financial theory establishes that the true cost of capital depends on the use to which

1 the capital is put, in this case CGC's natural gas delivery operations in the state of Tennessee.  
2 The specific source of funding an investment and the cost of funds to the investor are irrelevant  
3 considerations.

4 For example, if an individual investor borrows money at the bank at an after-tax cost of  
5 8% and invests the funds in a speculative oil extraction venture, the required return on the  
6 investment is not the 8% cost but, rather, the return foregone in speculative projects of similar  
7 risk, say 20%. Similarly, the required return on CGC is the return foregone in comparable risk  
8 energy delivery operations, and is unrelated to the parent's cost of capital. The cost of capital is  
9 governed by the risk to which the capital is exposed and not by the source of funds. The identity  
10 of the shareholders has no bearing on the cost of equity, be it either individual investors or a  
11 parent holding company.

12 Just as individual investors require different returns from different assets in managing  
13 their personal affairs, corporations behave in the same manner. A parent company normally  
14 invests money in many operating companies of varying sizes and varying risks. These operating  
15 subsidiaries pay different rates for the use of investor capital, such as for long-term debt capital,  
16 because investors recognize the differences in capital structure, risk, and prospects between  
17 subsidiaries. Thus, the cost of investing funds in an operating utility entity such as CGC is the  
18 return foregone on investments of similar risk and is unrelated to the investor's identity.

19 **Q. UNDER TRADITIONAL COST OF SERVICE REGULATION, PLEASE EXPLAIN**  
20 **HOW A REGULATED COMPANY'S RATES SHOULD BE SET.**

21 **A.** Under the traditional regulatory process, a regulated company's rates should be set so that the  
22 company recovers its costs, including taxes and depreciation, plus a fair and reasonable return on

1 its invested capital. The allowed rate of return must necessarily reflect the cost of the funds  
2 obtained, that is, investors' return requirements. In determining a company's rate of return, the  
3 starting point is investors' return requirements in financial markets. A rate of return can then be  
4 set at a level sufficient to enable the company to earn a return commensurate with the cost of  
5 those funds.

6 Funds can be obtained in two general forms, debt capital and equity capital. The cost of  
7 debt funds can be easily ascertained from an examination of the contractual interest payments.  
8 The cost of common equity funds, that is, investors' required rate of return, is more difficult to  
9 estimate. It is the purpose of the next section of my testimony to estimate CGC's cost of  
10 common equity capital.

11 **Q. DR. MORIN, WHAT MUST BE CONSIDERED IN ESTIMATING A FAIR ROE?**

12 A. The legal requirement is that the allowed ROE should be commensurate with returns on  
13 investments in other firms having corresponding risks. The allowed return should be sufficient  
14 to assure confidence in the financial integrity of the firm, in order to maintain creditworthiness,  
15 and ability to attract capital on reasonable terms. The attraction of capital standard focuses on  
16 investors' return requirements that are generally determined using market value methods, such as  
17 the Risk Premium, CAPM, or DCF methods. These market value tests define fair return as the  
18 return that investors anticipate when they purchase equity shares of comparable risk in the  
19 financial marketplace. This return is a market rate of return, defined in terms of anticipated  
20 dividends and capital gains as determined by expected changes in stock prices, and reflects the  
21 opportunity cost of capital. The economic basis for market value tests is that new capital will be

1 attracted to a firm only if the return expected by the suppliers of funds is commensurate with that  
2 available from alternative investments of comparable risk.

3 **Q. WHAT FUNDAMENTAL PRINCIPLES UNDERLIE THE DETERMINATION OF A**  
4 **FAIR AND REASONABLE ROE?**

5 A. The heart of utility regulation is the setting of just and reasonable rates by way of a fair and  
6 reasonable return. There are two landmark United States Supreme Court cases that define the  
7 legal principles underlying the regulation of a public utility's rate of return and provide the  
8 foundations for the notion of a fair return:

9 1. Bluefield Water Works & Improvement Co. v. Public Service Commission of West Virginia,  
10 262 U.S. 679 (1923).

11 2. Federal Power Commission v. Hope Natural Gas Company, 320 U.S. 591 (1944).

12 The Bluefield case set the standard against which just and reasonable rates of return are  
13 measured:

14 *"A public utility is entitled to such rates as will permit it to earn a return on the*  
15 *value of the property which it employs for the convenience of the public equal to that*  
16 *generally being made at the same time and in the same general part of the country on*  
17 *investments in other business undertakings which are attended by corresponding risks*  
18 *and uncertainties ... The return should be reasonable, sufficient to assure confidence in*  
19 *the financial soundness of the utility, and should be adequate, under efficient and*  
20 *economical management, to maintain and support its credit and enable it to raise money*  
21 *necessary for the proper discharge of its public duties." (Emphasis added)*

22 The Hope case expanded on the guidelines to be used to assess the reasonableness of the  
23 allowed return. The Court reemphasized its statements in the Bluefield case and recognized that  
24 revenues must cover "capital costs." The Court stated:

1                   *"From the investor or company point of view it is important that there be enough*  
2                   *revenue not only for operating expenses but also for the capital costs of the business.*  
3                   *These include service on the debt and dividends on the stock ... By that standard the*  
4                   *return to the equity owner should be commensurate with returns on investments in other*  
5                   *enterprises having corresponding risks. That return, moreover, should be sufficient to*  
6                   *assure confidence in the financial integrity of the enterprise, so as to maintain its credit*  
7                   *and attract capital." (Emphasis added)*

8                   The United States Supreme Court reiterated the criteria set forth in Hope in Federal  
9                   Power Commission v. Memphis Light, Gas & Water Division, 411 U.S. 458 (1973), in Permian  
10                  Basin Rate Cases, 390 U.S. 747 (1968), and most recently in Duquesne Light Co. vs. Barasch,  
11                  488 U.S. 299 (1989). In the Permian cases, the Supreme Court stressed that a regulatory  
12                  agency's rate of return order should:

13                  *"...reasonably be expected to maintain financial integrity, attract necessary capital, and*  
14                  *fairly compensate investors for the risks they have assumed..."*

15                  Therefore, the "end result" of the Authority's decision should be to allow CGC the  
16                  opportunity to earn a return on equity that is: (1) commensurate with returns on investments in  
17                  other firms having corresponding risks, (2) sufficient to assure confidence in the Company's  
18                  financial integrity, and (3) sufficient to maintain the Company's creditworthiness and ability to  
19                  attract capital on reasonable terms.

20 **Q. HOW IS THE FAIR RATE OF RETURN DETERMINED?**

21 A. The aggregate return required by investors is called the "cost of capital." The cost of capital is  
22 the opportunity cost, expressed in percentage terms, of the total pool of capital employed by the  
23 utility. It is the composite weighted cost of the various classes of capital (*i.e.*, bonds, preferred  
24 stock, common stock) used by the utility, with the weights reflecting the proportions of the total  
25 capital that each class of capital represents. The fair return in dollars is obtained by multiplying

1 the rate of return set by the regulator by the utility's "rate base." The rate base is essentially the  
2 net book value of the utility's plant and other assets used to provide utility service in a particular  
3 jurisdiction.

4 While utilities like CGC enjoy varying degrees of monopoly in the sale of public utility  
5 services, natural gas is an energy source of choice. That is, all typical, modern homes have  
6 electricity, but not all of them have natural gas. Additionally, they must compete with everyone  
7 else in the free, open market for the input factors of production, whether they be labor, materials,  
8 machines, or capital. The prices of these inputs are set in the competitive marketplace by supply  
9 and demand, and it is these input prices that are incorporated in the cost of service computation.  
10 This item is just as true for capital as for any other factor of production. Since utilities and other  
11 investor-owned businesses must go to the open capital market and sell their securities in  
12 competition with every other issuer, there is obviously a market price to pay for the capital they  
13 require, for example, the interest on debt capital, or the expected market return on common  
14 and/or preferred equity.

15 **Q. HOW DOES THE CONCEPT OF A FAIR RETURN RELATE TO THE CONCEPT OF**  
16 **OPPORTUNITY COST?**

17 A. The concept of a fair return is intimately related to the economic concept of "opportunity cost."  
18 When investors supply funds to a utility by buying its stocks or bonds, they are not only  
19 postponing consumption, giving up the alternative of spending their dollars in some other way,  
20 they also are exposing their funds to risk and forgoing returns from investing their money in  
21 alternative comparable-risk investments. The compensation that they require is the price of  
22 capital. If there are differences in the risk of the investments, competition among firms for a

1 limited supply of capital will bring different prices. These differences in risk are translated by  
2 the capital markets into price differences in much the same way that differences in the  
3 characteristics of commodities are reflected in different prices.

4 The important point is that the prices of debt capital and equity capital are set by supply  
5 and demand, and both are influenced by the relationship between the risk and return expected for  
6 the respective securities and the risks expected from the overall menu of available securities.

7 **Q. HOW DOES THE COMPANY OBTAIN ITS CAPITAL AND HOW IS ITS OVERALL**  
8 **COST OF CAPITAL DETERMINED?**

9 A. The funds employed by the Company are obtained in two general forms, debt capital and equity  
10 capital. The latter consists of common equity capital. The cost of debt funds and preferred stock  
11 funds can be ascertained easily from an examination of the contractual terms for the interest  
12 payments and preferred dividends. The cost of common equity funds, that is, equity investors'  
13 required rate of return, is more difficult to estimate because the dividend payments received from  
14 common stock are not contractual or guaranteed in nature. They are uneven and risky, unlike  
15 interest payments. Once a cost of common equity estimate has been developed, it can then easily  
16 be combined with the embedded cost of debt and preferred stock, based on the utility's capital  
17 structure, in order to arrive at the overall cost of capital.

18 **Q. WHAT IS THE MARKET REQUIRED RATE OF RETURN ON EQUITY CAPITAL?**

19 A. The market required rate of return on common equity, or cost of equity, is the return demanded  
20 by the equity investor. Investors establish the price for equity capital through their buying and  
21 selling decisions. Investors set return requirements according to their perception of the risks



1 inherent in the investment, recognizing the opportunity cost of forgone investments, and the  
2 returns available from other investments of comparable risk.

### **III. COST OF EQUITY ESTIMATES**

3 **Q. DR. MORIN, HOW DID YOU ESTIMATE THE FAIR ROE FOR CGC?**

4 A. I employed three methodologies: (1) the CAPM, (2) the Risk Premium, and (3) the DCF. All three  
5 items are market-based methodologies and are designed to estimate the return required by investors  
6 on the common equity capital committed to CGC.

7 **Q. WHY DID YOU USE MORE THAN ONE APPROACH FOR ESTIMATING THE COST**  
8 **OF EQUITY?**

9 A. No one individual method provides the necessary level of precision for determining a fair return,  
10 but each method provides useful evidence to facilitate the exercise of an informed judgment.  
11 Reliance on any single method or preset formula is inappropriate when dealing with investor  
12 expectations because of possible measurement difficulties and vagaries in individual companies'  
13 market data. Examples of such vagaries include dividend suspension, insufficient or  
14 unrepresentative historical data due to a recent merger, impending merger or acquisition, and a  
15 new corporate identity due to restructuring activities. The advantage of using several different  
16 approaches is that the results of each one can be used to check the others.

17 As a general proposition, it is extremely dangerous to rely on only one generic  
18 methodology to estimate equity costs. The difficulty is compounded when only one variant of  
19 that methodology is employed. It is compounded even further when that one methodology is  
20 applied to a single company. Hence, several methodologies applied to several comparable risk  
21 companies should be employed to estimate the cost of common equity.

1           As I have stated, there are three broad generic methodologies available to measure the  
2           cost of equity: DCF, Risk Premium, and CAPM. All three of these methodologies are accepted  
3           and used by the financial community and firmly supported in the financial literature. The  
4           weight accorded to any one methodology may very well vary depending on unusual  
5           circumstances in capital market conditions.

6           When measuring the cost of common equity, which essentially deals with the  
7           measurement of investor expectations, no one single methodology provides a foolproof panacea.  
8           Each methodology requires the exercise of considerable judgment on the reasonableness of the  
9           assumptions underlying the methodology and on the reasonableness of the proxies used to  
10          validate the theory and apply the methodology. The failure of the traditional infinite growth  
11          DCF model to account for changes in relative market valuation, and the practical difficulties of  
12          specifying the expected growth component, are vivid examples of the potential shortcomings of  
13          the DCF model. It follows that more than one methodology should be employed in arriving at a  
14          judgment on the cost of equity and that all of these methodologies should be applied to multiple  
15          groups of comparable risk companies.

16          There is no single model that conclusively determines or estimates the expected return for  
17          an individual firm. Each methodology has its own way of examining investor behavior, its own  
18          premises, and its own set of simplifications of reality. Investors do not necessarily subscribe to  
19          any one method, nor does the stock price reflect the application of any one single method by the  
20          price-setting investor. There is no guarantee that a single DCF result is necessarily the ideal  
21          predictor of the stock price and of the cost of equity reflected in that price, just as there is no

1 guarantee that a single CAPM or Risk Premium result constitutes the perfect explanation of a  
2 stock's price or the cost of equity.

3 **Q. ARE THERE ANY PRACTICAL DIFFICULTIES IN APPLYING COST OF CAPITAL**  
4 **METHODS IN THE CURRENT ENVIRONMENT OF CHANGES IN CAPITAL**  
5 **MARKETS AND IN THE UTILITY INDUSTRY?**

6 A. Yes, there are, especially under current capital market conditions. All the traditional cost of  
7 equity estimation methods are difficult to implement when you are dealing with the  
8 unprecedented conditions of instability and volatility in the capital markets and the fast-changing  
9 circumstances of the utility industry. This is not only because stock prices are extremely volatile  
10 at this time, but also utility company historical data have become less meaningful for an industry  
11 experiencing unprecedented volatility. Past earnings and dividend trends may simply not be  
12 indicative of the future. For example, historical growth rates of earnings and dividends have  
13 been depressed by eroding margins due to a variety of factors including structural  
14 transformation, restructuring, and the transition to a more competitive environment. As a result,  
15 this historical data may not be representative of the future long-term earning power of these  
16 companies. Moreover, historical growth rates may not be representative of future trends for  
17 several utilities involved in mergers and acquisitions, as these companies going forward are not  
18 the same companies for which historical data are available.

19 **Q. DR. MORIN, PLEASE PROVIDE AN OVERVIEW OF YOUR RISK PREMIUM**  
20 **ANALYSES.**

21 A. In order to quantify the risk premium for CGC, I have performed three risk premium studies on  
22 proxies for the Company. The first two studies deal with aggregate stock market risk premium

evidence using two versions of the CAPM method and the third study deals directly with the utility industry.

**A. CAPM ESTIMATES**

**Q. PLEASE DESCRIBE YOUR APPLICATION OF THE CAPM RISK PREMIUM APPROACH.**

A. My first two risk premium estimates are based on the CAPM and on an empirical approximation to the CAPM (ECAPM). The CAPM is a fundamental paradigm of finance. Simply put, the fundamental idea underlying the CAPM is that risk-averse investors demand higher returns for assuming additional risk, and higher-risk securities are priced to yield higher expected returns than lower-risk securities. The CAPM quantifies the additional return, or risk premium, required for bearing incremental risk. It provides a formal risk-return relationship anchored on the basic idea that only market risk matters, as measured by beta. According to the CAPM, securities are priced such that their:

$$\text{EXPECTED RETURN} = \text{RISK-FREE RATE} + \text{RISK PREMIUM}$$

Denoting the risk-free rate by  $R_F$  and the return on the securities market as a whole by  $R_M$ , the CAPM is:

$$K = R_F + \beta (R_M - R_F)$$

This is the seminal CAPM expression, which states that the return required by investors is made up of a risk-free component,  $R_F$ , plus a risk premium determined by  $\beta(R_M - R_F)$ . To derive the CAPM risk premium estimate, three quantities are required: the risk-free rate ( $R_F$ ), beta ( $\beta$ ), and the market risk premium, ( $R_M - R_F$ ). For the risk-free rate, I used 4.3% based on the

1 current level of long-term Treasury interest rates. For beta, I used 0.70 and for the market risk  
2 premium (“MRP”), I used 7.0%. These inputs to the CAPM are explained below.

3  
4 **Q. HOW DID YOU DERIVE THE RISK FREE RATE OF 4.3%?**

5 A. To implement the CAPM and Risk Premium methods, an estimate of the risk-free return is  
6 required as a benchmark. As a proxy for the risk-free rate, I have relied on the current level of  
7 30-year Treasury bonds.

8 The appropriate proxy for the risk-free rate in the CAPM is the return on the longest term  
9 Treasury bond possible, which is the 30-year Treasury bond. This is because common stocks are  
10 very long-term instruments more akin to very long-term bonds rather than to short-term or  
11 intermediate-term Treasury notes. In a risk premium model, the ideal estimate for the risk-free  
12 rate has a term to maturity equal to the security being analyzed. Common stock is a very long-  
13 term investment because the cash flows to investors in the form of dividends last indefinitely.  
14 Accordingly, the yield on the longest-term possible government bonds, that is, the yield on 30-  
15 year Treasury bonds, is the best measure of the risk-free rate for use in the CAPM. The expected  
16 common stock return is based on very long-term cash flows, regardless of an individual's holding  
17 time period. Moreover, utility asset investments generally have very long-term useful lives and  
18 should correspondingly be matched with very long-term maturity financing instruments.

19 While long-term Treasury bonds are potentially subject to interest rate risk, this is only  
20 true if the bonds are sold prior to maturity. A substantial fraction of bond market participants,  
21 usually institutional investors with long-term liabilities (pension funds, insurance companies), in  
22 fact hold bonds until they mature, and therefore are not subject to interest rate risk. Moreover,

1 institutional bondholders neutralize the impact of interest rate changes by matching the maturity  
2 of a bond portfolio with the investment planning period, or by engaging in hedging transactions  
3 in the financial futures markets. The merits and mechanics of such immunization strategies are  
4 well documented by both academicians and practitioners.

5 Another reason for utilizing the longest maturity Treasury bond possible is that common  
6 equity has an infinite life span, and the inflation expectations embodied in its market-required  
7 rate of return will therefore be equal to the inflation rate anticipated to prevail over the very long-  
8 term. The same expectation should be embodied in the risk free rate used in applying the CAPM  
9 model. It stands to reason that the actual yields on 30-year Treasury bonds will more closely  
10 incorporate within their yield the inflation expectations that influence the prices of common  
11 stocks than do short-term or intermediate-term U.S. Treasury notes.

12 **Q. DR. MORIN, ARE THERE OTHER REASONS WHY YOU REJECT SHORT-TERM**  
13 **INTEREST RATES AS A PROXIES FOR THE RISK-FREE RATE IN**  
14 **IMPLEMENTING THE CAPM?**

15 A. Yes. Short-term rates are volatile, fluctuate widely, and are subject to more random disturbances  
16 than are long-term rates. Short-term rates are largely administered rates. For example, as was  
17 seen recently in an attempt to combat the weak economy, Treasury bills are used by the Federal  
18 Reserve as a policy vehicle to stimulate the economy and to control the money supply, and are  
19 used by foreign governments, companies, and individuals as a temporary safe-house for money.

20 As a practical matter, it makes no sense to match the return on common stock to the yield  
21 on 90-day Treasury Bills. This is because short-term rates, such as the yield on 90-day Treasury  
22 Bills, fluctuate widely, leading to volatile and unreliable equity return estimates. Moreover,

1 yields on 90-day Treasury Bills typically do not match the equity investor's planning horizon.  
2 Equity investors generally have an investment horizon far in excess of 90 days.

3 As a conceptual matter, short-term Treasury Bill yields reflect the impact of factors  
4 different from those influencing the yields on long-term securities such as common stock. For  
5 example, the premium for expected inflation embedded into 90-day Treasury Bills is likely to be  
6 far different than the inflationary premium embedded into long-term securities yields. On  
7 grounds of stability and consistency, the yields on long-term Treasury bonds match more closely  
8 with common stock returns.

9 **Q. WHAT IS YOUR ESTIMATE OF THE RISK-FREE RATE IN APPLYING THE CAPM?**

10 A. The level of U.S. Treasury 30-year long-term bonds prevailing in September 2009 as reported in  
11 Value Line and by the Federal Reserve is 4.3%. Accordingly, I use 4.3% as my estimate of the  
12 risk-free rate component of the CAPM.

13 **Q. HOW DID YOU SELECT THE BETA FOR YOUR CAPM ANALYSIS?**

14 A. A major thrust of modern financial theory as embodied in the CAPM is that perfectly diversified  
15 investors can eliminate the company-specific component of risk, and that only market risk  
16 remains. The latter is technically known as "beta", or "systematic risk". The beta coefficient  
17 measures the change in a security's return relative to that of the market. The beta coefficient  
18 states the extent and direction of movement in the rate of return on a stock relative to the  
19 movement in the rate of return on the market as a whole. The beta coefficient indicates the  
20 change in the rate of return on a stock associated with a one percentage point change in the rate  
21 of return on the market, and, thus, measures the degree to which a particular stock shares the risk

1 of the market as a whole. Modern financial theory has established that beta incorporates several  
2 economic characteristics of a corporation that are reflected in investors' return requirements.

3 Technically, the beta of a stock is a measure of the covariance of the return on the stock  
4 with the return on the market as a whole. Accordingly, it measures dispersion in a stock's return  
5 that cannot be reduced through diversification. In abstract theory for a large diversified  
6 portfolio, dispersion in the rate of return on the entire portfolio is the weighted sum of the beta  
7 coefficients of its constituent stocks.

8 CGC is not publicly traded and, therefore, proxies must be used for CGC. As a first proxy  
9 for the Company's beta, I have examined the betas of a sample of widely-traded, investment-  
10 grade, and dividend-paying natural gas utilities covered by Value Line. This group is examined  
11 in more detail later in my testimony, in connection with the DCF estimates of the cost of  
12 common equity. As displayed on page 1 of Exhibit RAM-2, the average beta for the natural gas  
13 group is currently 0.68. I note that the beta of CGC's parent, AGLR, is significantly higher at  
14 0.75, indicating it is riskier than average. Please see Exhibit RAM-2 for the betas of this sample  
15 of widely-traded investment-grade natural gas utilities.

16 In view of the scarcity of publicly-traded pure-play natural gas distributors, I also  
17 examined the betas of a sample of widely-traded investment-grade combination gas and electric  
18 utilities with at least 50% of their revenues from regulated utility operations as a second proxy  
19 for the Company's natural gas business. This group is examined in more detail later in my  
20 testimony, in connection with the DCF estimates of the cost of common equity. As shown on  
21 page 2 of Exhibit RAM-2, the average beta of the distribution group is 0.72, which is very close  
22 to the previous estimate, confirming the risk comparability of the two groups. Based on these



1 results, I shall use the average of the two estimates, 0.70, as a beta estimate for CGC's natural  
2 gas delivery operations.

3 **Q. WHAT MRP ESTIMATE DID YOU USE IN YOUR CAPM ANALYSIS?**

4 A. For the MRP, I used 7.0%. This estimate was based on the results of forward-looking and  
5 historical studies of long-term risk premiums, and on the consensus MRP estimate in the  
6 academic literature. First, the Morningstar (formerly Ibbotson Associates) study, *Stocks, Bonds,*  
7 *Bills, and Inflation, 2009 Yearbook*, compiling historical returns from 1926 to 2008, shows that a  
8 broad market sample of common stocks outperformed long-term U. S. Treasury bonds by 5.6%.  
9 The historical MRP over the income component of long-term Treasury bonds rather than over  
10 the total return is 6.5%. Morningstar recommends the use of the latter as a more reliable  
11 estimate of the historical MRP, and I concur with this viewpoint. The historical MRP should be  
12 computed using the income component of bond returns because the intent, even using historical  
13 data, is to identify an expected MRP. This is because the income component of total bond return  
14 (*i.e.*, the coupon rate) is a far better estimate of expected return than the total return (*i.e.*, the  
15 coupon rate + capital gain), as realized capital gains/losses are largely unanticipated by bond  
16 investors. The long-horizon (1926-2008) MRP (based on income returns, as required) is  
17 specifically calculated to be 6.5% rather than 5.6%.

18 **Q. ON WHAT MATURITY BOND DOES THE MORNINGSTAR HISTORICAL RISK**  
19 **PREMIUM DATA RELY?**

20 A. Because 30-year bonds were not always traded or even available throughout the entire 1926-  
21 2008 period covered in the Morningstar Study of historical returns, the latter study relied on  
22 bond return data based on 20-year Treasury bonds. To the extent that the normal yield curve is

1 virtually flat above maturities of 20 years over most of the period covered in the Morningstar  
2 study, the difference in yield is not material.

3 **Q. WHY DID YOU USE LONG TIME PERIODS IN ARRIVING AT YOUR HISTORICAL**  
4 **MRP ESTIMATE?**

5 A. Because realized returns can be substantially different from prospective returns anticipated by  
6 investors when measured over short time periods, it is important to employ returns realized over  
7 long time periods rather than returns realized over more recent time periods when estimating the  
8 MRP with historical returns. Therefore, a risk premium study should consider the longest  
9 possible period for which data are available. Short-run periods during which investors earned a  
10 lower risk premium than they expected are offset by short-run periods during which investors  
11 earned a higher risk premium than they expected. Only over long time periods will investor  
12 return expectations and realizations converge.

13 I have therefore ignored realized risk premiums measured over short time periods.  
14 Instead, I relied on results over periods of enough length to smooth out short-term aberrations,  
15 and to encompass several business and interest rate cycles. The use of the entire study period in  
16 estimating the appropriate MRP minimizes subjective judgment and encompasses many diverse  
17 regimes of inflation, interest rate cycles, and economic cycles.

18 To the extent that the estimated historical equity risk premium follows what is known in  
19 statistics as a random walk, one should expect the equity risk premium to remain at its historical  
20 mean. Since I found no evidence that the MRP in common stocks has changed over time, that is,  
21 no significant serial correlation in the Morningstar study, it is reasonable to assume that these  
22 quantities will remain stable in the future.

1 **Q. DR. MORIN, WHAT IS THE PREVALENT ACADEMIC CONSENSUS ON THE**  
2 **MAGNITUDE OF THE MRP?**

3 A. In their widely-used authoritative textbook, following a comprehensive review of the rich and  
4 fertile MRP literature, Brealey & Myers & Allen state<sup>1</sup>:

5 *Brealey, Myers, and Allen have no official position on the issue, but we believe that a*  
6 *range of 5 to 8 percent is reasonable for the risk premium in the United States.*

7 I certainly concur with this view, although the recent financial crisis and consequent  
8 repricing of risk by investors certainly suggests that the upper part of the MRP range identified by  
9 Brealey, Myers, and Allen is far more relevant.

10 **Q. DID YOU CHECK YOUR HISTORICAL MRP ESTIMATE WITH ANY OTHER**  
11 **SOURCE?**

12 A. Yes, I did. As a check on my MRP estimate, I examined a 2003 comprehensive article published  
13 in Financial Management, Harris, Marston, Mishra, and O'Brien (HMMO) that provides  
14 estimates of the *ex ante* expected returns for S&P 500 companies over the period 1983-1998<sup>2</sup>.  
15 HMMO measure the expected rate of return (cost of equity) of each dividend-paying stock in the  
16 S&P 500 for each month from January 1983 to August 1998 by using the constant growth DCF  
17 model. The prevailing risk-free rate for each year was then subtracted from the expected rate of  
18 return for the overall market to arrive at the MRP for that year. The average MRP estimate for  
19 the overall period is 7.2%, which is reasonably close to the historical estimate of 6.5% and  
20 almost identical to the historical estimate of 7.1% if the disastrous performance of the capital

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<sup>1</sup> (Richard A. Brealey, Stewart C. Myers, and Paul Allen, Principles of Corporate Finance, 8<sup>th</sup> Edition, Irwin McGraw-Hill, 2006.)

<sup>2</sup> Harris, R. S., Marston, F. C., Mishra, D. R., and O'Brien, T. J., "Ex Ante Cost of Equity Estimates of S&P 500 Firms: The Choice Between Global and Domestic CAPM," Financial Management, Fall 2003, pp. 51-66.

1 markets during 2008 is excluded from the historical average. Based on all these considerations,  
2 I adopt 7.0% as my estimate of the MRP in the CAPM analysis.

3 **Q. WHAT IS YOUR RISK PREMIUM ESTIMATE OF THE COMPANY'S COST OF**  
4 **EQUITY USING THE CAPM APPROACH?**

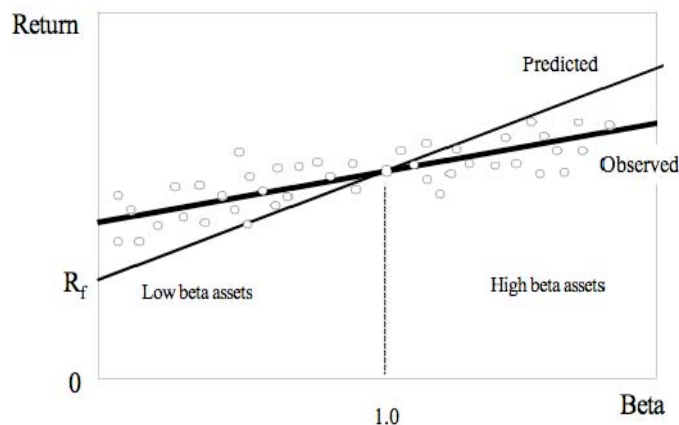
5 A. Inserting those input values in the CAPM equation, namely a risk-free rate of 4.3%, a beta of  
6 0.70, and a MRP 7.0%, the CAPM estimate of the cost of common equity is:  $4.5\% + 0.74 \times 7.0\%$   
7  $= 9.2\%$ . This estimate becomes 9.5% with flotation costs, discussed later in my testimony.

8 **Q. WHAT IS YOUR RISK PREMIUM ESTIMATE USING THE EMPIRICAL VERSION**  
9 **OF THE CAPM?**

10 A. With respect to the empirical validity of the plain vanilla CAPM, there have been countless  
11 empirical tests of the CAPM to determine to what extent security returns and betas are related in  
12 the manner predicted by the CAPM. This literature is summarized in Chapter 6 of my latest  
13 book, The New Regulatory Finance, published by Public Utilities Report Inc. The results of the  
14 tests support the idea that beta is related to security returns, that the risk-return tradeoff is  
15 positive, and that the relationship is linear. The contradictory finding is that the risk-return  
16 tradeoff is not as steeply sloped as the predicted CAPM. That is, empirical research has long  
17 shown that low-beta securities earn returns somewhat higher than the CAPM would predict, and  
18 high-beta securities earn less than predicted.

19 A CAPM-based estimate of cost of capital underestimates the return required from low-  
20 beta securities and overstates the return required from high-beta securities, based on the  
21 empirical evidence. This is one of the most well-known results in finance, and it is displayed  
22 graphically below.

### CAPM: Predicted vs Observed Returns



A number of variations on the original CAPM theory have been proposed to explain this finding. The ECAPM makes use of these empirical findings. The ECAPM estimates the cost of capital with the equation:

$$K = R_F + \alpha + \beta \times (MRP - \alpha)$$

where the symbol alpha,  $\alpha$ , represents the "constant" of the risk-return line, MRP is the market risk premium ( $R_M - R_F$ ), and the other symbols are defined as usual.

Inserting the long-term risk-free rate as a proxy for the risk-free rate, an alpha in the range of 1% - 2%, and reasonable values of beta and the MRP in the above equation produces results that are indistinguishable from the following more tractable ECAPM expression:

$$K = R_F + 0.25 (R_M - R_F) + 0.75 \beta (R_M - R_F)$$

An alpha range of 1% - 2% is somewhat lower than that estimated empirically. The use of a lower value for alpha leads to a lower estimate of the cost of capital for low-beta stocks such as regulated utilities. This is because the use of a long-term risk-free rate rather than a

1 short-term risk-free rate already incorporates some of the desired effect of using the ECAPM.  
2 In other words, the long-term risk-free rate version of the CAPM has a higher intercept and a  
3 flatter slope than the short-term risk-free version which has been tested. This is also because  
4 the use of adjusted betas rather than the use of raw betas incorporates some of the desired  
5 effect of using the ECAPM<sup>3</sup>. Thus, it is reasonable to apply a conservative alpha adjustment.

6 Appendix A contains a full discussion of the ECAPM, including its theoretical and  
7 empirical underpinnings. In short, the following equation provides a viable approximation to the  
8 observed relationship between risk and return, and provides the following cost of equity capital  
9 estimate:

$$K = R_F + 0.25 (R_M - R_F) + 0.75 \beta (R_M - R_F)$$

11 Inserting 4.3% for the risk-free rate  $R_F$ , an MRP of 7.0% for  $(R_M - R_F)$  and a beta of 0.70 in the  
12 above equation, the return on common equity is 9.7%. This estimate becomes 10.0% with  
13 flotation costs, discussed later in my testimony.

14 **Q. IS THE USE OF THE ECAPM CONSISTENT WITH THE USE OF ADJUSTED BETAS?**

15 A. Yes, it is. Some have argued that the use of the ECAPM is inconsistent with the use of adjusted  
16 betas, such as those supplied by Value Line, Bloomberg, and Morningstar. This is because the  
17 reason for using the ECAPM is to allow for the tendency of betas to regress toward the mean  
18 value of 1.00 over time, and, since Value Line betas are already adjusted for such trend, an  
19 ECAPM analysis results in double-counting. This argument is erroneous. Fundamentally, the

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<sup>3</sup> The regression tendency of betas to converge to 1.0 over time is very well known and widely discussed in the financial literature. As a result of this beta drift, several commercial beta producers adjust their forecasted betas toward 1.00 in an effort to improve their forecasts. Value Line, Bloomberg, and Merrill Lynch betas are adjusted for their long-term tendency to regress toward 1.0 by giving approximately 66% weight to the measured raw beta and approximately 33% weight to the prior value of 1.0 for each stock:

$$\beta_{\text{adjusted}} = 0.33 + 0.66 \beta_{\text{raw}}$$

ECAPM is not an adjustment, increase or decrease, in beta. The observed return on high beta securities is actually lower than that produced by the CAPM estimate. The ECAPM is a formal recognition that the observed risk-return tradeoff is flatter than predicted by the CAPM based on myriad empirical evidence. The ECAPM and the use of adjusted betas comprise two separate features of asset pricing. Even if a company's beta is estimated accurately, the CAPM still understates the return for low-beta stocks. Even if the ECAPM is used, the return for low-beta securities is understated if the betas are understated. Referring back to the previous graph, the ECAPM is a return (vertical axis) adjustment and not a beta (horizontal axis) adjustment. Both adjustments are necessary. Moreover, the use of adjusted betas compensates for interest rate sensitivity of utility stocks not captured by unadjusted betas.

**Q. PLEASE SUMMARIZE YOUR CAPM ESTIMATES.**

A. The table below summarizes the common equity estimates obtained from the CAPM studies.

<u>CAPM Method</u>	<u>% ROE</u>
Traditional CAPM	9.5%
Empirical CAPM	10.0%

**Q. HOW MUCH WEIGHT SHOULD BE ACCORDED TO THE CAPM RESULTS UNDER CURRENT MARKET CIRCUMSTANCES?**

A. The CAPM estimates are not significantly above the cost of new debt capital and likely understate the cost of equity capital under current unsettled capital market conditions. I believe that less weight should be accorded to the CAPM results under present circumstances for two reasons. First, because the betas employed in the CAPM analysis are estimated over five-year historical periods, the impact of the ongoing financial crisis is not yet fully captured in the five-year historical betas. Second, government interest rates have decreased substantially following

1 the Federal Reserve's expansionary policies designed to jumpstart the stalled economy, thus  
2 lowering the CAPM results. At the same time, the cost of corporate debt and the cost of equity  
3 for utilities have increased significantly relative to Treasury bond yields, as evidenced by the  
4 record high corporate yield spreads observed since the financial crisis began in October 2008 and  
5 by the DCF results for utilities that have increased significantly in response to lower stock prices  
6 (higher dividend yields) following the financial crisis. The DCF analysis is presented below.

7 This anomaly between actual market costs and the estimation techniques used in this  
8 proceeding puts the Company at significant financing risk. As such, less weight should be  
9 accorded to the CAPM method at present. Since the commencement of the financial crisis, a  
10 fundamental structural upward shift in risk aversion has occurred as capital markets have re-  
11 pricing risk, and capital has become, and will continue to be, more expensive for all non-  
12 government market participants over the next 18-24 months at least.

**B. HISTORICAL RISK PREMIUM**

13 **Q. CAN YOU DESCRIBE YOUR HISTORICAL RISK PREMIUM ANALYSIS OF THE**  
14 **NATURAL GAS UTILITY INDUSTRY?**

15 A. Yes. As a proxy for the risk premium applicable to the natural gas utility business, I estimated  
16 the historical risk premium for the utility industry with an annual time series analysis applied to  
17 the utility industry as a whole over the 1930-2007 period, using *Standard and Poor's Utility*  
18 *Index* as an industry proxy. The analysis is depicted on Exhibit RAM-3. The risk premium was  
19 estimated by computing the actual realized return on equity capital for the S&P Utility Index for  
20 each year, using the actual year-to-year changes in the index, and then subtracting the long-term  
21 government bond return for that year.



1 As shown on Exhibit RAM-3, Schedule 1, the average risk premium over the period was  
2 6.1% over historical long-term Treasury bond returns and 6.3% over long-term Treasury bond  
3 yields. Given that the risk-free rate is 4.3%, and using the historical estimate of 6.1%, the  
4 implied cost of equity for the average risk utility from this particular method is  $4.3\% + 6.1\% =$   
5  $10.4\%$  without flotation costs and  $10.7\%$  with flotation costs. As discussed below, I do not  
6 believe that this analysis provides a reliable estimate of the current cost of equity for a natural  
7 gas distribution utility.

8 **Q. DR. MORIN, GIVEN THE CURRENT STATE OF THE CAPITAL MARKETS AT THIS**  
9 **TIME, IS YOUR HISTORICAL RISK PREMIUM ANALYSIS USING GOVERNMENT**  
10 **BOND YIELDS APPROPRIATE?**

11 A. No, I do not believe it is. Trends in utility cost of capital are directly reflected in their cost of debt  
12 and are not directly captured by a risk premium estimate tied to government bond yields. This is  
13 especially germane since the commencement of the financial crisis where corporate spreads have  
14 reached record levels. Because a utility's cost of capital is determined by its business and financial  
15 risks, it is reasonable to surmise that its cost of equity will track its cost of debt more closely than it  
16 will track the government bond yield. To guard against this possibility, I have replicated my  
17 historical premium analysis using the utility bond yield instead of the government bond yield.

18 **Q. CAN YOU DESCRIBE YOUR HISTORICAL RISK PREMIUM ANALYSIS OF THE**  
19 **NATURAL GAS UTILITY INDUSTRY USING UTILITY BOND YIELDS?**

20 A. Yes. The same risk premium analysis using Treasury bond yields is replicated on RAM-3,  
21 Schedule 2, only this time using A-rated utility bond yields. The risk premium was estimated by  
22 computing the actual realized return on equity capital for the S&P Utility Index for each year,

1 using the actual year-to-year changes in the index, and then subtracting the long-term A-rated  
2 utility bond return for that year.

3 As shown on Schedule 2 of Exhibit RAM-3, the average risk premium over the period  
4 was 5.0% over both utility bond returns and utility bond yields. Given that the current yield on  
5 utility bonds rated single A is 5.6%, and using the historical risk premium estimate of 5.0%, the  
6 implied cost of equity from this particular method is  $5.6\% + 5.0\% = 10.6\%$  without flotation  
7 costs and 10.9% with flotation costs.

8 **Q. DR. MORIN, ARE RISK PREMIUM STUDIES WIDELY USED?**

9 A. Yes, they are. Risk Premium analyses are widely used by analysts, investors, economists, and  
10 expert witnesses. Most college-level corporate finance and/or investment management texts,  
11 including Investments by Bodie, Kane, and Marcus, McGraw-Hill Irwin, 2002, which is a  
12 recommended textbook for CFA (Chartered Financial Analyst) certification and examination,  
13 contain detailed conceptual and empirical discussion of the risk premium approach. The latter is  
14 typically recommended as one of the three leading methods of estimating the cost of capital.  
15 Professor Brigham's best-selling corporate finance textbook, for example, Corporate Finance: A  
16 Focused Approach, 3<sup>rd</sup> ed., South-Western, 2008, recommends the use of risk premium studies,  
17 among others. Techniques of risk premium analysis are widespread in investment community  
18 reports. Professional certified financial analysts are certainly well versed in the use of this  
19 method.

1 **Q. ARE THE ASSUMPTIONS THAT UNDERLIE THE HISTORICAL RISK PREMIUM**  
2 **METHODOLOGY REALISTIC?**

3 A. Yes, I believe they are. I also believe that they are no more restrictive than the assumptions that  
4 underlie the DCF model or the CAPM. While it is true that the method looks backward in time  
5 and assumes that the risk premium is constant over time, these assumptions are not necessarily  
6 restrictive. By employing returns realized over long time periods rather than returns realized  
7 over more recent time periods, investor return expectations and realizations converge. Realized  
8 returns can be substantially different from prospective returns anticipated by investors, especially  
9 when measured over short time periods. By ensuring that the risk premium study encompasses  
10 the longest possible period for which data are available, short-run periods during which  
11 investors earned a lower risk premium than they expected are offset by short-run periods during  
12 which investors earned a higher risk premium than they expected. Only over long time periods  
13 will investor return expectations and realizations converge, or else, investors would never invest  
14 any money.

15 **C. DCF ESTIMATES**

16 **Q. PLEASE DESCRIBE THE DCF APPROACH TO ESTIMATING THE COST OF EQUITY**  
17 **CAPITAL.**

18 A. According to DCF theory, the value of any security to an investor is the expected discounted  
19 value of the future stream of dividends or other benefits. One widely used method to measure  
20 these anticipated benefits in the case of a non-static company is to examine the current dividend  
21 plus the increases in future dividend payments expected by investors. This valuation process can  
22 be represented by the following formula, which is the standard DCF model:

1 
$$K_e = D_1/P_0 + g$$

2 where:  $K_e$  = investors' expected return on equity.

3  $D_1$  = expected dividend at the end of the coming year.

4  $P_0$  = current stock price.

5  $g$  = expected growth rate of dividends, earnings,  
6 stock price, book value.

7 The standard DCF formula states that under certain assumptions, which are described in  
8 the next paragraph, the equity investor's expected return,  $K_e$ , can be viewed as the sum of an  
9 expected dividend yield,  $D_1/P_0$ , plus the expected growth rate of future dividends and stock price,  
10  $g$ . The returns anticipated at a given market price are not directly observable and must be  
11 estimated from statistical market information. The idea of the market value approach is to infer  
12 ' $K_e$ ' from the observed share price, the observed dividend, and an estimate of investors' expected  
13 future growth.

14 The assumptions underlying this valuation formulation are well known, and are discussed in  
15 detail in Chapter 4 of my reference book, Regulatory Finance, and Chapter 8 of my latest textbook,  
16 The New Regulatory Finance. The standard DCF model requires the following main assumptions:  
17 a constant average growth trend for both dividends and earnings, a stable dividend payout policy, a  
18 discount rate in excess of the expected growth rate, and a constant price-earnings multiple, which  
19 implies that growth in price is synonymous with growth in earnings and dividends. The standard  
20 DCF model also assumes that dividends are paid at the end of each year when, in fact, dividend  
21 payments are normally made on a quarterly basis.

1 **Q. HOW DID YOU ESTIMATE CGC'S COST OF EQUITY WITH THE DCF MODEL?**

2 A. I applied the DCF model to two proxy groups of companies for CGC's natural gas delivery  
3 operations: a group consisting of investment-grade dividend-paying natural gas utilities and a  
4 group consisting of investment-grade dividend-paying combination gas and electric utilities. In  
5 the case of both groups, the companies had to derive at least 50% of their revenues from  
6 regulated energy operations.

7 In order to apply the DCF model, two components are required: the expected dividend  
8 yield ( $D_1/P_0$ ) and the expected long-term growth ( $g$ ). The expected dividend  $D_1$  in the annual  
9 DCF model can be obtained by multiplying the current indicated annual dividend rate by the  
10 growth factor ( $1 + g$ ).

11 From a conceptual viewpoint, the stock price to employ in calculating the dividend yield  
12 is the current price of the security at the time of estimating the cost of equity. The reason is that  
13 the current stock price provides a better indication of expected future prices than any other price  
14 in an efficient market. An efficient market implies that prices adjust rapidly to the arrival of new  
15 information. Therefore, the current price reflects the fundamental economic value of a security.  
16 A considerable body of empirical evidence indicates that capital markets are efficient with  
17 respect to a broad set of information. This evidence implies that observed current prices  
18 represent the fundamental value of a security, and that a cost of capital estimate should be based  
19 on current prices.

20 In implementing the DCF model, I have used the current dividend yields reported in the  
21 latest edition of Value Line's VLIA software. Basing dividend yields on average results from a

1 large group of companies reduces the concern that idiosyncrasies of individual company stock  
2 prices will result in an unrepresentative dividend yield.

3 **Q. HOW DID YOU ESTIMATE THE GROWTH COMPONENT OF THE DCF MODEL?**

4 A. The principal difficulty in calculating the required return by the DCF approach is in ascertaining the  
5 growth rate that investors currently expect. Since no explicit estimate of expected growth is  
6 observable, proxies must be employed.

7 As proxies for expected growth, I examined growth estimates developed by professional  
8 analysts employed by large investment brokerage institutions. Projected long-term growth rates  
9 actually used by institutional investors to determine the desirability of investing in different  
10 securities influence investors' growth anticipations. These forecasts are made by large reputable  
11 organizations, and the data are readily available to investors and are representative of the  
12 consensus view of investors. Because of the dominance of institutional investors in investment  
13 management and security selection, and their influence on individual investment decisions,  
14 analysts' growth forecasts influence investor growth expectations and provide a sound basis for  
15 estimating the cost of equity with the DCF model. Growth rate forecasts of analysts are  
16 available from published investment newsletters and from systematic compilations of analysts'  
17 forecasts, such as those tabulated by Zacks Investment Research Inc. ("Zacks"). I used analysts'  
18 long-term growth forecasts contained in Zacks as proxies for investors' growth expectations in  
19 applying the DCF model. I also used Value Line's growth forecast as a proxy.

1 **Q. WHY DID YOU REJECT THE USE OF HISTORICAL GROWTH RATES IN**  
2 **APPLYING THE DCF MODEL TO UTILITIES?**

3 A. I have rejected historical growth rates as proxies for expected growth in the DCF calculation  
4 because historical growth patterns are already incorporated in analysts' growth forecasts that  
5 should be used in the DCF model, and are therefore somewhat redundant.

6 **Q. DID YOU CONSIDER ANY OTHER METHOD OF ESTIMATING EXPECTED**  
7 **GROWTH IN THE DCF MODEL?**

8 A. Yes, I did. I considered using the so-called "sustainable growth" method, also referred to as the  
9 "retention growth" method. According to this method, future growth is estimated by multiplying  
10 the fraction of earnings expected to be retained by the company, 'b', by the expected return on  
11 book equity, 'ROE', as follows:

12 
$$g = b \times \text{ROE}$$

13 where:  $g$  = expected growth rate in earnings/dividends

14  $b$  = expected retention ratio

15  $\text{ROE}$  = expected return on book equity

16 However, I do not generally subscribe to the growth results produced by this particular  
17 method for several reasons. First, the sustainable method of predicting growth is only accurate  
18 under the assumptions that the ROE is constant over time and that no new common stock is  
19 issued by the company, or if so, it is sold at book value. Second, and more importantly, the  
20 sustainable growth method contains a logic trap: the method requires an estimate of ROE to be  
21 implemented. But if the ROE input required by the model differs from the recommended return  
22 on equity, a fundamental contradiction in logic follows. Third, the empirical finance literature

1 demonstrates that the sustainable growth method of determining growth is not as significantly  
2 correlated to measures of value, such as stock prices and price/earnings ratios, as analysts'  
3 growth forecasts. I therefore placed no reliance on this method.

4 **Q. IS THERE ANY EMPIRICAL EVIDENCE DOCUMENTING THE IMPORTANCE OF**  
5 **EARNINGS IN EVALUATING INVESTORS' EXPECTATIONS IN THE INVESTMENT**  
6 **COMMUNITY?**

7 A. Yes, there is an abundance of evidence attesting to the importance of earnings in assessing  
8 investors' expectations. First, the sheer volume of earnings forecasts available from the  
9 investment community relative to the scarcity of dividend forecasts attests to their importance.  
10 To illustrate, Value Line, Zacks Investment, First Call Thompson, and Multex provide  
11 comprehensive compilations of investors' earnings forecasts, to name some. The fact that these  
12 investment information providers focus on growth in earnings rather than growth in dividends  
13 indicates that the investment community regards earnings growth as a superior indicator of future  
14 long-term growth. Second, Value Line's principal investment rating assigned to individual  
15 stocks, Timeliness Rank, is based primarily on earnings, which account for 65% of the ranking.

16 **Q. WHAT DCF RESULTS DID YOU OBTAIN FOR THE NATURAL GAS UTILITIES**  
17 **GROUP USING ANALYSTS' GROWTH FORECASTS?**

18 A. As a proxy for CGC's natural gas business, I have examined the expected returns of investment-  
19 grade dividend-paying natural gas distribution utilities contained in Value Line's natural gas  
20 distribution universe with a market value in excess of \$500 million and with at least 50% of their  
21 revenues from regulated natural gas operations. The group is shown in Exhibit RAM-4.



1           As shown on Column 2 of Exhibit RAM-4, the average long-term growth forecast  
2           obtained from the Zacks corporate earnings database is 6.1% for the natural gas distribution  
3           group. Combining this growth rate with the average expected dividend yield of 4.6% shown in  
4           Column 3 produces an estimate of equity costs of 10.6% for the gas distribution group shown in  
5           Column 4. Recognition of flotation costs brings the cost of equity estimate to 10.9%, shown in  
6           Column 5.

7           Repeating the exact same procedure, only this time using Value Line's long-term  
8           earnings growth forecast of 4.3% instead of the Zacks consensus growth forecast, the cost of  
9           equity for gas distribution group is 8.7%, unadjusted for flotation costs. Adding an allowance for  
10          flotation costs brings the cost of equity estimate to 9.0%. If we removed the outlying estimate  
11          for Nicor that is less than the cost of debt, the cost of equity is 9.4%. This analysis is displayed  
12          on Exhibit RAM-5.

13 **Q. PLEASE DESCRIBE YOUR SECOND PROXY GROUP FOR THE COMPANY'S**  
14 **NATURAL GAS DISTRIBUTION BUSINESS?**

15 A. It is reasonable to postulate that the Company's natural gas utility operations possess an  
16          investment risk profile similar to the combination gas and electric utility business. Combination  
17          gas and electric utilities are reasonable proxies for natural gas distribution utilities, for they  
18          possess economic characteristics very similar to those of natural gas utilities. They are both  
19          involved in the transmission-distribution of energy services products at regulated rates in a  
20          cyclical and weather-sensitive market. They both employ a capital-intensive network with  
21          similar physical characteristics. They are both subject to rate of return regulation and have  
22          enjoyed virtually identical allowed rates of return, attesting to their risk comparability.

1           For my second proxy group of companies, I have therefore examined a group of  
2           investment-grade, dividend-paying utilities designated as “combination gas and electric utilities”  
3           by AUS Utility Reports and covered in Value Line. Companies with less than 50% of their  
4           revenues from regulated operations were eliminated. The same group utilized earlier in  
5           connection with beta estimates was retained for the DCF analysis.

6 **Q. WHAT DCF RESULTS DID YOU OBTAIN FOR THE COMBINATION GAS &**  
7 **ELECTRIC UTILITIES GROUP USING VALUE LINE GROWTH PROJECTIONS?**

8 A. As shown on Column 2 of Exhibit RAM-6, the average long-term growth forecast obtained from  
9           Value Line is 6.35% for this group. Combining this growth rate with the average expected  
10          dividend yield of 5.17% shown in Column 3 produces an estimate of equity costs of 11.53% for  
11          the group, unadjusted for flotation costs. Adding an allowance for flotation costs to the results of  
12          Column 4 brings the cost of equity estimate to 11.80%, shown in Column 5. Removing the two  
13          outlying estimates of 4.5% and 22.3%, the average cost of equity estimate becomes 11.64%.

14 **Q. WHAT DCF RESULTS DID YOU OBTAIN FOR THE COMBINATION GAS &**  
15 **ELECTRIC UTILITIES GROUP USING THE ANALYST’S CONSENSUS GROWTH**  
16 **FORECAST?**

17 A. Using the median consensus analysts’ earnings growth forecast published by Zacks of 5.98%  
18          instead of the Value Line forecast, the cost of equity for the group is 11.0%. Allowance for  
19          flotation costs brings the cost of equity estimate to 11.2%. This analysis is shown on Exhibit  
20          RAM-7. No analysts’ growth forecasts were available from Zacks for Empire District and  
21          NorthWestern.

1 **Q. PLEASE SUMMARIZE YOUR DCF ESTIMATES.**

2 A. The table below summarizes my DCF estimates for CGC. It is clear from this table that the  
3 DCF estimate of 9.4% derived from the natural gas group using Value Line growth forecast is an  
4 outlier.

DCF STUDY	ROE
DCF Natural Gas Utilities Value Line Growth	9.4%
DCF Natural Gas Utilities Zacks Growth	10.9%
DCF Combination Gas & Elec Utilities Value Line Growth	11.6%
DCF Combination Gas & Elec Utilities Zacks Growth	11.2%

5  
6 **Q. DR. MORIN, PLEASE NOW TURN TO THE NEED FOR A FLOTATION COST**  
7 **ALLOWANCE.**

8 A. All the market-based estimates reported above include an adjustment for flotation costs. The  
9 simple fact of the matter is that common equity capital is not free. Flotation costs associated  
10 with stock issues are exactly like the flotation costs associated with bonds and preferred stocks.  
11 Flotation costs are incurred; they are not expensed at the time of issue and, therefore, must be  
12 recovered via a rate of return adjustment. This treatment is done routinely for bond and  
13 preferred stock issues by most regulatory bodies, including FERC. Clearly, the common equity  
14 capital accumulated by the Company is not cost-free. The flotation cost allowance to the cost of  
15 common equity capital is discussed and applied in most corporate finance textbooks; it is  
16 unreasonable to ignore the need for such an adjustment.

17 Flotation costs are very similar to the closing costs on a home mortgage. In the case of  
18 issues of new equity, flotation costs represent the discounts that must be provided to place the  
19 new securities. Flotation costs have a direct and an indirect component. The direct component is  
20 the compensation to the security underwriter for his marketing/consulting services, for the risks

1 involved in distributing the issue, and for any operating expenses associated with the issue  
2 (printing, legal, prospectus, *etc.*). The indirect component represents the downward pressure on  
3 the stock price as a result of the increased supply of stock from the new issue. The latter  
4 component is frequently referred to as "market pressure."

5 Investors must be compensated for flotation costs on an ongoing basis to the extent that  
6 such costs have not been expensed in the past, and therefore the adjustment must continue for the  
7 entire time that these initial funds are retained in the firm. Appendix B to my testimony  
8 discusses flotation costs in detail, and shows: (1) why it is necessary to apply an allowance of 5%  
9 to the dividend yield component of equity cost by dividing that yield by 0.95 (100% - 5%) to  
10 obtain the fair return on equity capital; (2) why the flotation adjustment is permanently required  
11 to avoid confiscation even if no further stock issues are contemplated; and (3) that flotation costs  
12 are only recovered if the rate of return is applied to total equity, including retained earnings, in  
13 all future years.

14 By analogy, in the case of a bond issue, flotation costs are not expensed but are amortized  
15 over the life of the bond, and the annual amortization charge is embedded in the cost of service.  
16 The flotation adjustment is also analogous to the process of depreciation, which allows the  
17 recovery of funds invested in utility plant. The recovery of bond flotation expense continues  
18 year after year, irrespective of whether the Company issues new debt capital in the future, until  
19 recovery is complete, in the same way that the recovery of past investments in plant and  
20 equipment through depreciation allowances continues in the future even if no new construction is  
21 contemplated. In the case of common stock that has no finite life, flotation costs are not

1        amortized. Thus, the recovery of flotation cost requires an upward adjustment to the allowed  
2        return on equity.

3            A simple example will illustrate the concept. A stock is sold for \$100, and investors  
4        require a 10% return, that is, \$10 of earnings. But if flotation costs are 5%, the Company nets  
5        \$95 from the issue, and its common equity account is credited by \$95. In order to generate the  
6        same \$10 of earnings to the shareholders, from a reduced equity base, it is clear that a return in  
7        excess of 10% must be allowed on this reduced equity base, here 10.52%.

8            According to the empirical finance literature discussed in Appendix B, total flotation  
9        costs amount to 4% for the direct component and 1% for the market pressure component, for a  
10       total of 5% of gross proceeds. This in turn amounts to approximately 30 basis points, depending  
11       on the magnitude of the dividend yield component. To illustrate, dividing the average expected  
12       dividend yield of approximately 5.0% for utility stocks by 0.95 yields 5.3%, which is 30 basis  
13       points higher.

14           Sometimes, the argument is made that flotation costs are real and should be recognized in  
15       calculating the fair return on equity, but only at the time when the expenses are incurred. In  
16       other words, the flotation cost allowance should not continue indefinitely, but should be made in  
17       the year in which the sale of securities occurs, with no need for continuing compensation in  
18       future years. This argument is valid only if the Company has already been compensated for  
19       these costs. If not, the argument is without merit. My own recommendation is that investors be  
20       compensated for flotation costs on an on-going basis rather than through expensing, and that the  
21       flotation cost adjustment continue for the entire time that these initial funds are retained in the  
22       firm.

1           There are several sources of equity capital available to a firm including: common equity  
2       issues, conversions of convertible preferred stock, dividend reinvestment plan, employees'  
3       savings plan, warrants, and stock dividend programs. Each item carries its own set of  
4       administrative costs and flotation cost components, including discounts, commissions, corporate  
5       expenses, offering spread, and market pressure. The flotation cost allowance is a composite  
6       factor that reflects the historical mix of sources of equity. The allowance factor is a build-up of  
7       historical flotation cost adjustments associated and traceable to each component of equity at its  
8       source. It is impractical and prohibitively costly to start from the inception of a company and  
9       determine the source of all present equity. A practical solution is to identify general categories  
10      and assign one factor to each category. My recommended flotation cost allowance is a weighted  
11      average cost factor designed to capture the average cost of various equity vintages and types of  
12      equity capital raised by the Company.

13 **Q. IS A FLOTATION COST ADJUSTMENT REQUIRED FOR AN OPERATING**  
14 **SUBSIDIARY LIKE CGC THAT DOES NOT TRADE PUBLICLY?**

15 A. Yes, it is. It is sometimes alleged that a flotation cost allowance is inappropriate if the utility is a  
16      subsidiary whose equity capital is obtained from its parent, in this case, AGL. This objection is  
17      unfounded since the parent-subsidiary relationship does not eliminate the costs of a new issue, but  
18      merely transfers them to the parent. It would be unfair and discriminatory to subject parent  
19      shareholders to dilution while individual shareholders are absolved from such dilution. Fair  
20      treatment must consider that, if the utility-subsidiary had gone to the capital markets directly,  
21      flotation costs would have been incurred.

#### IV. SUMMARY OF COST OF EQUITY RECOMMENDATION

1 **Q. PLEASE SUMMARIZE YOUR RESULTS AND RECOMMENDATION.**

2 A. To arrive at my final recommendation, I performed three risk premium analyses. For the first  
3 two risk premium studies, I applied the CAPM and an empirical approximation of the CAPM  
4 using current market data. The third risk premium analysis was performed on historical risk  
5 premium data from utility industry aggregate data. I also performed DCF analyses on two  
6 surrogates for the Company's natural gas delivery business. They are: a group of investment-  
7 grade natural gas distribution utilities and a group of investment-grade combination gas and  
8 electric utilities. The results from all the various tests are summarized in the table below.

9	METHODOLOGY	ROE
	CAPM	9.5%
	Empirical CAPM	10.0%
	Historical Risk Premium Electric	10.9%
	DCF Natural Gas Utilities Value Line Growth	9.4%
	DCF Natural Gas Utilities Analysts' Growth	10.9%
	DCF Combination Gas & Elec Utilities Value Line Growth	11.6%
	DCF Combination Gas & Elec Utilities Analysts Growth	11.2%

10

11 The results range from a low of 9.5% to a high of 11.6% with a midpoint of 10.5%. The  
12 average result from all the tests is also 10.5% as well as the truncated average. Based on these  
13 results, I believe that 10.5% is a reasonable, albeit conservative, estimate of the cost of common  
14 equity for an average risk natural gas utility. By virtue of the averaging process, it should be noted  
15 that for reasons discussed earlier, the CAPM results are accorded less weight than the DCF results.

16

17

1 **Q. DID YOU ADJUST THESE RESULTS TO ACCOUNT FOR THE FACT THAT CGC IS**  
2 **RISKIER THAN THE AVERAGE NATURAL GAS DISTRIBUTION UTILITY?**

3 A. Yes, I have. The cost of equity estimates derived from the comparable groups reflect the risk of  
4 the average distribution utility. To the extent that these estimates are drawn from a group of less  
5 risky and larger companies, the expected equity return applicable to the riskier CGC is  
6 downward-biased. CGC's particular investment risks are discussed below. I estimate the bias to  
7 be 50 basis points. I therefore have increased my ROE estimate of 10.50% for the average risk  
8 natural gas distribution utility to 11.00% in order to account for CGC's higher relative risks due  
9 to its very small size and declining demand.

10 **Q. PLEASE COMMENT ON THE PARTICULAR INVESTMENT RISKS FACED BY CGC.**

11 A. Because of its relatively small size, in my judgment, CGC's financial risks are higher than those  
12 of the industry. CGC possesses small revenue and asset bases, both in absolute terms and  
13 relative to other utilities. Investment risk increases as company size diminishes, other variables  
14 remaining constant. The size phenomenon is well documented in the finance literature. Small  
15 companies have very different returns than large ones and, on average, those returns have been  
16 higher. The greater risk of small stocks does not fully account for their higher returns over many  
17 historical periods. The average small stock premium is in excess of 5% over the average stock,  
18 more than could be expected by risk differences alone, suggesting that the cost of equity for  
19 small stocks is considerably larger than for large-capitalization stocks. In addition to earning the  
20 highest average rates of return, small stocks also have the highest volatility, as measured by the  
21 standard deviation of returns. In conclusion, in my judgment, CGC's total investment risk is  
22 higher than that of the industry at this time, both on account of its small size and the particular



1 demand risk it faces. In order to account for these increased risks, I have increased my  
2 recommended return by approximately 50 basis points, that is, from 10.5% for the average risk  
3 natural gas utility to 11.0% in order to reflect CGC's higher relative risk. The 50 basis points  
4 adjustment is based on utility bond yield spread differentials between A-rated and Baa-rated  
5 bonds and on observed beta differentials and includes 25 basis points for CGC's relative size and  
6 25 basis points for its demand risk.

7 **Q. HOW IS THE COMPANY PROPOSING TO ADDRESS ITS ABOVE AVERAGE**  
8 **DEMAND RISK?**

9 A. As a result of declining demand and conservation, CGC's base revenue has and will continue to  
10 decrease, while at the same time the Company continues to invest in non-revenue producing  
11 infrastructure. As a result, the Company's base revenue will decline and the Company will be  
12 less likely to earn its authorized fair and reasonable rate of return. In order to address the base  
13 revenue instability caused by declines in customer usage from conservation and in order to align  
14 its financial interests with that of its customers, the Company is proposing to recover lost base  
15 revenue through its proposed AUA. This mechanism will provide base-revenue stability for the  
16 Company and remove any disincentive to promote energy conservation.

17  
18  
19  
20 **Q. DR. MORIN, WHAT IS YOUR FINAL CONCLUSION REGARDING CGC'S COST OF**

1           **COMMON EQUITY CAPITAL?**

2   A.     Based on the results of all my analyses, the application of my professional judgment, and the risk  
3           circumstances of CGC, it is my opinion that a just and reasonable return on the common equity  
4           capital of CGC's natural gas utility operations in the state of Tennessee is 11.0%.

5   **Q.     DR. MORIN, WHAT CAPITAL STRUCTURE ASSUMPTION UNDERLIES YOUR**  
6           **RECOMMENDED RETURN ON CGC'S COMMON EQUITY CAPITAL?**

7   A.     My recommended ROE for CGC is predicated on the adoption of a test year capital structure  
8           consisting of approximately 54% common equity capital when measured without reference to  
9           short-term debt.

10 **Q.     DID YOU EXAMINE THE REASONABLENESS OF THE COMPANY'S RATE YEAR**  
11 **CAPITAL STRUCTURE?**

12 A.     Yes, I did. I have compared CGC's rate year capital structure with: 1) the capital structures  
13           adopted by regulators for gas utilities, and 2) the actual capital structures of natural gas utilities.

14           The June 2009 edition of SNL Energy's "*Regulatory Focus: Major Rate Case Decisions*"  
15           reports an average percentage of common equity in the adopted capital structure of 50.5% for gas  
16           utilities for 2008. I have also examined the actual capital structures of my comparable group of  
17           natural gas utilities as reported by Value Line. The average common equity ratio for the group  
18           is 55.4% as shown on Exhibit RAM-8. I conclude that the Company's common equity ratio of  
19           54% (exclusive of short term debt) is reasonable for ratemaking purposes, especially given its  
20           small size.

21           If the Authority were to impute a capital structure consisting of substantially more (less)  
22           debt than the rate year capital structure, the higher (lower) common equity cost rate related to a

1 changed common equity ratio should be reflected in the approach. If the Authority ascribes a  
2 capital structure different from the test year capital structure, which imputes a higher debt  
3 amount for example, the repercussions on equity costs must be recognized. It is a rudimentary  
4 tenet of basic finance that the greater the amount of financial risk borne by common  
5 shareholders, the greater the return required by shareholders in order to be compensated for the  
6 added financial risk imparted by the greater use of debt financing. In other words, the greater the  
7 debt ratio, the greater is the return required by equity investors. Both the cost of incremental  
8 debt and the cost of equity must be adjusted to reflect the additional risk associated with the  
9 more debt-heavy capital structure. Lower common equity ratios imply greater risk and higher  
10 capital cost, and conversely.

11 Several researchers have studied the relationship between the cost of capital, capital-  
12 structure changes, and the value of the firm's securities.<sup>4</sup> The results of these studies indicate  
13 that when the debt ratio increases from 40% to 50%, required equity returns increase between 34  
14 to 237 basis points. The empirical studies indicate an average increase of 76 basis points, or  
15 7.6 basis points per one percentage point increase in the debt ratio. The theoretical studies  
16 indicate an average increase of 138 basis points, or 13.8 basis points per one percentage point  
17 increase in the debt ratio. In other words, equity return requirements increase between 7.6 and  
18 13.8 basis points for each increase in the debt ratio by one percentage point, and more recent  
19 studies indicate that the upper end of that range is more indicative of the repercussions on  
20 required equity returns.

---

<sup>4</sup> See Roger A. Morin, *The New Regulatory Finance* (2006) Chapter 16 section 16-4 for a summary of the comprehensive and rigorous empirical studies of the relationship between cost of capital and leverage for public utilities.

1 To illustrate, if the Authority were to impute a common equity ratio of 50% for example  
2 compared to the average equity ratio for the industry is 55%, a difference of 5%, the above-  
3 described research indicates that the ROE should be adjusted upward by approximately 38 basis  
4 points (7.6 x 5) to 69 basis points (13.8 x 5) to reflect the more leveraged capital structure, with a  
5 midpoint slightly in excess of 50 basis points.

6 **Q. DID YOU ADJUST YOUR FINAL RECOMMENDATION IN ORDER TO ACCOUNT**  
7 **FOR THE COMPANY'S AUA MECHANISM?**

8 A. Yes, as discussed previously in my testimony, I have adjusted my recommended ROE from  
9 10.5% to 11.0% to account for the increased risk associated with CGC's size and declining  
10 customer demand. Because most, if not all, of the gas companies in my comparable group  
11 possess some form of revenue decoupling mechanism, risk-mitigating impacts such as CGC's  
12 proposed AUA are already reflected in the capital market data of the comparable gas companies.  
13 Therefore, in the absence of such a risk-mitigating mechanism, my recommended ROE for CGC  
14 would increase from 10.75% to 11.00%

15 **Q. FINALLY, DR. MORIN, IF CAPITAL MARKET CONDITIONS CHANGE**  
16 **SIGNIFICANTLY BETWEEN THE DATE OF FILING YOUR PREPARED**  
17 **TESTIMONY AND THE DATE YOUR ORAL TESTIMONY IS PRESENTED, WOULD**  
18 **THIS CAUSE YOU TO REVISE YOUR ESTIMATED COST OF EQUITY?**

19 A. Yes. Interest rates and security prices do change over time, and risk premiums change also,  
20 although much more sluggishly. This is especially true in the current capital market environment  
21 of turbulence, volatility, and unpredictability. If substantial changes were to occur between the  
22 filing date and the time my oral testimony is presented, I will update my testimony accordingly.

1 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

2 **A.** Yes, it does.

## APPENDIX A

### CAPM, EMPIRICAL CAPM

The Capital Asset Pricing Model (CAPM) is a fundamental paradigm of finance. Simply put, the fundamental idea underlying the CAPM is that risk-averse investors demand higher returns for assuming additional risk, and higher-risk securities are priced to yield higher expected returns than lower-risk securities. The CAPM quantifies the additional return, or risk premium, required for bearing incremental risk. It provides a formal risk-return relationship anchored on the basic idea that only market risk matters, as measured by beta. According to the CAPM, securities are priced such that their:

$$\text{EXPECTED RETURN} = \text{RISK-FREE RATE} + \text{RISK PREMIUM}$$

Denoting the risk-free rate by  $R_F$  and the return on the market as a whole by  $R_M$ , the CAPM is:

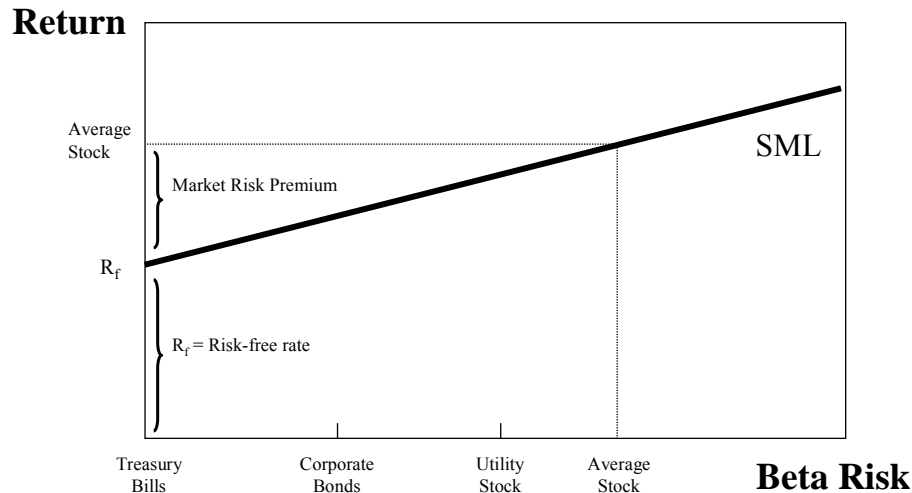
$$K = R_F + \beta(R_M - R_F) \quad (1)$$

Equation 1 is the CAPM expression which asserts that an investor expects to earn a return,  $K$ , that could be gained on a risk-free investment,  $R_F$ , plus a risk premium for assuming risk, proportional to the security's market risk, also known as beta,  $\beta$ , and the market risk premium,  $(R_M - R_F)$ , where  $R_M$  is the market return. The market risk premium  $(R_M - R_F)$  can be abbreviated MRP so that the CAPM becomes:

$$K = R_F + \beta \times \text{MRP} \quad (2)$$

The CAPM risk-return relationship is depicted in the figure below and is typically labeled as the Security Market Line (SML) by the investment community.

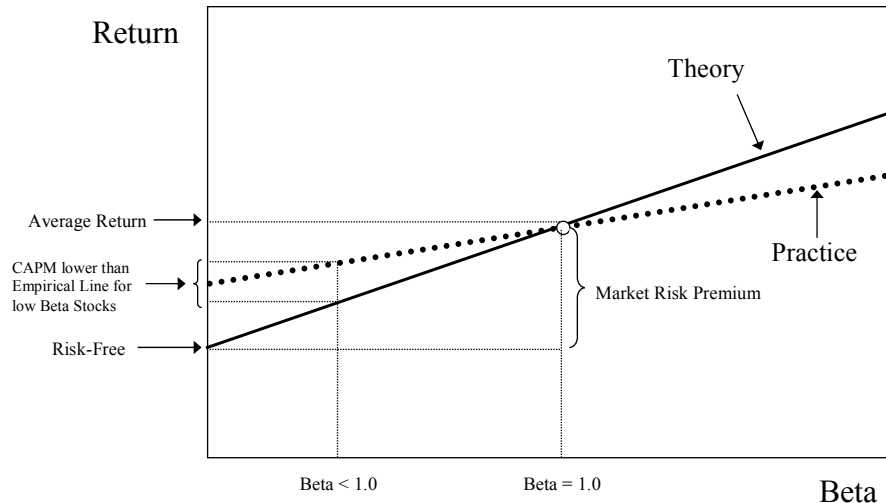
## CAPM and Risk - Return in Capital Markets



A myriad empirical tests of the CAPM have shown that the risk-return tradeoff is not as steeply sloped as that predicted by the CAPM, however. That is, low-beta securities earn returns somewhat higher than the CAPM would predict, and high-beta securities earn less than predicted. In other words, the CAPM tends to overstate the actual sensitivity of the cost of capital to beta: low-beta stocks tend to have higher returns and high-beta stocks tend to have lower risk returns than predicted by the CAPM. The difference between the CAPM and the type of relationship observed in the empirical studies is depicted in the figure below. This is one of the most widely known empirical findings of the finance literature. This extensive literature is summarized in Chapter 13 of Dr. Morin's book [Regulatory Finance, Public Utilities Report Inc., Arlington, VA, 1994].

## Risk vs Return

Theory vs. Practice



A number of refinements and expanded versions of the original CAPM theory have been proposed to explain the empirical findings. These revised CAPMs typically produce a risk-return relationship that is flatter than the standard CAPM prediction. The following equation makes use of these empirical findings by flattening the slope of the risk-return relationship and increasing the intercept:

$$K = R_F + \alpha + \beta (MRP - \alpha) \quad (3)$$

where  $\alpha$  is the "alpha" of the risk-return line, a constant determined empirically, and the other symbols are defined as before. Alternatively, Equation 3 can be written as follows:

$$K = R_F + a MRP + (1-a) \beta MRP \quad (4)$$

where  $a$  is a fraction to be determined empirically. Comparing Equations 3 and 4, it is easy to see that alpha equals 'a' times MRP, that is,  $\alpha = a \times MRP$



## Theoretical Underpinnings

The obvious question becomes what would produce a risk return relationship which is flatter than the CAPM prediction, or in other words, how do you explain the presence of “alpha” in the above equation. The exclusion of variables aside from beta would produce this result. Three such variables are noteworthy: dividend yield, skewness, and hedging potential.

The dividend yield effects stem from the differential taxation on corporate dividends and capital gains. The standard CAPM does not consider the regularity of dividends received by investors. Utilities generally maintain high dividend payout ratios relative to the market, and by ignoring dividend yield, the CAPM provides biased cost of capital estimates. To the extent that dividend income is taxed at a higher rate than capital gains, investors will require higher pre-tax returns in order to equalize the after-tax returns provided by high-yielding stocks (e.g. utility stocks) with those of low-yielding stocks. In other words, high-yielding stocks must offer investors higher pre-tax returns. Even if dividends and capital gains are undifferentiated for tax purposes, there is still a tax bias in favor of earnings retention (lower dividend payout), as capital gains taxes are paid only when gains are realized.

Empirical studies by Litzenberger and Ramaswamy (1979), Litzenberger et al. (1980) and Rosenberg and Marathe (1975) find that security returns are positively related to dividend yield as well as to beta. These results are consistent with after-tax extensions of the CAPM developed by Breenan (1973) and Litzenberger and Ramaswamy (1979) and suggest that the relationship between return, beta, and dividend yield should be estimated and employed to calculate the cost of equity capital.

As far as skewness is concerned, investors are more concerned with losing money than with total variability of return. If risk is defined as the probability of loss, it appears more logical to measure risk as the probability of achieving a return which is below the expected return. The traditional CAPM provides downward-biased estimates of cost of capital to the extent that these skewness effects are significant. As shown by Kraus and Litzenberger (1976), expected return depends on both on a stock's systematic risk (beta) and the systematic skewness. Empirical studies by Kraus and Litzenberger (1976),

Friend, Westerfield, and Granito (1978), and Morin (1981) found that, in addition to beta, skewness of returns has a significant negative relationship with security returns. This result is consistent with the skewness version of the CAPM developed by Rubinstein (1973) and Kraus and Litzenberger (1976).

This is particularly relevant for public utilities whose future profitability is constrained by the regulatory process on the upside and relatively unconstrained on the downside in the face of socio-political realities of public utility regulation. The process of regulation, by restricting the upward potential for returns and responding sluggishly on the downward side, may impart some asymmetry to the distribution of returns, and is more likely to result in utilities earning less, rather than more, than their cost of capital. The traditional CAPM provides downward-biased estimates of cost of capital to the extent that these skewness effects are significant.

As far as hedging potential is concerned, investors are exposed to another kind of risk, namely, the risk of unfavorable shifts in the investment opportunity set. Merton (1973) shows that investors will hold portfolios consisting of three funds: the risk-free asset, the market portfolio, and a portfolio whose returns are perfectly negatively correlated with the riskless asset so as to hedge against unforeseen changes in the future risk-free rate. The higher the degree of protection offered by an asset against unforeseen changes in interest rates, the lower the required return, and conversely. Merton argues that low beta assets, like utility stocks, offer little protection against changes in interest rates, and require higher returns than suggested by the standard CAPM.

Another explanation for the CAPM's inability to fully explain the process determining security returns involves the use of an inadequate or incomplete market index. Empirical studies to validate the CAPM invariably rely on some stock market index as a proxy for the true market portfolio. The exclusion of several asset categories from the definition of market index mis-specifies the CAPM and biases the results found using only stock market data. Kolbe and Read (1983) illustrate the biases in beta estimates which result from applying the CAPM to public utilities. Unfortunately, no comprehensive and easily accessible data exist for several classes of assets, such as mortgages and business investments, so that the exact relation between return and stock betas predicted by the CAPM does not exist. This suggests that the empirical relationship

between returns and stock betas is best estimated empirically (ECAPM) rather than by relying on theoretical and elegant CAPM models expanded to include missing assets effects. In any event, stock betas may be highly correlated with the true beta measured with the true market index.

Yet another explanation for the CAPM's inability to fully explain the observed risk-return tradeoff involves the possibility of constraints on investor borrowing that run counter to the assumptions of the CAPM. In response to this inadequacy, several versions of the CAPM have been developed by researchers. One of these versions is the so-called zero-beta, or two-factor, CAPM which provides for a risk-free return in a market where borrowing and lending rates are divergent. If borrowing rates and lending rates differ, or there is no risk-free borrowing or lending, or there is risk-free lending but no risk-free borrowing, then the CAPM has the following form:

$$K = R_Z + \beta(R_m - R_F)$$

The model, christened the zero-beta model, is analogous to the standard CAPM, but with the return on a minimum risk portfolio which is unrelated to market returns,  $R_Z$ , replacing the risk-free rate,  $R_F$ . The model has been empirically tested by Black, Jensen, and Scholes (1972), who found a flatter than predicted CAPM, consistent with the model and other researchers' findings.

The zero-beta CAPM cannot be literally employed in cost of capital projections, since the zero-beta portfolio is a statistical construct difficult to replicate.

### Empirical Evidence

A summary of the empirical evidence on the magnitude of alpha is provided in the table below.

<b>Empirical Evidence on the Alpha Factor</b>		
<b>Author</b>	<b>Range of alpha</b>	<b>Period relied upon</b>
Fischer (1993)	-3.6% to 3.6%	1931-1991
Fischer, Jensen and Scholes (1972)	-9.61% to 12.24%	1931-1965
Fama and McBeth (1972)	4.08% to 9.36%	1935-1968
Fama and French (1992)	10.08% to 13.56%	1941-1990
Litzenberger and Ramaswamy (1979)	5.32% to 8.17%	
Litzenberger, Ramaswamy and Sosin (1980)	1.63% to 5.04%	1926-1978
Pettengill, Sundaram and Mathur (1995)	4.6%	
Morin (1994)	2.0%	1926-1984
Harris, Marston, Mishra, and O'Brien	2.0%	1983-1998

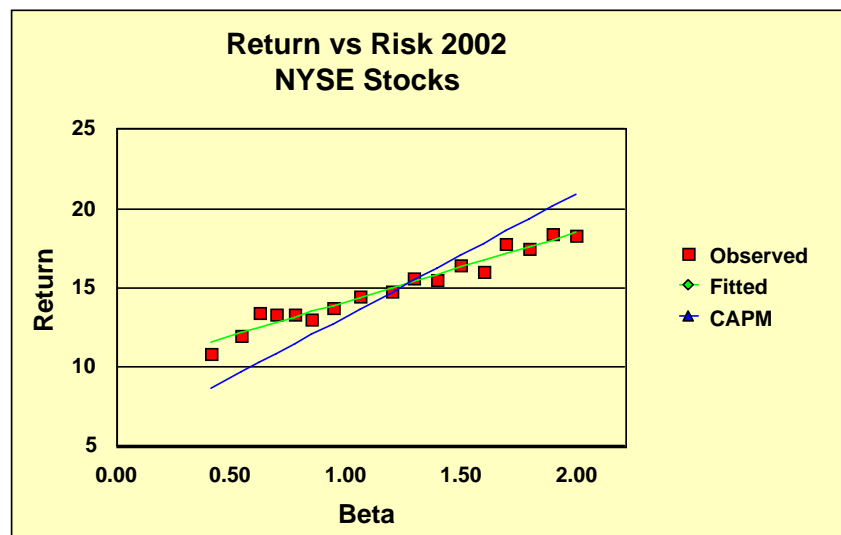
Given the observed magnitude of alpha, the empirical evidence indicates that the risk-return relationship is flatter than that predicted by the CAPM. Typical of the empirical evidence is the findings cited in Morin (1994) over the period 1926-1984 indicating that the observed expected return on a security is related to its risk by the following equation:

$$K = .0829 + .0520 \beta$$

Given that the risk-free rate over the estimation period was approximately 6%, this relationship implies that the intercept of the risk-return relationship is higher than the 6% risk-free rate, contrary to the CAPM's prediction. Given that the average return on an average risk stock exceeded the risk-free rate by about 8.0% in that period, that is, the market risk premium ( $R_M - R_F$ ) = 8%, the intercept of the observed relationship between return and beta exceeds the risk-free rate by about 2%, suggesting an alpha factor of 2%.

Most of the empirical studies cited in the above table utilize raw betas rather than Value Line adjusted betas because the latter were not available over most of the time periods covered in these studies. A study of the relationship between return and adjusted beta is reported on Table 6-7 in Ibbotson Associates Valuation Yearbook 2001. If we exclude the portfolio of very small cap stocks from the relationship due to significant size effects, the relationship between the arithmetic mean return and beta for the remaining portfolios is flatter than predicted and the intercept slightly higher than predicted by the CAPM, as shown on the graph below. It is noteworthy that the Ibbotson study relies on adjusted betas as stated on page 95 of the aforementioned study.

## CAPM vs ECAPM

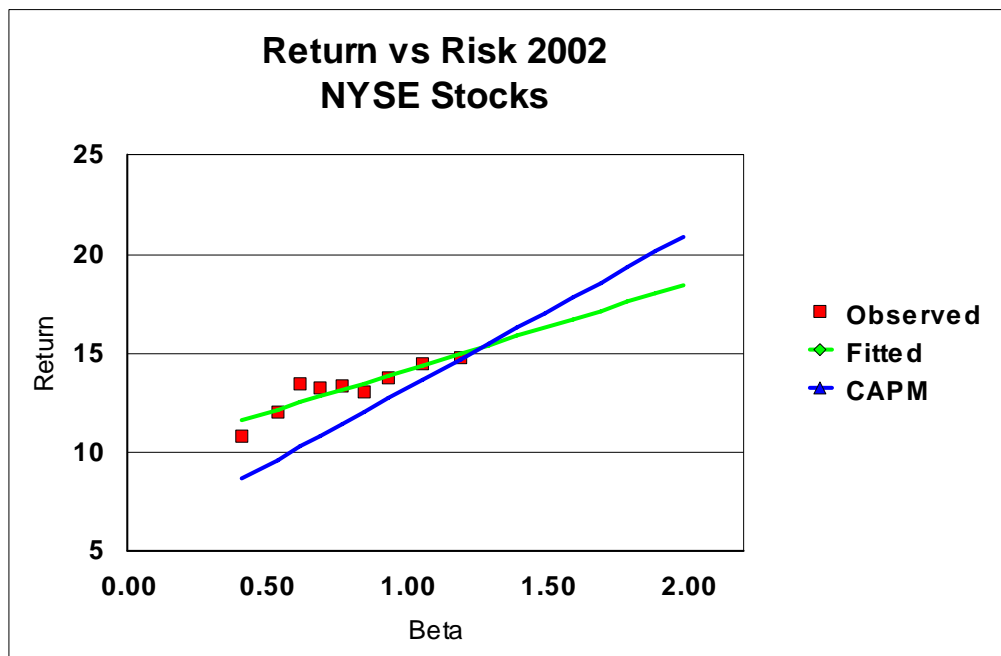


Another study by Morin in May 2002 provides empirical support for the ECAPM. All the stocks covered in the Value Line Investment Survey for Windows for which betas and returns data were available were retained for analysis. There were nearly 2000 such stocks. The expected return was measured as the total shareholder return ("TSR") reported by Value Line over the past ten years. The Value Line adjusted beta was also retrieved from the same data base. The nearly 2000 companies for which all data were available were ranked in ascending order of beta, from lowest to highest. In order to palliate measurement error, the nearly 2000 securities were grouped into ten portfolios of

approximately 180 securities for each portfolio. The average returns and betas for each portfolio were as follows:

Portfolio #	Beta	Return
portfolio 1	0.41	10.87
portfolio 2	0.54	12.02
portfolio 3	0.62	13.50
portfolio 4	0.69	13.30
portfolio 5	0.77	13.39
portfolio 6	0.85	13.07
portfolio 7	0.94	13.75
portfolio 8	1.06	14.53
portfolio 9	1.19	14.78
portfolio 10	1.48	20.78

It is clear from the graph below that the observed relationship between DCF returns and Value Line adjusted betas is flatter than that predicted by the plain vanilla CAPM. The observed intercept is higher than the prevailing risk-free rate of 5.7% while the slope is less than equal to the market risk premium of 7.7% predicted by the plain vanilla CAPM for that period.



In an article published in Financial Management, Harris, Marston, Mishra, and O'Brien ("HMMO") estimate ex ante expected returns for S&P 500 companies over the period 1983-1998<sup>1</sup>. HMMO measure the expected rate of return (cost of equity) of each dividend-paying stock in the S&P 500 for each month from January 1983 to August 1998 by using the constant growth DCF model. They then investigate the relation between the risk premium (expected return over the 20-year Treasury bond yield) estimates for each month to equity betas as of that same month (5-year raw betas).

The table below, drawn from HMMO Table 4, displays the average estimate prospective risk premium (Column 2) by industry and the corresponding beta estimate for that industry, both in raw form (Column 3) and adjusted form (Column 4). The latter were calculated with the traditional Value Line – Merrill Lynch – Bloomberg adjustment methodology by giving 1/3 weight of to a beta estimate of 1.00 and 2/3 weight to the raw beta estimate.

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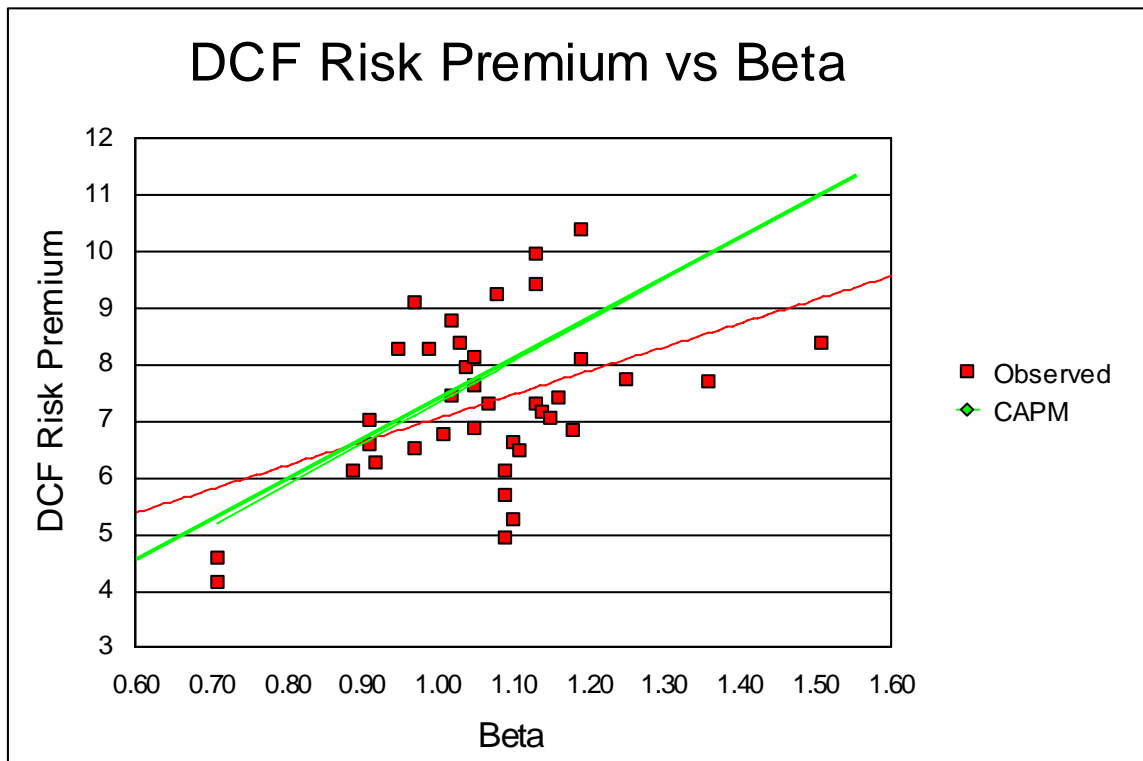
<sup>1</sup> Harris, R. S., Marston, F. C., Mishra, D. R., and O'Brien, T. J., "Ex Ante Cost of Equity Estimates of S&P 500 Firms: The Choice Between Global and Domestic CAPM," Financial

**Table A-1 Risk Premium and Beta Estimates by Industry**

	Industry	DCF Risk Premium	Raw Industry Beta	Adjusted Industry Beta
	(1)	(2)	(3)	(4)
1	Aero	6.63	1.15	1.10
2	Autos	5.29	1.15	1.10
3	Banks	7.16	1.21	1.14
4	Beer	6.60	0.87	0.91
5	BldMat	6.84	1.27	1.18
6	Books	7.64	1.07	1.05
7	Boxes	8.39	1.04	1.03
8	BusSv	8.15	1.07	1.05
9	Chems	6.49	1.16	1.11
10	Chips	8.11	1.28	1.19
11	Clths	7.74	1.37	1.25
12	Cnstr	7.70	1.54	1.36
13	Comps	9.42	1.19	1.13
14	Drugs	8.29	0.99	0.99
15	ElcEq	6.89	1.08	1.05
16	Energy	6.29	0.88	0.92
17	Fin	8.38	1.76	1.51
18	Food	7.02	0.86	0.91
19	Fun	9.98	1.19	1.13
20	Gold	4.59	0.57	0.71
21	Hlth	10.40	1.29	1.19
22	Hsld	6.77	1.02	1.01
23	Insur	7.46	1.03	1.02
24	LabEq	7.31	1.10	1.07
25	Mach	7.32	1.20	1.13
26	Meals	7.98	1.06	1.04
27	MedEq	8.80	1.03	1.02
28	Pap	6.14	1.13	1.09
29	PerSv	9.12	0.95	0.97
30	Retail	9.27	1.12	1.08
31	Rubber	7.06	1.22	1.15
32	Ships	1.95	0.95	0.97
33	Stee	4.96	1.13	1.09
34	Telc	6.12	0.83	0.89
35	Toys	7.42	1.24	1.16
36	Trans	5.70	1.14	1.09
37	Txtls	6.52	0.95	0.97
38	Util	4.15	0.57	0.71
39	Whlsl	8.29	0.92	0.95
	<b>MEAN</b>	<b>7.19</b>		

The observed statistical relationship between expected return and **adjusted beta** is shown in the graph below along with the CAPM prediction:





If the plain vanilla version of the CAPM is correct, then the intercept of the graph should be zero, recalling that the vertical axis represents returns in excess of the risk-free rate. Instead, the observed intercept is approximately 2%, that is approximately equal to 25% of the expected market risk premium of 7.2% shown at the bottom of Column 2 over the 1983-1998 period, as predicted by the ECAPM. The same is true for the slope of the graph. If the plain vanilla version of the CAPM is correct, then the slope of the relationship should equal the market risk premium of 7.2%. Instead, the observed slope of close to 5% is approximately equal to 75% of the expected market risk premium of 7.2%, as predicted by the ECAPM.

In short, the HMMO empirical findings are quite consistent with the predictions of the ECAPM.

## Practical Implementation of the ECAPM

The empirical evidence reviewed above suggests that the expected return on a security is related to its risk by the following relationship:

$$K = R_F + \alpha + \beta (MRP - \alpha) \quad (5)$$

or, alternatively by the following equivalent relationship:

$$K = R_F + a MRP + (1-a) \beta MRP \quad (6)$$

The empirical findings support values of  $\alpha$  from approximately 2% to 7%. If one is using the short-term U.S. Treasury Bills yield as a proxy for the risk-free rate, and given that utility stocks have lower than average betas, an alpha in the lower range of the empirical findings, 2% - 3% is reasonable, albeit conservative.

Using the long-term U.S. Treasury yield as a proxy for the risk-free rate, a lower alpha adjustment is indicated. This is because the use of the long-term U.S. Treasury yield as a proxy for the risk-free rate partially incorporates the desired effect of using the ECAPM<sup>2</sup>. An alpha in the range of 1% - 2% is therefore reasonable.

To illustrate, consider a utility with a beta of 0.80. The risk-free rate is 5%, the MRP is 7%, and the alpha factor is 2%. The cost of capital is determined as follows:

$$\begin{aligned} K &= R_F + \alpha + \beta (MRP - \alpha) \\ K &= 5\% + 2\% + 0.80(7\% - 2\%) \\ &= 11\% \end{aligned}$$

A practical alternative is to rely on the second variation of the ECAPM:

$$K = R_F + a MRP + (1-a) \beta MRP$$

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<sup>2</sup> The Security Market Line (SML) using the long-term risk-free rate has a higher intercept and a flatter slope than the SML using the short-term risk-free rate

With an alpha of 2%, a MRP in the 6% - 8% range, the 'a' coefficient is 0.25, and the ECAPM becomes<sup>3</sup>:

$$K = R_F + 0.25 \text{ MRP} + 0.75 \beta \text{ MRP}$$

Returning to the numerical example, the utility's cost of capital is:

$$\begin{aligned} K &= 5\% + 0.25 \times 7\% + 0.75 \times 0.80 \times 7\% \\ &= 11\% \end{aligned}$$

For reasonable values of beta and the MRP, both renditions of the ECAPM produce results that are virtually identical<sup>4</sup>.

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<sup>3</sup> Recall that alpha equals 'a' times MRP, that is,  $\alpha = a \text{ MRP}$ , and therefore  $a = \alpha / \text{MRP}$ . If alpha is 2%, then  $a = 0.25$

<sup>4</sup> In the Morin (1994) study, the value of "a" was actually derived by systematically varying the constant "a" in equation 6 from 0 to 1 in steps of 0.05 and choosing that value of 'a' that minimized the mean square error between the observed relationship between return and beta:

$$K = 0.0829 + .0520 \beta$$

The value of a that best explained the observed relationship was 0.25.

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***APPENDIX B******FLOTATION COST ALLOWANCE***

To obtain the final cost of equity financing from the investors' expected rate of return, it is necessary to make allowance for underpricing, which is the sum of market pressure, costs of flotation, and underwriting fees associated with new issues. Allowance for market pressure should be made because large blocks of new stock may cause significant pressure on market prices even in stable markets. Allowance must also be made for company costs of flotation (including such items as printing, legal and accounting expenses) and for underwriting fees.

**1. MAGNITUDE OF FLOTATION COSTS**

According to empirical studies, underwriting costs and expenses average at least 4% of gross proceeds for utility stock offerings in the U.S. (See Logue & Jarrow: "Negotiations vs. Competitive Bidding in the Sale of Securities by Public Utilities", Financial Management, Fall 1978.) A study of 641 common stock issues by 95 electric utilities identified a flotation cost allowance of 5.0%. (See Borum & Malley: "Total Flotation Cost for Electric Company Equity Issues", Public Utilities Fortnightly, Feb. 20, 1986.)

Empirical studies suggest an allowance of 1% for market pressure in U.S. studies. Logue and Jarrow found that the absolute magnitude of the relative price decline due to market pressure was less than 1.5%. Bowyer and Yawitz examined 278 public utility stock issues and found an average market pressure of 0.72%. (See Bowyer & Yawitz, "The Effect of New Equity Issues on Utility Stock Prices", Public Utilities Fortnightly, May 22, 1980.)

Eckbo & Masulis ("Rights vs. Underwritten Stock Offerings: An Empirical Analysis", University of British Columbia, Working Paper No. 1208, Sept., 1987) found an average flotation cost of 4.175% for utility common stock offerings. Moreover, flotation costs increased progressively for

smaller size issues. They also found that the relative price decline due to market pressure in the days surrounding the announcement amounted to slightly more than 1.5%. In a classic and monumental study published in the prestigious Journal of Financial Economics by a prominent scholar, a market pressure effect of 3.14% for industrial stock issues and 0.75% for utility common stock issues was found (see Smith, C.W., "Investment Banking and the Capital Acquisition Process," Journal of Financial Economics 15, 1986). Other studies of market pressure are reported in Logue ("On the Pricing of Unseasoned Equity Offerings, Journal of Financial and Quantitative Analysis, Jan. 1973), Pettway ("The Effects of New Equity Sales Upon Utility Share Prices," Public Utilities Fortnightly, May 10 1984), and Reilly and Hatfield ("Investor Experience with New Stock Issues," Financial Analysts' Journal, Sept.- Oct. 1969). In the Pettway study, the market pressure effect for a sample of 368 public utility equity sales was in the range of 2% to 3%. Adding the direct and indirect effects of utility common stock issues, the indicated total flotation cost allowance is above 5.0%, corroborating the results of earlier studies.

As shown in the table below, a comprehensive empirical study by Lee, Lochhead, Ritter, and Zhao, "The Costs of Raising Capital," Journal of Financial Research, Vol. XIX, NO. 1, Spring 1996, shows average direct flotation costs for equity offerings of 3.5% - 5% for stock issues between \$60 and \$500 million. Allowing for market pressure costs raises the flotation cost allowance to well above 5%.

**FLOTATION COSTS: RAISING EXTERNAL CAPITAL**

(Percent of Total Capital Raised)

<u>Amount Raised in \$ Millions</u>	<u>Average Flotation Cost: Common Stock</u>	<u>Average Flotation Cost: New Debt</u>
\$ 2 - 9.99	13.28%	4.39%
10 - 19.99	8.72	2.76
20 - 39.99	6.93	2.42
40 - 59.99	5.87	1.32
60 - 79.99	5.18	2.34
80 - 99.99	4.73	2.16
100 - 199.99	4.22	2.31
200 - 499.99	3.47	2.19
500 and Up	3.15	1.64

Note: Flotation costs for IPOs are about 17 percent of the value of common stock issued if the amount raised is less than \$10 million and about 6 percent if more than \$500 million is raised. Flotation costs are somewhat lower for utilities than others.

Source: Lee, Inmoo, Scott Lochhead, Jay Ritter, and Quanshui Zhao, "The Costs of Raising Capital," *The Journal of Financial Research*, Spring 1996.

Therefore, based on empirical studies, total flotation costs including market pressure amount to approximately 5% of gross proceeds. I have therefore assumed a 5% gross total flotation cost allowance in my cost of capital analyses.

## **2. APPLICATION OF THE FLOTATION COST ADJUSTMENT**

The section below shows: 1) why it is necessary to apply an allowance of 5% to the dividend yield component of equity cost by dividing that yield by 0.95 (100% - 5%) to obtain the fair return on equity capital, and 2) why the flotation adjustment is permanently required to avoid confiscation even if



no further stock issues are contemplated. Flotation costs are only recovered if the rate of return is applied to total equity, including retained earnings, in all future years.

Flotation costs are just as real as costs incurred to build utility plant. Fair regulatory treatment absolutely must permit the recovery of these costs. An analogy with bond issues is useful to understand the treatment of flotation costs in the case of common stocks.

In the case of a bond issue, flotation costs are not expensed but are rather amortized over the life of the bond, and the annual amortization charge is embedded in the cost of service. This is analogous to the process of depreciation, which allows the recovery of funds invested in utility plant. The recovery of bond flotation expense continues year after year, irrespective of whether the company issues new debt capital in the future, until recovery is complete. In the case of common stock that has no finite life, flotation costs are not amortized. Therefore, the recovery of flotation cost requires an upward adjustment to the allowed return on equity. Roger A. Morin, Regulatory Finance, Public Utilities Reports Inc., Arlington, Va., 1994, provides numerical illustrations that show that even if a utility does not contemplate any additional common stock issues, a flotation cost adjustment is still permanently required. Examples there also demonstrate that the allowance applies to retained earnings as well as to the original capital.

From the standard DCF model, the investor's required return on equity capital is expressed as:

$$K = D_1/P_o + g$$

If  $P_o$  is regarded as the proceeds per share actually received by the company from which dividends and earnings will be generated, that is,  $P_o$  equals  $B_o$ , the book value per share, then the company's required return is:

$$r = D_1/B_o + g$$

Denoting the percentage flotation costs 'f', proceeds per share  $B_o$  are related to market price  $P_o$  as follows:

$$P - fP = B_o$$

$$P(1 - f) = B_o$$

Substituting the latter equation into the above expression for return on equity, we obtain:

$$r = D_1/P(1-f) + g$$

that is, the utility's required return adjusted for underpricing. For flotation costs of 5%, dividing the expected dividend yield by 0.95 will produce the adjusted cost of equity capital. For a dividend yield of 6% for example, the magnitude of the adjustment is 32 basis points:  $.06/.95 = .0632$ .

In deriving DCF estimates of fair return on equity, it is therefore necessary to apply a conservative after-tax allowance of 5% to the dividend yield component of equity cost.

Even if no further stock issues are contemplated, the flotation adjustment is still permanently required to keep shareholders whole. Flotation costs are only recovered if the rate of return is applied to total equity, including retained earnings, in all future years, even if no future financing is contemplated. This is demonstrated by the numerical example contained in pages 7-9 of this Appendix. Moreover, even if the stock price, hence the DCF estimate of equity return, fully reflected the lack of permanent allowance, the company always nets less than the market price. Only the net proceeds from an equity issue are used to add to the rate base on which the investor earns. A permanent allowance for flotation costs must be authorized in order to insure that in each year the investor earns the required return on the total amount of capital actually supplied.

The example shown on pages 7-9 shows the flotation cost adjustment process using illustrative, yet realistic, market data. The assumptions used in the computation are shown on page 7. The stock is selling in the market for \$25, investors expect the firm to pay a dividend of \$2.25 that will grow at a rate of 5% thereafter. The traditional DCF cost of equity is thus  $k = D/P + g = 2.25/25 + .05 = 14\%$ . The firm sells one share stock, incurring a flotation cost of 5%. The traditional DCF cost of equity adjusted for flotation cost is thus  $ROE = D/P(1-f) + g = .09/.95 + .05 = 14.47\%$ .

The initial book value (rate base) is the net proceeds from the stock issue, which are \$23.75, that is, the market price less the 5% flotation costs. The example demonstrates that only if the company is allowed to earn 14.47% on rate base will investors earn their cost of equity of 14%. On page 8, Column 1 shows the initial common stock account, Column 2 the cumulative retained earnings balance, starting at zero, and steadily increasing from the retention of earnings. Total equity in Column 3 is the sum of

common stock capital and retained earnings. The stock price in Column 4 is obtained from the seminal DCF formula:  $D_1/(k - g)$ . Earnings per share in Column 6 are simply the allowed return of 14.47% times the total common equity base. Dividends start at \$2.25 and grow at 5% thereafter, which they must do if investors are to earn a 14% return. The dividend payout ratio remains constant, as per the assumption of the DCF model. All quantities, stock price, book value, earnings, and dividends grow at a 5% rate, as shown at the bottom of the relevant columns. Only if the company is allowed to earn 14.47% on equity do investors earn 14%. For example, if the company is allowed only 14%, the stock price drops from \$26.25 to \$26.13 in the second year, inflicting a loss on shareholders. This is shown on page 9. The growth rate drops from 5% to 4.53%. Thus, investors only earn  $9\% + 4.53\% = 13.53\%$  on their investment. It is noteworthy that the adjustment is always required each and every year, whether or not new stock issues are sold in the future, and that the allowed return on equity must be earned on total equity, including retained earnings, for investors to earn the cost of equity.

No. \_\_\_\_\_

**ASSUMPTIONS:**

ISSUE PRICE = \$25.00  
FLOTATION COST = 5.00%  
DIVIDEND YIELD = 9.00%  
GROWTH = 5.00%

EQUITY RETURN = **14.00%**  
( $D/P + g$ )  
ALLOWED RETURN ON EQUITY = **14.47%**  
( $D/P(1-f) + g$ )

No. \_\_\_\_\_

Yr	COMMON STOCK (1)	RETAINED EARNINGS (2)	TOTAL EQUITY (3)	STOCK PRICE (4)	MARKET / BOOK RATIO (5)	EPS (6)	DPS (7)	PAYOUT (8)
1	\$23.75	\$0.000	\$23.750	\$25.000	1.0526	\$3.438	\$2.250	65.45%
2	\$23.75	\$1.188	\$24.938	\$26.250	1.0526	\$3.609	\$2.363	65.45%
3	\$23.75	\$2.434	\$26.184	\$27.563	1.0526	\$3.790	\$2.481	65.45%
4	\$23.75	\$3.744	\$27.494	\$28.941	1.0526	\$3.979	\$2.605	65.45%
5	\$23.75	\$5.118	\$28.868	\$30.388	1.0526	\$4.178	\$2.735	65.45%
6	\$23.75	\$6.562	\$30.312	\$31.907	1.0526	\$4.387	\$2.872	65.45%
7	\$23.75	\$8.077	\$31.827	\$33.502	1.0526	\$4.607	\$3.015	65.45%
8	\$23.75	\$9.669	\$33.419	\$35.178	1.0526	\$4.837	\$3.166	65.45%
9	\$23.75	\$11.340	\$35.090	\$36.936	1.0526	\$5.079	\$3.324	65.45%
10	\$23.75	\$13.094	\$36.844	\$38.783	1.0526	\$5.333	\$3.490	65.45%

	5.00%	5.00%
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5.00%	5.00%
-------	-------

No. \_\_\_\_\_

<b>Yr</b>	<b>COMMON STOCK (1)</b>	<b>RETAINED EARNINGS (2)</b>	<b>TOTAL EQUITY (3)</b>	<b>STOCK PRICE (4)</b>	<b>MARKET/ BOOK RATIO (5)</b>	<b>EPS (6)</b>	<b>DPS (7)</b>	<b>PAYOUT (8)</b>
1	\$23.75	\$0.000	\$23.750	\$25.000	1.0526	\$3.325	\$2.250	67.67%
2	\$23.75	\$1.075	\$24.825	\$26.132	1.0526	\$3.476	\$2.352	67.67%
3	\$23.75	\$2.199	\$25.949	\$27.314	1.0526	\$3.633	\$2.458	67.67%
4	\$23.75	\$3.373	\$27.123	\$28.551	1.0526	\$3.797	\$2.570	67.67%
5	\$23.75	\$4.601	\$28.351	\$29.843	1.0526	\$3.969	\$2.686	67.67%
6	\$23.75	\$5.884	\$29.634	\$31.194	1.0526	\$4.149	\$2.807	67.67%
7	\$23.75	\$7.225	\$30.975	\$32.606	1.0526	\$4.337	\$2.935	67.67%
8	\$23.75	\$8.627	\$32.377	\$34.082	1.0526	\$4.533	\$3.067	67.67%
9	\$23.75	\$10.093	\$33.843	\$35.624	1.0526	\$4.738	\$3.206	67.67%
10	\$23.75	\$11.625	\$35.375	\$37.237	1.0526	\$4.952	\$3.351	67.67%
				<b>4.53%</b>	<b>4.53%</b>	<b>4.53%</b>	<b>4.53%</b>	

## **RESUME OF ROGER A. MORIN**

**(Summer 2009)**

**NAME:** Roger A. Morin

**ADDRESS:** 9 King Ave.  
Jekyll Island, GA 31527, USA

87 Paddys Head Rd  
Peggy's Cove Hway  
Nova Scotia, Canada B3A 3N6

**TELEPHONE:** (912) 635-3233 business office  
(912) 635-3233 business fax  
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(902) 823-0000 summer office

**E-MAIL ADDRESS:** profmorin@mac.com

**DATE OF BIRTH:** 3/5/1945

**PRESENT EMPLOYER:** Georgia State University  
Robinson College of Business  
Atlanta, GA 30303

**RANK:** Emeritus Professor of Finance

**HONORS:** Professor of Finance for Regulated Industry  
Director Center for the Study of Regulated Industry,  
Robinson College of Business, Georgia State University.

### **EDUCATIONAL HISTORY**

- Bachelor of Electrical Engineering, McGill University,  
Montreal, Canada, 1967.
- Master of Business Administration, McGill University,  
Montreal, Canada, 1969.
- PhD in Finance & Econometrics, Wharton School of Finance,  
University of Pennsylvania, 1976.

## **EMPLOYMENT HISTORY**

- Lecturer, Wharton School of Finance, Univ. of Pennsylvania, 1972-3
- Assistant Professor, University of Montreal School of Business, 1973-1976.
- Associate Professor, University of Montreal School of Business, 1976-1979.
- Professor of Finance, Georgia State University, 1979-2008
- Professor of Finance for Regulated Industry and Director, Center for the Study of Regulated Industry, Robinson College of Business, Georgia State University, 1985-2008
- Visiting Professor of Finance, Amos Tuck School of Business, Dartmouth College, Hanover, N.H., 1986
- Emeritus Professor of Finance, Georgia State University, 2007-9

## **OTHER BUSINESS ASSOCIATIONS**

- Communications Engineer, Bell Canada, 1962-1967.
- Member of the Board of Directors, Financial Research Institute of Canada, 1974-1980.
- Co-founder and Director Canadian Finance Research Foundation, 1977.
- Vice-President of Research, Garmaise-Thomson & Associates, Investment Management Consultants, 1980-1981.
- Executive Visions Inc., Board of Directors, Member
- Board of External Advisors, College of Business, Georgia State University, Member 1987-1991



**PROFESSIONAL CLIENTS**

AGL Resources  
AT & T Communications  
Alagasco - Energen  
Alaska Anchorage Municipal Light & Power  
Alberta Power Ltd.  
Allete  
Ameren  
American Water Works Company  
Ameritech  
Arkansas Western Gas  
Baltimore Gas & Electric – Constellation Energy  
Bangor Hydro-Electric  
B.C. Telephone  
B C GAS  
Bell Canada  
Bellcore  
Bell South Corp.  
Bruncor (New Brunswick Telephone)  
Burlington-Northern  
C & S Bank  
Cajun Electric  
Canadian Radio-Television & Telecomm. Commission  
Canadian Utilities  
Canadian Western Natural Gas  
Cascade Natural Gas  
Centel  
Centra Gas  
Central Illinois Light & Power Co  
Central Telephone  
Central & South West Corp.

Chattanooga Gas Company  
Cincinnati Gas & Electric  
Cinergy Corp.  
Citizens Utilities  
City Gas of Florida  
CN-CP Telecommunications  
Commonwealth Telephone Co.  
Columbia Gas System  
Consolidated Natural Gas  
Constellation Energy  
Delmarva Power & Light Co  
Deerpath Group  
Detroit Edison Company  
DTE Energy  
Edison International  
Edmonton Power Company  
Elizabethtown Gas Co.  
Emera  
Energen  
Engraph Corporation  
Entergy Corp.  
Entergy Arkansas Inc.  
Entergy Gulf States, Inc.  
Entergy Louisiana, Inc.  
Entergy Mississippi Power  
Entergy New Orleans, Inc.  
First Energy  
Florida Water Association  
Fortis  
Garmaise-Thomson & Assoc., Investment Consultants  
Gaz Metropolitan

General Public Utilities  
Georgia Broadcasting Corp.  
Georgia Power Company  
GTE California - Verizon  
GTE Northwest Inc. - Verizon  
GTE Service Corp. - Verizon  
GTE Southwest Incorporated - Verizon  
Gulf Power Company  
Havasu Water Inc.  
Hawaiian Electric Company  
Hawaiian Elec & Light Co  
Heater Utilities – Aqua - America  
Hope Gas Inc.  
Hydro-Quebec  
ICG Utilities  
Illinois Commerce Commission  
Island Telephone  
Jersey Central Power & Light  
Kansas Power & Light  
KeySpan Energy  
Manitoba Hydro  
Maritime Telephone  
Maui Electric Co.  
Metropolitan Edison Co.  
Minister of Natural Resources Province of Quebec  
Minnesota Power & Light  
Mississippi Power Company  
Missouri Gas Energy  
Mountain Bell  
National Grid PLC  
Nevada Power Company

New Brunswick Power  
Newfoundland Power Inc. - Fortis Inc.  
New Market Hydro  
New Tel Enterprises Ltd.  
New York Telephone Co.  
Niagara Mohawk Power Corp  
Norfolk-Southern  
Northeast Utilities  
Northern Telephone Ltd.  
Northwestern Bell  
Northwestern Utilities Ltd.  
Nova Scotia Power  
Nova Scotia Utility and Review Board  
NUI Corp.  
NYNEX  
Oklahoma G & E  
Ontario Telephone Service Commission  
Orange & Rockland  
PNM Resources  
Pacific Northwest Bell  
People's Gas System Inc.  
People's Natural Gas  
Pennsylvania Electric Co.  
Pepco Holdings  
Potomac Electric Power Co.  
Price Waterhouse  
PSI Energy  
Public Service Electric & Gas  
Public Service of New Hampshire  
Public Service of New Mexico  
Puget Sound Energy

Quebec Telephone  
Regie de l'Energie du Quebec  
Rockland Electric  
Rochester Telephone  
SNL Center for Financial Execution  
San Diego Gas & Electric  
SaskPower  
Sierra Pacific Power Company  
Sierra Pacific Resources  
Southern Bell  
Southern States Utilities  
Southern Union Gas  
South Central Bell  
Sun City Water Company  
TECO Energy  
The Southern Company  
Touche Ross and Company  
TransEnergie  
Trans-Quebec & Maritimes Pipeline  
TXU Corp  
US WEST Communications  
Union Heat Light & Power  
Utah Power & Light  
Vermont Gas Systems Inc.

**MANAGEMENT DEVELOPMENT AND PROFESSIONAL EXECUTIVE EDUCATION**

- Canadian Institute of Marketing, Corporate Finance, 1971-73
- Hydro-Quebec, "Capital Budgeting Under Uncertainty," 1974-75
- Institute of Certified Public Accountants, Mergers & Acquisitions, 1975-78
- Investment Dealers Association of Canada, 1977-78
- Financial Research Foundation, bi-annual seminar, 1975-79
- Advanced Management Research (AMR), faculty member, 1977-80
- Financial Analysts Federation, Educational chapter: "Financial Futures Contracts" seminar
- Exnet Inc. a.k.a. The Management Exchange Inc., faculty member 1981-2008:

National Seminars:

*Risk and Return on Capital Projects*  
*Cost of Capital for Regulated Utilities*  
*Capital Allocation for Utilities*  
*Alternative Regulatory Frameworks*  
*Utility Directors' Workshop*  
*Shareholder Value Creation for Utilities*  
*Fundamentals of Utility Finance in a Restructured Environment*  
*Contemporary Issues in Utility Finance*

- SNL Center for Financial Education. faculty member 2008-2009.
- National Seminars:

*Essentials of Utility Finance*

- Georgia State University College of Business, Management Development Program, faculty member, 1981-1994.

**EXPERT TESTIMONY & UTILITY CONSULTING AREAS OF EXPERTISE**

Corporate Finance  
Rate of Return  
Capital Structure  
Generic Cost of Capital  
Costing Methodology  
Depreciation  
Flow-Through vs Normalization  
Revenue Requirements Methodology  
Utility Capital Expenditures Analysis  
Risk Analysis  
Capital Allocation  
Divisional Cost of Capital, Unbundling  
Incentive Regulation & Alternative Regulatory Plans  
Shareholder Value Creation  
Value-Based Management

**REGULATORY BODIES**

Alabama Public Service Commission  
Alaska Public Utility Commission  
Alberta Public Service Board  
Arizona Corporation Commission  
Arkansas Public Service Commission  
British Columbia Board of Public Utilities  
California Public Service Commission  
Canadian Radio-Television & Telecommunications Comm.  
Colorado Public Utilities Board  
Delaware Public Utility Commission  
District of Columbia Public Service Commission  
Federal Communications Commission

Federal Energy Regulatory Commission  
Florida Public Service Commission  
Georgia Public Service Commission  
Georgia Senate Committee on Regulated Industries  
Hawaii Public Service Commission  
Illinois Commerce Commission  
Indiana Utility Regulatory Commission  
Iowa Board of Public Utilities  
Louisiana Public Service Commission  
Maine Public Service Commission  
Manitoba Board of Public Utilities  
Michigan Public Service Commission  
Minnesota Public Utilities Commission  
Mississippi Public Service Commission  
Missouri Public Service Commission  
Montana Public Service Commission  
National Energy Board of Canada  
Nevada Public Service Commission  
New Brunswick Board of Public Commissioners  
New Hampshire Public Utility Commission  
New Jersey Board of Public Utilities  
New Mexico Public Regulatory Commission  
New Orleans City Council  
New York Public Service Commission  
Newfoundland Board of Commissioners of Public Utilities  
North Carolina Utilities Commission  
Ohio Public Utilities Commission  
Oklahoma State Board of Equalization  
Ontario Telephone Service Commission  
Ontario Energy Board  
Pennsylvania Public Service Commission



Quebec Natural Gas Board  
Quebec Regie de l'Energie  
Quebec Telephone Service Commission  
South Carolina Public Service Commission  
Tennessee Regulatory Authority  
Texas Public Utility Commission  
Utah Public Service Commission  
Virginia Public Service Commission  
Washington Utilities & Transportation Commission  
West Virginia Public Service Commission

**SERVICE AS EXPERT WITNESS**

Southern Bell, So. Carolina PSC, Docket #81-201C  
Southern Bell, So. Carolina PSC, Docket #82-294C  
Southern Bell, North Carolina PSC, Docket #P-55-816  
Metropolitan Edison, Pennsylvania PUC, Docket #R-822249  
Pennsylvania Electric, Pennsylvania PUC, Docket #R-822250  
Georgia Power, Georgia PSC, Docket # 3270-U, 1981  
Georgia Power, Georgia PSC, Docket # 3397-U, 1983  
Georgia Power, Georgia PSC, Docket # 3673-U, 1987  
Georgia Power, F.E.R.C., Docket # ER 80-326, 80-327  
Georgia Power, F.E.R.C., Docket # ER 81-730, 80-731  
Georgia Power, F.E.R.C., Docket # ER 85-730, 85-731  
Bell Canada, CRTC 1987  
Northern Telephone, Ontario PSC  
GTE-Quebec Telephone, Quebec PSC, Docket 84-052B  
Newtel., Nfld. Brd of Public Commission PU 11-87  
CN-CP Telecommunications, CRTC  
Quebec Northern Telephone, Quebec PSC  
Edmonton Power Company, Alberta Public Service Board

Kansas Power & Light, F.E.R.C., Docket # ER 83-418  
NYNEX, FCC generic cost of capital Docket #84-800  
Bell South, FCC generic cost of capital Docket #84-800  
American Water Works - Tennessee, Docket #7226  
Burlington-Northern - Oklahoma State Board of Taxes  
Georgia Power, Georgia PSC, Docket # 3549-U  
GTE Service Corp., FCC Docket #84-200  
Mississippi Power Co., Miss. PSC, Docket U-4761  
Citizens Utilities, Ariz. Corp. Comm., Docket U2334-86020  
Quebec Telephone, Quebec PSC, 1986, 1987, 1992  
Newfoundland L & P, Nfld. Brd. Publ Comm. 1987, 1991  
Northwestern Bell, Minnesota PSC, Docket P-421/CI-86-354  
GTE Service Corp., FCC Docket #87-463  
Anchorage Municipal Power & Light, Alaska PUC, 1988  
New Brunswick Telephone, N.B. PUC, 1988  
Trans-Quebec Maritime, Nat'l Energy Brd. of Cda, '88-92  
Gulf Power Co., Florida PSC, Docket #88-1167-EI  
Mountain States Bell, Montana PSC, #88-1.2  
Mountain States Bell, Arizona CC, #E-1051-88-146  
Georgia Power, Georgia PSC, Docket # 3840-U, 1989  
Rochester Telephone, New York PSC, Docket # 89-C-022  
Noverco - Gaz Metro, Quebec Natural Gas PSC, #R-3164-89  
GTE Northwest, Washington UTC, #U-89-3031  
Orange & Rockland, New York PSC, Case 89-E-175  
Central Illinois Light Company, ICC, Case 90-0127  
Peoples Natural Gas, Pennsylvania PSC, Case  
Gulf Power, Florida PSC, Case # 891345-EI  
ICG Utilities, Manitoba BPU, Case 1989  
New Tel Enterprises, CRTC, Docket #90-15  
Peoples Gas Systems, Florida PSC  
Jersey Central Pwr & Light, N.J. PUB, Case ER 89110912J

Alabama Gas Co., Alabama PSC, Case 890001  
Trans-Quebec Maritime Pipeline, Cdn. Nat'l Energy Board  
Mountain Bell, Utah PSC,  
Mountain Bell, Colorado PUB  
South Central Bell, Louisiana PS  
Hope Gas, West Virginia PSC  
Vermont Gas Systems, Vermont PSC  
Alberta Power Ltd., Alberta PUB  
Ohio Utilities Company, Ohio PSC  
Georgia Power Company, Georgia PSC  
Sun City Water Company  
Havas Water Inc.  
Centra Gas (Manitoba) Co.  
Central Telephone Co. Nevada  
AGT Ltd., CRTC 1992  
BC GAS, BCPUB 1992  
California Water Association, California PUC 1992  
Maritime Telephone 1993  
BCE Enterprises, Bell Canada, 1993  
Citizens Utilities Arizona gas division 1993  
PSI Resources 1993-5  
CILCORP gas division 1994  
GTE Northwest Oregon 1993  
Stentor Group 1994-5  
Bell Canada 1994-1995  
PSI Energy 1993, 1994, 1995, 1999  
Cincinnati Gas & Electric 1994, 1996, 1999, 2004  
Southern States Utilities, 1995  
CILCO 1995, 1999, 2001  
Commonwealth Telephone 1996  
Edison International 1996, 1998

Citizens Utilities 1997  
Stentor Companies 1997  
Hydro-Quebec 1998  
Entergy Gulf States Louisiana 1998, 1999, 2001, 2002, 2003  
Detroit Edison, 1999, 2003  
Entergy Gulf States, Texas, 2000, 2004  
Hydro Quebec TransEnergie, 2001, 2004  
Sierra Pacific Company, 2000, 2001, 2002, 2007  
Nevada Power Company, 2001  
Mid American Energy, 2001, 2002  
Entergy Louisiana Inc. 2001, 2002, 2004  
Mississippi Power Company, 2001, 2002, 2007  
Oklahoma Gas & Electric Company, 2002 -2003  
Public Service Electric & Gas, 2001, 2002  
NUI Corp (Elizabethtown Gas Company), 2002  
Jersey Central Power & Light, 2002  
San Diego Gas & Electric, 2002  
New Brunswick Power, 2002  
Entergy New Orleans, 2002  
Hydro-Quebec Distribution 2002  
PSI Energy 2003  
Fortis – Newfoundland Power & Light 2002  
Emera – Nova Scotia Power 2004  
Hydro-Quebec TransEnergie 2004  
Hawaiian Electric 2004  
Missouri Gas Energy 2004  
AGL Resources 2004  
Arkansas Western Gas 2004  
Public Service of New Hampshire 2005  
Hawaiian Electric Company 2005, 2008  
Delmarva Power & Light Company 2005, 2009

Union Heat Power & Light 2005  
Puget Sound Energy 2006, 2007, 2009  
Cascade Natural Gas 2006  
Entergy Arkansas 2006-7  
Bangor Hydro 2006-7  
Delmarva 2006, 2007, 2009  
Potomac Electric Power Co. 2006, 2007, 2009  
Duke Energy Ohio, 2007, 2008, 2009  
Duke Energy Kentucky 2009

### **PROFESSIONAL AND LEARNED SOCIETIES**

- Engineering Institute of Canada, 1967-1972
- Canada Council Award, recipient 1971 and 1972
- Canadian Association Administrative Sciences, 1973-80
- American Association of Decision Sciences, 1974-1978
- American Finance Association, 1975-2002
- Financial Management Association, 1978-2002

### **ACTIVITIES IN PROFESSIONAL ASSOCIATIONS AND MEETINGS**

- Chairman of meeting on "New Developments in Utility Cost of Capital", Southern Finance Association, Atlanta, Nov. 1982
- Chairman of meeting on "Public Utility Rate of Return", Southeastern Public Utility Conference, Atlanta, Oct. 1982
- Chairman of meeting on "Current Issues in Regulatory Finance", Financial Management Association, Atlanta, Oct. 1983
- Chairman of meeting on "Utility Cost of Capital", Financial Management Association, Toronto, Canada, Oct. 1984.
- Committee on New Product Development, FMA, 1985
- Discussant, "Tobin's Q Ratio", paper presented at Financial Management Association, New York, N.Y., Oct. 1986
- Guest speaker, "Utility Capital Structure: New

Developments", National Society of Rate of Return  
Analysts 18th Financial Forum, Wash., D.C. Oct. 1986

- Opening address, "Capital Expenditures Analysis: Methodology  
vs Mythology," Bellcore Economic Analysis Conference, Naples  
Fla., 1988.
- Guest speaker, "Mythodology in Regulatory Finance",  
Society of Utility Rate of Return Analysts (SURFA), Annual Conference,  
Wash., D.C. February 2007.

**PAPERS PRESENTED:**

"An Empirical Study of Multi-Period Asset Pricing," annual meeting of Financial  
Management Assoc., Las Vegas Nevada, 1987.

"Utility Capital Expenditures Analysis: Net Present Value vs Revenue Requirements",  
annual meeting of Financial Management Assoc., Denver, Colorado, October 1985.

"Intervention Analysis and the Dynamics of Market Efficiency", annual meeting of  
Financial Management Assoc., San Francisco, Oct. 1982

"Intertemporal Market-Line Theory: An Empirical Study," annual meeting of Eastern  
Finance Assoc., Newport, R.I. 1981

"Option Writing for Financial Institutions: A Cost-Benefit Analysis", 1979 annual  
meeting Financial Research Foundation

"Free-lunch on the Toronto Stock Exchange", annual meeting of Financial Research  
Foundation of Canada, 1978.

"Simulation System Computer Software SIMFIN", HP International Business Computer  
Users Group, London, 1975.

"Inflation Accounting: Implications for Financial Analysis." Institute of Certified Public  
Accountants Symposium, 1979.

## **OFFICES IN PROFESSIONAL ASSOCIATIONS**

- President, International Hewlett-Packard Business Computers Users Group, 1977
- Chairman Program Committee, International HP Business Computers Users Group, London, England, 1975
- Program Coordinator, Canadian Assoc. of Administrative Sciences, 1976
- Member, New Product Development Committee, Financial Management Association, 1985-1986
- Reviewer: Journal of Financial Research  
Financial Management  
Financial Review  
Journal of Finance

## **PUBLICATIONS**

"Risk Aversion Revisited", Journal of Finance, Sept. 1983

"Hedging Regulatory Lag with Financial Futures," Journal of Finance, May 1983. (with G. Gay, R. Kolb)

"The Effect of CWIP on Cost of Capital," Public Utilities Fortnightly, July 1986.

"The Effect of CWIP on Revenue Requirements" Public Utilities Fortnightly, August 1986.

"Intervention Analysis and the Dynamics of Market Efficiency," Time-Series Applications, New York: North Holland, 1983. (with K. El-Sheshai)

"Market-Line Theory and the Canadian Equity Market," Journal of Business Administration, Jan. 1982, M. Brennan, editor

"Efficiency of Canadian Equity Markets," International Management Review, Feb. 1978.

"Intertemporal Market-Line Theory: An Empirical Test," Financial Review, Proceedings of the Eastern Finance Association, 1981.

## **BOOKS**

Utilities' Cost of Capital, Public Utilities Reports Inc., Arlington, Va., 1984.

Regulatory Finance, Public Utilities Reports Inc., Arlington, Va., 2004

Driving Shareholder Value, McGraw-Hill, January 2001.

The New Regulatory Finance, Public Utilities Reports Inc., Arlington, Va., 2006.

## **MONOGRAPHS**

Determining Cost of Capital for Regulated Industries, Public Utilities Reports, Inc., and The Management Exchange Inc., 1982 - 1993. (with V.L. Andrews)

Alternative Regulatory Frameworks, Public Utilities Reports, Inc., and The Management Exchange Inc., 1993. (with V.L. Andrews)

Risk and Return in Capital Projects, The Management Exchange Inc., 1980. (with B. Deschamps)

Utility Capital Expenditure Analysis, The Management Exchange Inc., 1983.

Regulation of Cable Television: An Econometric Planning Model, Quebec Department of Communications, 1978.

"An Economic & Financial Profile of the Canadian Cablevision Industry," Canadian Radio-Television & Telecommunication Commission (CRTC), 1978.

Computer Users' Manual: Finance and Investment Programs, University of Montreal Press, 1974, revised 1978.

Fiber Optics Communications: Economic Characteristics, Quebec Department of Communications, 1978.

"Canadian Equity Market Inefficiencies", Capital Market Research Memorandum, Garmaise & Thomson Investment Consultants, 1979.



### **MISCELLANEOUS CONSULTING REPORTS**

"Operational Risk Analysis: California Water Utilities," Calif. Water Association, 1993.

"Cost of Capital Methodologies for Independent Telephone Systems", Ontario Telephone Service Commission, March 1989.

"The Effect of CWIP on Cost of Capital and Revenue Requirements", Georgia Power Company, 1985.

"Costing Methodology and the Effect of Alternate Depreciation and Costing Methods on Revenue Requirements and Utility Finances", Gaz Metropolitan Inc., 1985.

"Simulated Capital Structure of CN-CP Telecommunications: A Critique", CRTC, 1977.

"Telecommunications Cost Inquiry: Critique," CRTC, 1977.

"Social Rate of Discount in the Public Sector", CRTC Policy Statement, 1974.

"Technical Problems in Capital Projects Analysis", CRTC Policy Statement, 1974.

### **RESEARCH GRANTS**

"Econometric Planning Model of the Cablevision Industry," International Institute of Quantitative Economics, CRTC.

"Application of the Averch-Johnson Model to Telecommunications Utilities," Canadian Radio-Television Commission. (CRTC)

"Economics of the Fiber Optics Industry", Quebec Dept. of Communications.

"Intervention Analysis and the Dynamics of Market Efficiency", Georgia State Univ. College of Business, 1981.

"Firm Size and Beta Stability", Georgia State University College of Business, 1982.

"Risk Aversion and the Demand for Risky Assets", Georgia State University College of Business, 1981.

Chase Econometrics, Interactive Data Corp., Research Grant, \$50,000 per annum, 1986-1989.