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April 14, 2009

Chairman Eddie Roberson Tennessee Regulatory Authority 460 James Robertson Parkway Nashville, Tennessee 37243-0505

filed electronically in docket office on 04/14/09

Re:

Joint Application of Embarq Corporation and CenturyTel, Inc. Regarding Transfers of Control of United Telephone Southeast LLC d/b/a Embarg, Embarg Communications, Inc. and Embarg Payphone Services, Inc.

Docket No. 08-00219

Dear Chairman Roberson:

Enclosed for filing are the original and four (4) copies of the Surrebuttal Testimony of witnesses Guy E. Miller, III on behalf of CenturyTel, Inc. and Michael R. Hunsucker on behalf of Embarq Corporation. In addition, this filing has also been completed by e-mail sent today to the Authority's Docket Manager, Sharla Dillon.

An extra copy of this letter is provided. Please stamp it "Filed" and return to me in the self-addressed stamped envelope. Please do not hesitate to contact me if you have any questions.

Sincerely,

V Vlilly's

HEP:sm

Enclosures

R. Dale Grimes, Esquire (via e-mail) cc:

> Henry Walker, Esquire (via e-mail) Don Baltimore, Esquire (via e-mail)

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CERTIFICATE OF SERVICE

I hereby certify that I have served an electronic copy of the foregoing Surrebuttal Testimony of witnesses Guy E. Miller, III and Michael R. Hunsucker on the parties of record.

This 14th day of April, 2009.

H. LaDon Baltimore, Esquire Farrar & Bates 211 Seventh Avenue, North #420 Nashville, TN 37219-1823 Henry Walker, Esquire Boult, Cummins, Conners & Berry PLC 1600 Division Street, Suite 700 Nashville, TN 37203

Edward Phillips

United Telephone Southeast LLC d/b/a Embarq

BEFORE THE TENNESSEE REGULATORY AUTHORITY NASHVILLE, TENNESSEE

In re:	
Joint Application of Embarq Corporation and CenturyTel, Inc. for Approval of Transfer of Control of United Telephone Southeast LLC d/b/a Embarq and Embarq Communications, Inc.	DOCKET NO. 08-00219

SURREBUTTAL TESTIMONY OF GUY E. MILLER, III

ON BEHALF OF CENTURYTEL SERVICE GROUP, LLC

APRIL 14, 2009

1	O.	PLEASE S'	TATE YOUR	NAME AND	BUSINESS	ADDRESS.
1	·		IMIL IOUN	TAXBIARES VESTILES	DODING	

- 2 A. My name is Guy E. Miller, III. My business address is 100 CenturyTel Drive,
- 3 Monroe, Louisiana 71203.

- 5 Q. ON WHOSE BEHALF ARE YOU SUBMITTING SURREBUTTAL
- 6 **TESTIMONY?**
- 7 A. I am submitting surrebuttal testimony on behalf of CenturyTel, Inc., referred to
- 8 herein as the CenturyTel.

9

- 10 Q. BY WHOM ARE YOU EMPLOYED AND WHAT IS YOUR POSITION?
- 11 A. I am currently employed by CenturyTel Service Group, LLC as Director, Carrier
- Relations Policy. I have held this position since December 5, 2005.

13

- 14 Q. WHAT ARE YOUR RESPONSIBILITIES AS DIRECTOR, CARRIER
- 15 **RELATIONS POLICY?**
- 16 A. I am responsible for evaluating, developing, and implementing the policies and
- positions that govern the interactions between representatives of CenturyTel's
- 18 regulated telephone subsidiaries and wholesale customers, including competitive
- 19 carriers. In addition, I am responsible for evaluating, developing, and
- 20 implementing the CenturyTel telephone subsidiaries' regulatory positions on
- inter-carrier issues. For example, I have evaluated and recommended revisions to
- proposed elements of inter-carrier compensation reform. I have also prepared
- policy and process recommendations for mitigating phantom traffic and I served

1		as the rural LEC lead negotiator for negotiation of transiting issues with
2		BellSouth.
3		
4	Q.	WHAT POSITION DID YOU HOLD BEFORE BECOMING DIRECTOR,
5		CARRIER RELATIONS POLICY?
6	A.	From September 10, 2002 to December 4, 2005, I was Director, Carrier Relations
7		for CenturyTel Service Group.
8		
9	Q.	WHAT WERE YOUR RESPONSIBILITIES AS DIRECTOR, CARRIER
10		RELATIONS?
11	A.	I was responsible for overseeing all of the CenturyTel telephone subsidiaries'
12		activities under Sections 251 and 252 of the 1996 revisions to the
13		Communications Act of 1934, as amended (the "Act") (47 U.S.C. §§ 251 and
14		252), including ensuring compliance with those statutes. This also meant I was
15		responsible for oversight of all interconnection agreement negotiations and for all
16		operations performed under those agreements.
17		
18	Q.	PLEASE DESCRIBE YOUR EXPERIENCE IN THE
19		TELECOMMUNICATIONS INDUSTRY BEFORE BECOMING
20		DIRECTOR, CARRIER RELATIONS.
21	A.	I have worked in the telecommunications industry in various capacities for over
22		30 years. I started my career at Southwestern Bell Telephone Company in 1978
23		and worked for Southwestern Bell and affiliated companies until 1995. Since that

date, I have worked for other telecommunications companies including the competitive local exchange carriers, Intermedia Communications and MFS Telecom, prior to joining CenturyTel.

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COMMISSION?

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5 Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE ANY STATE

I have testified on behalf of affiliate local exchange companies of 7 A. 8 CenturyTel in arbitrations or cases before the Wisconsin Public Service Commission, the Missouri Public Service Commission, the Texas Public Utility 10 Commission, the Arkansas Public Service Commission, the Michigan Public Service Commission, the Oregon Public Utility Commission, the Colorado Public 11 Utilities Commission, and the Alabama Public Service Commission. I also 12 13 testified before the Texas Public Utility Commission and the FCC on behalf of 14 Southwestern Bell Telephone. Recently, I testified before the Pennsylvania 15 Public Utility Commission in connection with the CenturyTel-Embarg merger 16 application. Additionally, I have been involved in the preparation and delivery of 17 written testimony related to several FCC proposed rulemakings from 2003 18 through 2007.

Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

- 2 A. The purpose of my testimony is to explain the positions of CenturyTel and
- 3 Embarq regarding the proposed merger conditions and related assertions made in
- 4 the DeltaCom, Inc. ("DeltaCom's") rebuttal testimony filed in this matter with the
- 5 Tennessee Regulatory Authority (the "Authority") on April 6, 2009.

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7 Q. HAVE YOU REVIEWED THE REBUTTAL TESTIMONY OF

- DELTACOM WITNESS KIM SHARP?
- 9 A. Yes.

10

11 Q. DO YOU HAVE ANY INITIAL REACTION TO THE DELTACOM

12 **TESTIMONY?**

- 13 A. DeltaCom's subsidiary Business Telecom, Inc. (hereinafter referred to as
- "DeltaCom") has an existing interconnection agreement with Embarq. My belief
- is that DeltaCom is attempting to use this proceeding to achieve the following
- ends, neither of which is appropriate for this proceeding:
- 17 (1) With respect to the existing interconnection agreement, DeltaCom
- seeks to obtain concessions from Embarg on issues that would otherwise be
- resolved pursuant to the terms agreed to within the agreement. In essence,
- DeltaCom hopes to circumvent the need to raise legitimate disputes, if any would
- exist, and to follow the dispute resolution processes it agreed to in arms-length
- 22 negotiations and, instead, have conditions favorable to it unilaterally imposed
- 23 upon Embarq.

(2) With respect to interconnection agreements that will be negotiated (or re-negotiated, in the case of an expiring agreement) at a later date, DeltaCom appears to be seeking operational practices that should be obtained through armslength, good faith negotiations under Sections 251 and 252 of the Telecom Act.

This proceeding should not be used to circumvent negotiated agreement terms or to bypass the good faith negotiations called for by Sections 251 and 252.

A.

Q. YOU STATED THIS IS NOT AN APPROPRIATE USE OF THIS PROCEEDING. WHAT DO YOU UNDERSTAND TO BE THE PURPOSE OF THIS PROCEEDING?

The purpose of this proceeding is to determine the suitability, the financial responsibility, and capability of the combined companies and the benefit to the consuming public to be gained from the transfer. In discovery, DeltaCom was asked whether it believed the combined companies will have the financial, managerial, and technical capabilities to provide telephone service. DeltaCom responded that: "At this time, the Respondent [DeltaCom] has not raised an issue about the Applicants' combined financial, managerial or technical ability to provide telephone service in Tennessee." DeltaCom deferred any further response until it could review Embarq's and CenturyTel's discovery responses. DeltaCom also promised to fully set forth its position with regard to the abilities of the combined company per the transfer of control standard in its pre-filed testimony.¹

¹ DeltaCom, Inc., D/B/A DeltaCom Business Solutions' Reponses to Embarq Corporation and CenturyTel, Inc.'s First Set of Discovery Requests, March 13, 2009, at Discovery Request Nos. 1, 3 and 5.

But even after reviewing the Embarq and CenturyTel discovery responses,
DeltaCom filed a supplemental response stating: "Respondent has no information
at this time upon which to dispute the assertion of the Applicants that the
Applicants' combined entity will have the financial, managerial or technical
ability to provide telephone service in Tennessee."

I also do not see where the
rebuttal testimony filed by DeltaCom addresses the question Embarq and
CenturyTel originally posed to DeltaCom, contrary to its response in discovery.

A.

Q. THROUGHOUT HER TESTIMONY, THE DELTACOM WITNESS REFERS TO ALLEGED CENTURYTEL PERFORMANCE IN OTHER STATES. ARE THESE ALLEGATIONS RELEVANT TO THIS PROCEEDING?

No. CenturyTel has no current operations with DeltaCom in Tennessee and per their own testimony, only have an interconnection agreement with CenturyTel in Alabama. All existing Embarq interconnection agreement terms will remain in force post-merger, thereby ensuring that DeltaCom's interconnection with Embarq will continue to be governed by the interconnection terms it has previously negotiated. This renders most of DeltaCom's allegations irrelevant. Nevertheless, I will address DeltaCom's allegations so that the Authority may have an accurate understanding of CenturyTel's processes, and their ultimate integration with Embarq's processes.

² DeltaCom, Inc. D/B/A DeltaCom Business Solutions' First Supplemental Responses to Discovery, March 23, 2008.

1	Q.	REGARDING DELTACOM'S SUGGESTION THAT THE AUTHORITY
2		SHOULD PLACE SEVERAL CONDITIONS ON ITS APPROVAL OF
3		THIS TRANSACTION, DO YOU BELIEVE SUCH ACTION IS
4		APPROPRIATE?
5	A.	No. CenturyTel and Embarq are not obligated to ensure that the integration of the
6		companies results in a reduction of a competitor's legitimate costs of doing
7		business; the Applicants must only demonstrate that this transaction will result in
8		public interest benefit. I submit that the public interest benefit has already been
9		demonstrated in prior submissions to this Authority by Embarq and CenturyTel.
10		And although it is by no means specifically required, some of the public interest
11		benefits to be realized from this transaction will arise with respect to wholesale
12		and interconnection issues and thus satisfy DeltaCom's concerns.
13		
14	Q.	YOU MENTION THAT SOME OF THE PUBLIC INTEREST BENEFITS
15		TO BE REALIZED FROM THIS TRANSACTION WILL INVOLVE
16		WHOLESALE AND INTERCONNECTION ISSUES. COULD YOU
17		PROVIDE CLARIFICATION ON THIS POINT?
18	A.	Of course. As Embarq and CenturyTel have previously described, the combined
19		company that will result from this merger will not be just larger, but a financially
20		stronger, more efficient company. With respect to interconnection, for instance,
21		the greater combined volume of orders received will facilitate faster movement

23

toward automation of processes than would otherwise be economically possible.

Additionally, the combined company will be able to draw upon the best wholesale

1		and interconnection practices and capabilities of each former entity, thereby
2		providing greater quality of service to interconnecting carriers.
3		
4	Q.	HOW DO THE PUBLIC INTEREST BENEFITS RELATE TO THE
5		CONDITIONS THAT DELTACOM PROPOSES THE AUTHORITY
6		PLACE BEFORE APPROVING THIS MERGER?
7	A.	In some cases, these public interest benefits will address the issues that the
8		DeltaCom witness identifies in her testimony. Having said that, I know of no
9		requirement that CenturyTel demonstrate that public interest benefits will
10		specifically flow to any one carrier nor to DeltaCom specifically. To that end, as
11		I stated earlier, it is not appropriate for DeltaCom to submit a "wish list" of
12		significant, unilateral benefits it hopes to realize at the expense of the combined
13		company. However, in point of fact, DeltaCom will be the recipient of some of
14		the benefits to be realized.
15		
16	Q.	IN HER TESTIMONY, MS. SHARP STATES THAT DELTACOM IS
17		CONCERNED THAT CENTURYTEL'S "NEGATIVE" OR "OUTSIDE
18		THE NORM" PRACTICES WILL BE INTRODUCED IN TENNESSEE
19		AFTER THE TRANSACTION AND THAT EXISTING CAPABILITIES
20		WILL DETERIORATE OR BE ELIMINATED (SHARP REBUTTAL AT 2,
21		LINES 3-9). IS THERE ANY BASIS FOR THAT STATEMENT?
22	A.	No, there is not. First, I do not believe CenturyTel's practices are negative or
23		outside the norm. I will address many of DeltaCom's specific allegations in this

regard in this testimony. In any event, DeltaCom's concerns as to what will happen in Tennessee are totally misplaced. As I have already noted, Embarq's current interconnection agreement with DeltaCom will remain in place and will not be altered by the transaction. As is mentioned in Clay Bailey's testimony, CenturyTel and Embarq are involved in identifying "best practices" of each company for adoption by the combined company after the transaction. This includes adoption of best practices in the wholesale operations area. For instance, it has already been determined that the Embarq ordering system (EASE) will be utilized by the combined company going forward. The Embarq system was selected because it was determined to be the "best practice" between the Embarq and CenturyTel systems in this area. This same best practice approach will be applied to the entire wholesale customer experience that impacts CLECs and others.³

- Q. DELTACOM WANTS THE COMBINED COMPANY TO RETAIN THE BEST PRACTICES, NOT THE MOST EFFICIENT ONES (SHARP REBUTTAL AT 1, LINES 25-27). WHAT IS YOUR OPINION OF MS. SHARP'S REQUEST?
- 19 A. The identification of best practices is most appropriately made by the combined 20 company based upon sound business and quality of service principles. 21 CenturyTel and Embarq are involved in identifying best practices of each 22 company for adoption by the combined company after the transaction. This 23 includes adoption of best practices and systems in the wholesale operations area.

³ Direct Testimony of G. Clay Bailey on Behalf of CenturyTel, Inc., March 27, 2009 at pages 7-8.

This best practice approach will be applied to the entire wholesale customer experience that impacts CLECs and others. There is no incentive for the combined company to not use the most effective systems, methods and procedures to benefit its entire customer base, as such will provide the most benefit to the company as well. Interconnectors such as DeltaCom will benefit as the best systems and processes of both companies are adopted.

Α.

Q. IN HER TESTIMONY, MS. SHARP ASSERTS SOME KIND OF "NORM" EXISTS FOR ILEC PRACTICES AND ONLY THOSE BENEFICIAL TO DELTACOM SHOULD BE THE "STANDARD" REQUIRED BY THE AUTHORITY (SHARP REBUTTAL AT 2, LINES 1-6). SHOULD THE AUTHORITY MAKE AN ASSESSMENT AND JUDGMENT OF WHAT PRACTICES CONSTITUTE A NORM AND THEN SET STANDARDS ACCORDINGLY?

No. First, DeltaCom does not attempt to define what constitutes a norm or a standard for ILEC practices, presumably because no such global "practice norm" documentation exists. Next, the term "practices" covers a lot of ground. There are admittedly some specific practices that truly are based upon industry standards; such as those pertaining to required order submission formats and carrier billing record formats; and CenturyTel and Embarq already adhere to these standards. There is no need to impose conditions requiring adherence to those specific standards that are already in use. Finally, regarding practices for which no industry norm or standard exists, and setting regulations specific only to

RBOCs aside, e.g., Section 271 relief, it would be inappropriate for the Authority to set any expectations for application only to one ILEC in the State. Should the Authority believe any specific issue should be addressed by standardized ILEC practices, the appropriate procedure would be to establish a proceeding that encompasses all ILECs, not just the Applicants, and permit all affected parties the opportunity to weigh in on the proposed standards.

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- Q. AT PAGE 3, LINES 26-29 OF MS. SHARP'S REBUTTAL, DELTACOM
 EXPRESSES A CONCERN THAT THE EXISTING AUTOMATED
 EMBARQ ORDERING AND PROVISIONING SYSTEMS WILL
 THE WERGER. IS THIS A VALID
- 12 **ASSUMPTION?**
- 13 A. No. As I have previously testified, the combined company has incentive to use 14 the most effective systems, methods and procedures as such will provide the most 15 benefit to the company, as well as its customers.

16

- Q. MS. SHARP ALSO ASSERTS THAT IF SEPARATE LEGAL ENTITIES
 ARE RETAINED BY THE COMBINED COMPANIES, THIS OUTCOME
 COULD DENY DELTACOM THE BENEFIT OF ANY EFFICIENCIES
 GAINED BY THE MERGER (SHARP REBUTTAL AT 4, LINES 11-14). IS
- 21 THIS POSSIBLE?

1	A.	No. As I have already stated, the combined company — and therefore all its
2		ILEC affiliates — will migrate to the same systems, processes and practices.4
3		Whether the company does so as one entity in Tennessee or several is immaterial.
4		
5	Q.	DELTACOM CLAIMS THAT EMBARQ PROVIDES HANDBOOKS AND
6		JOB AIDS TO ASSIST CLECS AND CENTURYTEL DOES NOT (SHARP
7		REBUTTAL AT 5, LINES 5-9). IS THIS A TRUE STATEMENT?
8	A.	No. DeltaCom fails to acknowledge the wealth of information that CenturyTel
9		provides to CLECs via its external website. ⁵ Since DeltaCom, like all CLECs, is
10		regularly notified of updates to this website, DeltaCom is affirmatively made
11		aware of the content and services available via this aid that CenturyTel provides
12		for CLEC use. Among numerous other items, the documentation provided on the
13		website does encompass specifics on the ASR and LSR ordering processes that
14		Ms. Sharp incorrectly alleges are not made available by CenturyTel. [See Exhibit
15		A attached.]
16		
17	Q.	IN ITS TESTIMONY, DELTACOM QUESTIONS THE ACCURACY OF
18		CENTURYTEL'S CSR DATA (SHARP REBUTTAL AT 5, LINES 13-16).
19		DOES CENTURYTEL HAVE ANY PROBLEMS WITH THE ACCURACY
20		OF ITS CUSTOMER INFORMATION?

⁴ Today, the separate CenturyTel ILEC affiliates contract with a centralized service affiliate for specific functions; including those functions supporting CenturyTel's competitive customers. I know of no reason why this will not continue after the transaction.

⁵ See CenturyTel Wholesale Interconnection Services website, at http://business.centurytel.com/business/Wholesale/InterconnectionServices/.

1 A. Numerous competitors use CenturyTel's CSR data on a daily basis, particularly
2 for the preparation of porting orders, and I have not heard any CLEC make such a
3 claim prior to reading Ms. Sharp's testimony. Because of my position, I would be
4 aware if those competitors experienced accuracy problems with the data. Also,
5 given that CenturyTel itself must rely upon the customer information stored in its
6 systems, it would be beneficial to CenturyTel to identify and correct any accuracy
7 problem if one existed.

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Q. DELTACOM ALSO WANTS TO FIND FAULT WITH CENTURYTEL'S

- INTERVAL FOR DS-1s AND EELS (SHARP REBUTTAL AT 5, LINES 27-
- 28). CAN YOU ADDRESS THIS ISSUE?
- 12 A. Yes. The industry norm DS-1 interval is 15 business days. DeltaCom is
 13 incorrect, however, in asserting that 15 business days is the interval used by
 14 CenturyTel for DS-1s and EELs. Through continuing efforts to improve its
 15 processes, CenturyTel's actual interval for these services is 9 business days and
 16 has been such for about a year. DeltaCom fails to acknowledge this improvement
 17 in its rebuttal testimony.

18

19 Q. ON PAGE 6, LINES 4-5 OF ITS REBUTTAL, DELTACOM ASSERTS
20 THAT CENTURYTEL DOES NOT SEND CLEC LISTINGS TO THE
21 DIRECTORY ASSISTANCE ("DA") DATABASE. DELTACOM ALSO
22 SAYS THIS IS A FAILURE OF CENTURYTEL TO TREAT

COMPETITORS WIT	TH PARITY	(SHARP	REBUTTAL	AT 6, LINE	7-8).
CAN YOU COMMEN	T ON THESE	E ASSERT	TIONS?		

A.

Yes. CenturyTel is neither a directory book publisher nor a directory assistance provider. These two functions are contracted out to two separate third party companies. Because two separate vendors are involved, there are two separate processes required of CenturyTel itself; one for directory book listings and one for directory assistance database population.

As a matter of standard industry practice, all local exchange carriers must arrange for the provision of DA services for their own customers. If a local competitor's DA provider places the competitor's listings in the national database, as most providers do, then the listings are available to CenturyTel's customers via CenturyTel's DA provider. If DeltaCom has this arrangement, there is no issue.

DeltaCom has not contracted with CenturyTel for the placement of its listings in the directory book. If DeltaCom, or any competitor, for whatever reason, wants CenturyTel to act as a conduit to also place listings into the DA database, then CenturyTel has DA contractual terms available to CLECs that permit such a listing to be included. The CLEC must only ask for this service and execute the agreement terms.

Going forward, the combined company will evaluate the benefits and economics of the DA practices of each entity and strive to implement the best solution within the requirements of applicable law and its contractual obligations that meets the needs of both the combined company and its carrier customers.

⁶ CenturyTel's DA provider automatically dips the national database on each call if needed and is moving to sole use of the national database for all listing retrieval.

1		Contrary to DeltaCom's assertion, CenturyTel treats its competitors at parity with		
2		how it treats itself and other carriers.		
3				
4	Q.	MS. SHARP CLAIMS CENTURYTEL'S DIRECTORY LISTINGS		
5		PROCESS IS ERROR PRONE (SHARP REBUTTAL AT 6, LINES 16-17).		
6		IS THIS AN ACCURATE ASSERTION?		
7	A.	No. Like Embarq, CenturyTel does not publish directories in-house but uses a		
8		third party publisher. The process each company uses is primarily dictated by the		

No. Like Embarq, Century Tel does not publish directories in-house but uses a third party publisher. The process each company uses is primarily dictated by the publisher, so it is not accurate to refer to a "CenturyTel's process" as if CenturyTel alone establishes what that process encompasses.

Regarding directory listings, DeltaCom has two options: 1) it may submit separate orders for each listing and use the once-a-year galley review process; or 2) it may submit a once-a-year flat file of all listings and thereby eliminate CenturyTel's involvement in the process. In Alabama (the only state where DeltaCom has an interconnection agreement with CenturyTel), DeltaCom has chosen to use the per listing order and galley process.

Although DeltaCom makes incorrect assertions about the process,⁷ my experience is most CLECs like the galley process. CenturyTel notes, however, that DeltaCom does not regularly and timely return any corrections on the galley. It appears therefore that DeltaCom does not use the galley process as the review

⁷ For example, contrary to DeltaCom's assertion, CenturyTel does provide complete listings and details regarding listings options. CenturyTel also has an upgrade in progress to provide listings closer in format to that specified by DeltaCom, making DeltaCom's assertions about CenturyTel's process moot in the near future.

and correction tool that it is intended to be. By failing to use its chosen galley review process correctly, DeltaCom is responsible for any resultant errors.

Regarding the second option described above, many CLECs choose this option since the CLECs incur no cost for the listings and because it eliminates the potential risk of human error by removing CenturyTel's direct involvement in the listing insertion.

A.

Q. COULD DELTACOM ELIMINATE ERRORS BY MOVING TO THE ONCE A YEAR FLAT FILE SUBMISSION PROCESS INSTEAD?

No. Given that DeltaCom employees would still be typing in the listings, DeltaCom could not eliminate all human error. By moving to this alternative process, however, DeltaCom would eliminate any human error associated with CenturyTel's involvement in the process. If DeltaCom is really concerned about directory errors, it should either use the one-time file process and implement internal quality controls or properly use the galley process for review and error checking as it is intended.

A.

18 Q. DO EITHER DIRECTORY PROCESSES HAVE ANY BEARING ON 19 DELTACOM'S LISTINGS IN TENNESSEE?

No. With respect to the post-merger directory listings process, it is safe to say that nothing will — or can — change immediately due to existing publisher contract terms and also the time it would take to centralize the systems used for the process. Longer term, the directory process will be whatever is the "best

1 practice" model within the requirements of applicable law and contractual 2 arrangements for the combined company and its competitive customers. 3 DELTACOM ASSERTS THERE IS AN INEFFICIENCY IN THE 4 O. 5 PARTIES UNE PROCESSES BECAUSE THE EXISTING LOOPS ARE 6 NOT REUSED WHEN CONVERTING FROM SPECIAL ACCESS TO UNES OR WHEN CONVERTING A CUSTOMER FROM THE ILEC TO 7 8 DELTACOM. IS THERE ANY BASIS FOR THIS ASSERTION? 9 A. No. DeltaCom has the ability to request "reuse" when placing such orders. Reuse 10 is not automatic when converting from special access to UNEs because two 11 separate order processes are required - an ASR (access services) and an LSR 12 (local exchange services). These two different types of industry standard orders 13 are processed by two separate provisioning groups – access and local exchange. 14 Similarly, when converting a customer, a disconnect order is issued for the service 15 and a separate order is issued to establish a UNE loop. If DeltaCom wants the 16 loop to be "reused," it should request such and cross-reference the two required

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Q. FINALLY, DELTACOM WANTS FIXED DEADLINES ON THE
IMPLEMENTATION OF PRACTICES AND ASSOCIATED
COMPLIANCE REPORTING AND MONITORING (SHARP REBUTTAL
AT 7, LINES 12-14). IS THIS A REASONABLE REQUEST?

deficiency on CenturyTel's part.

orders. DeltaCom's failure to avail itself of this process does not signify a

No. It is inappropriate to impose specific time frames to complete the consolidation of the operations. The combined company has every incentive to move as quickly as possible to consolidate systems and to reap the benefits and efficiencies of consolidation for the company and its entire customer base. Imposing time frames to achieve consolidation is not in the public interest. To meet one imposed demand, other consolidation efforts might have to be tabled due to finite resources. Those other consolidation efforts may be efforts that have a greater consumer benefit. The company must be allowed the time to make progressive replacement of systems and processes on the basis of customer Further, rushing an important activity such as OSS impacting priority. consolidation only serves to create greater potential for programming and production error. CenturyTel and Embarq do not wish for any errors to be made in directory or, most especially, 911 systems and the company believes the Authority would agree with such a priority. Given the internal incentive the combined company has to not delay this effort, it is in the public interest to allow the combined company the time it needs to ensure proper and tested consolidation prior to the use of the chosen systems for customer-affecting transactions.

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A.

Q. DO YOU HAVE ANY FINAL COMMENTS TO SHARE WITH THE

AUTHORITY?

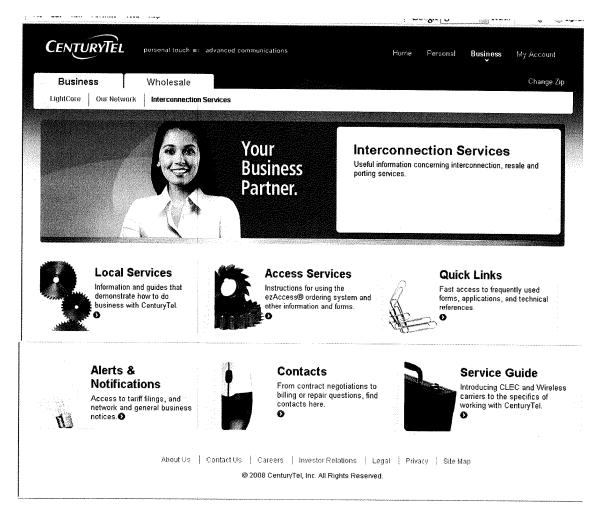
Yes. All aspects of the existing interconnection relationship between DeltaCom and Embarq are carefully governed by federal law and regulation, and by interconnection agreements that were negotiated at arms-length, and in good faith.

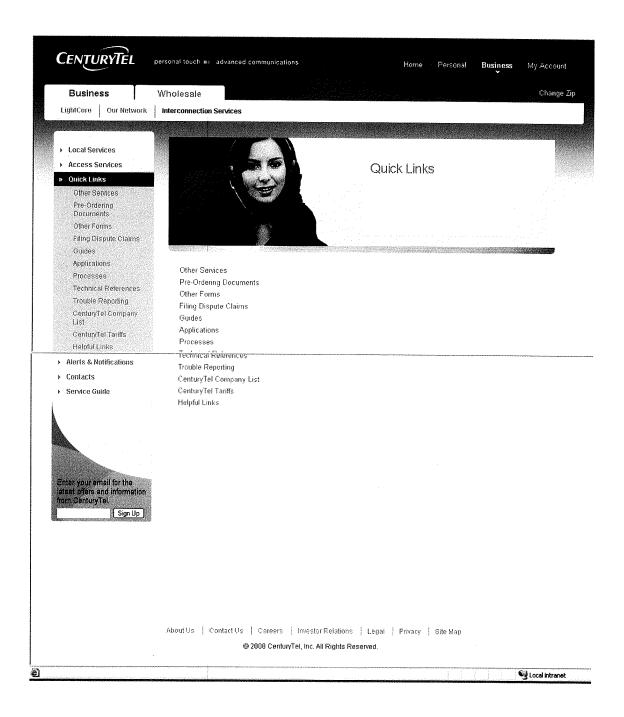
1	The ongoing rights of DeltaCom are likewise protected by Sections 251 and 252
2	of the Telecom Act. To date, the merger has been approved in eight other states,
3	none of which have imposed merger conditions on wholesale services. I
4	respectfully submit that the Authority should not impose conditions in this case.

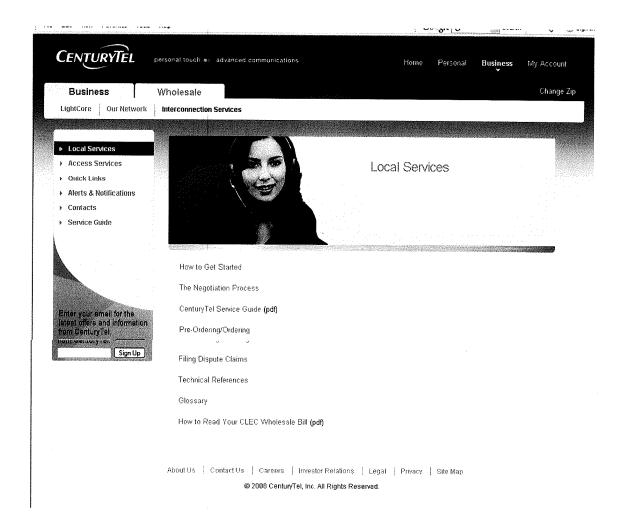
6 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

7 A. Yes.

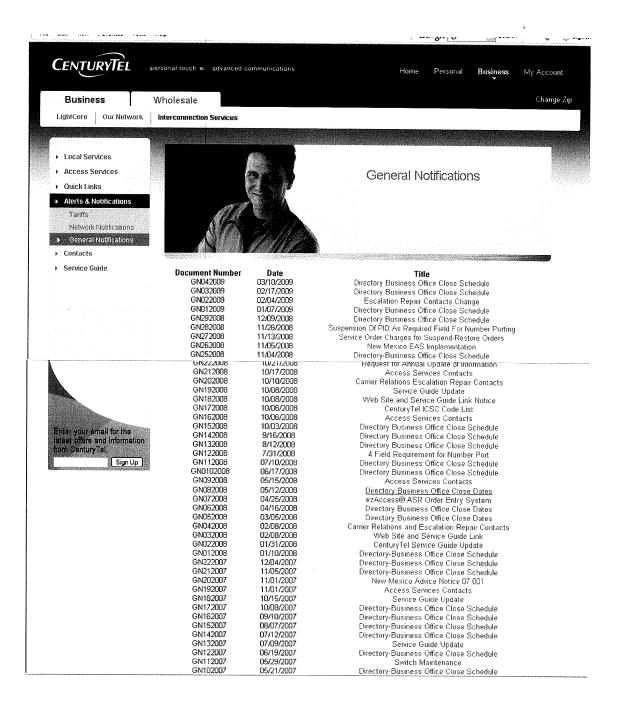
EXHIBIT AScreen shots From the CenturyTel Wholesale Website













personal touch and advanced communications

SERVICE GUIDE TABLE OF CONTENTS

I. PROPRIETARY NOTICE

1.	PROPRIETARY NOTICE	1
и.	DISCLAIMER	1
III.	PURPOSE	1
IV.	GUIDE	2
v.	OVERVIEW OF CENTURYTEL'S INTRODUCTORY PROCESS	3
VI.	ACTIVATION REQUIREMENTS FOR RESALE & FACILITY-BASED CARRIERS	4
VII.	OVERALL INTRODUCTORY PROCESS FLOW	5
Carrier and Carrier	Establish Business Relationshin	
VIII. IX.	Introductory Meeting Profile Forecasts Deposits USF Certification Tax Exemption Letter of Authorization (LOA) Blanket Letter of Authorization CENTURYTEL'S & CARRIER'S ROLES & RESPONSIBILITIES CENTURYTEL RESOURCES & CONTACT INFORMATION Resources Contact Information Escalation Contact Information Days of Operation CenturyTel Operating Companies Operating Company Number (OCN) Customer Carrier Name Abbreviation (CCNA)	10 12
X.	LOCAL INTERCONNECTION SERVICES FOR FACILITY-BASED CARRIERS	18
	 Collocation Process Bona Fide Request (BFR) Process for Requesting Additional Services 	
XI.	ELECTRONIC INTERFACES AND GATEWAYS	19
	 Pre-Ordering Local Service Requests 	

XII. BUS	INESS PROCESS OVERVIEWS	21	
A.	PRE-ORDERING GUIDELINES/FORMS	21	
	Pre-Ordering Process		
	Requesting Customer Service Records		
	Profile		
	Forecast		
	Deposits		
	USF Certification		
	Tax Exemption		
	Letter Of Authorization (LOA)		l
	Blanket Letter Of Authorization		
~			
В.	SERVICE ORDERING GUIDELINES	26	
	LSR Ordering Guidelines		
	LSR Ordering Process		
	Firm Order Confirmation (FOC)		
	Due Date Intervals		
	Due Date Modifications		
	Coordinated Hot Cuts		
	 Expedited Order Charges 		
	 Individual Case Basis (ICB) 		
	 Primary Inter-Exchange Carrier (PIC) Assignments 		
	Master Street Address Guide (MSAG)		
	Directory Listings		
	 DSR Process 		
	Annual one-time file		
Marine Company of the	Master Street Address Guide (MSAG)		(Martin Martin
	Directory Listings		
	DSR Process		
	Annual one-time file		
	Special Access		
	Access Service Request - Disconnects		
	Provisioning Process		
	Local Number Portability (LNP) Ordering Process		
	Number Portability Using the Ten-Digit Trigger Method		
	Service Order Charges		
	Network Interface Device (NID) Procedures		
	Unbundled Network Element (UNE)		
XIII. BII	LING AND PAYMENT INFORMATION	37	
	Billing Process		
	Billing Formats		
	Billing Disputes		
	Billing Dispute Guidelines		
	Billing Dispute Appeal Guidelines		
	Customer Payment Services		
	Temporary Suspend and Restores		
	vice Guide	Revised 7/31/08	



personal touch advanced communications

XIV.	E-911	44
	 E911 Data Exchange System Access & Security Error Resolution MSAG NPA Splits Record Charges 	
XV.	DIRECTORY	46
XVI.	REPAIR/TROUBLE REPORTING	49
	 Repair Contact Information Trouble Ticket Required Information 	
XVII.	SAFETY	51
XVIII.	DISASTER RECOVERY	51

BEFORE THE TENNESSEE REGULATORY AUTHORITY NASHVILLE, TENNESSEE

In the Matter of :)	
)	
Joint Application of Embarq)	
Corporation And CenturyTel, Inc.)	
Regarding Transfers of Control of)	
United Telephone Southeast LLC)	Docket No. 08-00219
d/b/a Embarq, Embarq)	
Communications, Inc. and Embarq	Ś	
Payphone Services, Inc.	Ś	

TENNESSEE REGULATORY AUTHORITY

STATE OF LOUISIANA

PARISH OF OUACHITA

BEFORE ME, the undersigned authority, duly commissioned and qualified in and for the State and County aforesaid, personally came and appeared GUY E. MILLER, III, being by me first duly sworn deposed and said that:

He is appearing as a witness on behalf of CenturyTel Service Group, LLC before the Tennessee Regulatory Authority, and if present before the Authority and duly sworn, his testimony would set forth in the annexed transcript consisting of 29 pages.

Sworn to and subscribed before r

My commission expires: Per perws

BEFORE THE TENNESSEE REGULATORY AUTHORITY NASHVILLE, TENNESSEE

In re:)
Joint Application of Embarq Corporation and CenturyTel, Inc. for Approval of Transfer of Control of United Telephone Southeast LLC d/b/a Embarq and Embarq Communications, Inc.)) DOCKET NO. 08-00219

SURREBUTTAL TESTIMONY OF MICHAEL R. HUNSUCKER

ON BEHALF OF EMBARQ CORPORATION

APRIL 14, 2009

2	A.	My name is Michael R. Hunsucker. My business address is 9300 Metcalf
3		Avenue, Overland Park, Kansas 66212.
4		
5	Q.	BY WHOM ARE YOU EMPLOYED AND WHAT IS YOUR POSITION?
6	A.	I am currently employed by Embarq Management Company as Director-CLEC
7		Management. I have held this position since April 2008.
8		
9	Q.	ON WHOSE BEHALF ARE YOU SUBMITTING SURREBUTTAL
10		TESTIMONY?
11	A	I am submitting surrebuttal testimony on behalf of Embarq Corporation and its
12		subsidiaries United Telephone Southeast LLC d/b/a Embarq, Embarq
13		Communications, Inc., and Embarq Payphone Services, Inc. ("Embarq").
14		
15	Q	WHAT IS THE PURPOSE OF YOUR SURREBUTTAL TESTIMONY?
16	A.	The purpose of my surrebuttal testimony is to (i) respond to the rebuttal testimony
17		filed by Kim Sharp of behalf of DeltaCom, Inc., on April 6, 2009, and (ii) support
18		the joint application for the transfer of control filed in this docket by Embarq and
19		CenturyTel, Inc. ("CenturyTel").
20		
21	Q.	HAVE YOU PREVIOUSLY TESTIFIED BEFORE ANY STATE
22		COMMISSIONS?

1 Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

1	A.	Yes. I have testified before regulatory agencies in Florida, North Carolina, South
2		Carolina, Tennessee, Pennsylvania, Ohio, Illinois, Maryland, Nebraska, Georgia,
3		Texas and Nevada

5 Q. WHAT ARE YOUR RESPONSIBILITIES AS DIRECTOR-CLEC

6 **MANAGEMENT?**

A. I manage interconnection agreement negotiations, implementation and dispute resolution. I also manage long distance cost of revenue, revenue assurance, reciprocal compensation expense, carrier settlements and CLEC account management and sales.

11

13

12 Q. WHAT POSITIONS DID YOU HOLD BEFORE BECOMING DIRECTOR-

CLEC MANAGEMENT?

14 A. I was Embarq's State Executive for Texas from 2002 and Tennessee from 2007 15 until I accepted my current position. As State Executive, I managed Embarg's 16 relationship with public utility commissions and state legislatures. I also managed 17 Embarq's public affairs activities in the two states. Prior to being named to that 18 position, I was Director-Policy for Sprint Corporation from 1992 until 2002. As 19 Director-Policy, I developed regulatory and legislative policy for the corporation. Prior to being named Director-Policy, I held a variety of management positions 20 with Sprint and its predecessor companies, primarily dealing with regulatory 21 22 matters. I began my telecommunications career in 1979.

1 Q. PLEASE DESCRIBE THE EMBARQ WHOLESALE MARKET 2 ORGANIZATION AS IT EXISTS TODAY.

A. Embarq Wholesale Markets ("EWM") is a separate business unit within Embarq today that is led by Bill Cheek, President-EWM. EWM develops, services and sells network service to interexchange carriers, competitive local exchange carriers, wireless providers, pay telephone providers, and incumbent local exchange carriers throughout Embarq's 18 state operating territory. Embarq recognizes the value of our wholesale customers to our business operations and created the current structure to ensure the best experience possible for our customers. As an indication of Embarq's commitment, in October 2008 ATLANTIC-ACM presented EWM with three "best-in-class" awards for customer service, sales representatives, and (for a second year in a row) provisioning. In the press release issued on October 6, 2008, ATLANTIC-ACM stated that:

'We offer our sincere congratulations to EMBARQ,' said Fedor Smith, vice president, ATLANTIC-ACM. 'The company again distinguished itself in the Provisioning category with an especially strong showing. Efficient, timely provisioning has a major impact on customer satisfaction, as do sales representatives. Combined, they doubtless helped lead to the customer service win as well.'

22 Q. WILL THE CURRENT EMBARQ WHOLESALE ORGANIZATION

23 REMAIN IN PLACE AFTER THE TRANSFER OF CONTROL

24 BECOMES EFFECTIVE?

A. Yes. Bill Cheek has been named as President of the new Wholesale Markets reporting to the Chief Executive Officer of the combined company. In addition,

1		all of his current direct reports at Embarq will continue in their current roles in the
2		combined company.
3		
4	Q.	WHAT IMPACT, IF ANY, WILL THE NEW ORGANIZATION HAVE ON
5		THE SERVICE PROVIDED TO COMPETITIVE CARRIERS IN
6		TENNESSEE.
7	A.	None. In fact, in a recent Ex Parte presentation to the Federal Communications
8		Commission ("FCC"), Century Tel and Embarq made the following statement
9		regarding operation support systems ("OSS") and service quality:
10 11 12 13 14 15 16 17 18 19 20 21		In any event, completion of this merger will enable CenturyTel to automate these systems and substantially upgrade their performance. The combined company will have the scale to justify the significant costs of upgrading the manual processes, and CenturyTel will be able to use Embarq's award-winning OSS to do so. In addition, Embarq's current wholesale management team will take over management of the combined entity's wholesale operations. CenturyTel has committed to integrate such systems for the combined entity within fifteen months of closing. Thus, in addition to maintaining the service quality levels provided by the Embarq companies at those companies, the service quality of CenturyTel company processes will be upgraded in the interim. ¹
22	Q.	PLEASE EXPLAIN EMBARQ'S CURRENT BUSINESS RELATIONSHIP
23		WITH DELTACOM, INC. IN TENNESSEE.
24	A.	As Ms. Sharp explains in her rebuttal testimony, a DeltaCom, Inc. affiliate,
25		Business Telecom, Inc., ("DeltaCom") has a Section 251/252 interconnection
26		agreement with United Telephone Southeast LLC in Tennessee. DeltaCom

¹ Transfer of Control of Embarq Corp. to CenturyTel, Inc., WC Docket No. 08-238, April 10, 2009, at page 10.

1		voluntarily opted into this Section 251/252 agreement, which had been negotiated
2		voluntarily by Embarq and another competitive local exchange carrier.
3		
4	Q.	REGARDING THE SPECIFIC ISSUES RAISED BY MS. SHARP IN HER
5		REBUTTAL TESTIMONY, HAS DELTACOM RAISED ANY
6		COMPLAINTS, EITHER FORMALLY OR INFORMALLY?
7	A.	To the best of my knowledge, no DeltaCom, Inc. entity has lodged even an
8		informal complaint with Embarq concerning the issues Ms. Sharp raises.
9		DeltaCom certainly hasn't sought to renegotiate any provision of its
10		interconnection agreement or filed a petition with any regulatory agency seeking
11		clarification of any provision in the agreement or arbitration of a dispute arising
12		from the agreement. In short, I am aware of nothing regarding the current
13		interconnection agreement which the Authority needs to address.
14		
15	Q.	ON PAGE 6, LINES 20-22, MS. SHARP STATES THAT "DELTACOM
16		UNDERSTANDS THAT EMBARQ IS SCHEDULED TO CHANGE THE
17		[DIRECTORY LISTING] INTERFACE IN THE NEAR FUTURE AND IS
18		UNSURE WHAT CAPABILITIES WILL BE AVAILABLE IN THE
19		FUTURE." CAN YOU ADDRESS THIS COMMENT?
20	A.	As CenturyTel witness Guy E. Miller explains in his surrebuttal testimony, when
21		and if the combined company transitions to a new directory listing interface, the
22		combined company will adopt a system that serves the best interests of all its
23		customers. Ms. Sharp's concern about the directory listing process and accuracy

suffering is misplaced. As previously stated, Embarq and CenturyTel have committed in writing to the FCC that, for the Embarq companies, the merged company will maintain substantially the service levels that Embarq has provided for wholesale operations, subject to reasonable and normal allowances for the integration of CenturyTel and Embarq systems.

6

1

2

3

4

5

- 7 Q. ON PAGE 6, LINES 29-31 AND PAGE 7, LINES 1-7, MS. SHARP
 8 COMPLAINS ABOUT INEFFICICIENCES WITH BOTH EMBARO'S
- 9 AND CENTURYTEL'S LOOP CUT-OVER PROCESS. CAN YOU
- 10 PLEASE RESPOND?
- 11 A. Yes. Mr. Miller responds to Ms. Sharp's assertions at page 19. In addition, I
 12 think it is important to understand the quantity of loop cut-over requests in the
 13 state of Tennessee for Embarq. In the last 27 months, Embarq received one
 14 request for such a cutover and utilized a project management process to work the
 15 order. Also, to my knowledge, no carrier has raised any concerns, formally or
 16 informally on this issue.

17

- 18 TRANSFER OF Q. WOULD THE **CONTROL EMBARO OF** TO 19 CENTURYTEL **IMPACT** THE CURRENT INTERCONNECTION 20 AGREEMENT BETWEEN EMBARQ AND DELTACOM OR LIMIT
- 21 DELTACOM'S SECTION 251/252 RIGHTS UNDER THE ACT?
- A. No. The transfer of control will in no way impact the existing interconnection agreement between Embarq and DeltaCom. The merger will in no way limit

DeltaCom's rights under Section 251/252 of the Act to negotiate a successor agreement. If a dispute should arise, DeltaCom can avail itself of the dispute resolution process detailed in its interconnection agreement. There is simply no need for the Authority in this transfer of control proceeding to attempt to address the vague and unwarranted concerns raised by DeltaCom.

7 Q. IS DELTACOM THE ONLY COMPETITIVE CARRIER OPERATING

UNDER A SECTION 251/252 AGREEMENT WITH EMBARQ IN

TENNESSEE TODAY?

10 A. No. Embarq has well over one-hundred Section 251/252 interconnection
11 agreements in place with competitive carriers in Tennessee today and to my
12 knowledge none of the competitive carriers have raised any issues regarding their
13 interconnection agreements.

Q. IN YOUR OPINION, SHOULD THE AUTHORITY PLACE ANY CONDITIONS ON THIS TRANSFER OF CONTROL APPLICATION?

A. No, the Authority should not. Section 251/252 of the Act requires that CenturyTel and Embarq enter into good faith negotiations with competitive carriers, and this transfer of control in no way impacts DeltaCom's rights or Embarq's obligations under the Act. In my opinion, this is simply an attempt to use this proceeding as a replacement for mandated negotiations under Section 251/252 of the Act. As stated earlier, existing interconnection agreements will continue per the agreements and this effort represents an opportunity for

1	DeltaCom to circumvent negotiated agreement terms and/or bypass good faith
2	negotiations. The recommended conditions are neither needed nor further the
3	public interest.

5 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

6 A. Yes, it does.

BEFORE THE TENNESSEE REGULATORY AUTHORITY NASHVILLE, TENNESSEE

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d/b/a Embarq, Embarq	j j	
Communications, Inc. and Embarq	ĺ	
Payphone Services, Inc.)	

TENNESSEE REGULATORY AUTHORITY

STATE OF

COUNTY OF

BEFORE ME, the undersigned authority, duly commissioned and qualified in and for the State and County aforesaid, personally came and appeared MICHAEL R. HUNSUCKER, being by me first duly sworn deposed and said that:

He is appearing as a witness on behalf of Embarq Corporation before the Tennessee Regulatory Authority, and if present before the Authority and duly sworn, his testimony would set forth in the annexed transcript consisting of //O pages.

Michael R. Hunsucker

Sworn to and subscribed before me

this /O day of April, 2009.

Notary Public

DIANE K. BLAND
NOTARY PUBLIC
STATE OF KANSAS
(V Appt. exp. 44, 20, 11)

My commission expires: