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June 16, 2008

VIA HAND DELIVERY

filed electronically in docket office on 06/16/08

Hon. Eddie Roberson, Chairman Tennessee Regulatory Authority 460 James Robertson Parkway Nashville, TN 37238

Re: Petition for Expedited Review of Growth Code Denial by the Number Pooling Administrator Relating to Covenant Health (Kingston) Docket No. 08-00102

Dear Chairman Roberson:

Enclosed are the original and four copies of AT&T Tennessee's Petition for Expedited Review of Growth Code Denial by the Number Pooling Administrator Relating to Covenant Health.

Thank you for your attention to this matter.

Very truly yours, Guy M. Hicks

GMH:rlc

BEFORE THE TENNESSEE REGULATORY AUTHORITY Nashville, Tennessee

In Re: Petition for Expedited Review of Growth Code Denial by the Number Pooling Administrator Relating to Covenant Health

Docket No. _____

PETITION FOR EXPEDITED REVIEW OF CENTRAL OFFICE CODE DENIAL

AT&T Tennessee, pursuant to rules adopted by the FCC for challenging determinations of the Number Pooling Administrator ("NeuStar"), petitions the Tennessee Regulatory Authority (the "Authority") for an expedited review of NeuStar's denial of AT&T Tennessee's application for use of central office code numbering resources in the 865 area code.

AT&T Tennessee respectfully shows the Authority as follows:

- 1. AT&T Tennessee is a telecommunications public utility regulated by the Authority providing intraLATA, local exchange telecommunications services in the Sevierville Rate Center.
- 2. NeuStar is an independent non-governmental entity that is responsible for administering and managing the North American Numbering Plan ("NANP"). See C.F.R. § 52.13(a), (b).
- 3. On March 31, 2000, the Federal Communications Commission issued a Report and Order and Further Notice of Proposed Rule Making relating to

numbering resource optimization ("FCC 00-104" or the "March Order"). On December 29, 2000, the FCC issued its Second Report and Order, Order on Reconsideration in CC Docket No. 96-98 and CC Docket No. 99-200, and Second Further Notice of Proposed Rulemaking in CC Docket No. 99-200 ("FCC 00-429" or the "December Order"). These FCC orders addressed issues and strategies relating to the efficient use of numbering resources.

- 4. In FCC 00-104 and FCC 00-429, the FCC announced rules and sought comments in an effort to implement uniform standards governing requests for telephone numbering resources in order to increase efficiency in the use of existing telephone numbers and to slow further exhaustion of existing numbers under the NANP.
- 5. Among other things, FCC 00-104 adopted a revised standard for assessing a carrier's need for numbering resources by requiring carriers to report rate center based utilization data to NeuStar. The FCC further required that to qualify for access to new numbering resources, applicants must establish that existing inventory within the applicant's rate center will be exhausted within six months of the application. Prior to this ruling, the Central Office Code Assignment Guidelines, used by the industry and NeuStar to make code assignments, required the applicant's existing number inventory within the applicant's serving switch to exhaust within six months of the code application in order for a code to be assigned.

- 6. This shift to a "rate center" basis for determining the need for new numbering resources was intended to "more accurately reflect how numbering resources are assigned" and to allow "carriers to obtain numbering resources in response to specific customer demands." FCC Order ¶105. AT&T Tennessee has sought reconsideration of the above-described MTE rule before the FCC on two separate occasions. On December 28, 2001, the FCC entered an order retaining the rules requiring carriers to calculate MTE on a rate center basis rather than on a per-switch basis. In the Matter of Numbering Resource Optimization; Implementation of the Local Competition Provisions of the Telecommunications Act of 1996; Telephone Number Portability, CC Docket Nos. 99-200, 96-98 and 95-116, Third Report and Order and Second Order on Reconsideration in CC Docket No. 99-200, FCC 01-362, Paragraph 48 (rel. Dec. 28, 2001).
- 7. On or about June 6, 2008, AT&T Tennessee submitted a Central Office Code (NXX) Assignment Request Part 1, and the CO Code Assignment Months to Exhaust Certification Worksheet, to NeuStar to be assigned 2,000 consecutive numbers necessary to meet the demands of its customer, Covenant Health ("Covenant"). The request and worksheet are attached hereto as Exhibits "A" and "B" respectively.
- 8. The code assignment request was for 2,000 consecutive numbers in the 865 NPA area code, in response to Covenant's request for 2,000 new consecutive numbers in the 865-446-5, 6 or 7 range. Covenant cited construction of a new facility as its basis for this request. However, AT&T Tennessee did not

have sufficient number resources available within its inventory in the Sevierville rate center, and, accordingly, AT&T Tennessee was unable to provide Covenant with sufficient numbers to meet its needs. For this reason, AT&T Tennessee sought the numbering resources as noted above.

- 9. AT&T Tennessee completed the applications in accordance with NeuStar's Central Office Code (NXX) Assignment Guidelines and completed the necessary Months to Exhaust Certification Worksheet required by NeuStar.
- 10. At the time of the code request, the Sevierville rate center had an MTE of approximately 12 months.
- 11. Despite the fact that AT&T Tennessee's Sevierville rate center may not exhaust for 12 months, AT&T Tennessee is unable to provide the requested service through its switch that serves Covenant within the Sevierville rate center. This is because the individual switch that serves this customer within the Sevierville rate center does not have sufficient number resources to meet the customer's request.
- 12. On or about June 6, 2008, NeuStar's Central Office Code Administration denied the code assignment request on the grounds that AT&T Tennessee had not met the rate center based months-to-exhaust criteria now set forth in the Central Office Code (NXX) Guidelines, notwithstanding the fact that AT&T Tennessee does not have the numbering resources needed to satisfy its customers' demands in the switch at issue. That decision is attached hereto as Exhibit "C."

- 13. AT&T Tennessee's inability to provide this large business customer with the requested numbers prevents AT&T Tennessee from providing the quality of service this customer desires and expects. (Correspondence from Covenant is attached as Exhibit "D").
- 14. Relief for the 865 NPA was implemented with the start of mandatory dialing on November 1, 1999. The Authority also ordered thousands-block pooling for the 865 NPA with a Pool Start Date of August 21, 2002. According to NeuStar, based on the 2008-1 NRUF and NPA Exhaust Analysis dated April 2008, the projected exhaust date of the 865 NPA is the Third Quarter 2026. Therefore, granting AT&T Tennessee's request for numbering resources would not materially impact exhaustion of available numbers in the 865 NPA.
- 15. Both FCC 00-104 and NeuStar's Central Office Code (NXX) Guidelines provide that state regulatory authorities have the power and authority to review NeuStar's decision to deny a request for numbering resources. *See* FCC 00-104, Appendix A, Final Rules, § 52.15(g) (3) (iv) ("The carrier may challenge the NeuStar's decision to the appropriate state regulatory commission"); NeuStar Central Office Code (NXX) Guidelines § 13.0 ("Appeals may include but are not limited to one or more of the following options: . . . C. The CO Code Administrator(s) and code holders/applicants may pursue the disagreement with the appropriate governmental/regulatory body").
- 16. The TRA has recognized its jurisdiction and authority to review NeuStar denials and to order the release of numbering resources to meet specific

customer needs. The TRA has, for example, ordered NeuStar to provide AT&T Tennessee with numbering resources to meet the service requirements of the University of Tennessee, even though AT&T Tennessee had been unable to satisfy the required months-to-exhaust criteria. *Petition for Expedited Review of Growth Code Denial by the Number Pooling Administrator Relating to University of Tennessee - Chattanooga* (approved by the Directors on November 20, 2001 by a vote of 3-0) (*see* correspondence from TRA Executive Secretary, dated November 29, 2001, attached as Exhibit "E").

- 17. In reviewing previous petitions of this type, the TRA Staff has requested that AT&T Tennessee provide additional information concerning number utilization for the specific central office involved in the request. This information for the Sevierville, including the SVVLTNMADSO Central Office is attached hereto as Exhibit "G."
- 18. The Authority, and not the FCC, is the most appropriate body to address this appeal. As noted above, the Authority has been granted jurisdiction to hear appeals from NeuStar's decisions regarding numbering resources. Any jurisdiction of the FCC to do the same is merely concurrent with the jurisdiction of the Authority. AT&T Tennessee believes that the Authority can more quickly address the numbering problem facing Covenant and AT&T Tennessee, and, because time is of the essence to the customer, AT&T Tennessee believes it is appropriate to pursue this matter in the forum that can most quickly address the issue.

- Under earlier months-to-exhaust procedures used by NeuStar, waivers 19. or exceptions were granted where customer hardships could be demonstrated or where the service provider's inventory did not have a block of sequential numbers large enough to meet the customer's specific request. Under existing procedures, NeuStar looks at the number of months-to-exhaust for the entire rate center without any exceptions. The current process for review is arbitrary and results in decisions contrary to the public interest and decisions that do not necessarily preserve the efficient use of telephone numbers or postpone dates of exhaust. Moreover, the denial of sufficient numbering resources to AT&T Tennessee to meet Covenant's request is inconsistent with the FCC's position that "[u]nder no circumstances should consumers be precluded from receiving telecommunications services of their choice from providers of their choice for want of numbering resources." FCC 00-429 at ¶ 61. By refusing to grant numbering resources sufficient to meet Covenant's needs, the NeuStar is preventing Covenant from obtaining the service of its choice from its carrier of choice, AT&T Tennessee.
- 20. Notwithstanding customer need for a specific numbering arrangement, AT&T Tennessee's analysis indicates that AT&T Tennessee will be unable to meet the six-months-to-exhaust threshold at the rate center level in time to obtain adequate numbering resources to serve this customer absent relief from the Authority. This situation will result in AT&T Tennessee's inability to respond to its customer's needs for specific numbering resources.

CONCLUSION

For the reasons articulated above, AT&T Tennessee respectfully urges the Authority to direct the NeuStar to provide the requested numbers to AT&T Tennessee to enable AT&T Tennessee to meet the specific requirements of Covenant in order that Covenant may receive the service of its choice from the provider of its choice to meet its telecommunications needs.

WHEREFORE, AT&T Tennessee requests:

- 1. The Authority review the decision of the NeuStar to deny AT&T Tennessee's request for additional numbering resources; and
- 2. The Authority direct the NeuStar to provide numbers to AT&T Tennessee to meet the specific requirements of Covenant in the Kingston rate center within the 865 NPA.

Respectfully submitted,

AT&T TENNESSEE

Guy M. Hicks Joelle Phillips

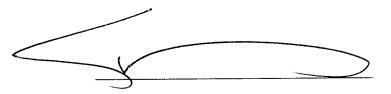
333 Commerce Street, Suite 2101 Nashville, Tennessee 37201-3300

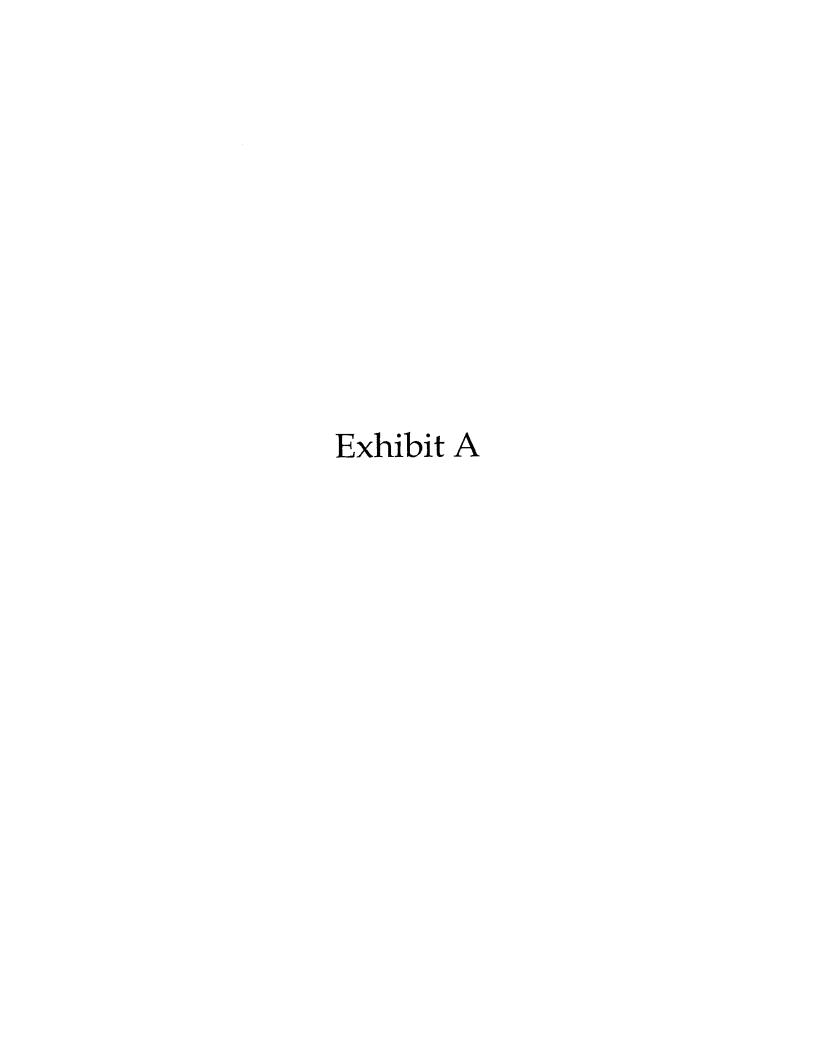
(615) 214-6311

CERTIFICATE OF SERVICE

I hereby certify that on June 11, 2008, a copy of the foregoing document was served on the parties of record, via the method indicated:

Ms. Beth Sprague
NeuStar/NANPA
46000 Center Oak Place
Sterling, VA 20166
Beth.sprague@neustar.biz





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	Contact Address:	600 NW 79 Ave			
	City,State,Zip:	Miami , FL , 33182	2		
	Phone: <u>305-</u> 260-8205	FAX: <u>305-264-</u> 2918	E-mail: aic	da.armesto@att.com	
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	1.3 Dates:				

Date of Application: vii <u>06/09/2008</u> Requeste	Block Effective 07/10/2008	e Date: ^{viii}	
Request Expedited Treatment? (See Section 8.6)	YesNo _	<u> </u>	
1.4 Type of Service Provider Requesting the T	ousands-Bloc	k:	
a) Type of Service Provider : <u>Incumbent Lo</u> gIXC, CMRS, Other)	al Exchange C	arrier (ILEC	E)(LEC,
b) Primary type of service Blocks to be used for	:Wireline		
 c) Thousands-Block(s) (NXX-X) assignment Proposed in the proposed	JESTING 865 N	IX6-0, 1, 2, 3	3
d) Thousands-Block(s) (NXX-X) that are undes 666,800,900	rable for this as	signment , if	any
 e) If requesting a code for LRN purposes, indic (the remainder of the blocks will be given to the p 	ite which block(ool)	s) you will be	e keeping
1.5 Type of Request:			
Initial block for rate center : YesIf Yes , proof of capability to provide service within 60 day Growth block for rate center : Yes If Y	s.		
By selecting this checkbox, I acknowledge and explicitly understand that the underlying CO open and loaded in the NPAC on the block effective.	ode may not ye	to accept a t be activate	d in the
Type of change(Mark all that apply)			
OCN:Intra-company ix Switching	d Part 1B		
OCN:Inter-company X Effective D	ite		
Change block : Yes If Yes , list NPA-N			
1.6 Block Return :			
 a) Is this block Contaminated Yes No b) If Yes how many TNs are NOT available for c) Have all new Intra SP ports been completed d) Has this block been protected from further a 	assignment: in the NPAC Ye	es No	
Disconnect block : YesIf Yes , list NP/	-NXX-X		
Remarks:			
I hereby certify that the above information reaccurate to the best of my knowledge and the in accordance with the Thousands-Block (N Guidelines(ATIS-0300066) available on the (http://www.atis.org/inc) or by contacting incapplication.	at this applica (X-X) Pooling ATIS web site	tion has be Administra	en prepared tion
		Associate	;
Aida Armesto		Tech Support Analyst	06/09/2008
Signature of Block Applicant		<u>Network</u> Title	Date

Instructions for filling out each Section of the Part 1A form:

Section 1.1 Contact information requires that Service Providers supply under "Block Applicant" the company name, company headquarters address, a contact within the company, an address where the contact person may be reached, in addition to the correct phone, fax, and e-mail address. The Pooling Administrator section also requires the Service Provider to fill in the Pooling Administrator's name, address, phone, fax and e-mail

Section 1.2 Service Providers who need a thousands-block assignment or for an Location Routing Number (LRN) are required to fill in this section. If needed for an LRN, a CO Code Application needs to also be submitted to the PA. The Service Provider should supply the Numbering Plan Area (NPA); the Local Access Transport Area (LATA), which is a three-digit number that can be found in the TelcordiaTM LERGTM Routing Guide. The Operating Company Number (OCN) assigned to the service provider and the OCN its parent company. An OCN is a four-character alphanumeric assigned by TelcordiaTM Routing Administration (TRA). In addition, the number of thousands-blocks requested should be supplied. The Switch Identification as well as the city or wire center name, rate center, rate center sub zone, homing tandem and CLLITM tandem of the facilities based provider xi. Explanations of these terms may be found in the footnotes.

Section 1.3 The date the Service Provider completes the application should be entered in this section, as well as the Effective Date of the requested thousands-block.

Section 1.4 Service Providers should indicate their type, e.g., local exchange carrier, competitive local exchange carrier, interexchange carrier, CMRS. The also indicate the primary type of business in which the numbering resource is to be used. Service Providers also may indicate their preference for a particular thousands-block, e.g., 321-9XXX, or indicate any thousands-blocks that may be undesirable, e.g., 321-6XXX.

Section 1.5 Service Providers indicate the type of request. Initial requests are for first applications for thousands-blocks in a rate center, growth for additional thousands-blocks in a rate center in which the applicant already has numbering resources, and provide the required evidence as ordered by the FCC.

Section 1.6 Service Providers must indicate the updated/current information in regards to contaminated TNs on the block they are returning to the pool. Blocks with over 10% contamination (101 TNs or more) shall not be returned to the pool unless they meet criteria outlined in section 9.1.2 of these Guidelines. If the block being returned is over 10% contaminated the PA shall seek a new block holder. If question c and/or d have a response of No, the request for return shall be denied. The thousands-block applicant certifies veracity of this form by signing their name, and providing their title and date.

Foot Notes:

Identify the type of change(s) in Section 1.5.

ii The Pool Administrator is available to assist in completing these forms.

iii A CO Code application will also need to be submitted to the PA.

^{IV} Operating Company Number (OCN) assignments must uniquely identify the applicant. Relative to CO Code assignments, NECA-assigned Company Codes may be used as OCNs. Companies with no prior CO Code or Company Code assignments should contact NECA (800 524-1020) to be assigned a Company Code(s). Since multiple OCNs and/or Company Codes may be associated with a given company, companies with prior assignments should direct questions regarding appropriate OCN usage to (TRA) (732-699-6700)

^V This is an eleven-character descriptor of the switch provided by the owning entity for the purpose of routing calls. This is the 11 character CLLITM code of the switch /POI.

vi Rate Center name must be a tariffed Rate Center.

vii Acknowledgment and indication of disposition of this application will be provided to applicant within seven calendar days from the date of receipt of this application. An incomplete form may result in delays in processing this request.

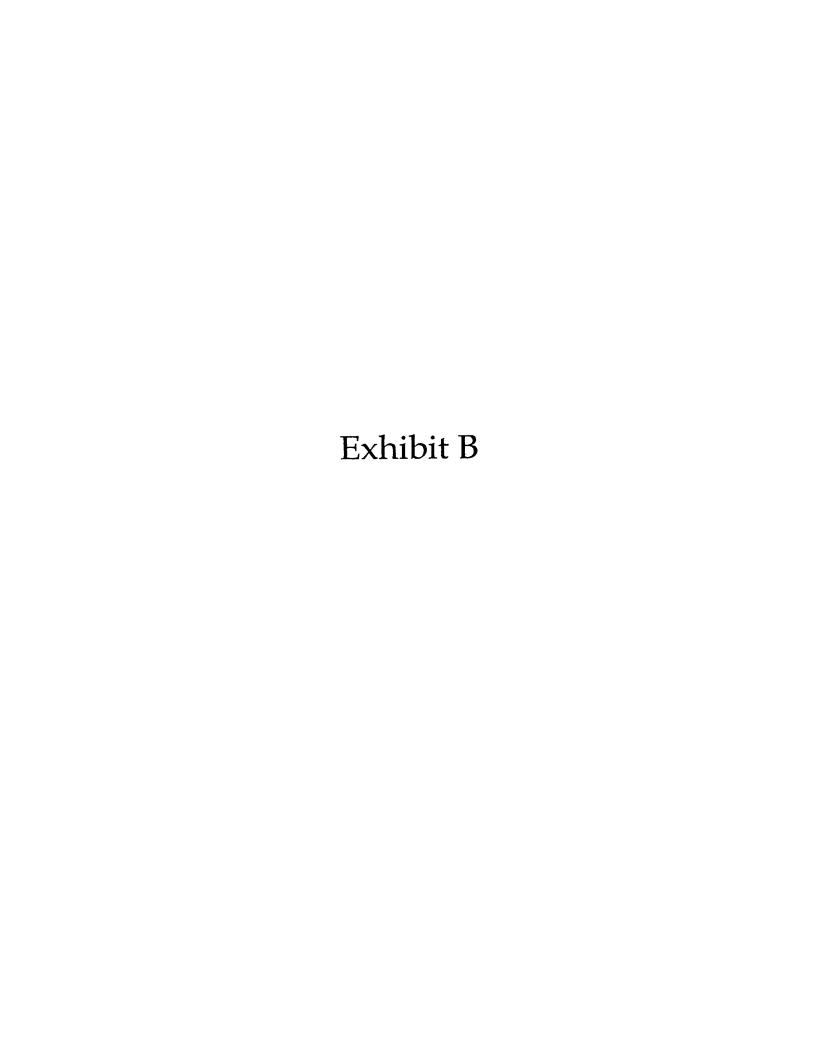
viii Please ensure that the NPA-NXX of the LRN to be associated with this block(s) is/will be active in the network prior to the effective date of the block(s).

ix Select if you are the current Block Holder.

X Select if you are not the current Block Holder

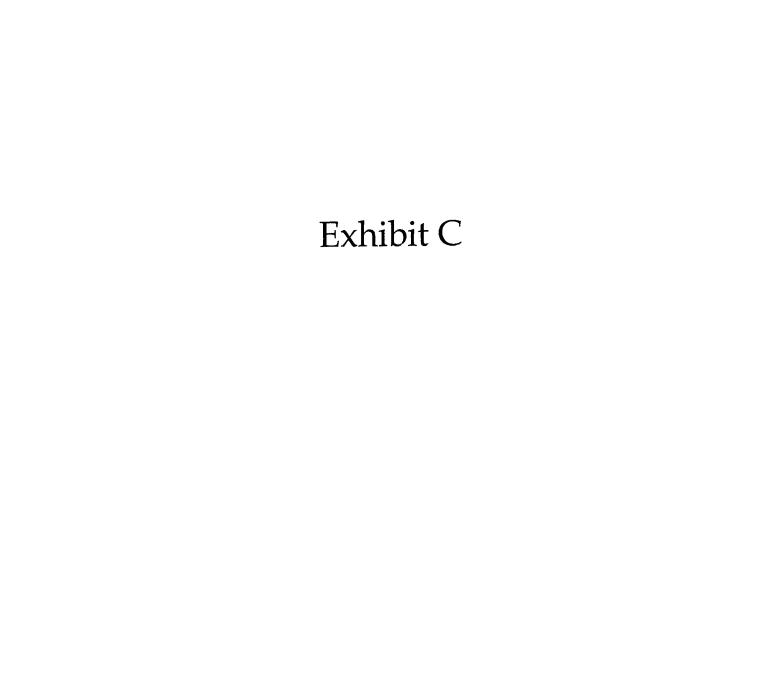
xi Telcordia, LERG Routing Guide, and CLLI are trademarks of Telcordia Technologies,

Pooling Ad	ministration System		Page 4 of 4
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		Question? Email us © 1997-2012 NeuStar, Inc. Legal Notice	



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	Question? Email us © 1997-2012 NeuStar, Legal Notice		



Pooling Administration System								
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	Submit Cancel							
	Question? Email us © 1997-2012 NeuStar, Inc. Legal Notice							



TO: Whom It May Concern From: Covenant Health Date: May 19, 2008

Please allow this to be a formal request for a block of 4,000 consecutive numbers for the Kingston area. A new hospital will be built by Covenant Health in the near future. A block of consecutive numbers will allow this new facility to be linked to the existing Covenant Health telecom network providing patients quality care.

In order to keep a joined dial plan, the range of (865) \underline{XX} 6-0000 thru (865) \underline{XX} 6-3999 is being requested.

Please let me know if any additional information is needed.

Thanks,

Angie Ingle Telecom Supervisor Covenant Health

TENNESSEE REGULATORY AUTHORITY



460 James Robertson Parkway Nashville, Tennessee 37243-0505

Sere Kyle, Chairman Lynn Greer, Director Malvin Malone, Director

November 29, 2001

Ma. Cheryl Dixon Senior Code Administrator 1800 Sutter Street Suite: 570 Concord, CA 94520

RE: Denial of BellSouth's Central Office Code ("NXX") Assignment Request.

Dear Ms. Dixon:

On November 1, 2001, BellSouth Petitioned the Tennessee Regulatory Authority ("TRA") for Expedited Review of Growth Code Denial by the North American Numbering Plan Administration ("NANPA"), Docket No. 01-00957. specifically requested the overturn of NANPA's denial, and order the issue of one growth code ("NXX") for the Chattanooga rate center in the 423 NPA.

BellSouth stated they requested a growth code in the 423 NPA in response to a request received from a customer, the University of Tennessee, Chattanooga ("UTC"), as they did not have sufficient numbering resources available to meet the customer's needs. BellSouth's also stated that the Chattanooga Rate Center's Months to Exhaust ("MTE") calculation was 31.88 months.

The TRA Staff ("Staff") verified that the MTE requirement six months cannot be met. Staff also verified that the Chattanooga rate center is a multiple switch rate center, and that the MTE has to be calculated on a rate center level rather than at switch level. Staff is also satisfied with the validity of UTC's request. In that the 423 NPA has a projected exhaust date for the 4th Quarter of 2004, and the current demands in the 423 NPA is 2.5 NXXs per month, it is unlikely that the assignment of one (1) NXX will have a material effect on the projected exhaust of the 423 NPA.

On November 20, 2001, the Directors of the Tennessee Regulatory Authority approved BellSouth's petition, and ordered the NANPA to issue BellSouth one growth code in the 423 NPA. The TRA Order will be provided once it is administratively processed.

Sincerely. 3 Waldel

K. David Waddell Resoutive Secretary

CC: Brent Struthers, NeuStar

Telephone (615) 741-2904, Toll-Pres 1-800-342-8339, Faccimile (615) 741-8953 w.state.ta.us/tra

Petition of AT&T Tennessee Covenant Health Exhibit F Page 1 of 2

STATE OF NORTH CAROLINA UTILITIES COMMISSION RALEIGH

DOCKET NO. P-55, SUB 1268

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of
Petition of BellSouth Telecommunications, Inc.,)
for Review of NANPA Denial of Application
for Numbering Resources

ORDER RULING ON THE
BELLSOUTH PETITION

BY THE COMMISSION: On March 6, 2001, BellSouth Telecommunication, Inc. (BellSouth) requested that the Commission review the North American Numbering Plan Administrator's (NANPA) decision denying the reservation of two central office codes (NXXs) in the 910 and 836 Numbering Plan Areas (NPAs). Reservation of one NXX was requested for Guilford County Government and one NXX was requested for Coming, Inc., from NANPA.

NANPA, in reaching its decision to deny the numbering resources, stated that BellSouth's Month-to-Exhaust worksheet shows that BellSouth has more than a six month supply of numbering resources in the two central offices which would be providing services to these customers, respectively. However, BellSouth stated that it does not have in its inventory 10,000 sequential numbers (i.e., one NXX) in each NPA available to meet the service requirement for these two customers.

There were no comments filed on this matter before the Commission.

WHEREUPON, the Commission now reaches the following

CONCLUSIONS

After careful consideration, the Commission concludes that NeuStar, Inc., as NANPA, should provide BellSouth the numbering resources needed to meet the needs of Guilford County Government and Coming, Inc. The Commission notes that BellSouth, as a telecommunications service provider, should be allowed to meet its specific customer requirements. Furthermore, the reservations of numbering resources in this instance represent identifiable and known market requirements. The Commission also recognizes that NANPA in reaching its decision must recognize and use industry guidelines to ensure consistent decision-making among all industry participants.

IT IS, THEREFORE, ORDERED as follows:

1. That NANPA shall provide BellSouth the numbering resources it needs to meet the service requirements for Guilford County Government and Coming, Inc.

- 2. That the numbering resources assigned by BellSouth to Guilford County Government and Coming, Inc., shall be done in a sequential numbering manner to optimize these resources.
- That these numbering resources shall be subject to reclamation if not used within the allowable reservation period according to industry guidelines.

ISSUED BY ORDER OF THE COMMISSION.

This the 10th day of April, 2001.

NORTH CAROLINA UTILITIES COMMISSION

Derwa A. Digpen

Geneva S. Thigpen, Chief Clerk

£040801.62

Kingston Exchange

		Available	Assigned	Total Number	
NPA-NXX	х	Numbers	Numbers		Utilization
865-376	0	320	540	949	56.902%
865-376	1	148	716	955	74.974%
865-376	2	111	764	953	80.168%
865-376	3	233	619	951	65.089%
865-376	4	125	737	957	77.011%
865-376	5	109	790	958	82.463%
865-376	6	137	765	957	79.937%
865-376	7	104	801	965	83.005%
865-376	8	90	852	978	87.117%
865-376	9	135	747	955	78.220%
865-717	0	379	527	966	54.555%
865-717	1	465	471	972	48.457%
865-717	2	93	856	987	86.727%
865-717	3	433	480	963	49.844%
865-717	4	354	564	931	60.580%
865-717	5	870	101	972	10.391%
865-717	6	561	402	991	40.565%
865-717	7	782	182	998	18.236%
865-717	8	624	291	987	29.483%
865-717	9	401	531	975	54.462%

TOTALS: 6,474 11,736 19,320 60.745%