

STATE OF TENNESSEE

Office of the Attorney General



ROBERT E. COOPER, JR.
ATTORNEY GENERAL AND REPORTER

ANDY D. BENNETT
CHIEF DEPUTY ATTORNEY GENERAL

LUCY HONEY HAYNES
ASSOCIATE CHIEF DEPUTY
ATTORNEY GENERAL

MAILING ADDRESS

P.O. BOX 20207
NASHVILLE, TN 37202

May 1, 2007

MICHAEL E. MOORE
SOLICITOR GENERAL

CORDELL HULL BUILDING
NASHVILLE, TN 37243-0485

TELEPHONE (615) 741-3491
FACSIMILE (615) 741-2009

The Honorable Pat Miller, Director
Tennessee Regulatory Authority
460 James Robertson Parkway
Nashville, Tennessee 37243

filed electronically in docket office on 05/01/07

IN RE: Petition of Tennessee American Water Company to Change and Increase
Certain Rates and Charges So as to Permit it to Earn a Fair and Adequate Rate of
Return on its Property Used and Useful in Furnishing Water Service to its
Customers

Docket No. 06-00290

Dear Director Miller:

Pursuant to your request during the hearing in the above referenced docket, held
Thursday, April 26, 2007, please find the transcript of the Direct Examination of TRA Staff
Economist, Jerry Kettles, from Docket No. 05-00258.

Please feel free to contact me should you need anything further.

Sincerely,

A handwritten signature in black ink that reads "Vance L. Broemel".

Vance Broemel
Assistant Attorney General

CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing is being forwarded via electronic mail and U.S. mail, to:

Richard Collier
Tennessee Regulatory Authority
460 James Robertson Parkway
Nashville, Tennessee 37243

Henry Walker
Boult, Cummings, Conners & Berry PLC
1600 Division Street, Suite 700
P.O. Box 340025
Nashville, Tennessee 37203
37243-0505

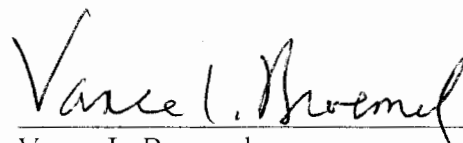
David C. Higney
Grant, Konvalinka, & Harrison PC
Republic Centre, Suite 900
1800 Republic Centre
633 Chestnut Street
Chattanooga, TN 37450-0001

R. Dale Grimes
Bass, Berry & Sims PLC
AmSouth Center
315 Deadrick Street, Suite 2700
Nashville, Tennessee 37238-3001

Michael A. McMahan
City of Chattanooga/Office of the City
Attorney
801 Broad Street, Suite 400
Chattanooga, Tennessee 37402

Frederick L. Hitchcock
Chambliss, Bahner & Stophel, P.C.
1000 Tallan Building
Two Union Square
Chattanooga, Tennessee 37402

on this the 15th day of May, 2007.


Vance L. Broemel

1 BEFORE THE TENNESSEE REGULATORY AUTHORITY

2

3 IN RE:)
4 PETITION OF THE CONSUMER ADVOCATE)
5 TO OPEN AN INVESTIGATION TO DETERMINE)
6 WHETHER ATMOS ENERGY CORP. SHOULD BE) Docket No.
7 REQUIRED BY THE TENNESSEE REGULATORY) 05-00258
8 AUTHORITY TO APPEAR AND SHOW CAUSE)
9 THAT ATMOS ENERGY CORP. IS NOT)
10 OVEREARNING IN VIOLATION OF TENNESSEE)
11 LAW AND THAT IT IS CHARGING RATES THAT)
12 ARE JUST AND REASONABLE)

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

TRANSCRIPT OF PROCEEDINGS
wednesday, August 30, 2006
VOLUME VI

APPEARANCES:

For Atmos Energy Corp.: Ms. Misty Kelley
Mr. Clinton Sanko
For Atmos Intervention Group: Mr. Henry Walker
For Atmos Energy Marketing: Mr. Melvin Malone
For Consumer Advocate: Mr. Vance Broemel
For Chattanooga Gas: Ms. Jennifer Brundige
For TRA Investigative Staff: Mr. Gary Hotvedt

Reported By:
Teri A. Campbell, RPR, CCR

NASHVILLE COURT REPORTERS (615) 885-5798

1

1

Transcript 083006 vol VI.txt

(August 30, 2006 - Volume VI)

WITNESSES

PAGE

JERRY KETTLES:

Direct Examination by Mr. Hotvedt 5 - 10

DAVID FOSTER:

Direct Examination by Mr. Hotvedt 20 - 27

Cross-Examination by Mr. Walker 27 - 28

Cross-Examination by Ms. Kelley 29 - 46

Redirect Examination by Mr. Hotvedt 45 - 53

HAL NOVAK:

Direct Examination by Mr. Walker 57 - 65

Cross-Examination by Mr. Broemel 66 - 66

Cross-Examination by Mr. Sanko 67 - 87

EXHIBIT

NUMBER

DESCRIPTION

PAGE

8 7/14/06 E-mail to David Foster from
Dan McCormac

57

NASHVILLE COURT REPORTERS (615) 885-5798

2

(The aforementioned cause came on to
be heard on wednesday, August 30, 2006, beginning at
approximately 3:50 p.m., before chairman Sara Kyle,

4 Director Pat Miller, and Director Ron Jones, when the
5 following proceedings were had, to -wit:)

6

7 MR. BROEMEL: I have an announcement
8 to make that we think you will like to hear. It's not
9 about the whole case, but it's about a large part of
10 the case. At the break, the parties all discussed
11 this. We've agreed with your approval, of course, to
12 waive cross-examination of each cost of capital
13 witness. They would each be permitted to give a
14 summary like Dr. Brown did up to 20 minutes; that is,
15 Mr. Kettles and Dr. Murry. Then their testimony would
16 go in without any cross-examination.

17 we believe this would speed the
18 hearing up. I suppose, of course, if the directors
19 wanted to ask questions, that would be fine. But we
20 think that would bring us a long way to moving this
21 case along. I'll let the other parties confirm that
22 that's their understanding.

23 MS. KELLEY: Yes. Atmos is in
24 agreement.

25 MR. HOTVEDT: The TRA Staff is in

NASHVILLE COURT REPORTERS (615) 885-5798

3

1 agreement. We would expect the directors to ask
2 questions. And Mr. Walker is just walking in and so is
3 Mr. Malone -- they need to agree -- and Ms. Luna. We
4 assume you'll agree. I'm sorry.

5 MS. BRUNDIGE: I'm sure Ms. Luna
6 wouldn't appreciate that.

7 MR. HOTVEDT: I'm sorry. It's late.

8 DIRECTOR JONES: Mr. Malone, I think
9 Mr. Broemel has --

10 MR. BROEMEL: The parties during the
11 break discussed waiving cross-examining the cost of
12 capital experts and letting them each put on a summary
13 up to 20 minutes -- the remaining experts; that is
14 Mr. Kettles and Dr. Murry. Then all the parties would
15 waive cross-examination. So the case would go much
16 more quickly. Atmos has agreed to that as well as the
17 TRA staff.

18 MR. WALKER: No problem.

19 MR. MALONE: No problem.

20 DIRECTOR MILLER: As long as we get to
21 ask questions because I've got some questions of
22 Mr. Kettles.

23 DIRECTOR JONES: Certainly we'll
24 proceed in that manner. So, at this point, has
25 Dr. Brown finished?

NASHVILLE COURT REPORTERS (615) 885-5798

4

1 MR. BROEMEL: He's finished his
2 summary. As we said, if the directors or anyone has
3 questions of any of these people, that's of course
4 fine. Otherwise. That concludes our case.

5 DIRECTOR MILLER: Let me see if I have
6 questions of Dr. Brown.

7 DIRECTOR JONES: Are there any
8 questions of Dr. Brown?

9 DIRECTOR MILLER: My brain tells me
10 there are no questions from me.
11 DIRECTOR JONES: Dr. Brown, I have no
12 questions. You can be excused. Thank you.
13 MR. HOTVEDT: The TRA staff would like
14 to call Jerry Kettles.
15 DIRECTOR JONES: Mr. Kettles, raise
16 your right hand.
17
18 JERRY KETTLES,
19 was called as a witness, and having been duly sworn,
20 was examined and testified as follows:
21
22 DIRECT EXAMINATION
23 BY MR. HOTVEDT:
24 Q. Please state your name for the record.
25 A. Jerry Kettles.

NASHVILLE COURT REPORTERS (615) 885-5798

5

1 Q. Mr. Kettles, have you previously filed
2 testimony, rebuttal testimony, and exhibits in this
3 case?
4 A. Yes, I have.
5 Q. Do you have any corrections? Were there
6 any typographical errors in any of that?
7 A. I have two corrections; one in my rebuttal
8 and one in my direct.
9 Q. What is the typographical correction in
10 your direct?
11 A. On page 1, line 17 and 18, starting at, "I
Page 5

12 joined the TRA in June 2000. I have held the position
13 of TRA Economist since 2002."

14 Q. what was the precise date you actually
15 became the TRA Economist?

16 A. I became the TRA Economist in March 2003.
17 The sentence should read, "I joined the TRA in
18 June 2000. I have held the position of TRA Economist
19 since 2003."

20 Q. Thank you. what is the other correction
21 that you would like to make?

22 A. On Page 4 of my rebuttal testimony starting
23 on line 9. "A 50 percent equity ratio is not
24 supportable given the company's own projections,
25 analyst projections and the ruling of another

NASHVILLE COURT REPORTERS (615) 885-5798

6

1 regulatory agency."

2 I would like that to read, "A 50 percent
3 equity ratio is not supportable given the company's own
4 projections and analyst projections." That's deleting
5 the phrase "and the ruling of another regulatory
6 agency."

7 Q. Is that the entire corrections?

8 A. Yes, that is.

9 Q. Thank you. Mr. Kettles, did you prepare a
10 summary of what the direct, your rebuttal, and your
11 exhibits go to?

12 A. Yes, I have.

13 Q. Would you please give it to us.

14 A. Unfortunately, I didn't bring any visual
15 aids. I'll try to keep this brief.

16 My approach to cost of capital analysis is
17 quite simple. I developed a capital structure for
18 Atmos, debt cost estimates; I utilized the CAPM of the
19 DCF models to develop equity --

20 Q. Talk into the mike and slow down.

21 A. Excuse me. I utilized the capital asset
22 pricing model and the discounted cash flow model to
23 develop equity returns by investors. I took this
24 information, the capital structure of the debt cost and
25 equity return information, and basically determined a

NASHVILLE COURT REPORTERS (615) 885-5798

7

1 weighted cost of capital that describes the overall
2 return by the company. This is the standard ratemaking
3 procedure for cost of capital.

4 I derived my capital structure by looking
5 at the company's September 30, 2005 data report and its
6 SEC 10-K filing and projected for the year. I
7 calculated a capital structure that is approximately
8 43 percent equity and 57 percent long-term debt. The
9 cost of debt I propose in this proceeding is 5.77
10 percent.

11 For determining the cost of equity, I
12 implement the capital asset pricing model and two
13 variants of the DCF model. The DCF model variants
14 incorporate different growth rates corresponding to two
15 factors investors value. Income stemming from
16 dividends and the value of the stock is measured by

17 earnings per share growth. The estimates demonstrate
18 considerable variants.

19 As Atmos increases its dividends by 2 cents
20 per year, its dividend growth rate is quite low. The
21 DCF model utilizing dividend growth produces equity
22 returns between 6.17 percent and 7 percent. When
23 implementing the DCF model utilizing earnings per share
24 information, the equity return estimates increase from
25 between 11.17 percent and 12 percent. Based on these

NASHVILLE COURT REPORTERS (615) 885-5798

8

1 estimates, I selected my capital asset pricing model
2 estimate of 10.75 percent to represent Atmos' equity
3 return.

4 Overall, based upon my proposed capital
5 structure, debt cost, and equity return estimates, I
6 calculated a required return of 7.9 percent. By
7 comparison, the company proposes a 9 percent return,
8 while the Consumer Advocate proposes a 6.6 overall
9 return.

10 In my rebuttal testimony, I address a
11 limited set of issues. First, I address the
12 hypothetical capital structure proposed by the company.
13 My testimony is directed at the analysis provided by
14 Dr. Murry, but also applies to Atmos' witness Sherwood
15 as well.

16 I show the analyst projections and the
17 company's own projections of equity ratio do not
18 support a 50 percent capital structure. The

19 preponderance of estimates show that Atmos will not
20 reach a 45 percent equity ratio until 2010 showing that
21 50 percent is not reasonable.

22 With respect to Dr. Murry's testimony, I
23 also note several similarities between our equity cost
24 estimates generated by both our capital asset pricing
25 model and the cash flow model.

NASHVILLE COURT REPORTERS (615) 885-5798

9

1 Concerning Dr. Brown's testimony, I address
2 two claims concerning the implementation of the CAPM
3 model. First, I counter the assertion that arithmetic
4 averages are inappropriate in measuring market returns.
5 Secondly, I counter the assertion that long-term
6 government securities are not the appropriate proxy for
7 risk-free rates in the CAPM model. For each of these
8 arguments, I cite the Ibbotson Associates text as a
9 source.

10 And that concludes my summary. I'm ready
11 for your 50 questions, Director Miller.

12 DIRECTOR MILLER: Okay. Now -- I'm
13 sorry.

14 DIRECTOR JONES: No. Go ahead.

15 DIRECTOR MILLER: Explain this chart
16 to me that Dr. Brown -- I'll give it to you. It's from
17 page 8 of 38 of Dr. Brown's rebuttal testimony where he
18 outlines your equity estimates and Dr. Murry's and
19 compares it to his. I've got a copy here if you want
20 it.

21 THE WITNESS: I've got mine right
Page 9

22 here.

23 DIRECTOR MILLER: It starts out
24 attacking your 12.5 percent market rate estimate.

25 THE WITNESS: All right. You'd like me

NASHVILLE COURT REPORTERS (615) 885-5798

10

1 to explain how I got 12.5 percent?

2 DIRECTOR MILLER: Yes.

3 THE WITNESS: Basically, I determined
4 the 12.5 percent by looking at the Ibbotson's text. I
5 found one figure that supported a 12.3 percent
6 long-term growth rate. This is the arithmetic average.
7 That spans from 1926 to 2004.

8 what I also wanted to do was I wanted
9 to incorporate some returns on small stocks as well
10 because we're trying to get a picture of the overall
11 economy. We've got big companies. We've got little
12 companies. We've got a lot in between.

13 what I chose to proxy the small market
14 returns was returns on small stocks held for 20 years.
15 when I combined those, I ended up with a market rate of
16 12.5 percent. So basically it's a combination of rates
17 from small companies and large companies over a long
18 period of time.

19 DIRECTOR MILLER: But he says
20 Ibbotson's, you know, no longer forecasts above
21 10 percent.

22 THE WITNESS: well, you know, it's
23 really interesting because if you read the whole

24 article -- and there is an excerpt there. There's like
25 I think five pages to the article. You notice lots of

NASHVILLE COURT REPORTERS (615) 885-5798

11

1 things.

2 One of the first things you'll notice
3 is the article states that Ibbotson started doing these
4 calculations back in 2001. What you notice is that
5 when you look at the yearbooks -- I looked at I think
6 the 2004 yearbook and I have looked at the most recent
7 2006 yearbook -- I don't see the 9.6 number anywhere in
8 the standard tables we use.

9 The other thing we find is that the
10 arithmetic averages that are reported -- I found I
11 think 12.4 percent for the year I looked at. And the
12 number has been revised down to 12.3 percent.

13 Now, what's important about this is
14 the 2006 yearbook came out after this article came out,
15 from my understanding. And those numbers still exist.
16 Roger Ibbotson is still the research director at
17 Ibbotson Associates. So my interpretation of the
18 article as presented by Dr. Brown is they're talking
19 about geometric returns and they're talking about some
20 averaging.

21 In addition, once I read that article,
22 I was really intrigued by the assertions in the
23 article. So I did a search of the academic literature
24 using Econolit. I found one article from Dr. Ibbotson.
25 It was a preprint article available from Yale

1 university preprints -- you know, associate of
2 economics department. The data he uses in there is
3 actually from the Ibbotson's yearbook and it contains
4 the higher 10 percent number.

5 So I'm a little confused at, you know,
6 the basis of the article or what the article was
7 getting at. I do understand that there's a -- you know,
8 there's always a controversy in the economics
9 literature about how you measure that. So, as far as I
10 know, Ibbotson is still the research director at
11 Ibbotson and the numbers have been consistent, you
12 know, over the years I've been able to look at it.

13 DIRECTOR MILLER: Okay. Take us
14 through the risk-free rate.

15 THE WITNESS: All right. The
16 risk-free rate. What I did is I looked at 20 and
17 30-year U.S. securities -- the 20 and 30-year T-Bonds.
18 What I found was that at the time I looked at it, the
19 rate on the 20-year was basically in the range of 5 and
20 a quarter. What I did is I went ahead and capitalized
21 an expected quarter point increase by the Federal
22 Reserve into our risk-free return because my intention
23 was to try to look out to September 30.

24 Now, apparently, my Fed-watching
25 skills have declined given the recent Federal Reserve

1 rates. But that's how I derived the number of
2 5.5 percent. Basically, 5.25 percent for a 20-year
3 note at the time and adding a quarter point to it. You
4 subtract those two numbers and you get 7 percent.
5 That's the risk premium.

6 DIRECTOR MILLER: Would your testimony
7 be different now given what the Fed has done?

8 THE WITNESS: You know, I sort of --
9 you know, I think you can drive yourself crazy looking
10 at it. I was checking -- I got the Federal Reserve
11 August 25th, 20-year bond yield information. It was
12 trading in the low 12s. At the same time, I think what
13 you find is that the three-month rate has actually
14 crept up over 5.

15 So, I mean, you know, based on the
16 information I had at the time, I think my estimate is
17 reasonable. But at the same time, I think we have to
18 look at the recent economic developments including the
19 Fed action and the recent Consumer Price Index numbers
20 as well.

21 As a side note in this, Dr. Brown
22 reports the Beta as being .87. That .87 is derived
23 from my comparable companies. My actual estimate for
24 Atmos specifically is .75 which takes that number down
25 to 10.75, which you'll find in my testimony.

NASHVILLE COURT REPORTERS (615) 885-5798

14

1 DIRECTOR MILLER: Thank you. Could
2 you explain the size bias in the CAPM model and comment
Page 13

3 on whether the adjustment recommended in Dr. Murry's
4 rebuttal testimony is justified? And you can tell I
5 formulated that question on my own.

6 THE WITNESS: I can tell.

7 Basically, my approach to the
8 testimony is to provide the simplest implementation of
9 the models. When you read any textbook, the first
10 model you see is the straight CAPM model. That's the
11 estimate I propose. Size adjustment basically descends
12 from a body of academic literature that I think starts
13 with economist bonds and Regon bond. These are
14 actually cited in the Ibbotson's text. What they found
15 was that firm size is explanatory in basically looking
16 at returns. Correlated to that is that small firms,
17 when you look at Beta which measures systematic risk,
18 it doesn't tell the whole story of the average returns.
19 It just doesn't do it. So the solution was, to sort of
20 conform to the CAPM model, was to adjust up the
21 estimates for small firms. Okay?

22 Now, I chose not to do this. One,
23 because I was trying to do the simplest implementation.
24 Secondly -- well, frankly, though, Ibbotson's concludes
25 that you should do this. I give the Ibbotson's text

NASHVILLE COURT REPORTERS (615) 885-5798

15

1 credit for this. They're very good at laying out the
2 arguments against it.

3 My rationale or what I would have
4 argued here earlier is that we would probably think

5 that just applying an adjustment due to firm size may
6 not be granular enough. What I would argue is we
7 probably want to look at the industry or something
8 specific about the industry.

9 Now, there is information in there.
10 Basically, they go by two-digit SIC codes, which is
11 basically very broad measures of industrial activity.
12 what they find is, yeah, small firms do tend to earn
13 more, but they're not very definitive about it. So I
14 think that, you know, until we get something more
15 definitive about industry size, I think we should
16 consider both the firm size adjustment and the standard
17 CAPM model.

18 There are things that, you know,
19 jumped out at me in reading the Ibbotson's text on
20 this. They stated the size adjustment is cyclical.
21 Now, that was really interesting. Actually, it
22 mentioned that it changed every few years. Now, the
23 implication as I understand it is that we may
24 positively adjust a small stock at one time. But over
25 the course of rates in effect, that number may switch.

NASHVILLE COURT REPORTERS (615) 885-5798

16

1 so, basically, I look at it as
2 something that statistically shows up in the CAPM, you
3 know, that you could adjust for and we should consider
4 that. But at the same time, I really wonder if the
5 literature is granular enough to take into account the
6 features of the market, the sector, and of the firm
7 itself before you adjust.

8 DIRECTOR MILLER: How would using an
9 attrition year ending September 30, 2007 impact the
10 capital structure of the cost of capital
11 recommendations?

12 THE WITNESS: You can find a lot of
13 this in my rebuttal testimony. Basically, when you
14 look at the analyst estimate out to 2007, I think the
15 value line gives you 43/57, which is basically what I
16 have. Also what I understand is the company in -- the
17 company in some discovery to the Consumer Advocate,
18 which I reviewed after I filed my testimony, provided
19 some revised estimates. Those are unfortunately up in
20 my office right now. But I think basically going out
21 one year, 43/57, you know, is basically where we would
22 end up.

23 As far as the cost of capital
24 information, we've had a lot of uncertainty in the
25 economy over the past month. To try to forecast out

NASHVILLE COURT REPORTERS (615) 885-5798

17

1 basically risk-free interest rates out another year,
2 that's a pretty Herculean task right now. So basically
3 what I would, you know, say is let's stick with the
4 estimates we have now. And if we have a problem, we
5 can look at them again when that time comes.

6 DIRECTOR MILLER: Thank you,
7 Mr. Kettles. I appreciate it.

8 CHAIRMAN KYLE: That's all I have -- I
9 don't have any.

10
11 Dr. Brown started out in developing his equity return
12 by dividing the comparable or in between dividend
13 companies and capital gains companies. Did you follow
14 that similar methodology?

15 THE WITNESS: No.

16 DIRECTOR JONES: You did not?

17 THE WITNESS: No, I did not.

18 DIRECTOR JONES: Okay. That's all I
19 have. Thank you.

20 DIRECTOR MILLER: Why not? To follow
21 up, why not?

22 THE WITNESS: Well, basically -- and I
23 think this is very explicit in Dr. Brown's testimony.
24 You'll notice in the early part of his direct testimony
25 he states opinions. Basically, he places a high

NASHVILLE COURT REPORTERS (615) 885-5798

18

1 emphasis on basically dividend paying companies and
2 avoiding capital gains speculation.
3 How can I put this? The market
4 doesn't care about that. The market is what the market
5 does. And simply limiting the market to the group of
6 companies you think satisfy your own subjective beliefs
7 about it colors the analysis. You're not getting the
8 full impact of the market and that's going to bias your
9 results.

10 DIRECTOR MILLER: Thank you.

11 DIRECTOR JONES: You may step down.

12 MR. HOTVEDT: Director Jones, may I
Page 17

13 move his direct and rebuttal testimony into the record?
14 DIRECTOR JONES: Without objection.
15 MS. KELLEY: No objection.
16 MR. HOTVEDT: The staff would like to
17 call David Foster.
18 DIRECTOR JONES: Mr. Foster, raise
19 your right hand please.
20 ///
21 ///
22 ///
23 ///
24 ///
25 ///

NASHVILLE COURT REPORTERS (615) 885-5798

19

□

1 DAVID FOSTER,
2 was called as a witness, and having been duly sworn,
3 was examined and testified as follows:
4
5 DIRECT EXAMINATION
6 BY MR. HOTVEDT:
7 Q. Please state your name for the record.
8 A. David Foster.
9 Q. Mr. Foster, did you previously file direct
10 and rebuttal testimony in this case along with some
11 exhibits?
12 A. Yes, I did.
13 Q. Do you have any corrections you want to
14 make to that testimony or those exhibits?