BEFORE THE TENNESSEE REGULATORY AUTHORITY NASHVILLE, TENNESSEE

March 14, 2006

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Re: Petition for Expedited Review of Growth Code)	N 22218
Denial by the Number Pooling Administrator Relating)	Docket No. <u>06-0068</u>
to the Nashville Rate Center)	

PETITION OF AT&T OF THE SOUTHERN STATES, LLC FOR REVIEW OF CENTRAL OFFICE CODE DENIAL

AT&T of the Southern States, LLC ("AT&T"), pursuant to rules adopted by the Federal Communications Commission ("FCC") for challenging determinations of the Number Pooling Administrator ("NeuStar"), hereby petitions the Tennessee Regulatory Authority ("TRA") for a review of NeuStar's denial of AT&T's application for one NPA-NXX in the Nashville rate center in order for AT&T to serve its customer.

- 1. AT&T is a competitive local exchange carrier providing telecommunications services in Tennessee under the jurisdiction of the TRA.
- 2. NeuStar is an independent, non-governmental entity that is responsible for administering and managing numbering resources in pooling areas. *See* C.F.R. Section 52.13(a) and (b).
- 3. This Petition is based on the Federal Communications Commission ("FCC") Rules found at 47 C.F.R. § 52.15(g)(3)(iv) and pursuant to the Thousands-Block Number (NXX-X) Pooling Administration Guidelines ("TBPAG") and the Central Office Code (NXX) Assignment Guidelines published by the Industry Numbering Committee ("INC"). In addition, on March 31, 2000, the FCC issued a Report and Order and Further Notice of Proposed Rule Making related to numbering resource optimization ("FCC 00-104" or the "March Order"). On December 29, 2000, the FCC issued its Second Report and Order, Order on Reconsideration in CC Docket No.

96-98 and CC Docket No. 99-200, and Second Further Notice of Proposed Rulemaking in CC Docket No. 99-200 ("FCC 00-249" or the "December Order"). These FCC Orders addressed issues and strategies relating to the efficient use of numbering resources.

- 4. In FCC 00-104 and FCC 00-429, the FCC announced rules and sought comments in an effort to implement uniform standards governing requests for telephone numbering resources in order to increase efficiency in the use of existing telephone numbers and to slow further exhaustion of existing numbers under the North American Numbering Plan.
- 5. Among other things FCC 00-104 adopted a revised standard for assessing a carrier's need for numbering resources by requiring carriers to report rate center based utilization data to NeuStar. The FCC further required that to qualify for access to new numbering resources, applicants must establish that existing inventory within the applicant's rate center will be exhausted within six months of the application.
- 6. In addition to the months-to-exhaust ("MTE") requirement described above, the FCC's rules also require carriers to meet a rate center utilization threshold of 75 percent to receive additional numbering resources in a given rate center. FCC 00-249 at Paragraph 22; FCC 01-362 Paragraphs 50-52. Based on the FCC's orders, carriers must meet both the six-month MTE requirement and the utilization threshold on a rate center basis to obtain additional number resources. Id. at Paragraph 29.
- 7. An AT&T customer, Deloitte Services LP, has requested a block of an entire NPA-NXX for its place of business in the Nashville rate center. A copy of the letter outlining the request is attached as Exhibit A. AT&T has developed a communications plan that the customer will implement so that all of the 10,000 numbers will be assigned within 180 days of the numbers being made available to the customer. The numbers will be used as soon as they are available

- 8. The Nashville rate center of the 615 Area Code was converted to Number Pooling on March 14, 2002 as authorized by the FCC. Consequently, normal numbering resource acquisition by a Number Pooling carrier, such as AT&T, is gained through an interface with NeuStar¹.
- 9. On March 1, 2006, AT&T submitted a "Thousand Block Application Form Part 1A", and a "Months to Exhaust and Utilization Certification Worksheet TN Level" to NeuStar for a thousands-block in the Nashville rate center to satisfy the customer request. A copy of this application is attached as Exhibit B.
- 10. During the online session with the Pooling Administration System ("PAS"), AT&T received an error message instructing to "Return to the Months To Exhaust Form", indicating the request would not process through the system without a state waiver. The error message is included in Exhibit B. The NeuStar applies the FCC rules and INC Guidelines. As set forth in Paragraphs 5 and 6, these rules and guidelines require that a block holder requesting growth resources demonstrate that existing resources within the rate center will both exhaust within 6.0 months, and meet the 75% utilization level. The error message included a calculation showing that the utilization level was not met.
- 11. Although AT&T has an adequate supply of telephone numbers to satisfy incremental requests for numbers without receiving a new block of numbers, AT&T's existing telephone resources cannot satisfy this customer's specific need. AT&T holds no full NPA-NXXs.
- 12. As a result of the denial of AT&T's request for additional numbering resources, AT&T is unable to provide the telecommunications services requested by its customer in Tennessee.

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¹ The federal rules in 47 C.F.R 52.15 generalize responsibilities of NANPA and the Pooling Administrator under the heading "Central office code administration".

13. In setting its policy for the assignment of telephone numbers, the FCC designated NANPA and NeuStar, as the Pooling Administrator, to handle numbering resource administration.² If a numbering resource administrator withholds numbering resources from a carrier, the FCC has specifically authorized state commissions to overturn those decisions for reasonable cause. That authority is specifically set out in the relevant FCC Rule, 47 C.F.R. §52.15 (g)(3)(iv), which states:

The NANPA shall withhold numbering resources from any U.S. carrier that fails to comply with the reporting and numbering resource application requirements established in this part. The NANPA shall not issue numbering resources to a carrier without an OCN. The NANPA must notify the carrier in writing of its decision to withhold numbering resources within ten (10) days of receiving a request for numbering resources. The carrier may challenge the NANPA's decision to the appropriate state regulatory commission. The state commission may affirm, or may overturn, the NANPA's decision to withhold numbering resources from the carrier based on its determination of compliance with the reporting and numbering resource application requirements herein.

The FCC also clarified in the FCC 00-249 Order that carriers may now appeal to states using a "safety valve" mechanism (paragraphs 57-66). The FCC contemplated the need for, and gave instructions to states to respond when denials failed to consider a "specific customer request".

14. An essential aspect of the "safety valve" provision is the accelerated response that is provided for in the FCC's order. States should act upon such a request in most instances in 10 business days, as explained below by the FCC:

² 47 C.F.R. § 52.15(a) states: "Central Office Code Administration shall be performed by the NANPA, or another entity or entities, as designated by the Commission." 47 C.F.R. § 52.20(d) states: "The Pooling Administrator shall be a non-governmental entity that is impartial and not aligned with any particular telecommunications industry segment, and shall comply with the same neutrality requirements that the NANPA is subject to under this part."

Finally, we recognize that in many instances, the failure to address a request for additional numbering resources can impair a carrier's ability to stay in or expand business. We therefore direct states to act on carrier requests for a safety valve as expeditiously as possible. Although we do not establish a specific time limit for states to act on these requests, we believe that, in most instances, 10 business days from receipt of a request that the state determines to be sufficiently detailed and complete will be sufficient time to review and act upon safety valve requests. If a state does not reach a decision on a safety valve request within a reasonable timeframe, carriers may submit such requests to the Commission for resolution. In addition, carriers may appeal to the Commission safety valve decisions made by states, and we delegate authority to the Common Carrier Bureau to review such petitions as expeditiously as possible.

Id. at Paragraph 66.

15. AT&T seeks the Authority's review of NeuStar's decision to withhold numbering resources from it on the grounds that it: (1) violates the orders and rules of the FCC which grant carriers access to numbering resources to meet specific customer demands upon a sufficient showing of need and (2) interferes with AT&T's ability to serve its customers in Tennessee. As the FCC has stated, "Under no circumstances should consumers be precluded from receiving telecommunications services of their choice from providers of their choice for want of numbering resources." FCC 00-429 at Paragraph 61. By refusing to grant numbering resources sufficient to meet this Nashville customer's needs, the decision is preventing the customer from obtaining the service of its choice from its carrier of choice, AT&T.

Relief Sought

For these reasons, AT&T respectfully requests that the Commission expeditiously review NeuStar's decision denying AT&T's request for additional numbering resources and order NeuStar to provide the requested numbers to meet the specific requirements of AT&T's Nashville customer.

Respectfully submitted,

BOULT, CUMMINGS, CONNERS & BERRY, PLC

By:

Henry Walker

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P.O. Box 340025

Nashville, Tennessee 37203

(615) 252-2363

EXHIBIT A

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Deloitte.

Deloitte Services LP 4022 Sells Drive Hermitage, TN 37076-2930

Tel: +1 615 882 7600 Fax: +1 615 882 6600 www.deloitte.com

February 7, 2006

Deloitte 4022 Sells Drive Hermitage, TN 37076-2930 Ken McFadden

Attention: Number Administration/Code Administration

This Letter of Intent is for Deloitte to request 10,000 new numbers, an entire code, to be used for our newly designed AT&T disaster recovery plan on our LNS AT&T PrimePlex Service. Deloitte agrees to activate the numbers requested within 180 days from the date of assignment. Our service will be from the NSVLTN48DS0 switch servicing the Nashville Rate Center.

Please provide us 10.000 consecutive numbers, an entire code for this request.

Sincerely, Sew Mctadden

EXHIBIT B

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Pooling Administration System				
•				
an				
Sign Out				
Request Resources				
State TENNESSEE				
NPA 615 Rate Center NASHVILLE				
Rate Center NASHVILLE OCN 7658-TCG AMERICA - TN				
Type of Application Application for a full NXX for a Dedicated Customer				
Continue Cancel				
NOTE: If you are selecting a Rate Center that is moving to a new NPA due to a split, PAS will automatically migrate the request to the new NPA once the mandatory dialing date occurs.				
ingrate the request to the new two years and managery dialing date ecodes.				
;				

Pooling Administration System d lloper (SP) Sign Out Request Full NXX (Dedicated Customer) Do you already have a block/code in this rate center? • Yes C No Will all blocks be activated on the same switch? Yes No Will there be multiple block effective dates requested? C Yes 6 No Cancel Cancel

Pooling Administration System			
d lloper (SP)	_		Sign Out
Months to Exhaust and Utilization	Certification Works	sheet - TN Level	
Date Wednesda OCN 7658 Company Name TCG AME I	ny, March 1, 2006 RICA - TN		
Rate Center NASHVILL	. E		
List all Codes NPA(s)-NXXs and Blocks NPA(s)-NXX-X(s)			
615-514, 750, 986			
Name of Block Applicant Ms Lisa A	-	and a new community paragrammapa, we are then property on the 1/p 1/p.	
Title Assistant Telephone Number (908) 234-	-		
Fax Number (908) 234-			ľ
E-Mail lloper@at			
A. Available Numbers * 12856			
B. Assigned Numbers * 12740			}
C. Total Numbering Resources * 26000			
D. Quantity of numbers activated in the past 90 days and excluded from the Utilization calculation	A CONTRACTOR OF THE PROPERTY O		
List excluded Code(s) or Block(s)			
		erregivinessa figlio i kalsiyassa aysta kushiniyas kasaassaya sassabkah . « bu . , , , , , ,	
E. Growth History - Previous 6 months ² *			
Month 1 -2591	Month 2	1353	
Month 3 -571	Month 4	993	
Month 5 -2152	Month 6	82	

F. Forecast - Next 12 months3 *

Month 1	12311	Month 2	169
Month 3	168	Month 4	111
Month 5	77	Month 6	87
Month 7	88	Month 8	534
Month 9	221	Month 10	281
Month 11	209	Month 12	344

G. Average Monthly Forecast (Sum of months # 1-6 (Part F above) divided by 6)

2153.833

H. Months to Exhaust 4 (Numbers Available for Assignment to customers (A) / Average Monthly Forecast (G))

Block Requested

A. Available Numbers 12856 H. Months to Exhaust

5.969

I. Utilization 5 (Assigned Numbers (B)) / (Total Numbering Resources (C) - Excluded Numbers (D)) * 100

49.000

Explanation



- A copy of this worksheet is required to be submitted to the Pooling Administrator when requesting
 additional numbering resources in a rate center. For auditing purposes, the applicant must retain a copy
 of this document.
- 2. Net change in TNs no longer available for assignment in each previous month, starting with the most distant month as Month #1, and Month #6 as the current month.
- 3. Forecast of TNs needed in each following month, starting with the most recent month as Month #1.
- 4. To be assigned an additional thousands-block (NXX-X) for growth, "Months to Exhaust" must be less than or equal to 6 months. (FCC 00-104, ý 52.15 (g)(3)(iii)).
- Newly acquired numbers may be excluded from the Utilization calculation (FCC 00104, section 52.15 (g) (3)(ii))



Pooling Administration System

lloper (SP)

Sign Out

Months to Exhaust and Utilization Certification Worksheet - TN Level (Continued)

Your utilization calculates to 49.000 percent. The FCC requires a utilization of 75.000 percent.

Select One Option and Submit

- C Return to the Months To Exhaust Form
- C Discard all the information provided for the request and start with a fresh Part 1A
- State Waiver Option

