1		BEFORE THE
2		GEORGIA PUBLIC SERVICE COMMISSION
3		
4		PREFILED REBUTTAL TESTIMONY OF
5		DONALD S. ROFF
6		ON BEHALF OF
7		ATMOS ENERGY CORPORATION
8		
9		DOCKET NO. 20298-U
10		
11		
12	Q.	PLEASE STATE YOUR NAME, TITLE, AND BUSINESS
13		AFFILIATION.
14		
15	A	Manager in Dec 110 D CC 11
13	A.	My name is Donald S. Roff and I am a Director with the public accounting
16		firm of Deloitte & Touche LLP.
17		
18	Q.	ARE YOU THE SAME DONALD S. ROFF WHO SUBMITTED
19		DIRECT TESTIMONY IN THIS PROCEEDING?
20		
21	A.	Yes, I am.
22		
23	Q.	WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?
24		
25	A.	The purpose of my rebuttal testimony is to address the positions taken by
26		Adversary Staff ("Staff") witness Mr. Charles W. King with respect to the

1	topics of depreciation rates, net salvage allowances and depreciation
2	accounting. In particular, I will demonstrate that:
3	1. Mr. King has improperly intertwined regulatory accounting with
4	financial reporting;
5	2. Mr. King has made several errors in his net salvage calculation; Mr.
6	King's recommendations and approach with respect to net salvage do not
7	comply with the regulatory accounting rules of this Commission;
8	3. Mr. King's recommendations and approach with respect to net salvage
9	do not comply with accounting principles;
10	4. Mr. King's recommendations and approach with respect to net salvage
11	do not comport with depreciation theory and are not widely accepted;
12	5. Mr. King's recommendations and approach with respect to net salvage
13	unfairly shifts costs to future generations of customers;
14	6. Mr. King's testimony with respect to the use of the Equal Life Group
15	("ELG") procedure is misleading;
16	7. Mr. King's judgments with respect to average service life and
17	retirement dispersion patterns are different from mine, and are based
18	solely on the measurement of history and outdated industry data;
19	8. Mr. King's recommendation with respect to Shared Services assets are
20	improper and unfounded and, finally,
21	9. Mr. King has made certain incorrect, improper, or misleading
22	assertions in his testimony that I will correct or refute.

1		In summary, Mr. King's recommendations must be rejected due to these
2		various flaws, and the depreciation request put forth by Atmos Energy
3		Corporation ("Atmos") should be approved by this Commission.
4		
5	Q.	HAVE YOU PREPARED ANY EXHIBITS?
6		
7	A.	Yes. Atmos Exhibit No (DSR-6) has been prepared to summarize
8		the differences in annual depreciation expense by cause. Exhibit No.
9		(DSR-7) demonstrates the shortfall in annual depreciation produced by
10		using Mr. King's depreciation rate for Account 376, Distribution - Mains.
11		
12	Q.	WERE THESE EXHIBITS PREPARED BY YOU OR UNDER
13		YOUR DIRECTION AND SUPERVISION?
14		
15	A.	Yes, they were.
16		
17	Q.	WHAT DOES EXHIBIT NO (DSR-6) ILLUSTRATE?
18		
19	A.	Exhibit No (DSR-6) illustrates a number of important results. First
20		and foremost, this Exhibit illustrates the dramatic reduction in annual
21		depreciation expense proposed by Staff witness Mr. King. As shown in
22		Column [9], Mr. King's recommended depreciation rates result in a
23		reduction of more than \$850,000 from my recommended annual

1		depreciation expense, and an additional \$91,000 reduction to the level of
2		depreciation expense produced by application of the existing depreciation
3		rates to test year plant balances. Mr. King's proposed depreciation rates
4		result in reductions of 26% and 28%, respectively. Second, he proposes
5		depreciation rate reductions in each and every plant function. Third, the
6		single, largest identifiable difference is due to changes in net salvage
7		(\$232,351). This topic will be addressed more fully later in my rebuttal.
8		
9	Q.	WHAT DOES EXHIBIT NO (DSR-7) ILLUSTRATE?
10		
11	A.	Exhibit No (DSR-7) is a worksheet that provides an example of the
12		recovery shortfall produced by using the methodology recommended by
13		Mr. King and relates to Account 376, Distribution - Mains. Unfortunately
14		this cannot be demonstrated in simple terms. However, the basic
15		assumptions of this example are:
16		- retirements occur uniformly over the average remaining life of
17		50.66 years (roughly 101 future periods)
18		- net removal cost ratio is 20% (Atmos selection)
19		- investment accrual rate is 1.44% (King Schedule 6, Column B)
20		- net removal cost accrual rate is 0.0400% (King Schedule 6,
21		Column C)
22		- starting book reserve is \$13,291,515 (King Schedule 2, Column E)
23		- starting net removal cost reserve is \$924,587 (King Schedule 4,

1	l		

Column E)

Column E)
To illustrate, I have split the Exhibit into two parts. The first page stops
after 64 future periods which represents Mr. King's use of the average
service life ("ASL") as the number of applicable periods. It can be seen
that a shortfall occurs as shown by the (\$4,167,753) credit balance at the
end of year 2068 in Column [9]. As such, it would appear that this
assumption of the average service life as the number of future periods is
flawed.
The second page continues the calculations from the first page, but
properly extends them until the end of life of the existing asset base (an
additional 27 years on through the year 2105) at a list time the

The second page continues the calculations from the first page, but properly extends them until the end of life of the existing asset base (an additional 37 years or through the year 2105), at which time the investment is essentially fully accrued as demonstrated by the Ending Book Reserve Balance of \$256,046, as shown in Column [7]. Please note that the reason that this amount is not zero is because the depreciation rate is NOT precisely 1.44% as the percentage rate is rounded to 2 decimal places. It should also be noted that the shortfall in Column [9], however, continues to grow to over \$7.5 million or 15.5% of the current asset base. This is because Mr. King has significantly understated the total lifetime removal cost. This Exhibit clearly demonstrates Mr. King's methodology error and highlights the inadequacy of the accumulated cost of removal that results.

Q. HAVE YOU UTILIZED A DIFFERENT APPROACH?

1		
2	A.	I believe that I have used the correct and most widely accepted approach.
3		As illustrated above, I believe that Mr. King's approach is totally flawed,
4		because it divorces retirements from actual removal costs. Even if his
5		estimate of annual removal cost was correct, (discussed below) the
6		estimated number of future periods cannot be correct.
7		
8	Q.	HOW WOULD YOU ESTIMATE THE NUMBER OF FUTURE
9		PERIODS?
10		
11	A.	I believe this could be accomplished using simple ratios. The ratio of the
12		total depreciable balance to the annual retirements should yield the
13		number of equivalent periods it would take to retire the current asset base
14		at present levels. Thus, we have \$48,758,983 of depreciable assets and
15		\$55,598 of average annual retirements, resulting in 877 future periods.
16		
17	Q.	WHY IS THIS ESTIMATION REASONABLE?
18		
19	A.	This estimation is reasonable for two reasons. First, the average annual
20		retirement amount has been fairly low, suggesting many future periods.
21		Second, the estimation uses the actual balance and experienced retirement
22		amounts.
23		

1	Q.	WHY DO YOU SAY MR. KING HAS ERRED IN HIS
2		DETERMINATION OF THE AVERAGE ANNUAL REMOVAL
3		COST AMOUNT?
4		
5	A.	Mr. King has attempted to estimate the average annual removal cost and
6		lifetime removal cost. (King Schedule 5). On this Schedule, Mr. King
7		attempts to restate the historical removal costs to 2004 price levels. It
8		appears to me that he has inverted the calculation, that is, the numerator
9		should be the denominator and the denominator should be the numerator.
10		Correctly calculating this amount results in a slightly higher removal cost
11		percentage. Thus, at the very least, he has understated the average annual
12		net removal cost. For Account 376, Distribution - Mains, I compute an
13		average annual removal cost amount (at 2004 price levels) of \$22,795.
14		Multiplying this by the number of equivalent future periods (877)
15		produces a lifetime removal cost of \$19, 991,215, or 41.00%. This
16		removal cost allowance is substantially different from the 2.40%
17		allowance proposed by Mr. King, and helps explain why his recommended
18		depreciation rates are so low!
19		
20	Q.	WHEN YOU SAY THAT YOU HAVE UTILIZED THE CORRECT
21		AND MOST WIDELY ACCEPTED APPROACH, WHAT DO YOU
22		MEAN?
23		

1	A.	I have used the same approach for every asset category, which approach l
2		have also used for every depreciation study that I have conducted for
3		Atmos Energy Corporation, Atlanta Gas Light Company, and for other
4		utilities as well. That approach consists of an analysis of history using the
5		cause and effect relationships of retirements (cause) and net salvage
6		(effect) coupled with an evaluation of that history and its applicability to
7		future surviving plant in service. With the exception of Pennsylvania, 1
8		believe this approach has been accepted in virtually every state.
9		
10	Q.	PLEASE EXPLAIN FURTHER THIS CAUSE AND EFFECT
11		RELATIONSHIP?
12		
13	A.	Quite simply the cause is the retirement and the effect is the net salvage.
14		From a depreciation standpoint, this ratio (net salvage amounts divided by
15		retirement amounts) is important in determining the appropriate net
16		salvage allowance.
17		
18	Q.	WHY HAVE YOU CONDUCTED YOUR ANALYSIS IN THIS
19		MANNER?
20		
21	A.	I conducted my analysis in this manner because it complies with
22		regulatory accounting instructions and rules, comports with depreciation
23		analysis theory as well as recognizes the cause and effect relationship
		The state of the s

1		described above. On the other hand, Mr. King used a methodology that
2		ignores the causal link between actual retirements and the costs those
3		retirements cause.
4		
5	Q.	TO WHAT DEPRECIATION ANALYSIS THEORY ARE YOU
6		REFERRING?
7		
8	A.	Numerous depreciation texts provide a description of the net salvage
9		analysis. For example, the NARUC text referenced by Mr. King provides
10		the following discussion:
11 12 13		Net salvage is expressed as a percentage of plant retired by dividing the dollars of net salvage by the dollars of original cost of plant retired. ¹
14		Another reference can be found in Accounting for Public Utilities, a
15		recognized text in the regulated utility arena:
16 17 18		Salvage and cost of removal analysis involves the determination of salvage and cost of removal as a percentage of the cost of the retired property. ²
19		Thus salvage and cost of removal allowances reflect the same relationship
20		between salvage received or cost of removal incurred (i.e., negative net
21		salvage) and the book cost of the plant retired expressed as a percentage of
22		retired amounts.
23		

¹ Public Utilities Depreciation Practices, National Association of Regulatory Utility Commissioners ("NARUC"), 1996 Edition, page 18.

² Accounting for Public Utilities, Hahne and Aliff, 19th Edition, page 6-24.

Q.	DID YO	OUR	DEPR	ECIAT	ION	STUDY	' UTII	IZE	AN	ANAL	YSIS
	PROCE	SS TI	HAT W	AS CO	NSIS	TENT V	WITH '	THES	SE PA	ASSAG	ES?

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Yes. My salvage and cost of removal analysis for all accounts was based upon the historical relationship between salvage and cost of removal to the cost amounts of the plant retired. This is evident from a review of my analysis workpapers for Account 376 and Account 380, attached as Atmos Exhibit No. (DSR-8). In the two largest accounts, salvage has been very limited and net salvage is comprised almost entirely of cost of removal. Net salvage percentages for Account 376, Mains range from negative 4% to negative 152%, with a weighted average for the period 2000 - 2004 of negative 37%. In total, some \$102,000 of cost of removal has been incurred relative to over \$278,000 in book cost of retirements within the Mains Account. Net salvage percentages for Account 380, Services range from negative 8% to negative 38%, with a weighted average for the period 2000 – 2004 of negative 19%. In total, some \$422,000 of cost of removal has been incurred relative to over \$2.2 million in book cost of retirements within the Services Account. As indicated by historic activity, it is clear that my analysis has been conducted consistent with the concepts described above.

20

19

Q. WHAT DOES ALL THIS MEAN?

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21

I	Α.	Fundamentally, it means that different estimates can be derived by different
2		methods. More significantly, the process created by Mr. King is NOT correct
3		and obviously leads to incorrect and inappropriate results. I urge this
4		Commission to evaluate the two net salvage methodologies employed, and to
5		rule on the propriety of one over the other.
6		
7	Q.	YOU CLAIM THAT MR. KING HAS INTERWINED REGULATORY
8		ACCOUNTING WITH FINANCIAL REPORTING. PLEASE
9		EXPLAIN.
10		
11	A.	This is a very technical subject, so I will try to keep it simple. First, Atmos
12		maintains one set of books for financial reporting purposes and another set of
13		books for regulatory accounting purposes. In the vast majority of
14		circumstances, these books are identical. However, for depreciation purposes,
15		the financial reporting books and regulatory accounting books are different, in
16		particular with respect to accounting for cost of removal. Section 515-3-110
17		of the Georgia Public Service Commission rules states:
18		"(a) Each electric and gas utility company shall adopt the system of
19		accounts devised by the Federal Energy Regulatory Commission
20		("FERC") for Class "A" and "B" or Class "C" and "D" companies, as
21		appropriate."
22		This rule establishes the regulatory accounting requirements for Atmos.
23		Second, the Financial Accounting Standards Board ("FASB") and the

1		Securities and Exchange Commission ("SEC") establish the financial
2		reporting requirements for Atmos.
3		
4	Q.	WHERE DOES MR. KING CONFUSE THESE TWO DISTINCT
5		REQUIREMENTS?
6		
7	A.	Mr. King improperly commingles these two separate requirements in his
8		discussion of the segregation of depreciation rates. ³ Statement of Financial
9		Accounting Standards No. 143, Accounting for Asset Retirement Obligations
10		("AROs") is a financial reporting requirement. The FERC created the
11		regulatory accounting requirement when it issued Order No. 631, Accounting,
12		Financial Reporting, and Rate Filing Requirements for Asset Retirement
13		Obligations. Order No. 631 effectively created some new accounts in which
14		to record AROs and related accretion expense and Asset Retirement Costs
15		("ARCs"). Order No. 631 also placed some boundaries on its applicability:
16 17 18		The Commission did not propose any changes to its existing accounting requirements for cost of removal for non-legal retirement obligations. ⁴
19 20 21 22 23 24		The <u>accounting</u> for removal costs that do not qualify as legal retirement obligations falls outside the scope of this rule. The Commission is aware that there is an ongoing discussion in the accounting community as to whether the cost of removal should be considered as a component of depreciation. However, this issue is beyond the scope of this rule and we are not convinced that there is a need to fundamentally change <u>accounting concepts</u> at this time ⁵ (Emphasis added)
		(I make the second of the sec

³ King Testimony, page 4, lines 4-14; pages 9-11. ⁴ Order No. 631, Paragraph 36. ⁵ Ibid, Paragraph 37.

Order No. 631 obviously did NOT require the creation of new accounts for non-legal retirement obligations. However, Order No. 631 obviously DID require a reporting entity to maintain separate subsidiary records:

Instead we will require jurisdictional entities to maintain separate subsidiary records for cost of removal for non-legal retirement obligations that are included as specific identifiable allowances recorded in accumulated depreciation in order to separately identify such information to facilitate external reporting and for regulatory analysis, and rate setting purposes. Therefore, the Commission is amending the instructions of account 108 and 110 in Parts 101, 201 and account 31, Accrued depreciation — Carrier property, in Part 352 to require jurisdictional entities to maintain separate subsidiary records for the purpose of identifying the amount of specific allowances collected on rates for non-legal retirement obligations included in the depreciation accruals.⁶

Jurisdictional entities must identify and quantify in separate subsidiary records the amounts, if any, of previous and current accrued accumulated removal costs for other than legal retirement obligations recorded as part of the depreciation accrual in accounts 108 and 110 for public utilities and licensees, account 108 for natural gas companies, and account 31 for oil pipeline companies. If jurisdictional entities do not have the required records to separately identify such prior accruals for specific identifiable allowances collected in rates for non-legal asset retirement obligations recorded in accumulated depreciation, the Commission will require that the jurisdictional entities separately identify and quantify prospectively the amount of current accruals for specific allowances collected in rates for non-legal retirement obligations.⁷

Thus it is clear that separate accounting is NOT required by FERC Order No. 631. There is a distinct difference between a requirement to maintain separate subsidiary records and the alleged requirement for separate accounting. For example, Atmos maintains time reports for its employees to support the accounting for payroll expense, but does not account for each employee's payroll expense individually on its general ledger. Mr. King has introduced an obviously flawed interpretation that does not apply. Most importantly,

⁶ Ibid, Paragraph 38.

⁷ Ibid, Paragraph 39.

1	Order	No.	631	in	no	way	changes	the	regulatory	accounting	for	non-legal
2	AROs	whic	h SF	AS	14	3 doe	s not add	ress	•			

Q. WHAT DOES THIS MEAN TO THE RESULTS OF MR. KING'S ANALYSIS?

A. It means that Mr. King's analysis is based upon an improper interpretation and renders his conclusions equally improper.

Q. WHAT ARE THE REGULATORY ACCOUNTING RULES WITH RESPECT TO NET SALVAGE?

A.

The pertinent regulatory accounting rules with respect to net salvage can be found in the Uniform System of Accounts ("USOA")⁸ definitions and instructions. This begins with the definition of net salvage: "net salvage value means the salvage value of property retired less the cost of removal" and ends with the instructions related to Account 403, Depreciation Expense: "The utility shall keep such records of property and property retirements as will reflect the service life of property which has been retired and aid in estimating probable service life by mortality, turnover, or other appropriate methods; and also such records as will reflect the percentage of salvage and cost of removal for property retired from each account, or subdivision thereof, for depreciable gas plant." (Emphasis added). The approach that I have utilized

⁸ Part 201 – Code of Federal Regulations ("CFR") 18.

complies with these instructions and objectives.	The approach utilized by Mr.
King does not comply with USOA requirements	

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Q. PLEASE DISCUSS THE ISSUE RELATED TO THE DEPRECIATION RATES FOR THE SHARED SERVICES ASSETS.

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A.

Mr. King proposes to retain the existing depreciation rates for these facilities which produce a decrease in annual depreciation expense of roughly 46% below that requested by Atmos. Mr. King states that the Company did not file a supporting depreciation study, nor did my direct testimony address this group of assets. A Shared Services depreciation study was filed in response to a data request. That depreciation study developed recommended depreciation rates utilizing new mortality characteristics (average service life, retirement dispersion and net salvage allowance) and the Equal Life Group depreciation procedure. I submit that the mortality characteristics developed in the 2002 study should be used for the Shared Services depreciable investments, not some parameters that are outdated. The 2002 study was prepared to recognize the changing investments and mortality experience that has occurred since the existing depreciation rates were established via a 1992 study. In fact, these 2002 study depreciation rates have been approved for use in ATMOS' Virginia, Texas, and Louisiana jurisdictions. Mr. King's real argument, however, is for not using the Equal Life Group procedure. A comparison of annual depreciation expense using Average Life Group depreciation rates

1		reveals the total difference between ALG and ELG on a Georgia jurisdictional
2		basis is only about \$35,000. It is evident that Mr. King's goal seems to be to
3		minimize depreciation expense regardless of reason.
4		
5	Q.	FOR THE RECORD, PLEASE DESCRIBE THE DIFFERENCES
6		BETWEEN THE AVERAGE LIFE GROUP ("ALG") PROCEDURE
7		AND THE EQUAL LIFE GROUP ("ELG") PROCEDURE.
8		
9	A.	Utility group property is comprised of many vintages of assets. Within a
10		property group there are individual assets that have different lives. The ELG
11		procedure recognizes this fact, and develops composite depreciation rates that
12		reflect the lives of the individual components. The ALG procedure effectively
13		treats all assets within a group as if they have the same life. Thus the ELG
14		procedure provides a better matching of the recording of depreciation with
15		asset consumption.
16		
17	Q.	IS THIS A DESIRABLE FEATURE?
18		
19	A.	Absolutely. In fact, a recent FASB pronouncement pertinent to depreciation
20		emphasizes this feature. In SFAS No. 154, Accounting Changes and Errors
21		the Board states:

1		"I herefore, in	redeliberations, the Board affirmed that better reflecting the
2		pattern of cor	nsumption of the asset being depreciated should be the sole
3		basis in deterr	mining the preferable depreciation method."9
4			
5		While I realize the	at SFAS No. 154 is strictly a financial reporting requirement,
6		the use of an acc	ceptable depreciation method and procedure would also be
7		applicable to regu	llatory accounting.
8			
9	Q.	DO YOU HAVI	E ANY OTHER AUTHORITATIVE SOURCES THAT
10		ADDRESS THE	ELG PROCEDURE?
11			
12	A.	Yes. In a report	t co-authored by Adversary Staff witness Mr. King on the
13		subject of depreci	ation, the following passages can be found:
14		"There are thr	ree objectives to depreciation as currently practiced by public
15		utilities in No	rth America:
17		1.	
16 17		1.)	to recover, through annual depreciation charges, the exact amount of capital originally invested,
18 19		2.)	to distribute the recovery of capital over the life of the plant
20			which it purchases in accordance with the consumption of that plant, and
21 22		3.)	to provide an annual allowance for the net effect of
23			expected cost of removal offset against salvage proceeds at the time the plant is removed from service. ¹⁰
24			

 ⁹ SFAS No. 154, Paragraph B26.
 ¹⁰ <u>Depreciation</u>, Snavely, King & Tucker, Inc. and Gilbert Management Consultants, for the Canadian Transport Commission, Telecommunications Cost Inquiry, Supplementary Report of the Consultants, February, 1976, page 78.

 3. The equal life group method is one that segregates and depreciates units having equal life expectancies. This method therefore allocates investment more accurately to the period of its consumption.¹¹

Thus it would appear that even Mr. King recognizes the features of the ELG procedure.

Q. MR. KING CURIOUSLY CLAIMS TO HAVE "CONDUCTED A COMPLETE REPORT ON OUR ANALYSIS OF THE LIFE AND SURVIVOR CURVES OF EACH OF ATMOS' ACCOUNTS." FROM THIS "REPORT", HE HAS MODIFIED SEVERAL OF YOUR LIFE SELECTIONS. DO YOU HAVE ANY COMMENTS?

A. I do. While it is probable that different experts will reach different conclusions regarding certain sets of data, and these differences may be the result of judgment, the one-sided direction of these differences causes me to be concerned. It is unclear what Mr. King means by the phrase "conducted a complete report". Both Mr. King and I exhibit similar life analyses; however, I had the benefit of discussions with Company operations and engineering personnel. This process, which I refer to as the evaluation phase, aided in my service life determinations. Mr. King has relied solely on the measurement of history and various references to industry data.

¹¹ Ibid, page 80.

1	Q.	IS THERE ANY EXAMPLE THAT ILLUSTRATES THESE POINTS?
2		
3	A.	One example that illustrates this point is Account 367, Transmission – Mains.
4		Mr. King's workpapers for this Account state:
5		"SK recommends the 65-R4 based on the South Atlantic Range and on the
6		available data, industry limits and available information."
7		Under the "Description of Analysis Method" at the front of his workpapers,
8		Mr. King states that:
9		"Industry statistics were taken from the source: AGA/EEI "A Survey of
10		Depreciation Statistics," 1998-1999."
11		I have reviewed this publication for Account 367, Transmission - Mains. The
12		industry data relied upon by Mr. King is for one Company operating in
13		Virginia and the District of Columbia. The average service lives reported for
14		this Company are 55 years and 65 years, respectively. My recommended
15		average service life of 60 years falls right in the middle of this range. A
16		sample size of one company is hardly the basis for a definite conclusion and
17		makes Mr. King's reliance on industry data suspect. Further, this statistical
18		survey is at least six years old.
19		Another example of reliance solely on history or industry data is for Account
20		378, Distribution - Measuring and Regulating Equipment. Mr. King states:
21		"SK recommends R4-45 based on the industry limits and available data
22		from this account."

Schedule 3 of Mr. King's Exhibits, under the "Notes" Column for Account 378, states: "Based on industry, data, South Atlantic Region". The industry data from the Statistics Survey lists five companies with the following average service lives: 29 years, 43 years, 27 years, 30 years and 30 years. The simple average of these five values is 31.8 years. My recommendation is an average service life of 35 years; Mr. King's recommendation is an average service life of 45 years! His recommended average service life is outside the range of the industry data which he states that he relied on. Clearly, this begs the question of the reliability and objectivity of Mr. King's recommendations. Further, this statistical survey is at least six years old. Two of the five company entries are based on studies from 1992 and one is from 1991. My selections are based upon an analysis of history, an evaluation of that history and input from Company personnel. They are both reasonable and adequate and should be accepted by this Commission.

Q. ARE THERE ANY OTHER TOPICS OR ISSUES THAT YOU WISH TO ADDRESS?

A. Yes. I believe that Mr. King's approach to net salvage is in conflict with accounting principles. Mr. King provides a definition of depreciation accounting in his Direct Testimony. This definition forms the accounting framework under which my study was conducted and to which it conforms. Depreciation accounting is a process of cost allocation, NOT of valuation.

 $^{^{12}}$ King Direct, page 6, lines 20 - 29.

1		Mr. King's net salvage methodology relies on valuation principles and is
2		therefore NOT consistent with accounting principles.
3		
4	Q.	HOW DOES MR. KING'S NET SALVAGE METHODOLOGY RELY
5		ON VALUATION PRINCIPLES?
6		
7	A.	Mr. King's reliance on valuation principles is evident from a review of his
8		Schedule 5, where he attempts to restate removal costs to 2004 price levels.
9		Such a restatement is inconsistent with the accounting principles described
10		above. Mr. King's methodology is consistent with valuation principles, which
11		are inappropriate to use in any analysis of cost allocation associated with
12		depreciation.
13		
14	Q.	IS MR. KING'S NET SALVAGE METHODOLOGY CONSISTENT
15		WITH REGULATORY ACCOUNTING PRINCIPLES?
16		
17	A.	No. There is nothing in the Uniform System of Accounts describing or
18		requiring cost of removal to be re-stated to current price levels. In fact, the
19		instruction for Account 403, depreciation expense, reinforces the process that
20		I have utilized (also addressed above at page 13, line 6).
21		
22	Q.	DO YOU HAVE ANY OTHER ISSUES OR CONCERNS?
22		

1	A.	I have just one more concern. Mr. King seems to believe that this
2		Commission has approved and endorsed his net salvage methodology. I could
3		find no Finding of Fact in any previous case before this Commission in which
4		Mr. King has appeared as a witness that supports his contention. As
5		addressed during Mr. King's cross examination, these cases ended in
6		stipulated agreements.
7		
8	Q.	PLEASE SUMMARIZE YOUR REBUTTAL TESTIMONY.
9		
10	A.	My rebuttal testimony demonstrates how the direct testimony of Adversary
11		Staff witness Mr. King:
12		- improperly intertwines financial reporting and regulatory accounting;
13		- contains certain errors in his net salvage analysis and calculations;
14		- does not comply with the regulatory accounting rules of this Commission;
15		- does not comply with accounting principles;
16		- does not comport with depreciation theory with respect to net salvage and
17		is not widely accepted;
18		- is misleading with respect to the ELG procedure; and
19		- provides improper recommendations with respect to Shared Services.
20		My depreciation study recommendations are based upon accounting principles
21		and regulatory rules, produce a fair and reasonable level of depreciation
22		expense and should be adopted and approved by this Commission.
23		

22

1 Q .	DOES THIS	COMPLETE YOUR	R REBUTTAL	TESTIMONY?
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A. Yes, at this time. However, to the extent that I have not addressed any particular issue or topic, does not mean that I agree with the positions espoused by Adversary Staff.

EXHIBIT (DSR-6)

ATMOS ENERGY CORPORATION - GEORGIA COMPARISON OF ANNUAL DEPRECIATION BY CAUSE

[14] Inter- Relations	ક્ક	45,252	21,493	(210,064)	(7,100)	(150,419)
[13] Change in Rsv. Pos.	ક્ક	(34,017)	(17,473)	(1,957)	(3,322)	(56,769)
[12] Change in Procedure	ક્ક	(2,655)	1,401	(229,657)	1,953	(228,958)
[11] Change in Net Salv.	€9	(11,646)	(9,806)	(211,143)	244	(232,351)
[10] Change in <u>ASL</u>	69	(12,882)	(3,552)	(165,510)	•	(181,944)
[9] Increase or (Decrease)	69	(15,948)	(7,937)	(818,331)	(8,225)	(850,441)
[8] Annual <u>Amount</u>	⇔	80,277	39,870	2,143,233	194,686	2,458,066
[7] Staff Rate	%	1.76	1.17	2.11	5.85	2.18
[6] Annual Amount	₩	96,225	47,807	2,961,564	202,911	3,308,507
[5] Atmos <u>Rate</u>	%	2.11	1.41	2.92	6.10	2.93
[4] Annual Amount	G	145,612	87,009	2,938,078	228,569	3.02 3,399,268
[3] Existing <u>Rate</u>	%	3.19	2.56	2.90	6.87	3.02
[2] June 19, 2006 Ex <u>Avg.Bal.</u> E	↔	4,570,370	3,396,598	101,438,871	3,326,135	112,731,974
[1] Function		STORAGE PLANT	TRANSMISSION PLANT	DISTRIBUTION PLANT	GENERAL PLANT	TOTAL GAS PLANT

[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8] @ 0.04%	[9]
<u>Year</u>	Ending Balance	ARL = 50.66 Retmts.	Average Balance	@ 1.44% Accrual	@ 20% COR	Ending Bk Rsv	COR Accrual	COR Roy
2.3531	\$	\$	\$	\$	\$	\$	\$	COR Rsv \$
					,	•	•	*
2004	48,758,983	404 227	40 540 264	000.004	00.047	13,291,515		924,587
2005 2006	48,277,746 47,796,508	481,237 481,237	48,518,364 48,037,127	698,664 691,735	96,247 96,247	13,508,942	24,259	852,599
2007	47,315,271	481,237	47,555,889	684,805	96,247 96,247	13,719,439 13,923,006	24,019 23,778	780,370
2008	46,834,033	481,237	47,074,652	677,875	96,247	14,119,644	23,537	707,900 635,190
2009	46,352,796	481,237	46,593,414	670,945	96,247	14,309,352	23,297	562,239
2010	45,871,558	481,237	46,112,177	664,015	96,247	14,492,129	23,056	489,048
2011	45,390,321	481,237	45,630,939	657,086	96,247	14,667,977	22,815	415,616
2012	44,909,083	481,237	45,149,702	650,156	96,247	14,836,896	22,575	341,943
2013 2014	44,427,846	481,237	44,668,464	643,226	96,247	14,998,884	22,334	268,030
2014	43,946,608 43,465,371	481,237 481,237	44,187,227 43,705,989	636,296 629,366	96,247	15,153,943	22,094	193,876
2016	42,984,133	481,237	43,224,752	622,436	96,247 96,247	15,302,071 15,443,270	21,853 21,612	119,481
2017	42,502,896	481,237	42,743,514	615,507	96,247	15,577,539	21,372	44,846 (30,029)
2018	42,021,658	481,237	42,262,277	608,577	96,247	15,704,879	21,131	(105,146)
2019	41,540,421	481,237	41,781,039	601,647	96,247	15,825,288	20,891	(180,503)
2020	41,059,183	481,237	41,299,802	594,717	96,247	15,938,768	20,650	(256,100)
2021	40,577,946	481,237	40,818,564	587,787	96,247	16,045,318	20,409	(331,939)
2022	40,096,708	481,237	40,337,327	580,858	96,247	16,144,938	20,169	(408,017)
2023 2024	39,615,471	481,237	39,856,089	573,928	96,247	16,237,628	19,928	(484,337)
2024	39,134,233 38,652,996	481,237 481,237	39,374,852 38,893,614	566,998 560,068	96,247 96,247	16,323,388	19,687	(560,897)
2026	38,171,758	481,237	38,412,377	553,138	96,247 96,247	16,402,219 16,474,120	19,447 19,206	(637,698)
2027	37,690,521	481,237	37,931,139	546,208	96,247	16,539,090	18,966	(714,739) (792,021)
2028	37,209,283	481,237	37,449,902	539,279	96,247	16,597,132	18,725	(869,543)
2029	36,728,046	481,237	36,968,664	532,349	96,247	16,648,243	18,484	(947,307)
2030	36,246,808	481,237	36,487,427	525,419	96,247	16,692,424	18,244	(1,025,310)
2031	35,765,571	481,237	36,006,189	518,489	96,247	16,729,676	18,003	(1,103,555)
2032	35,284,333	481,237	35,524,952	511,559	96,247	16,759,998	17,762	(1,182,040)
2033 2034	34,803,096 34,321,858	481,237 481,237	35,043,714	504,629	96,247	16,783,390	17,522	(1,260,765)
2035	33,840,621	481,237	34,562,477 34,081,239	497,700 490,770	96,247 96,247	16,799,852	17,281	(1,339,732)
2036	33,359,383	481,237	33,600,002	483,840	96,247 96,247	16,809,384 16,811,987	17,041 16,800	(1,418,939) (1,498,386)
2037	32,878,146	481,237	33,118,764	476,910	96,247	16,807,659	16,559	(1,578,074)
2038	32,396,908	481,237	32,637,527	469,980	96,247	16,796,402	16,319	(1,658,003)
2039	31,915,671	481,237	32,156,289	463,051	96,247	16,778,215	16,078	(1,738,172)
2040	31,434,433	481,237	31,675,052	456,121	96,247	16,753,099	15,838	(1,818,582)
2041	30,953,196	481,237	31,193,814	449,191	96,247	16,721,052	15,597	(1,899,233)
2042 2043	30,471,958 29,990,721	481,237 481,237	30,712,577	442,261	96,247	16,682,076	15,356	(1,980,124)
2043	29,509,483	481,237	30,231,339 29,750,102	435,331 428,401	96,247 96,247	16,636,169	15,116	(2,061,256)
2045	29,028,246	481,237	29,268,864	421,472	96,247 96,247	16,583,333 16,523,568	14,875	(2,142,628)
2046	28,547,008	481,237	28,787,627	414,542	96,247	16,456,872	14,634 14,394	(2,224,241) (2,306,095)
2047	28,065,771	481,237	28,306,389	407,612	96,247	16,383,246	14,153	(2,388,189)
2048	27,584,533	481,237	27,825,152	400,682	96,247	16,302,691	13,913	(2,470,524)
2049	27,103,296	481,237	27,343,914	393,752	96,247	16,215,206	13,672	(2,553,100)
2050 2051	26,622,058	481,237	26,862,677	386,823	96,247	16,120,791	13,431	(2,635,916)
2052	26,140,821 25,659,583	481,237 481,237	26,381,439 25,900,202	379,893 372,963	96,247 96,247	16,019,446	13,191	(2,718,973)
2053	25,178,346	481,237	25,418,964	366,033	96,247 96,247	15,911,172 15,795,967	12,950	(2,802,270)
2054	24,697,108	481,237	24,937,727	359,103	96,247	15,673,833	12,709 12,469	(2,885,808) (2,969,587)
2055	24,215,871	481,237	24,456,489	352,173	96,247	15,544,769	12,228	(3,053,606)
2056	23,734,633	481,237	23,975,252	345,244	96,247	15,408,775	11,988	(3,137,866)
2057	23,253,396	481,237	23,494,015	338,314	96,247	15,265,851	11,747	(3,222,366)
2058	22,772,158	481,237	23,012,777	331,384	96,247	15,115,998	11,506	(3,307,108)
2059	22,290,921	481,237	22,531,540	324,454	96,247	14,959,215	11,266	(3,392,089)
2060 2061	21,809,683 21,328,446	481,237 481,237	22,050,302 21,569,065	317,524	96,247	14,795,502	11,025	(3,477,312)
2062	20,847,208	481,237	21,087,827	310,595 303,665	96,247 96,247	14,624,859	10,785	(3,562,775)
2063	20,365,971	481,237	20,606,590	296,735	96,247 96,247	14,447,286 14,262,783	10,544 10,303	(3,648,478) (3,734,422)
2064	19,884,733	481,237	20,125,352	289,805	96,247	14,071,351	10,363	(3,820,607)
2065	19,403,496	481,237	19,644,115	282,875	96,247	13,872,988	9,822	(3,907,033)
2066	18,922,258	481,237	19,162,877	275,945	96,247	13,667,696	9,581	(3,993,699)
2067	18,441,021	481,237	18,681,640	269,016	96,247	13,455,475	9,341	(4,080,605)
2068	17,959,783	481,237	18,200,402	262,086	96,247	13,236,323	9,100	(4,167,753)
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ATMOS ENERGY CORPORATION - GEORGIA DEVELOPMENT OF FUTURE DEPRECIATION ACCRUALS INADEQUACY OF KING METHODOLOGY

ATMOS EXHIBIT NO. ____ (DSR-7)

[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8] @ 0.04%	[9]
Year	Ending Balance	ARL = 50.66 Retmts.	Average Balance	@ 1.44% Accrual	@ 20% COR	Ending Bk Rsv	COR Accrual	COR Rsv
	\$	\$	\$	\$	\$	\$	\$	\$
	•	•	•	•	•	•	¥	U
2069	17,478,546	481,237	17,719,165	255,156	96,247	13,010,241	8,860	(4,255,141)
2070	16,997,308	481,237	17,237,927	248,226	96,247	12,777,230	8,619	(4,342,769)
2071	16,516,071	481,237	16,756,690	241,296	96,247	12,537,289	8,378	(4,430,638)
2072	16,034,833	481,237	16,275,452	234,367	96,247	12,290,418	8,138	(4,518,748)
2073	15,553,596	481,237	15,794,215	227,437	96,247	12,036,617	7,897	(4,607,098)
2074	15,072,358	481,237	15,312,977	220,507	96,247	11,775,886	7,656	(4,695,689)
2075	14,591,121	481,237	14,831,740	213,577	96,247	11,508,226	7,416	(4,784,521)
2076	14,109,883	481,237	14,350,502	206,647	96,247	11,233,636	7,175	(4,873,593)
2077	13,628,646	481,237	13,869,265	199,717	96,247	10,952,116	6,935	(4,962,906)
2078	13,147,408	481,237	13,388,027	192,788	96,247	10,663,666	6,694	(5,052,460)
2079	12,666,171	481,237	12,906,790	185,858	96,247	10,368,286	6,453	(5,142,254)
2080	12,184,933	481,237	12,425,552	178,928	96,247	10,065,976	6,213	(5,232,289)
2081	11,703,696	481,237	11,944,315	171,998	96,247	9,756,737	5,972	(5,322,564)
2082	11,222,458	481,237	11,463,077	165,068	96,247	9,440,568	5,732	(5,413,080)
2083	10,741,221	481,237	10,981,840	158,138	96,247	9,117,469	5,491	(5,503,836)
2084	10,259,983	481,237	10,500,602	151,209	96,247	8,787,440	5,250	(5,594,834)
2085 2086	9,778,746	481,237	10,019,365	144,279	96,247	8,450,481	5,010	(5,686,071)
2087	9,297,508	481,237	9,538,127	137,349	96,247	8,106,593	4,769	(5,777,550)
2087	8,816,271	481,237	9,056,890	130,419	96,247	7,755,775	4,528	(5,869,269)
2089	8,335,033	481,237	8,575,652	123,489	96,247	7,398,027	4,288	(5,961,229)
2009	7,853,796	481,237	8,094,415	116,560	96,247	7,033,349	4,047	(6,053,429)
2090	7,372,558	481,237	7,613,177	109,630	96,247	6,661,741	3,807	(6,145,870)
2091	6,891,321	481,237	7,131,940	102,700	96,247	6,283,203	3,566	(6,238,551)
2092	6,410,083	481,237	6,650,702	95,770	96,247	5,897,736	3,325	(6,331,473)
2093	5,928,846	481,237	6,169,465	88,840	96,247	5,505,339	3,085	(6,424,636)
2094	5,447,608 4,966,371	481,237	5,688,227	81,910	96,247	5,106,012	2,844	(6,518,040)
2095	4,485,133	481,237 481,237	5,206,990	74,981	96,247	4,699,755	2,603	(6,611,684)
2090	4,003,896	481,237	4,725,752 4,244,515	68,051 61,121	96,247 96,247	4,286,568	2,363	(6,705,568)
2098	3,522,658	481,237	3,763,277	54,191	96,247 96,247	3,866,452	2,122	(6,799,693)
2099	3,041,421	481,237	3,282,040	47,261	•	3,439,405	1,882	(6,894,059)
2100	2,560,183	481,237	2,800,802	40,332	96,247 96,247	3,005,429	1,641	(6,988,666)
2101	2,078,946	481,237	2,319,565	33,402	96,247 96,247	2,564,523	1,400	(7,083,513)
2102	1,597,708	481,237	1,838,327	26,472	96,247 96,247	2,116,688	1,160	(7,178,601)
2103	1,116,471	481,237	1,357,090	19,542	96,247 96,247	1,661,922	919	(7,273,929)
2103	635,233	481,237	875,852	12,612	•	1,200,227	679	(7,369,498)
2104	153,996	481,237 481,237	394,615	5,682	96,247	731,601	438	(7,465,307)
	133,880	·	J 94 ,013	-	96,247	256,046	197	(7,561,358)
Subtotals		17,805,787		4,825,511	3,561,157		167,552	
Totals		48,604,987		35,569,518	9,720,997		1,235,053	

ATMOS ENERGY CORPORATION - GEORGIA COMPARISON OF DEPRECIATION EXPENSE BY CAUSE

RSV. AMORT.	\$ (4,211) (17,594) (12,044) (168) (34,017)	90 (21,632) , 4,069 (17,473)	25,434 27,268 77,268 (97,120) (31,160) 87,491 (14,382) (14,382)	(9,479) (9,500) (1,197) (1,197) (143) 23,882 (20,699) 1,670 1,670	(56,769)
ANNUAL	\$ 14,124 47,884 58,432 10,327 130,768	4,454 58,047 5 2,604 65,109	1,604 1,251,618 46,071 11,170 986,883 124,740 504,018 30,264 1,249	21, 129 20,680 22,680 22,680 8,175 3,943 33,960 6,279 82,571 236,558	3,388,850
ELG-WL RATE	2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	1.51 2.88 3.33 3.42	2.96 2.38 2.93 3.67 3.12 2.69 2.69 2.46 2.92	3.09 7.35 4.00 7.51 7.51 8.26 8.26 7.29 7.29	3.01
AMOUNT	\$ 13,477 48,563 58,026 10,046 128,111	4,218 60,469 5 1,822 86,510	1,565 47,172 9,131 948,734 127,522 501,332 30,756 865 865	19,657 11,254 37,719 4,354 270 3,623 6,279 86,332 86,332 86,332 86,332	3,159,803
ALG-WL RATE	2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	1.43 2.28 1.98 1.96	2.86 3.00 3.00 3.00 3.00 2.75 2.50 3.00 3.00	2.86 4.00 6.67 6.67 6.67 6.67 6.67 7.4.29	2.80
ANNUAL	\$ 13,477 36,693 56,229 10,036	4,213 50,861 5,2606 57,485 (9,806)	1,554 905,125 47,015 8696 860,425 116,683 525,539 30,756 824	19,537 20,688 22,884 7,267 3,941 35,508 6,276 8,276 234,789 234,789	(232,350)
STAFF NET SALV.	3.00	(0.54)	(2.40) (4.85) (11.36) (0.85) (48.76) (12.59)		111
ANNUAL	\$ 13,477 46,600 57,968 10,038 128,080	4,213 80,466 5 2,606 67,291	1,554 1,060,693 47,172 948,734 127,522 501,332 30,768 865 2,727,756	16,537 20,688 22,620 7,257 7,257 3,941 35,508 6,276 82,276	3,157,685
ATMOS NET SALV.	% (27.0)	(20.0)	(50.0) (50.0) (50.0) (10.0) (10.0) (40.0) (50.0) (50.0)		1.1
ASL	21,562,680 74,302,470 91,299,655 12,294,030 190,458,735	19,170,970 199,514,825 5,845 2,345,840 219,037,280	2,338,469 3,394,217,884 67,612,885 10,652,530 1,423,100,340 232,740,240 49,210,040 1,009,385 1,009,385	23,932,965 3,828,449 14,137,475 1,632,915 104,575 88,785 88,785 8,103,210 8,103,210 8,103,210	5,846,489,993
ANNUAL	13,477 36,693 45,086 10,036 (12,882)	4,538 46,512 2,608 53,661 (3,552)	1,265 828,867 36,567 8,986 702,766 115,930 344,321 30,756 824 824 (165,510) (165,510)	19,637 20,688 22,820 7,257 167 3,941 37,377 9,276 36,014 82,546 236,424	2,465,167
STAFF	45.0 45.0 35.0 43.6	85.0 85.0 35.0 30.0 84.2	64 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4	35.0 25.0 25.0 25.0 25.0 25.0 25.0 25.0 2	6.1.0
ASL	21,582,680 74,302,470 71,010,765 12,294,030 179,169,945	20,645,660 181,398,300 2,345,640 204,395,445	1,803,405 3,182,079,860 65,033,825 10,682,530 1,264,978,080 223,888,900 49,210,040 1,009,385 4,074,162,745	23, 932, 965 3, 825, 695 14, 134, 476 1, 632, 915 104, 575 886, 785 4, 522, 592 1, 412, 025 8, 103, 210 8, 044, 761	5,420,331,904
ANNUAL	13,477 36,693 57,968 10,036 118,173	4,213 50,388 2,808 57,213	1,554 883,911 44,926 8,696 790,611 115,930 35,756 30,756 2,235,302	19,537 20,888 22,620 7,257 167 3,941 37,377 6,276 82,546 236,6424	2,647,111
ATMOS	0.44.88.88.99.00.00.00.00.00.00.00.00.00.00.00.00.	70.0 60.0 35.0 30.0	35.0 90.0 35.0 95.0 95.0 95.0 95.0	35.0 25.0 25.0 25.0 25.0 15.0 15.0 15.0 15.0 15.0	88. † †
INCREASE OR (DECREASE)	2,596 (5,181) (11,328) (2,033) (15,948)	(292) (1,265) (6,380) (7,937)	(493) (486,098) (40,079) (3,216) (157,245) (137,396) 7,948	4,703 8,107 5,777 248 (10,843) (10,843) (10,843) (10,843) (10,843) (10,843) (10,843) (10,843) (10,843)	(850,443)
ANNUAL	12,029 25,200 34,930 8,118 80,277	4,250 35,317 6 297 39,870	1,180 788,037 33,866 8,350 725,077 95,568 486,023 23,896 869	14,686 17,195 17,420 6,932 1,945 14,234 4,565 35,133 82,571 194,685	2.18 2,458,063
STAFF RATE	223 1.72 1.72 1.76	1,44 1,17 3,32 0,38 1,17	2,13 2,14 2,24 2,24 1,53 1,53 1,53 1,53 1,53 1,53 1,53 1,53	2. 4. 4. 4. 4. 4. 4. 4. 4. 4. 4. 4. 4. 4.	2.18
ANNUAL	9,434 30,381 48,258 10,151 96,225	4,542 36,582 6 6,677 47,807	1,653 73,745 11,566 882,322 93,671 603,389 15,335 1,335	9,983 9,088 11,649 6,684 24 12,888 14,637 17,088 38,301 82,571	3,308,507
ATMOS RATE	2,228 2,228 2,238 2,112 1,112	1.54 3.32 8.54 1.41	2.74 2.74 2.74 2.74 2.74 2.74 2.74 2.74	2.06 6.14 6.14 6.14 0.68 2.180 3.56 18.15 7.09 7.09	2.93
ANNUAL	21,347 55,479 58,635 10,151	86,769 6 235 87,009	1,831 1,081,907 52,204 9,131 1,274,465 146,071 326,781 4,304 1,004 1,004	17,065 28,136 22,846 7,011 7,011 2,430 25,532 5,940 36,843 36,843 36,843	3,399,269
EXISTING RATE	6 8 9 9 9 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5	28.22	00.00 40.00 40.00 60.00	2000 2004 2004 2004 1112 1123 1123 1123 1123	3.02
JUNE 19, 2006 EXISTING AVG. BAL. RATE S %	539,087 1,651,166 2,028,879 351,258 4,570,370	284,938 3,023,305 167 78,188 3,396,598	64,383 63,034,666 1,672,386 31,624,452 4,637,181 8,622,346 1,230,231 101,438,871	683,759 281,390 565,499 108,881 4,163 59,119 64,135 640,214 640,214 677,823	112,731,974
ACCOUNT NUMBER DESCRIPTION	STORAGE PLANT 391.00 Structs. & Improva. 392.00 Gas Holders 393.10 Lique/faction Eqpt. 393.50 Offer Equipment Total Storage Plant	TRANSMISSION PLANI 385.20 Fights of Way 387.00 Mains 380.00 M & R. Stellon Evulpment 370.00 Communication Equipment Total Transmission Plant	35.00 SISTRBLINON PLANT 376.00 Mains 376.00 Mains 376.00 Mains 376.00 Mains 376.00 Mains 380.00 Services 381.00 Meter Installations 382.00 Meter Installations 383.00 Meter Installations 383.00 Meter Installations 385.00 Industrial M & R-Equipment Total Distribution Plant	GENERAL PLANT 390.00 Structs, & Improve. 390.10 Lessenbid improve. 390.10 Office Furniture & Equip. 392.00 Transportation Equipment 994.00 Stores Equipment 994.00 Transportation Equipment 396.00 Power Operated Equipment 397.00 Communication Equipment 396.00 Other Tangible Property. Servers Total Ganeral Plent	TOTAL GAS PLANT

				+ - +	

BEFORE THE CORPORATION COMMISSION OF THE STATE OF OKLAHOMA

IN THE MATTER OF THE APPLICATION)	
OF OKLAHOMA NATURAL GAS)	
COMPANY, A DIVISION OF ONEOK, INC.,)	CAUSE NO. PUD 200400610
FOR A REVIEW AND CHANGE OR)	OAGGE 110.1 GB 200100010
MODIFICATION IN ITS RATES, CHARGES,)	
TARIFFS, AND TERMS AND CONDITIONS)	
OF SERVICE)	

REBUTTAL TESTIMONY

OF

DONALD S. ROFF

ON BEHALF OF
OKLAHOMA NATURAL GAS COMPANY

DELOITTE & TOUCHE LLP JPMorgan Chase Tower 2200 Ross Ave., Suite 1600 Dallas, TX 75201-6778

JUNE 13, 2005

1	BE	FORE THE CORPORATION COMMISSION OF THE STATE OF OKLAHOMA
	OKL DIVI AND RAT	HE MATTER OF THE APPLICATION OF AHOMA NATURAL GAS COMPANY, A SION OF ONEOK, INC., FOR A REVIEW CHANGE OR MODIFICATION IN ITS ES, CHARGES, TARIFFS, AND TERMS CONDITIONS OF SERVICE) (CONDITIONS OF SERVICE) (CONDITIONS OF THE APPLICATION OF SERVICE (CONDITIONS OF THE APPLICATION OF SERVICE SER
2		
3		REBUTTAL TESTIMONY OF DONALD S. ROFF
4	Q:	PLEASE STATE YOUR NAME, ADDRESS, TITLE AND BUSINESS
5		AFFILIATION.
6	A:	My name is Donald S. Roff and I am a Director with the public accounting firm
7		of Deloitte & Touche LLP. My business address is JPMorgan Chase Tower,
8		2200 Ross Avenue, Suite 1600, Dallas, Texas 75201-6778.
9	Q:	ARE YOU THE SAME DONALD S. ROFF THAT SUBMITTED DIRECT
10		TESTIMONY IN THIS PROCEEDING?
11	A:	Yes, I am.
12	Q:	WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?
13	A:	The purpose of my rebuttal testimony is to address the responsive testimony of
14		Attorney General ("AG") witness Mark E. Garrett and Oklahoma Corporation
15		Commission Public Utility Division ("PUD") witnesses George F. Kiser and
16		George Matha: on the topics of depreciation rates, depreciation accounting and
17		capitalization issues. My primary focus will be on the subjects of the Equal Life
18		Group ("ELG") depreciation procedure and net salvage. My rebuttal testimony
19		will also address certain incorrect or misleading statements made by Mr. Garrett
20		and Mr. Kiser. My rebuttal testimony will further address Mr. Garrett's
21		testimony and recommendations and Mr. Mathai's testimony and

1		recommendations regarding maintenance expense and capitalization policy. I
2		will demonstrate each has either:
3		- mischaracterized the ELG procedure from the standpoint of
4		concepts and application;
5		- misstated the ratemaking impacts of changing depreciation
6		procedures;
7		- incorrectly described my recommendations with respect to net
8		salvage;
9		- inaccurately characterized the accrual for net salvage; or
10		- inappropriately shifted costs from expense to capital.
11	Q:	PLEASE INDICATE WHERE MR. GARRETT AND MR. KISER HAVE
12		MISCHARACTERIZED THE ELG PROCEDURE.
13	A:	Mr. Garrett and Mr. Kiser have characterized the ELG procedure as being an
14		accelerated depreciation method. This assertion is just not correct. Strangely,
15		both Mr. Garrett and Mr. Kiser provide the same example in their testimonies and
16		attempt to demonstrate that the ELG procedure results in more depreciation in the
17		early years (first year, actually) than does the Average Life Group ("ALG")
18		procedure. Thus, they claim that ELG is accelerated depreciation relative to
19		ALG. I am absolutely certain that the ELG procedure emulates item depreciation.
20		That is, each asset is depreciated separately over its individual life. In their
21		examples, asset one is depreciated over one year and asset two is depreciated over
22		three years. I have prepared a Table showing each asset separately. The top
23		section of this Table shows the calculations on an ELG basis. THIS IS THE
24		CORRECT DEPRECIATION! The bottom section shows the calculations on an

ALG basis and demonstrates the deferral inherent in the ALG procedure – the long-lived asset must over-depreciate to make up for the shortfall of the short-lived asset.

4

					ELG BASIS			_	
<u>Y</u>	<u>'ear</u>	Balance	ASSET ON Retmts.	Expense	Rate	Balance	ASSET TW Retmts.	Expense	<u>Rate</u>
	1	100.0	100.0	100.0	100.0%	100.0		33.3	33.3%
	2					100.0		33.3	33.3%
Te	3 otals			100.0		100.0	100.0	33.4	33.4%
			ASSET ON	1E	ALG BASIS	<u>S</u>	ASSET TV	VO	
J	<u>'ear</u>	Balance	Retmts.	Expense	Rate	Balance	Retmts.	Expense	Rate
	1	100.0	100.0	50.0	50.0%	100.0		50.0	50.0%
	2					100.0		50.0	50.0%
Τ.	3 otals			50.0		100.0	100.0	50.0 150.0	50.0%

5

7

6 Q: HOW DO MR. GARRETT AND MR. KISER MISSTATE THE

RATEMAKING IMPACTS OF CHANGING TO THE ELG PROCEDURE?

Mr. Garrett and Mr. Kiser misstate the ratemaking impacts of switching to the

ELG procedure because they ignore the impacts entirely. Mr. Garrett asserts that

the accounting change is designed to primarily accelerate cash flow to the

Company for the benefit of the investors, and therefore, at the expense of the

ratepayers. This is not so, as the ratepayers actually pay a lower lifetime total cost

under the ELG procedure as shown below:

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A:

COMPARISON OF REVENUE REQUIREMENTS

	ALG	ALG	Return	Revenue	ELG	ELG RATE	Return	Revenue
PERIOD	Expense \$	RATE BASE \$	<u>@ 12%</u> \$	Requirements \$	Expense \$	BASE \$	<u>@ 12%</u> \$	Requirements \$
1	100.0	200.0	24.0	124.0	133.0	200.0	24.0	157.0
2	50.0	100.0	12.0	62.0	33.0	67.0	8.0	41.0
3	50.0	50.0	6.0	62.0	34.0	33.0	4.0	42.0
	200.0		42.0	242.0	200.0		36.0	236.0

Q: WHAT DOES THIS COMPARISON ILLUSTRATE?

This comparison illustrates that ratepayers benefit from the utilization of the ELG procedure. The lifetime total revenue requirements under the ELG procedure for this simple, short-lived example are nearly 3% lower than for the ALG procedure. This differential grows as the number of periods increase, due to the workings of the return component, making the ELG procedure even more attractive to ratepayers.

Q: MR. GARRETT CLAIMS THAT THE ELG PROCEDURE PROVIDES IMPROPER INCENTIVES TO REPLACE ASSETS SOONER THAT

11 NECESSARY AS THERE IS NO FINANCIAL INCENTIVE TO RETAIN

12 AN ASSET IN RATE BASE. IS THIS TRUE?

Absolutely not. This claim has no merit. In my 32 years of serving the utility industry, I have seen no utility that would replace an asset sooner than necessary unless there were special facts and circumstances. This is a "red herring" created by Mr. Garrett that has no basis in fact. Besides, under mass asset accounting, all

1		retired assets are considered to be fully accrued, and rate base is unaffected by a
2		retirement transaction.
3	Q:	IS THERE ANY OTHER PORTION OF MR. GARRETT'S TESTIMONY
4		WHERE HE HAS MISCHARACTERIZED YOUR TESTIMONY OR
5		RESPONSES TO DATA REQUESTS?
6	A.	Yes. At page 23, line 14 of his testimony Mr. Garrett claims that the Company
7		"admits that the proposed change to ELG will increase depreciation expense by
8		\$5,768,612 annually." This amount was developed in response to a data request.
9		This statement is not entirely true. Attached to my direct testimony is an Exhibit
10		(DSR-4), which segregates the depreciation expense change into components by
11		cause. The change to the ELG procedure alone produces a difference in annual
12		depreciation expense of only \$1,430,272. I believe the changes in average service
13		life and the changes in net salvage are independent events, not related to a change
14		in depreciation procedure from ALG to ELG. Thus, Mr. Garrett has improperly
15		characterized the effect of using the ELG procedure.
16	Q:	WHAT IS MR. GARRETT'S RECOMMENDATION WITH RESPECT TO NET
17		SALVAGE?
18	A:	Mr. Garrett recommends that this Commission "suspend the collection of removal
19		costs (negative salvage values) in these two accounts (Mains and Service Lines)
20		until the Company's next rate case."
21	Q:	HOW DID YOU DETERMINE THE NET SALVAGE ALLOWANCE FOR
22		MAINS AND SERVICES IN YOUR DEPRECIATION STUDY?
23	A:	Consistent with past practice and accepted historical analysis techniques, I related
24		the recorded salvage and cost of removal amounts to the annual recorded

1		retirements. Not only did I do this for Mains and Service Lines, but for every
2		other asset category as well.
3	Q:	WHY DID YOU CONDUCT YOUR ANALYSIS IN THIS MANNER?
4	A:	There are two reasons. The first reason relates to depreciation analysis theory and
5		practice. The second reason relates to logic and accounting principles. With
6		respect to depreciation analysis theory, various publications describe how to
7		conduct an analysis of historical salvage and cost of removal experience. One
8		such publication states that "net salvage is expressed as a percentage of plant
9		retired by dividing the dollars of net salvage by the dollars of original cost of
10		plant retired." Therefore I have followed accepted practice in determining my
11		net salvage allowance recommendations. With respect to logic and accounting
12		principles, I have recognized the very fundamental cause and effect relationship
13		related to asset retirement. The cause is the retirement and the effect is the net
14		salvage. This is consistent with and equivalent to the accounting concept of
15		matching.
16	Q:	IS THE COMPANY ENTITLED TO THE INCLUSION OF NET
17		SALAVGE IN DEPRECIATION RATES?
18	A:	Yes, I believe so. The following passage addresses this concept:
19 20 21 22 23 24 25 26 27		Under presently accepted concepts, the amount of depreciation to be accrued over the life of an asset is its original cost less net salvage. Net salvage, as the name implies, is the difference between the gross salvage that will be obtained when the asset is disposed of and the cost of removing it. Positive net salvage occurs when gross salvage exceeds cost of removal, and negative net salvage occurs when cost of removal exceeds gross salvage. Thus the intent of the present concept is to allocate the net cost of an asset to annual accounting periods, making due allowance for the net salvage, positive or negative, that will be obtained when the asset

¹ Public Utility Depreciation Practices, National Association of Regulatory Utility Commissioners, 1996 Edition, page 18.

is retired. This concept carries with it the thought that ownership of 1 property entails the responsibility for its ultimate abandonment or 2 3 removal. Hence if current users of the property benefit from its use, they 4 should pay their pro rata share of the costs involved in the abandonment or 5 removal of the property. 6 7 This treatment of salvage is in harmony with generally accepted accounting practices and tends to remove from the income statement 8 9 fluctuations caused by erratic, although necessary, abandonment and uneconomical removal operations. It also has the advantage that current 10 consumers pay a fair share, even though estimated, of costs associated 11 with the property devoted to their service.² 12 13 It is clear that net salvage is an appropriate component of depreciation rates. 14 WHAT ARE THE ISSUES WITH RESPECT TO NET SALVAGE RAISED 15 Q: 16 BY MR. GARRETT? 17 Mr. Garrett alleges that "the Company is claiming large amounts for negative net A: 18 salvage with little support and virtually no explanation for these apparently excessive amounts." Mr. Garrett goes on to suggest that the net salvage values 19 20 for Mains and Service Lines appear to be overstated and inconsistent with the 21 Company's policy of abandoning distribution property in place. He further 22 suggests "the Company is attempting to collect from ratepayers, in advance, the cost to install new plant, when this is actually a responsibility of investors."⁴ He 23 24 continues by also suggesting that past inflation has influenced the net salvage 25 results and that future inflation will not repeat at historical levels. Finally, Mr. 26 Garrett confuses the accrual for net salvage with the incurrence of net salvage, by 27 trying to equate these amounts for depreciation purposes.

Q:

28

DO YOU HAVE ANY COMMENTS?

⁴ Ibid, page 29, lines 1 through 3.

² Ibid.

³ Responsive testimony of Mark E. Garrett, page 28, lines 7 and 8.

1	A:	Yes. I will address each area separately. First, with respect to support for the net
2		salvage allowances requested by the Company for Mains and Service Lines, a
3		total of twenty years of historical retirement and net salvage activity was reviewed
4		and analyzed. For the Mains account (Account 376), over \$26 million has been
5		retired with related salvage of over \$2 million and related cost of removal of over
6		\$6 million. These are NOT insignificant amounts. That is the equivalent of over
7		\$200,000 of annual net salvage and over \$1.3 million of annual retirements. For
8		the Service Lines account (Account 380), over \$24 million has been retired with
9		related salvage of under \$250,000 and related cost of removal of over \$9 million.
10		These are NOT insignificant amounts. That is the equivalent of over \$460,000 of
11		annual net salvage and over \$1.2 million of annual retirements. Mr. Garrett's
12		statement is unwarranted given the facts. There is considerable support for the net
13		salvage selections that I have made for these two accounts.
14	Q:	HOW DO YOU RESPOND TO MR. GARRETT'S TESTIMONY THAT
15		THE NET SALVAGE VALUES FOR MAINS AND SERVICE LINES
16		APPEAR TO BE OVERSTATED AND INCONSISTENT WITH THE
17		COMPANY'S POLICY OF ABANDONING DISTRIBUTION PROPERTY
18		IN PLACE?
19	A:	It is unclear what Mr. Garrett means by the phrase "appear to be overstated", as
20		he provides no basis for his claim. Clearly the Commission should not make
21		decisions based upon statements like this that are not supported by any evidence.
22		My experience with the net salvage percentages for these two accounts indicates
23		otherwise. A net salvage allowance of negative 15% for Mains and negative 50%
24		for Services is within industry norms based upon my experience. Mr. Garrett

	must not be familiar with the process of safely abandoning distribution property,
	in particular, mains and services. There are a number of activities that must occu
	including opening the lines, purging the gas, and refilling the trench or holes. Al
	of these activities are labor-intensive and generate costs that are classified as cost
	of removal. No inconsistency exists.
Q:	MR. GARRETT INDICATES THAT THE COMPANY IS ATTEMPTING
	TO COLLECT FROM RATEPAYERS, IN ADVANCE, THE COST TO
	INSTALL NEW PLANT. DO YOU AGREE?
A:	No. The Company is required to follow the Uniform System of Accounts
	("USOA"). Within the USOA, there are enumerated the various components of
	construction cost including:
	- contract work
	- labor
	- materials and supplies
	- transportation
	- special machine service
	- shop service
	- protection
	- injuries and damages
	- privileges and permits
	- rents
	- engineering and supervision
	- general administration capitalized
	- engineering services
	- insurance
	- law expenditures
	- taxes
	- allowance for funds used during construction
	- earnings and expenses
	- training costs
	- line pack gas
	- LNG Heel
	studies, andasset retirement costs
	- asset retirement costs

1		Cost of removal is not a component of construction costs, cannot be capitalized
2		and relates to retired assets, not replacement assets (additions). The Company is
3		recording its costs in accordance with the USOA (As Ordered by this Commission
4		in Oklahoma Natural Cause No. PUD 910001190 - see pages 124 and 125 of
5		Order No. 388124, attached as Exhibit DSR-1R) and is NOT attempting to pre-
6		collect any improper amounts from ratepayers.
7	Q:	DO YOU HAVE ANY COMMENTS REGARDING THE RECOGNITION
8		OF INFLATION IN DETERMINING APPROPRIATE NET SALVAGE
9		ALLOWANCES?
10	A:	Yes. Price level changes are inherent in many costs incurred and recorded by
11		Oklahoma Natural Gas Company. This includes not only salvage and cost of
12		removal, but the depreciable base upon which depreciation expense is accrued.
13		Inflation during the period 1983 through 2003 averaged about 3.1% as measured
14		by the Consumer Price Index - Urban. Estimates of future inflation are between
15		2.4% and 2.7%. While Mr. Garrett may be correct that future inflation may not
16		mirror past inflation, his suggestion that these amounts are vastly different is
17		incorrect. The appropriate measurement of a net salvage percentage inherently
18		recognizes the price level differences that occur between when an asset is placed
19		in service and when it is retired. Mr. Garrett is attempting to create an issue that
20		just does not exist.
21	Q:	HOW DOES MR. GARRETT CONFUSE THE ACCRUAL FOR NET
22		SALVAGE WITH THE INCURRENCE OF NET SALVAGE AND WHY IS
23		THIS SIGNIFICANT?

1	A:	The Table shown on page 33 of his testimony illustrates his confusion and
2		misunderstanding of the basic, traditional depreciation model with respect to net
3		salvage. Let me begin with the amounts shown under the Column Heading
4		"Annual Removal Charge Requested by ONG". These amounts were developed
5		in response to a request for information and represent the difference between the
6		annual depreciation expense requested by the Company in this proceeding and the
7		annual depreciation expense using a zero net salvage factor. The amounts shown
8		under the Column Heading "Actual Removal Costs Incurred During the Test
9		Year" represent the cost of removal incurred during the test year for these two
10		accounts as a function of whatever assets were retired during the test year. Herein
11		lies the difference as the first pair of numbers relates to ALL future retirements,
12		not just those in the test year. It is not surprising that these amounts are different,
13		in fact, they should be dramatically different. Mr. Garrett is attempting to raise an
14		issue that does not exist.
15	Q:	BUT SHOULDN'T THESE AMOUNTS BE CLOSER TOGETHER?
16	A:	No. We are dealing with two property groups having very long lives. Over time,
17		as more and more retirements occur from the existing asset base, the incurred cost
18		of removal amounts will rise and surpass the accrual amounts. Mr. Garrett's
19		comparison is irrelevant and misleading.
20	Q:	MR. GARRETT AND MR. KISER BOTH ARGUE THAT THE PRICE OF
21		NATURAL GAS SHOULD HAVE AN IMPACT ON DEPRECIATION
22		PRACTICES. DO YOU AGREE?
23	A:	Absolutely not. While I would agree that the price of natural gas certainly
24		impacts ratenaver's hills. I do not believe that the price of natural gas should

I		impact depreciation policy or approved depreciation rates. Depreciation
2		accounting requires the allocation of the cost of an individual asset over its useful
3		life or groups of assets over the group life(s). There is no mention of the price of
4		gas as a contributing force of mortality. Such a linkage is irrelevant and the
5		arguments advanced by Mr. Garrett and Mr. Kiser must be dismissed.
6	Q:	WHAT IS THE ISSUE WITH RESPECT TO CAPITALIZATION
7		PRACTICES?
8	A:	Mr. Garrett and Mr. Mathai have challenged the Company's capitalization
9		percentage for payroll and employee benefit costs. Each believes the Company is
0		currently undercapitalizing these expenditures. The effect of their
1		recommendations is a significant decrease in operating expense levels. Company
2		witness, Mr. Robbins, also addresses this topic in his rebuttal testimony.
3	Q:	MR. ROFF, PLEASE SUMMARIZE THE CAPITALIZATION ISSUES
13	Q:	MR. ROFF, PLEASE SUMMARIZE THE CAPITALIZATION ISSUES AND EXPLAIN HOW ONE COULD HAVE ARRIVED AT SUCH A
	Q:	
4	Q :	AND EXPLAIN HOW ONE COULD HAVE ARRIVED AT SUCH A
14		AND EXPLAIN HOW ONE COULD HAVE ARRIVED AT SUCH A DIFFERENCE OF OPINION.
14 15		AND EXPLAIN HOW ONE COULD HAVE ARRIVED AT SUCH A DIFFERENCE OF OPINION. First, it is clear to me that Staff, the AG, and the Company have not been working
14 15 16		AND EXPLAIN HOW ONE COULD HAVE ARRIVED AT SUCH A DIFFERENCE OF OPINION. First, it is clear to me that Staff, the AG, and the Company have not been working from a common definition for such terms as "contract labor" and "capitalization"
14 15 16 17		AND EXPLAIN HOW ONE COULD HAVE ARRIVED AT SUCH A DIFFERENCE OF OPINION. First, it is clear to me that Staff, the AG, and the Company have not been working from a common definition for such terms as "contract labor" and "capitalization ratio." I will discuss the specifics behind these definition differences later in my
14 15 16 17 18		AND EXPLAIN HOW ONE COULD HAVE ARRIVED AT SUCH A DIFFERENCE OF OPINION. First, it is clear to me that Staff, the AG, and the Company have not been working from a common definition for such terms as "contract labor" and "capitalization ratio." I will discuss the specifics behind these definition differences later in my testimony. However, it appears that an unfortunate and unintended consequence
14 15 16 17 18 19		AND EXPLAIN HOW ONE COULD HAVE ARRIVED AT SUCH A DIFFERENCE OF OPINION. First, it is clear to me that Staff, the AG, and the Company have not been working from a common definition for such terms as "contract labor" and "capitalization ratio." I will discuss the specifics behind these definition differences later in my testimony. However, it appears that an unfortunate and unintended consequence of the terminology use differences is that Staff and AG have taken a significantly
14 15 16 17 18 19 20		AND EXPLAIN HOW ONE COULD HAVE ARRIVED AT SUCH A DIFFERENCE OF OPINION. First, it is clear to me that Staff, the AG, and the Company have not been working from a common definition for such terms as "contract labor" and "capitalization ratio." I will discuss the specifics behind these definition differences later in my testimony. However, it appears that an unfortunate and unintended consequence of the terminology use differences is that Staff and AG have taken a significantly different approach from ONG on the capitalization issue. The differences in

1		comparable alternatives from which the Commission should be making fair, just,
2		and reasonable cost recovery decisions. I would add that the testimony of Mr.
3		Robbins attempts to explain this issue in more detail and should be relied upon by
4		the Commission to fairly assess the respective positions of the parties.
5	Q:	WHAT IS YOUR GENERAL OBSERVATION WITH REGARD TO
6		OKLAHOMA NATURAL'S CAPITALIZATION PRACTICES WHEN
7		VIEWED FROM A REVIEW OF CAPITAL ADDITIONS?
8	A:	To reach a general conclusion with regard to the reasonableness of the Company's
9		capitalization procedures, I view this subject from the standpoint of capitalization
10		policy and fixed asset accounting practices. Let us begin with a review of capital
11		additions. For purposes of this discussion, I have combined Account 376 - Mains
12		and Account 380 - Service Lines, because these two accounts comprise roughly
13		two-thirds of the depreciable base and the majority of the Company's construction
14		activity. For the five-year period ended 2002, nearly \$161 million had been
15		added to these two asset categories, compared with \$144 million in the prior five-
16		year period (1993-1997) and \$110 million in the five-year period prior to that
17		(1988-1992). Clearly, capital expenditures have risen.
18	Q:	WHAT CONCLUSION DO YOU DRAW FROM THIS SERIES OF
19		EXPENDITURES RELATIVE TO MR. GARRETT'S AND MR.
20		MATHAI'S ASSERTIONS?
21	A.	The conclusion that I reach is that the Company is NOT undercapitalizing and
22		that any suggestion that the Company's current capitalization procedures have
23		effectively resulted in an undercapitalization of costs is clearly wrong and not
24		supported by facts.

1	Q:	MR. GARRETT AND MR. MATHAI CLAIM THAT THE COMPANY IS
2		NOT CAPITALIZING "CONTRACT LABOR" COSTS. DO YOU
3		AGREE?
4	A:	No. First, the capital additions levels in recent years do not support such a claim.
5		Secondly, a review of the Company's response to Data Requests reveals this not
6		to be true. In response to AG Data Request 26.10, section e, the Company
7		provided a Table detailing (Capital) Contract Labor amounts for the period 2000
8		through 2004. Capitalized Contract Labor has grown from \$14.6 million in 2000
9		to \$26.7 million in 2004. Mr. Garrett and Mr. Mathai are quite simply wrong.
10	Q:	WHAT DOES THIS MEAN RELATIVE TO MR. GARRETT'S AND MR.
11		MATHAI'S RECOMMENDATIONS REGARDING CAPITALIZATION
12		PERCENTAGE IN THIS PROCEEDING?
13	A:	It means that Mr. Garrett's and Mr. Mathai's recommendations are based on
14		flawed assumptions and must be rejected. The Company is recording all
15		appropriate costs related to construction. It is just that the components of the total
16		cost have changed and are being recorded in different categories.
17	Q:	SPECIFICALLY WHAT CHANGES ARE YOU REFERRING TO IN
18		YOUR LAST STATEMENT?
19	A:	In the past, Oklahoma Natural utilized in-house personnel almost exclusively for
20		capital projects. In recent years, however, the Company has transitioned to a
21		much higher utilization of outside contractors to support capital projects.
22		Information provided to the Staff and AG confirms this operational change.
23	Q:	GENERALLY, WHAT HAS BEEN THE MAGNITUDE OF THIS
24		CHANGE?

1	A:	During the timeframes captured by the Staff and the AG in making their
2		respective recommendations, approximately 80% of capital projects were
3		completed using in-house personnel. That percentage has decreased to the 10%
4		range.
5	Q:	IS THE COMPANY'S TRANSITION TO INCREASED RELIANCE ON
6		OUTSIDE CONTRACTORS TO COMPLETE CAPITAL PROJECTS
7		SOMETHING ABOUT WHICH THE COMMISSION MIGHT HAVE
8		BEEN AWARE?
9	A:	Yes. It appears that not only was the Commission aware of this, it was also
10		supportive of this change. When the Commission authorized Oklahoma Natural
11		to assume responsibility for service line installations and replacements (see Order
12		No. 441549), ε concurring opinion to the order stated in part that Oklahoma
13		Natural would also utilize the services of outside contractors to assist in this work.
14	Q:	PLEASE EXPAND UPON YOUR EARLIER REFERENCE TO
15		PROBLEMS RELATED TO TERMINOLOGY USE DIFFERENCES OR
16		TERMINOLOGY USE MISUNDERSTANDINGS.
17	A:	Certainly. It quickly became clear to me that many of the differences between the
18		Company's position and that of the PUD and the AG relate to a misunderstanding
19		of terminology. Mr. Robbins addresses this topic in his rebuttal testimony and I
20		will offer my thoughts. The confusion seems to relate to the term "Contract
21		Labor." At various points in their testimony, both Mr. Garrett and Mr. Mathai
22		assert that ONG has not capitalized Contract Labor or could not identify the

1		amount of Capitalized Contract Labor. ⁵ As discussed above, ONG has capitalized
2		Contract Labor in ever-increasing amounts.
3	Q:	MORE SPECIFICALLY, WHERE DID CONFUSION REGARDING THE
4		TERM "CONTRACT LABOR" ARISE?
5	A:	The term "contract labor," as used by the Company, actually refers to outside
6		labor used to support Operations and Maintenance (O&M expense) activities
7		involving meter reading, call center support, and line locating activities.
8		However, the term contract labor ALSO is used to refer to the outside contractors
9		hired to complete capital projects. When Staff and the AG asked data requests
10		regarding the level of "contract labor" being used by the Company, ONG's
11		responses appear to have been based upon its own broad use and understanding of
12		the term. It was not until much later that it became fully apparent that the parties
13		were working from two different frameworks.
14	Q:	WAS THERE A SIMILAR COMMUNICATION GAP RELATED TO THE
15		USE OF THE TERM "CAPITALIZATION RATIO"?
16	A:	Yes.
17	Q:	SO IN YOUR OPINION, HOW DOES THE COMMISSION SORT
18		THROUGH THIS CONFUSION?
19	A:	In my opinion, the solution is to step back from the numbers, as I have done,
20		recognize the operational changes Oklahoma Natural has adopted over the past
21		few years, and also look at the resulting overall picture of the Company's plant
22		investment level activities and in-house employee count.
23	Q:	AND WHAT IS THE RESULT?

⁵ Ibid, page 44, footnote, page 45, lines 4 and 5; Responsive Testimony of George Mathai, page 14, line 11.

1	A:	Oklahoma Natural's decreasing actual in-house labor capitalization rate is not
2		only reasonable, it should have been expected by the Commission Staff in light of
3		the Company's agreement to utilize outside contract labor to complete service
4		lines installations and other capital projects for service line replacements. I
5		certainly believe that there would have been reason for the Staff to be "more
6		concerned" if the effective in-house labor capitalization rate had NOT dropped in
7		light of the increased reliance on outside contractors.
8	Q:	CAN YOU FURTHER EXPLAIN THIS CONFUSION AS YOU
9		UNDERSTAND THE COMPANY'S ACCOUNTING AND DATA
10		RESPONSES?
11	A:	I would explain it this way, because this is how it was described to me. First,
12		ONG utilizes Contract Labor for a variety of activities. Second, the usage of
13		Contract Labor for these various activities has steadily increased over the past few
14		years. This is due to both the type of activity and the economic benefits of
15		utilizing Contract Labor. Third, the accounting for Contract Labor by ONG has
16		been handled on a consistent basis for a long period of time. Fourth, and this is
17		critical to the discussion, contractors DO NOT provide detailed invoices for their
18		services. Fifth, it is a fact that some of the Contract Labor recorded by ONG

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expense is necessary. ONG has appropriately recorded its costs into the correct accounts.

Q: WHAT IS YOUR OPINION OF THE INDUSTRY COMPARISONS

PRESENTED BY MR. GARRETT?

A: I am skeptical of any industry comparisons for the simple reason that very few companies are comparable. I have been involved with regulated utilities in the area of fixed asset accounting for over thirty-two years. The one truth that I have found is that every utility is a little bit different. The reasons for the difference include, but are not limited to: growth, weather, geography, accounting policies, taxes, age, maintenance practices and regulatory climate. Thus when Mr. Garrett attempts to compare the capitalization ratio of ONG with other companies⁶, I have to question the validity and meaningfulness of such comparisons. The differences among the five companies even with respect to the few characteristics I have just enumerated are sufficient cause for skepticism. For example, PSO and NPC are electric utilities, not comparable to ONG. NPC is one of the fastest growing utilities in the country, not so with ONG. If anything, I would expect these Companies to be different, not similar and comparable as Mr. Garrett would have one believe. His comparison is inconclusive at best.

19 Q: PLEASE SUMMARIZE YOUR REBUTTAL TESTIMONY.

20 A: I have provided an itemization of the issues raised by AG witness Garrett and
21 PUD witnesses Kiser and Mathai. I have demonstrated where their testimonies
22 are inaccurate, are based upon terminology misunderstandings, or are completely
23 false. I support my testimony with facts, principles and accepted depreciation

⁶ Ibid, page 44.

1		concepts. The depreciation rate recommendations of Mr. Garrett and Mr. Kiser
2		are inadequate and detrimental to both the Company and its customers. I urge this
3		Commission to approve my depreciation recommendations in this proceeding.
4		My recommendations result in a level of depreciation expense that is fair and
5		reasonable. Further, perhaps as a result of the inconsistent use of terminology,
6		Mr. Garrett's and Mr. Mathai's recommendations regarding capitalization
7		percentages are based upon flawed logic and assumptions and must be rejected.
8	Q:	DOES THIS COMPLETE YOUR REBUTTAL TESTIMONY?
9	A:	Yes, at this time. But to the extent that I have not addressed topics or issues
10		raised or discussed by Mr. Garrett, Mr. Kiser or Mr. Mathai does not signify my
11		acceptance of their positions.

BEFORE THE CORPORATION COMMISSION OF THE STATE OF OKLAHOMA

APPLICANT: OKLAHOMA NATURAL GAS COMPANY

RELIEF REQUESTED: REVIEW OF RATES AND CHARGES

IN THE MATTER OF THE APPLICATION OF OKLAHOMA NATURAL GAS COMPANY, A DIVISION OF ONEOK INC., FOR A REVIEW AND DETERMINATION CONCERNING ITS RATES AND EARNINGS IN COMPLIANCE WITH THE REQUIREMENTS OF 17 O.S. Supp. 1990, \$ 263, AND FOR OTHER APPROFRIATE RELIEF

APPLICANT: OKLAHOMA NATURAL GAS COMPANY

RELIEF REQUESTED: APPROVAL OF THE ACQUISITION COST OF CERTAIN OF OKLAHOMA UTILITY PROPERTIES FORMERLY OWNED BY LONE STAR GAS COMPANY

APPLICATION OF OXLAHOMA NATURAL GAS COMPANY FOR APPROVAL OF THE ACQUISITION COST OF CERTAIN OKLAHOMA UTILITY PROPERTIES FORMERLY OWNED BY LONE STAR GAS COMPANY

APPLICANT: OKLAHOMA NATURAL GAS COMPANY

RELIEF REQUESTED: MODIFICATION OF SPECIAL INDUSTRIAL SALES PROGRAM

APPLICATION OF OKLAHOMA NATURAL GAS COMPANY FOR MODIFICATION OF ITS SPECIAL INDUSTRIAL SALES PROGRAM

APPLICANT: OKLAHOMA NATURAL GAS COMPANY

RELIEF REQUESTED: AMENDMENT OF A LIMITED DEVIATION FROM THE GENERAL PRIORITY SCHEDULE ESTABLISHED BY OAC 165:10-17-12 IN ORDER TO MODIFY SPECIAL INDUSTRIAL SALES PROGRAM

APPLICATION OF OKLAHOMA NATURAL GAS COMPANY TO AMEND ITS LIMITED DEVIATION FROM THE GENERAL PRIORITY SCHEDULE ESTABLISHED BY OAC 165:10-17-12 IN ORDER TO MODIFY SPECIAL INDUSTRIAL SALES PROGRAM

CAUSE PUD NO. 910001190

CAUSE PUD NO. 910001144

CAUSE PUD NO. 920001394

CAUSE CD NO. 920165303

ORDER NO. 388124

I, Charlotte W. Flanagan, Secretary of the Corporation Commission of the State of Oklahoma, do hereby certify that the What Incommission.

iness whereof, I hereunto set my hand and affix the seal of the lation Commission of the State of Oklahoma, Done in this office of the Commission this Handay of LICC., 1994

CORPORATION COMMISSION OF OKLAHOMA

CHARLOTTE W. FLANAGAN, Secretary

BY: Charlotte Wit-langan

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PUD 910001190, 910001144, 920001394, and CD 920165303 Final Order Page 124

INCLUSION OF LONE STAR ACQUISITION PREMIUM IN RATE BASE

ONG argued that it should be allowed rate base treatment on the unamortized balance of the Lone Star Acquisition Premium, less depreciation of the Lone Star Gas Company plant. ONG argued that the Lone Star acquisition transaction met all of the requirements to be included in rate base. ONG argued that, in the alternative, a five (5) year levelized return would be appropriate.

Staff argued that ONG should not receive any return on the unamortized balance of the Lone Star acquisition premium. The Staff argued that both the ratepayers and ONG's stockholders benefited from the Lone Star acquisition and therefore it would be equitable and just to amortize the acquisition premium over five (5) years without a return. By amortizing the balance of the acquisition premium over five (5) years with no return, the ratepayers assume 75% of the premium balance and the stockholders assume the remaining 25%.

The AG argued that because ONG failed to prove that the acquisition premium should be recovered from the ratepayers, there is nothing to be added to rate base.

The Commission finds based on the evidence and arguments of the parties, that the unamortized balance of the Lone Star acquisition premium should not be allowed in rate base. The Commission further finds the arguments of the Staff persuasive on the issue and finds that ONG should be allowed to recover the unamortized acquisition premium over a five (5) year period without the acquisition premium being included in rate base.

UNIFORM SYSTEM OF ACCOUNTS (USOA)

ONG, Staff and the Attorney General all agreed that ONG should adopt the current Federal Energy Regulatory Commission's (FERC) Uniform Systems of Accounts (USOA). All parties recognized that with the new timing mandates placed on Staff to process rate cases, it is imperative that all regulated utility companies use the same accounting system. Further, the parties recognized and agreed that it would take ONG time to transfer its books and records from the

PUD 910001190, 910001144, 920001394, and CD 920165303 Final Order Page 125

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current systems of accounts to the FERC USOA and that ONG should not be precluded from filing a rate case during the transition period.

The Commission finds based on the evidence and arguments of the parties, that ONG should convert its books and records to conform with the current FERC Uniform Systems of Accounts. Further, the Commission finds that ONG should be allowed a reasonable amount of time to convert its books and records and that during the transition period ONG should not be precluded from filing a rate case.

COST OF DEBT

ONG argued that because 9.60% was the cost of debt at the end of the test year that rate should be used to calculate ONG's cost of debt. ONG further argued that post-test year, the Company refinanced some of its long-term debt with medium-term debt issues that range from one (1) to seven (7) years in term. However, the Company argued the refinancing is not an indicator of future debt cost, which would be the only possible justification for going beyond the test year. Further, ONG argued that, if the Commission should go outside the test year to establish the cost of debt, the Commission should go outside the test year to establish rate base. Finally, ONG argued that it would be inappropriate and inconsistent with prior Commission practice to go outside the test year to establish the cost of debt.

Staff argued that the Commission should recognize the known and measurable changes that have occurred since the end of the test year and set ONG's cost of debt at 8.74%. Specifically, Staff argued that on June 30, 1993, ONG restructured its long-term debt, which lowered the weighted cost of debt. Staff argued that to ignore that reduction in ONG's cost of debt would allow a windfall to ONG's shareholders. Further, Staff argued that ONG controlled the timing of the restructuring and, by delaying the restructuring, ONG's stockholders have an opportunity for unwarranted financial gains.

		,		

BEFORE THE GEORGIA PUBLIC SERVICE COMMISSION



In the matter of Atmos Energy C of Dallas, Texas, for authority to reflecting an increase in rates for provided to customers in the Geo area of the Company	file tariff	s) ce)	DOCKET NO	: <u>20298-U</u>
	<u>A</u>	FFIDAVIT		
STATE OF TEXAS)	SS		
COLINTY OF TARRANT	í			

DONALD S. ROFF, first being duly sworn, deposes and says that he is Donald S. Roff referred to in the document entitled "Prepared Direct Testimony of Donald S. Roff" in Docket No. 20298-U before the Public Service Commission of the State of Georgia, and that the statements therein were prepared by him or under his direction and are true and correct to the best of his information, knowledge and belief.

Donald S. Roff

Director of Regulatory Services

Deloitte & Touche LLP

Subscribed and sworn to before me, this 13th day of May, 2005.

Notary Public

My commission expires 9/20/2006

ATMOS ENERGY CORPORATION DOCKET NO. 20298 TESTIMONY OF DONALD S. ROFF BEFORE THE GEORGIA PUBLIC SERVICE COMMISSION

EXECUTIVE SUMMARY

Due to the technical nature of the subject of depreciation, this Executive Summary has been provided to highlight Atmos Energy Corporation's ("Atmos" or "the Company") depreciation request in this proceeding in simple and direct terms. Based upon a depreciation study that I conducted as of September 30, 2004, new mortality characteristics were selected to be used in the calculation of depreciation expense provisions. Mortality characteristics encompass average service life, retirement dispersion (the scattering of retirements by age around the average service life), and net salvage (net salvage is the difference between gross salvage and cost of removal; when cost of removal exceeds gross salvage, negative net salvage occurs). In general, average service lives have increased (decreasing annual depreciation expense) and net salvage has become slightly more negative (increasing annual depreciation expense).

I am also recommending that Atmos adopt the Equal Life Group ("ELG") procedure. In depreciation parlance, the depreciation procedure refers to the grouping of assets for depreciation rate calculation purposes. The ELG procedure groups asset categories of equal lives and depreciates them over their respective lives. The ELG procedure recognizes that assets within a depreciable group have different lives, and uses the average service life and retirement dispersions to develop these equal life group elements. The benefit to Atmos and its customers

is that the recording of depreciation expense matches the consumption of assets, and is consistent with the treatment in other jurisdictions. This is a desirable outcome from both a regulatory accounting principles standpoint, as well as from the standpoint of customer equity, a ratemaking principle.

As part of my depreciation study, I calculated a theoretical reserve amount for each asset category. A theoretical reserve is a measure of what would have been accumulated in the book reserve had the study parameters been in effect for all time. In effect, the theoretical reserve is the difference between the total amount to be accumulated through depreciation charges (plant balance adjusted for net salvage) and the sum of future accruals. In my study, the theoretical reserve is less than the book reserve by roughly \$1.6 million. Compared to the test year depreciation expense request of \$3.0 million, this difference is not cause for concern. In fact, the remaining life depreciation rates that I recommended allocate this difference to future periods over the remaining lives of the respective asset categories.

In summary, I have conducted a comprehensive depreciation study in accordance with accounting principles and regulatory rules. My study develops depreciation rates which result in a fair and reasonable level of depreciation expense and should provide the Company with adequate capital recovery until a new study indicates the need for change.

2	Q.	PLEASE STATE YOUR NAME, TITLE, BUSINESS AFFILIATION AND ADDRESS.
3		
4	A.	My name is Donald S. Roff and I am a Director with the accounting firm of Deloitte & Touche
5		LLP. My business address is JPMorgan Chase Tower, 2200 Ross Avenue, Suite 1600, Dallas,
6		Texas 75201-6778.
7		
8	Q.	PLEASE DESCRIBE YOUR BUSINESS EXPERIENCE.
9		
10	A.	My business experience is described on Exhibit DSR-1.
11		
12	Q.	HAVE YOU EVER TESTIFIED BEFORE THIS OR ANY OTHER REGULATORY BODY?
13		
14	A.	Yes. A list of my regulatory appearances is summarized on Exhibit DSR-2. I recently provided
15		testimony in Docket No. 18638-U for Atlanta Gas Light Company.
16		
17	Q.	ARE YOU SPONSORING ANY ADDITIONAL EXHIBITS IN THIS PROCEEDING?
18		
19	A.	Yes. In addition to the above-described Exhibits, I am sponsoring Exhibit DSR-3, which
20		presents the depreciation study report prepared for Atmos Energy Corporation ("the Company"
21		or "Atmos"), which includes a discussion of depreciation accounting principles, describes the
22		depreciation study methodology, summarizes the study results and itemizes recommendations

1		related to depreciation rate and depreciation accounting. I am also sponsoring Exhibit DSR-4,
2		which presents a summary comparison of changes in annual depreciation by cause.
3		
4	Q.	WERE THESE EXHIBITS PREPARED BY YOU OR UNDER YOUR DIRECTION AND
5		SUPERVISION?
6		
7	A.	Yes, they were.
8		
9	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
10		
11	A.	I have conducted a depreciation study of Atmos' depreciable gas properties as of September 30,
12		2004, and have made recommendations for revised depreciation rates, as necessary, for inclusion
13		in the Company's revenue requirement. Exhibit DSR-3 is the report of my findings and
14		recommendations. The purpose of my testimony is to present the study results, describe the
15		depreciation study process and recommend appropriate depreciation rates for use by Atmos
16		reflecting depreciation accounting principles and regulatory rules. I will show that my study
17		produces a fair and reasonable level of depreciation expense utilizing sound accounting practices
18		and principles. I will demonstrate that the Equal Life Group ("ELG") procedure better comports
19		with the matching principle of accounting and reduces total lifetime customer revenue
20		requirements.
21		
22	Q.	WHAT WERE YOUR FINDINGS AND RECOMMENDATIONS?

1 A. I found that changes were needed to the mortality characteristics for nearly every asset category
2 resulting in revised depreciation rates. A summary comparison of the existing and recommended
3 depreciation rates by functional category follows:

	A	
•	4	٠

Function	Existing	Recommended
	%	%
Storage	3.18	2.11
Transmission	2.56	1.41
Distribution	2.90	2.90
General	5.31	5.13
Total Gas Plant	2.96	2.87

5

6
7 Q. HAVE YOU QUANTIFIED THE IMPACT ON ANNUAL DEPRECIATION DUE TO YOUR
8 RECOMMENDED CHANGES?

9

10 A. Yes. The above summary was taken from Schedule 1 of Exhibit DSR-3. Using September 30,
11 2004 depreciable balances, the effect of the recommended depreciation rates on annual
12 depreciation expense is a decrease of about \$88 thousand.

13

Q. WHAT ARE THE PRIMARY FORCES THAT ARE DRIVING THIS CHANGE IN ANNUAL
 DEPRECIATION EXPENSE?

The change in annual depreciation expense is affected by four separate factors: changes in average service life; changes in net salvage; the effect of reserve position and a change in depreciation procedure. The interaction of these four factors also makes up a portion of the difference. Exhibit DSR-4 has been prepared to summarize the change in annual depreciation by cause. Decreases in average service lives, primarily in the Distribution function, produce an increase in annual depreciation expense of about \$51 thousand. Less negative net salvage, also in the Distribution function, produces a decrease in annual depreciation expense of about \$15 thousand. Prior depreciation was greater relative to what it would have been had the current study parameters been in use, resulting in a decrease in annual depreciation expense of about \$68 thousand. Use of the Equal Life Group ("ELG") procedure increases annual depreciation expense by about \$212 thousand. The effect of depreciation procedure will be discussed later in my testimony.

A.

Q. CAN YOU EXPLAIN THE COLUMN ENTITLED "INTER-RELATIONS"?

A.

Yes. The total change in annual depreciation expense from the level of annual depreciation expense developed by application of the existing, approved rates as shown on Exhibit DSR-4 is \$88 thousand. This decrease is a function of changes in average service life parameters, changes in net salvage allowances, changes in the theoretical level of accumulated depreciation, changes in the depreciation procedure and the interaction of each of these forces. Assume that we have an asset category with a balance of \$1,000. Assume that my recommendation is an average service life of 25 years and the existing average service life is 20 years. Further assume that I recommend a positive 10% net salvage factor and the existing net salvage factor is positive 20%.

The difference in annual depreciation due to the *increase* in average service life is (\$1,000/25 = \$40) minus (\$1,000/20 = \$50), for a *decrease* of \$10. The difference due to the change in net salvage would be calculated as ((100%-10%)/25 = 3.6%) minus ((100%-20%)/25 = 3.2%), times the \$1,000 balance, or an *increase* of \$4. The existing depreciation rate would be ((100%-20%)/20), or 4.00%. My recommended depreciation rate would be ((100%-10%)/25), or 3.60%. The total change in depreciation expense is a *decrease* of \$4. Therefore, the components of the depreciation change are: a *decrease* of \$10, for an *increase* average service life; an *increase* of \$4 for less positive net salvage; a total *decrease* of \$4; and an inter-relationship effect of positive \$2, representing the combination of change in life and change in net salvage. The inter-relationships magnify as the number of changing elements increases.

Q. WHAT DOES THE COLUMN ENTITLED "CHANGE IN PROCEDURE" REFER TO?

A.

The depreciation procedure refers to the grouping of assets for depreciation rate calculation purposes. The nature of the group varies with the form of the depreciable base. The most basic depreciable group is a single item. Because utilities have thousands of items, group procedures are utilized. In the past a broad group procedure or Average Life Group ("ALG") procedure has been used. Other types of groups include vintage group and Equal Life Group ("ELG"). The ELG procedure will be discussed in detail later in my testimony.

Q. WHAT IS DEPRECIATION?

1	Α.	The most widely recognized accounting definition of depreciation is that of the American
2		Institute of Certified Public Accountants, which states:
3 4 5 6		Depreciation accounting is a system of accounting which aims to distribute the cost or other basic value of tangible capital assets, less salvage (if any), over the estimated useful life of the unit (which may be a group of assets) in a systematic and rational manner. It is a process of allocation, not of valuation. ¹
8	Q.	WHAT IS THE SIGNIFICANCE OF THIS DEFINITION?
9		
10	A.	This definition of depreciation accounting forms the accounting framework under which my
11		depreciation study was conducted. Several aspects of this definition are particularly significant.
12		Salvage (net salvage) is to be recognized. The allocation of costs is over the useful life of the
13		assets. Grouping of assets is permissible. Depreciation accounting is a process of cost
14		allocation; it is not a valuation process. And the cost allocation must be both systematic and
15		rational.
16		
17	Q.	PLEASE EXPLAIN THE IMPORTANCE OF THE TERMS "SYSTEMATIC AND
18		RATIONAL".
10		

¹ Accounting Research Bulletin No. 43, Chapter 9, Paragraph 5 (June 1953).

Systematic implies the use of a formula, and the formula used for calculating the recommended depreciation rates is shown on Page 7 of Exhibit DSR-3. Rational means that the pattern of depreciation, in this case, the depreciation rate itself, must match either the pattern of revenues produced by the asset, or match the consumption of the asset. Since revenues are determined through regulation and are expected to continue to be so determined, asset consumption must be directly measured and reflected in depreciation rates. This measurement of asset consumption is accomplished by conducting a depreciation study.

A.

Q. ARE THERE OTHER DEFINITIONS OF DEPRECIATION?

A.

Yes. The Federal Energy Regulatory Commission (FERC) Uniform System of Accounts (USOA), followed by the Company, provides a series of definitions related to depreciation as shown on Page 4 of Exhibit DSR-3. These definitions of depreciation make reference to asset consumption, and therefore relate very well to the accounting framework for depreciation. These definitions form the regulatory framework under which my depreciation study was conducted. I recommend remaining life rates, which depreciation rates provide for full recovery of net investment adjusted for net salvage over the future useful life of each asset category, and are consistent with past practice.

Q. WHAT ARE MORTALITY CHARACTERISTICS?

A. Mortality characteristics are the parameters necessary to calculate depreciation rates. They include average service life, retirement dispersion defined by Iowa-type curves and net salvage factors.

Α.

Q. WHAT ARE IOWA-TYPE CURVES?

The Iowa-type curves were devised empirically over 60 years ago by the Engineering Research Institute at what is now Iowa State University to provide a set of standard definitions of retirement dispersion. Retirement dispersion merely recognizes that groups of assets are comprised of individual assets having different lives, i.e., each asset retires at a differing age. Retirement dispersion is the scattering of retirements by age for the individual assets around the average service life for the entire group of assets. Standard dispersion patterns are useful and necessary because they make calculations of the remaining life of existing property possible and allow life characteristics to be compared.

The Engineering Research Institute collected retirement information on many types of industrial and utility property and devised empirical curves that matched the range of patterns found. A total of 18 curves were defined. There were six left-skewed, seven symmetrical and five right-skewed curves, varying from wide to narrow dispersion patterns. The Iowa-curve naming convention allows the analyst to relate easily to the patterns. The left-skewed curves are known as the "L series", the symmetrical as the "S series" and the right-skewed as the "R series." A number identifies the range of dispersion. A low number represents a wide pattern and a high number a narrow pattern. The combination of one letter and one number defines a unique dispersion pattern. There is also an "SQ" pattern that has no dispersion and is the equivalent of

an amortization period, that is, all assets survive for their entire average life. This pattern has been used for certain General Plant accounts.

Q. PLEASE DISCUSS THE DEPRECIATION STUDY PROCESS.

A. A depreciation study consists of four distinct yet inter-related phases: data collection, analysis, evaluation and calculation. Data collection refers to the gathering of historical investment activity and this information was provided by the Company. Analysis refers to the statistical processing of the data gathered in phase one. In my study there were two separate analyses performed – one for the determination of life and one for the determination of net salvage. The analyses were conducted by me or under my supervision. Evaluation refers to the development of an understanding of asset history and its applicability to the surviving asset base into the future. This phase also gives consideration to changing asset base and Company plans and expectations. The evaluation phase was conducted by me with the assistance of my staff and the input from Company personnel. The calculation phase utilizes the information and result determined in the first three phases in the computation of recommended depreciation rates, and was conducted by Deloitte personnel.

Q. PLEASE DISCUSS THE LIFE ANALYSIS PROCEDURE FOR STORAGE,
TRANSMISSION, DISTRIBUTION AND GENERAL PLANT.

A. For some asset categories, the age of both surviving and retired property is known, and actuarial analysis was utilized for these property groups. Actuarial analysis is described on Page 7 of

Exhibit DSR-3. For the remaining asset categories, the age of retirements is not known, and a simulation analysis technique was utilized. Simulation analysis is described on Page 8 of Exhibit DSR-3.

6

Q. HOW WERE THE IOWA CURVE SHAPES AND AVERAGE SERVICE LIFE SELECTIONS
 MADE?

9

10 A. Summaries of the individual asset category life analysis indications were prepared and discussed
11 with Atmos personnel. Anomalies and trends were identified and engineering and operations
12 input was requested where necessary. The types of assets surviving and retiring were discussed.
13 A single average service life and Iowa curve was selected for each asset category reflecting the
14 combination of the historical results and the additional information obtained from the
15 engineering, accounting and operations personnel. This process is a part of the Evaluation phase
16 of the depreciation study.

17

18 Q. PLEASE EXPLAIN THE SALVAGE AND COST OF REMOVAL ANALYSIS.

1	A.	Annual salvage amounts, cost of femoval and femonents were provided by account for the
2		period 2000 though 2004. Annual salvage, cost of removal, and net salvage percentages were
3		calculated by dividing by the retirement amounts.
4		
5	Q.	WHAT ARE THE RESULTS OF YOUR DEPRECIATION STUDY FOR STORAGE PLANT?
6		
7	A.	For the Storage Plant function, the composite depreciation rate decreases from 3.18% to 2.11%.
8		Longer service lives and the reserve position influence the depreciation rate decrease.
9		
10	Q.	WHAT ARE THE RESULTS OF YOUR DEPRECIATION STUDY FOR TRANSMISSION
11		PLANT?
12	A.	For the Transmission Plant function, the depreciation rate decreases from 2.56% to 1.41%. A
13		portion of the decrease in depreciation rate is attributable longer average service lives, and a
14		portion is attributable to the reserve position, whereby the accumulated depreciation to date is
15		higher than it would have been, presuming that assets retiring in the future follow the selected
16		patterns. The net dollar impact of the change in depreciation rate is a decrease in annual
17		depreciation expense of approximately \$39,000.
18		
19	Q.	WHAT ARE THE RESULTS OF YOUR DEPRECIATION STUDY FOR DISTRIBUTION
20		DI ANTO

2	A.	For the Distribution Plant function, the depreciation rate is unchanged from 2.90%. Based upon
3		a review of the prior depreciation study, both average service lives and net salvage factors have
4		changed. The impact on annual depreciation expense is an increase of approximately \$4,100.
5		
6	Q.	WHAT ARE YOUR DEPRECIATION STUDY RESULTS FOR GENERAL PLANT?
7		
8	A.	The composite depreciation rate decreases from 5.31% to 5.13%. In general, average service
9		lives have been shortened and the accumulated depreciation balance is greater than the
10		theoretical reserve. The impact of the change in rate is a decrease in annual depreciation expense
11		of approximately \$4,600.
12		
13	Q.	WHAT DEPRECIATION PROCEDURE ARE YOU RECOMMENDING IN THIS
14		PROCEEDING?
15		
16	A.	I am recommending the Equal Life Group ("ELG") procedure.
17		
18	Q.	WHY ARE YOU RECOMMENDING THE ELG PROCEDURE?
19		

1 A. The ELG procedure provides the best matching of the recording of depreciation expense with the
2 consumption of the depreciable assets. Such a matching is desirable from both an accounting
3 and a regulatory perspective. The actual decision regarding the use of the ELG procedure was
4 made by Atmos management, after a careful review of the concepts, advantages and
5 shortcomings of various depreciation methodologies, and a desire for consistency with the
6 methodology approved in other jurisdictions where Atmos operates.

7

8 Q. PLEASE BRIEFLY EXPLAIN THE ELG PROCEDURE.

9

10 A. Certainly. The ELG procedure merely recognizes that assets within a group have different
11 service lives. This fact has been given recognition by adoption of retirement dispersion in
12 concert with an average service life selection for each depreciable asset category.

13

Q. CAN YOU PROVIDE A SIMPLE EXAMPLE OF THE DIFFERENCE BETWEEN THE ALG
 PROCEDURE AND THE ELG PROCEDURE?

16

17 A. Yes, I can. Assume that we have a two unit asset group. Each unit costs \$10. Asset "A" has a
18 life of 2 years, and Asset "B" has a life of 8 years. The average service life of this group is 5
19 years. For purposes of this example, we shall ignore net salvage. The following Table illustrates
20 the difference between the ELG procedure and the Average Life Group ("ALG") procedure:

			ALG						ELG			
			Accrual			EOY Reserve			Accrual			EOY Reserve
	Asset "/	Asset "I	Totals	Asset "A	Asset "I	Totals	Asset "A	Asset "I	Totals	Asset "/	Asset "I	Totals
1	2.00	2.00	4.00	2.00	2.00	4.00	5.00	1.25	6.25	5.00	1.25	6.25
2	2.00	2.00	4.00	(6.00)	4.00	(2.00)	5.00	1.25	6.25	0.00	2.50	2.50
3		2.00	2.00	(6.00)	6.00	0.00		1.25	1.25		3.75	3.75
4		2.00	2.00	(6.00)	8.00	2.00		1.25	1.25		5.00	5.00
5		2.00	2.00	(6.00)	10.00	4.00		1.25	1.25		6.25	6.25
6		2.00	2.00	(6.00)	12.00	6.00		1.25	1.25		7.50	7.50
7		2.00	2.00	(6.00)	14.00	8.00		1.25	1.25		8.75	8.75
8		2.00	2.00	(6.00)	6.00	0.00		1.25	1.25		0.00	0.00

3 Q. WHAT DOES THIS EXAMPLE ILLUSTRATE?

A. First and foremost, this example illustrates that the ELG procedure produces a better matching of the pattern of depreciation relative to how the assets are consumed. This improved matching is desirable from both a regulatory and an accounting perspective. This example also illustrates a number of facts. There is retirement dispersion, which is recognized in the determination of average service life. Neither asset has a life equal to the average service life. There is a deferral of depreciation under the ALG procedure. The longer lived asset (Asset "B") must accumulate more depreciation to make up for the depreciation shortfall for the shorter lived asset (Asset

"A"). This is evident by the reserve position at the end of Period 2 for the ALG procedure. It is negative! The depreciation under the ELG procedure reflects the life of each asset appropriately.

Fifth, the ELG depreciation rate changes over time as the asset mix changes.

Q. IF THE DEPRECIATION RATE CHANGES OVER TIME, HOW WOULD THIS CHANGE
 BE RECOGNIZED IN FUTURE YEARS?

A. For this simple example, the depreciation rate does change over time to reflect the remaining mix of assets and associated equal life at every point in time. In fact, the depreciation rate only changes once, at the beginning of the third year. For Atmos, we are dealing with large, continuous asset groups, with many hundreds of assets and a constantly changing asset mix. As additions are made and retirements are recorded, the composite depreciation changes very little, if at all. For example, for Account 376, Distribution – Mains, the depreciation rate for the youngest vintage (2004) is 2.40%, as seen on the attached Exhibit DSR-6; the depreciation rate for the oldest vintage (1930) is 1.18%. Thus the depreciation rate declines 122 basis points over roughly 75 years. Moreover, as assets are added and replaced, and existing assets are retired, the composite depreciation rate changes very little, if at all. Even so, periodic prospective adjustments can be made in future rate filings. I have recommended to Atmos management that periodic depreciation studies be conducted.

Q. DOES THE USE OF THE ELG PROCEDURE VERSUS THE ALG PROCEDURE HAVE
 ANY IMPACT ON REVENUE REQUIREMENTS?

1 A. Yes. The above example is expanded below to include the impact on revenue requirements due strictly to depreciation expense and return:

	D .	ALG		70.4	ELG	
	Rate	Return @		Rate	Return @	
<u>Period</u>	Base	<u>12%</u>	Rev. Req	Base	<u>12%</u>	Rev. Regs.
1	20.00	2.40	6.40	20.00	2.40	8.65
2	16.00	1.92	5.92	13.75	1.65	7.90
3	12.00	1.44	3.44	7.50	0.90	2.15
4	10.00	1.20	3.20	6.25	0.75	2.00
5	8.00	0.96	2.96	5.00	0.60	1.85
6	6.00	0.72	2.72	3.75	0.45	1.70
7	4.00	0.48	2.48	2.50	0.30	1.55
8	2.00	0.24	2.24	1.25	0.15	1.40
Totals			29.36			27.20
i Otais			42.30			41.40

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Thus, the ELG procedure produces a lower, total-life revenue requirement of approximately

7.5% in this example.

Q. THIS IS A RATHER LIMITED LIFE EXAMPLE. DOES THE SAME RELATIONSHIP
 HOLD TRUE FOR THE LONG-LIVED ASSETS OF ATMOS?

11 A. Yes. As a matter of fact, the difference is more pronounced the longer the average service life is.

12 This is because the return component has a longer time to build, making the absolute

13 contribution to return greater under ALG than under ELG.

Q. WHAT ARE THE BENEFITS OF THE ELG PROCEDURE?

17 A. First and foremost, the individual asset categories are depreciated over their respective lives.

18 This is consistent with item depreciation, and this allocation of cost provides the most

appropriate matching between the recording of depreciation and asset consumption. Second, the ELG procedure gives appropriate recognition to the fact that assets within a group retire at different ages. Third, the ELG procedure produces a lower total life revenue requirement to the benefit of customers. Fourth, the ELG procedure produces a systematic and rational allocation of cost in a straight-line method over the life of each asset, consistent with generally accepted accounting principles ("GAAP").

8 Q.

. 1

ARE THERE CRITICISMS OF THE ELG PROCEDURE?

Yes, there are, but in my view these criticisms are either misplaced or asserted due to a lack of understanding of the ELG procedure.

Q. WHAT ARE THESE CRITICISMS AND WHY ARE THEY MISPLACED OR ASSERTED DUE TO MISUNDERSTANDING?

16 A.

One common criticism is that the ELG procedure is not widely accepted. This may be true for certain segments of the utility environment, but should certainly **not** be used as a basis for denying its use. The beneficial features of the ELG procedure as described above should be the basis for its acceptance and approval. A second common criticism is that the ELG procedure results in accelerated depreciation. This is patently incorrect and is demonstrated in the above example. While the ELG depreciation rate in early years may be higher than the ALG depreciation rate, this does not equate to accelerated depreciation. In fact, the ELG rate in later years is less than the ALG rate. Using the same logic, this would say that the ALG procedure

1 produces accelerated depreciation. I believe that the ELG procedure produces the correct 2 depreciation expense. 3 4 Q. ARE THERE OTHER FEATURES OF THE ELG PROCEDURE THAT ARE DESIRABLE? 5 6 A. Yes. Robley Winfrey, the "father" of the Iowa curves, in a letter dated February 1, 1975 to Dr. 7 W. Chester Fitch, Center for Depreciation Studies, Western Michigan University, wrote: 8 In the 43 years, 1932 to 1975, that have passed since I developed the concepts and 9 procedures that led to the publication in 1942 of Depreciation of Group Properties, I 10 have continued to have faith that the unit summation procedure of applying the concept of the so-called average life method of computing annual depreciation cost for accounting 11 12 purposes would someday prevail. Now, the discussion and publications of the past ten 13 years are giving evidence that my 1932 expectations are being upheld. 14 15 The beginning of my study of group property depreciation was undertaken in the belief 16 that the commonly applied method of applying the straight line method to group 17 properties, as contrasted to single units of property in which terms the method is usually 18 defined and explained, results in inappropriate answers. But the analysts and accountants 19 were not aware of the true character of their results and their effects on the depreciation 20 reserve balance. But the publication in 1942 created no awareness and made no 21 impression on the legal and business actions involving depreciation within the subjects of 22 accounting, property valuation, utility rate making, income tax, and depreciation reserves. 23 24 What kept me on course 1928 to 1932 was the firm conviction that any depreciation 25 procedure using a zero discount rate and the concept of average life as applied to single 26 units of property, should produce for a fully stabilized property, a depreciation reserve 27 credit balance of 50 percent of the cost new (depreciation base) of the surviving property. 28 The unit summation procedure (ELG) (emphasis by Mr. Roff) gives that 50 percent 29 result for all properties regardless of the character of the distribution of the retirement 30 over total life of a vintage group. 31 32 I think of no reasons why the unit summation method should not be used by public 33 utilities, private industries, for income tax returns, and other uses. On the other hand, I 34 can think of good reasons for using the unit summation procedure in cost accounting 35 applications to the preference of other methods and procedures. Now that we are in the

computer age, the details of the calculation can no longer be supported as an

administrative objection to using the unit summation procedure.

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1 2 3 4 5 6 7		The Portland (Oregon) General Electric Court Case and the recent proposal by the American Telephone and Telegraph Company of their equal life group (a different name for unit summation) procedure are evidence that the unit summation procedure is now ar accepted and legally approved method of cost accounting for depreciation expense. We can look ahead for wider adoption of the procedure in public utility regulation and in private business. ²
8 9	Q.	HAVE YOU EVER TESTIFIED IN A LITIGATED PROCEEDING WHERE THE ELG
10		PROCEDURE WAS AN ISSUE AND WAS APPROVED BY A REGULATORY BODY?
11		
12	A.	Yes. I testified in a case on behalf of Lone Star Gas Pipeline Company before the Railroad
13		Commission of Texas (GUD Docket No. 8664). After extensive cross-examination and
14		discovery, the Commission found that the ELG procedure provided a better matching between
15		the recording of depreciation and asset consumption than the alternative Average Life Group
16		(ALG) procedure. This procedure has repeatedly been approved in Texas.
17		
18	Q.	ARE YOU PROPOSING ANY CHANGES IN DEPRECIATION METHODOLOGY FOR
19		ANY OF THE PLANT ACCOUNTS?
20		
21	A.	Yes. I recommend that Atmos change from a depreciation accounting methodology to a vintage
22		amortization accounting methodology for certain plant accounts.
23		
24	Q.	TO WHICH ACCOUNTS DOES THIS RECOMMENDED CHANGE APPLY?
25		
26	A.	The vintage amortization accounting methodology would be applied to the following accounts:
	2 <i>The</i> Unive	Estimation of Depreciation, Fitch, Wolf and Bissinger, Center for Depreciation Studies, Western Michigan rsity, 1975, pages 45 and 46.

2		Account Description
3 4		GENERAL PLANT
5 6 7 8 9 10 11		391 Office Furniture and Equipment 393 Stores Equipment 394 Tools, Shop and Garage Equipment 397 Communication Equipment 398 Miscellaneous Equipment
13	Q.	WHY IS THIS CHANGE BEING PROPOSED FOR THESE ACCOUNTS?
14		
15	A.	This change is being proposed for four reasons. First, these accounts generally represent items
16		of small dollar unit prices, with similar mortality characteristics. Second, the percentage of total
17		plant represented by these accounts is minimal, only about 1.1% of total depreciable plant
18		balances. Third, the proposed method of accounting will eliminate the individual recording and
19		tracking by Property Accounting of thousands of items. Fourth, this approach has previously
20		been approved by this Commission.
21		
22	Q.	PLEASE EXPLAIN THE PROPOSED ACCOUNTING METHODOLOGY?
23		
24	A.	The Company would use a vintage (year of addition) accounting methodology to record assets in
25		these accounts. Under the proposed method of accounting, amounts recorded as additions to
26		utility plant would be recorded in the Continuing Property Records (CPR) of the Company at a
27		vintage account level only (i.e., total by year), as opposed to tracking assets individually. These
28		vintage amounts would then be amortized over their average service life, as determined in this

depreciation study (See Schedule 3 of <u>Exhibit DSR-3</u>). When each vintage amount reaches its average service life (i.e. the amount is fully amortized), the original cost in that vintage amount will be retired from utility plant in service.

Q. HAS THE VINTAGE ACCOUNTING METHODOLOGY BEEN APPROVED IN OTHER JURISDICTIONS OF WHICH YOU ARE AWARE?

A. Yes, virtually all of my clients utilize this methodology for the selected plant accounts. I am not aware of any state jurisdiction that has not authorized this accounting methodology. In addition, the Federal Energy Regulatory Commission granted a blanket approval for this methodology in Accounting Release AR-15, provided that certain conditions are met. Both Atlanta Gas Light Company and Georgia Power Company have been using a form of vintage accounting for certain accounts for several years.

Q. WHAT ARE THOSE CONDITIONS?

A.

These conditions are that the individual classes of assets contain high volume, low value items; that there is no change in existing retirement unit definitions; that the cost of each vintage group is amortized to depreciation expense over its useful life; that there is no change in depreciation rates resulting from the adoption of vintage amortization accounting; that interim retirements are not recognized; that salvage and cost of removal is included in the accumulated provision for depreciation and assigned to the oldest vintage first; and that retirements are recorded for those assets whose age exceeds average service life at the time of adoption. The Company's proposal

Ţ		will meet an of these conditions upon approval of the depreciation rates recommended in this
2		proceeding for these General Plant asset categories.
3		
4	Q.	PLEASE SUMMARIZE AGAIN WHY THE COMPANY IS SEEKING THE APPROVAL OF
5		THE USE OF THE ELG PROCEDURE.
6		
7	A.	First, Atmos believes that the ELG procedure provides the best matching between the recording
8		of depreciation with asset consumption. This was the finding before the Railroad Commission of
9		Texas in the Lone Star Pipeline Case (Docket No. GUD 8664). Second, Atmos desires
10		consistency in depreciation methodology for each of its jurisdictions. Third, Atmos and I believe
11		that the ELG procedure more correctly allocates cost over the life of the assets.
12		
13	Q.	WHAT ARE THE RESULTS OF YOUR STUDY FOR THE TOTAL COMPANY?
14		
15	A.	At the total Company depreciable level, the composite depreciation rate decreases from 2.96% to
16		2.87%, or approximately \$88,000 less depreciation expense on an annual basis.
17		
18	Q.	PLEASE SUMMARIZE YOUR RECOMMENDATIONS.
19		
20	A.	I recommend that Atmos adopt the depreciation rates shown on Schedule 1 of Exhibit DSR-3
21		and that this Commission approves their use. I base this recommendation on the fact that I have
22		conducted a comprehensive depreciation study, giving appropriate recognition to historical

1 experience, recent trends and Company expectations. My study results in a fair and reasonable 2 level of depreciation expense which, when incorporated into a revenue stream, will provide the 3 Company with adequate capital recovery until such time as a new depreciation study indicates a need for change. 4 5 6 IS THERE ANY OTHER ISSUE THAT YOU WISH TO ADDRESS? Q. 7 8 A. Yes. In other proceedings before this Commission, the Adversary Staff has proposed a unique 9 calculation for the net salvage allowance for Mains and Services. I ask the Commission to refer 10 to the record in the Atlanta Gas Light Company proceeding (Docket No. 18638-U). My study of 11 net salvage for the Mains and Services accounts gives appropriate recognition to the cause 12 (retirement) and effect (cost of removal) relationships as required by the accounting rules of this 13 Commission, as well as accepted industry practice. 14 15 Q. DOES THIS COMPLETE YOUR DIRECT TESTIMONY? 16 17 Yes, it does. A. 18 19

EXHIBIT DSR-1

Academic Background

Donald S. Roff graduated from Rensselaer Polytechnic Institute with a Bachelor of Science degree in Management Engineering in 1972.

Mr. Roff has also received specialized training in the area of depreciation from Western Michigan University's Institute of Technological Studies. This training involved three forty-hour seminars on depreciation entitled "Fundamentals of Depreciation", "Fundamentals of Service Life Forecasting" and "Making a Depreciation Study" and included such topics as accounting for depreciation, estimating service life, and estimating salvage and cost of removal.

Employment and Professional Experience

Following graduation, Mr. Roff was employed for eleven and one-half years by Gilbert Associates, Inc., as an engineer in the Management Consulting Division. In this capacity, he held positions of increasing responsibility related to the conduct and preparation of various capital recovery and valuation assignments.

In 1984, Mr. Roff was employed by Ernst & Whinney and was involved in several depreciation rate studies and utility consulting assignments.

In 1985, Mr. Roff joined Deloitte Haskins & Sells (DH&S), which, in 1989, merged with Touche Ross & Co. to form Deloitte & Touche. In 1995, Mr. Roff was appointed as a Director with Deloitte & Touche.

During his tenure with Gilbert Associates, Inc., Ernst & Whinney, DH&S and Deloitte & Touche, Mr. Roff has participated in or directed depreciation studies for electric, gas, water and steam heat utilities, pipelines, railroad and telecommunication companies in over 30 states, several Canadian provinces and Puerto Rico. This work requires an indepth knowledge of depreciation accounting and regulatory principles, mortality analysis techniques and financial practices. At these firms, Mr. Roff has had varying degrees of responsibility for valuation studies, development of depreciation accrual rates, consultation on the unitization of property records, and other studies concerned with the inspection and appraisals of utility property, preparation of rate case testimony and support exhibits, data responses and rebuttal testimony, in addition to appearing as an expert witness.

Industry and Technical Affiliations

Mr. Roff is a registered Professional Engineer in Pennsylvania (by examination).

Mr. Roff is a member of the Society of Depreciation Professionals and a Certified Depreciation Professional, and a Technical Associate of the American Gas Association (A.G.A.) Depreciation Committee. He currently serves as the lead instructor for the A.G.A.'s Principles of Depreciation Course.