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1	BEFORE THE TENNESSE	E REGULATORY AUTHORITY
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	TRANSCRIPT OF AU	THORITY CONFERENCE
9		
1.0	Monday, Sept	ember 27, 2010
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11		
12		
	APPEARANCES:	
13		
14	TRA Docket Manager:	Ms. Sharla Dillon
15	North Central	Mr. Melvin Malone
	Communications:	Ms. Nancy Johnson White
16		
	CAPD:	Mr. Scott Jackson
17		
	Piedmont:	Mr. Dale Grimes
18		Mr. Jim Jeffries
19	Express Connection:	Ms. Roberta Swager
•		Mr. Jack Thompson
20		
21		
22		
0.0	Reported By:	
23	Teri A. Campbell, RPR, CCR	
24		
25		

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- 1 Annotated Section 7-59-304(a)(5)(A). And based on the
- 2 filings in this docket, I find that sufficient customer
- 3 notification has been provided as required by TRA Rule
- 4 1220-4-2-.56(2)(d) and move that the preapproval
- 5 requirement for customer notification letters found in
- 6 1220-4-2-.56(2)(d)(2) be waived. I so move.
- 7 DIRECTOR ROBERSON: Second. Vote aye.
- B DIRECTOR HILL: Vote aye.
- 9 MS. DILLON: Next we have Docket
- 10 No. 10-00173, Chattanooga Gas Company. Chattanooga Gas
- 11 Company actual cost adjustment for the 12 months ended
- 12 June 30, 2010. Consider convening a contested case
- 13 proceeding and appointing a hearing officer.
- 14 CHAIRMAN FREEMAN: Thank you. I would
- 15 move to convene a contested case proceeding and appoint
- 16 general counsel or his designee as hearing officer to
- 17 handle any preliminary matters including entering a
- 18 protective order. Additionally, Chattanooga Gas
- 19 Company should file with the Authority a proposed
- 20 protective order no later than 2:00 p.m. on Thursday,
- 21 October 7, 2010.
- DIRECTOR ROBERSON: Second. Vote aye.
- DIRECTOR HILL: Vote aye.
- MS. DILLON: Next we have addendum
- 25 item 04-00406, Express Connection, LLC. Application of

- 1 Express Connection, LLC for authority to provide resell
- 2 telecommunications services in Tennessee. Notice to
- 3 appear.
- 4 CHAIRMAN FREEMAN: Thank you. A
- 5 notice to appear was issued to Express Connection, LLC
- 6 on September 17, 2010, to come before the Authority to
- 7 show cause why the Authority should not proceed to
- 8 convene a proceeding to impose civil penalties and
- 9 sanctions against the company for operating without a
- 10 bond or irrevocable letter of credit in violation of
- 11 Tennessee Code Annotated Section 65-4-125(j).
- I see we have representatives from
- 13 Express Connection with us. Good afternoon. Would you
- 14 both please state your name and position with the
- 15 company.
- MS. SWAGER: Roberta Swager,
- 17 president.
- 18 MR. THOMPSON: Jack Thompson, officer.
- 19 CHAIRMAN FREEMAN: Thank you. Who
- 20 will be representing the company today?
- MS. SWAGER: Can we both?
- 22 CHAIRMAN FREEMAN: Sure. Okay. Will
- 23 you both raise your right hand.
- 24 ///
- 25 ///

- 1 ROBERTA SWAGER AND JACK THOMPSON,
- 2 called as witnesses, having been duly sworn, were
- 3 examined and testified as follows:
- 4 CHAIRMAN FREEMAN: Thank you. At this
- 5 time, I will ask Rebecca Montgomery, TRA counsel, to
- 6 present this matter. And then, Ms. Swager, you will
- 7 have an opportunity to respond.
- MS. MONTGOMERY: Thank you, Madam
- 9 Chair. Rebecca Montgomery, assistant to general
- 10 counsel.
- On May 19th, 2010, the Authority
- 12 received a notice of cancellation from Old Republic
- 13 Surety Company regarding Bond No. LLI2092321 issued on
- 14 behalf of Express Connection with an effective
- 15 cancellation date of 30 days from the date of the
- 16 Authority receiving the letter.
- 17 TRA staff members called the president
- 18 of the company, Roberta Swager, on May 19, 2010 and
- 19 June 4, 2010, leaving telephone messages explaining
- 20 that Ms. Swager needed to call staff concerning the
- 21 cancellation of Express Connection's bond.
- The bond subsequently expired on
- 23 June 19, 2010, pursuant to the notice from Old
- 24 Republic. On June 21, 2010, Ms. Swager returned
- 25 staff's calls and stated that she would be replacing

- 1 the bond with a letter of credit which would be
- 2 retroactively effective to the date of cancellation of
- 3 the Old Republic bond.
- As of August 3rd, 2010, no replacement
- 5 instrument had been received by the TRA, and a
- 6 certified letter was sent to Roberta Swager advising
- 7 that a new surety bond or letter of credit should be
- 8 submitted immediately in order to avoid the company
- 9 being placed on the August 23rd, 2010 Authority
- 10 Conference for cancellation. The company received the
- 11 letter which was delivered to and signed as received by
- 12 Arlander Rice at Express Connection.
- On August 19th, 2010, Ms. Swager
- 14 called staff to say that she has a banking relationship
- 15 with Regions Bank and it was her intention to get a
- 16 letter of credit to replace the bond. As of this date,
- 17 no surety bond or letter of credit has been received by
- 18 the TRA. As a result, Express Connection has been in
- 19 violation of Tennessee Code Annotated 65-4-125(j) for
- 20 three months.
- 21 CHAIRMAN FREEMAN: Thank you,
- 22 Ms. Montgomery.
- Ms. Swager or Mr. Thompson, would one
- 24 of you like to respond at this time?
- MS. SWAGER: Yes. It was never my

- 1 response to mislead -- and I had spoken several times
- 2 to Lisa Foust -- never my intention to mislead her.
- 3 All that she just mentioned is correct. Lisa called me
- 4 and let me know this was happening, and I told her I
- 5 would take care of it. And I had every intention of
- 6 doing so.
- 7 I have had this business for 13 years
- 8 and have never been before this -- I'm sorry. Is it a
- 9 court or a committee? -- council before. I have never
- 10 had any problems with my company before attempting to
- 11 renew the bond at this time.
- However, when my bond company said
- 13 that they could not renew it, it was not because of any
- 14 criminal action or any kind of problem on my part.
- 15 They just chose not to renew it for their own reasons.
- 16 And because I have had a 20-year
- 17 relationship with Regions Bank, I knew that it would be
- 18 no problem to get a letter of credit from them.
- 19 However, they said they needed collateral. They needed
- 20 \$20,000 collateral to give me a \$20,000 letter of
- 21 credit. So I said at that point, Well, I'll just go
- 22 get another bond. That's okay.
- Unfortunately -- well, I'll just be
- 24 real honest with you. I chose to invest in the real
- 25 estate market with a couple of properties that I bought

- 1 to flip and turn the day before the market bombed a
- 2 couple of years ago, and it had an effect on my
- 3 personal credit. I found that in applying for another
- 4 bond over the next few months that that was affecting
- 5 my ability to get a bond.
- 6 So I went back to Regions and told
- 7 them I would go ahead and put up the collateral. And,
- 8 actually, in the meantime, I asked Ms. Foust if I could
- 9 just bring down a cashier's check for the 20,000.
- 10 Because I thought if I was going to give it to Regions
- 11 anyway, I might as well give it to you-guys. But she
- 12 said that you couldn't do that. So that was fine.
- 13 So I went to Regions. And this just
- 14 happened Friday. I was given a final answer from them
- 15 that they could not give me a letter of credit even if
- 16 I gave them \$20,000 collateral, in return for the
- 17 letter of credit, and I asked why they could not give
- 18 me an answer.
- So I'm -- I've been trying over the
- 20 last three months to get you what you need. I have the
- 21 \$20,000 that I can give you in any way, shape, or form.
- 22 I just can't find an institution to take my \$20,000 and
- 23 give you a form in return for that. And I honestly
- 24 don't know what to do at this point other than to ask
- 25 for a continuance where I can bring an attorney in that

- 1 may help me out and may not. I really don't know.
- 2 I've never been in this position
- 3 before. Until two years ago, I had perfect credit,
- 4 absolutely perfect credit. And now this is -- you
- 5 know, one -- so I would just -- I don't know what to
- 6 do.
- 7 MR. THOMPSON: We're kind of at the
- 8 mercy of you-guys at this point. We're asking for
- 9 something that you-guys can give to us that would help
- 10 us to make this right.
- MS. SWAGER: The money is not the
- 12 problem. The forms that are being required are the
- 13 problem. And I'm sure five or ten years ago that would
- 14 not have been a problem. It's just that banks and bond
- 15 companies are not reacting now because of the economy
- 16 and the bank meltdown in the way I know they would have
- 17 reacted five years ago. You know, everybody is just --
- 18 I don't know what to make of it.
- When I say I have \$20,000 I can give
- 20 you and I just want you to give me a form stating that
- 21 I'm okay for the 20,000, and they say they can't do
- 22 that, I don't know what to do. I really don't. I
- 23 would love a continuance if I need one. I will bring
- 24 an attorney in if I need one. I just really don't know
- 25 what to do at the moment.

- 1 DIRECTOR ROBERSON: I'm not sure if
- 2 there's any attorneys in the room or not.
- MS. SWAGER: I would hire one if there
- 4 were. Like I said, I just got this answer Friday from
- 5 Regions. And after 20 years with them, I have --
- 6 because of my different stores and things, I have eight
- 7 different accounts with them. They know -- I mean,
- 8 there's no question but what I am good for the money.
- 9 And the officer I was dealing with -- an officer and
- 10 vice president of the bank -- he could not tell me why
- 11 they couldn't do it.
- MR. THOMPSON: I quess what we're
- 13 asking from you-guys is, you know, if we can't get the
- 14 bond itself or we can't get the letter of credit, would
- 15 an escrow account be sufficient in this type of
- 16 situation?
- MS. SWAGER: I really want this to
- 18 work out.
- 19 CHAIRMAN FREEMAN: I don't think we
- 20 are allowed by statute to accept, I guess, the escrow
- 21 account. I'll turn to staff if I'm misspeaking.
- MR. COLLIER: That's correct, Madam
- 23 Chairman. The statute requires either a surety bond or
- 24 an irrevocable letter of credit. Those are the only
- 25 options.

In that sense, can we 1 MR. THOMPSON: 2 have a continuance to try to get these things in place or try to find a source that would . . . 3 MR. COLLIER: I would ask are you 4 5 willing to put the money in a certificate of deposit? MR. THOMPSON: 6 Yes. 7 MS. SWAGER: Yes. By all means. That's generally what a 8 MR. COLLIER: bank would require for an irrevocable letter of credit. 9 10 MR. THOMPSON: That's what we were trying to do with Regions. 11 12 MS. SWAGER: If you have a bank 13 contact that you can give me -- not that it's your responsibility to do that. But if you know someone 14 15 that I could call that might be more amenable to that, I would love to know about them. But that is what I 16 tried to do with Regions, and they would not do that. 17 I'm sure we have 18 DIRECTOR ROBERSON: no bankers in here. We've got lawyers, but no bankers. 19 DIRECTOR HILL: If I may make an idea 20 21 or a statement here. This is something that I've seen 22 throughout the various industries now for the last 23 couple of years. I really commiserate with you because 24 I've seen it firsthand as well. It's the kind of thing 25 that just makes me cringe because our economy can't

- 1 move forward if we don't have the credit lines
- 2 available.
- 3 Let me suggest that you work through a
- 4 community bank. Community banks are far more stable
- 5 than the larger banks that have received the various
- 6 fundings from the federal government. And while they
- 7 are hamstrung by many things, they still are giving
- 8 lines of credit for CDs. And I can tell you that
- 9 firsthand because I've done that.
- 10 So I would check with a community
- 11 bank. I would check with a bank that maybe you know
- 12 somebody that is a vice president of one of their banks
- 13 or something like that. That's just a personal
- 14 observation. That certainly isn't coming from the TRA.
- MS. SWAGER: And I understand that and
- 16 respect that. Off the record in front of a hundred
- 17 people, Mr. Director, do you have any community banks
- 18 that you know of that are more apt to do business than
- 19 others at the moment?
- DIRECTOR HILL: Well, I don't know
- 21 what I can say on that. Counsel, would you advise?
- MR. COLLIER: Unfortunately, we cannot
- 23 recommend doing business with a particular branch or
- 24 business.
- MS. SWAGER: Okay. Well, I do have a

- 1 couple of ideas that I have gotten in the last week
- 2 that I hadn't thought of before as to doing different
- 3 things with the company and officers to where another
- 4 officer could get this. I just never in a million
- 5 years thought that I couldn't.
- 6 So if we could get a continuance, I
- 7 can come up with something that will enable me to get
- 8 something done. After 13 years, I'm not going to go
- 9 out of business over this. I just -- I've been working
- 10 on this for a few months. My last resort was Regions
- 11 only because I knew I would have to give them the equal
- 12 amount of cash to get a letter of credit. And that's
- 13 just not smart business, but I knew that would work.
- 14 And when that didn't work, I was just really caught off
- 15 guard.
- But if I could get a continuance to
- 17 get another officer of the company involved to get
- 18 either a letter of credit or a bond or something, I can
- 19 make this work in some way, shape, or form.
- 20 CHAIRMAN FREEMAN: Before we have a
- 21 motion, I guess I would just say that it would have
- 22 been great to hear this before we had you-all come in
- 23 today.
- MS. SWAGER: I know. Hindsight is so
- 25 20-20. And I certainly thought after 30 years of being

- 1 able to walk into any place and get whatever you want,
- 2 I just was not prepared even when I got a "no" one
- 3 place, I knew if I went to another, I would get a
- 4 "yes." I've been doing that for two and a half months
- 5 now. It was just Friday actually that Regions said
- 6 they could not do it.
- 7 Like I said, I've been dealing with
- 8 them for 20 years. So I knew for a fact I could walk
- 9 in here with what you needed today. And I don't want
- 10 to be here any more than you want me here today. And I
- 11 will not be here next time. I will already have this
- 12 taken care of in some way if we can get a continuance
- 13 to figure something out here.
- 14 CHAIRMAN FREEMAN: Thank you. Do my
- 15 fellow directors have a motion?
- DIRECTOR ROBERSON: I have one, Madam
- 17 Chair. I understand your request for a continuance,
- 18 but I believe there is a better way to resolve this
- 19 problem than to give you a continuance.
- I move that we open a docket to
- 21 determine whether grounds exist for the issuance of a
- 22 show cause for possible violations under Tennessee Code
- 23 Annotated Section 65-4-125(j) for operating without a
- 24 bond or irrevocable letter of credit, and that the
- 25 general counsel or his designee be appointed as a

- 1 hearing officer to prepare the matter for hearing or a
- 2 recommendation before this panel.
- Now, that doesn't mean, Ms. Swager,
- 4 that there's going to be a formal proceeding initiated.
- 5 But this means that you will have somebody in the
- 6 general counsel's office that you can try to work
- 7 through this situation with the staff, and then they
- 8 will report back to us whether a resolution or whether
- 9 we need to proceed with a legal proceeding. Hopefully,
- 10 the former that we can work this out and have it
- 11 resolved.
- 12 General Counsel, do you see
- 13 anything -- I know this is uncanny. Is that an
- 14 appropriate motion, do you believe?
- MR. COLLIER: That would be
- 16 appropriate, Director Roberson.
- DIRECTOR ROBERSON: Okay. I so move.
- 18 CHAIRMAN FREEMAN: I would second and
- 19 vote aye.
- DIRECTOR HILL: I would vote aye as
- 21 well.
- 22 DIRECTOR ROBERSON: And I would -- now
- 23 that that matter is settled, I would like to say that I
- 24 understand from our staff that we still have some
- 25 complaints from consumers, your customers, that need to

1	be	resolved.	So.	after	the	hearing,	if	vou	would	talk
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- 2 with Ms. Cooper here and try to get those resolved.
- 3 Because consumers look to us to try to mediate those
- 4 problems without your response.
- 5 MS. SWAGER: Yes, sir. We actually
- 6 approached her before the hearing. They have all been
- 7 resolved. There's just a timing matter that's at
- 8 stake. But they have all been resolved and everything
- 9 is fine in that respect.
- 10 DIRECTOR ROBERSON: Thank you.
- MS. DILLON: Next we have
- 12 interconnection and resale agreements. Docket Nos.
- 13 10-00160 and 10-00163.
- 14 CHAIRMAN FREEMAN: I move approval.
- DIRECTOR ROBERSON: Second. Vote aye.
- MS. DILLON: Miscellaneous business?
- 17 DIRECTOR HILL: Vote aye.
- MS. DILLON: I'm sorry.
- 19 CHAIRMAN FREEMAN: None. I move we
- 20 adjourn.

21

- 22 (Proceedings concluded at
- 2:14 p.m.)

24

25

REPORTER'S CERTIFICATE

I, Teri A. Campbell, Licensed Court
Reporter, Registered Professional Reporter, Certified
Court Reporter, and Notary Public for the State of
Tennessee, hereby certify that I reported the foregoing
proceedings at the time and place set forth in the
caption thereof; that the proceedings were
stenographically reported by me; and that the foregoing
proceedings constitute a true and correct transcript of
said proceedings to the best of my ability.

I FURTHER CERTIFY that I am not related to any of the parties named herein, nor their counsel, and have no interest, financial or otherwise, in the outcome or events of this action.

IN WITNESS WHEREOF, I have hereunto affixed my official signature and seal of office this 1st day of October, 2010.

TERI A. CAMPBELL, CR AND NOTARY PUBLIC FOR

OF TENNESSEE

LCR No. 132, Expires

Notary Commission Expires 5

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