BEFORE THE TENNESSEE REGULATORY AUTHORITY NASHVILLE, TENNESSEE

April 12, 2006

IN RE:)	
)	
UNITED CITIES GAS COMPANY a Division)	Consolidated Docket Nos.
of ATMOS ENERGY CORPORATION)	01-00704 and 02-00850
INCENTIVE PLAN (IPA) AUDIT)	
)	
UNITED CITIES GAS COMPANY a Division)	
Of ATMOS ENERGY CORPORATION,)	
PETITION TO AMEND THE PERFORMANCE)	
BASED RATEMAKING MECHANISM RIDER)	
1	,	

STAFF RESPONSE TO ATMOS ENERGY CORPORATION'S MOTION FOR RECONSIDERATION TO HEARING OFFICER

The TRA Staff of the Utilities Division ("the Staff"), as a party to the above named dockets, submits the following comments in response to Atmos Energy Corporation's ("Atmos" or "the Company") Motion for Reconsideration to Hearing Officer ("Motion") filed in the above dockets on March 29, 2006. The purpose of this response is to address certain assertions made by the Company in this Motion.

ATMOS' MOTION

Atmos seeks reconsideration of the Hearing Officer's Initial Order on the Merits ("Initial Order"), which was filed March 14, 2006. While Atmos bases its request on a number of issues, the Staff intends to limit its response to the first issue, discussed under

¹ TRA Staff was also granted status as party to Docket No 02-00850 by Order of the Hearing Officer on January 26, 2004.

Ratemaking tariff ("TIF tariff")³ proposed by the Company in Docket No. 02-00850 became effective on June 6, 2003. Atmos bases this claim in part on TRA Rule 1220-4-1-.04, which states that all tariff changes require a 30-day notice to the Authority. Atmos cites the Authority's orders suspending this tariff from the Company proposed effective date of April 1, 2001 through June 5, 2003.⁴ Atmos asserts that since there is no Authority order suspending the tariff beyond this date the TIF tariff automatically took effect on June 6, 2003.

DISCUSSION

A number of motions were heard and orders issued by the Hearing Officer with regard to Docket No. 01-00704, the original docket arising out of the Staff's audit of the Performance Based Ratemaking Mechanism Rider ("PBR"), and the Company's subsequent filing of a proposed "amended" PBR in Docket No. 02-00850. Atmos now asks the Hearing Officer to ignore the record established in these dockets. Staff would respectfully point out the following facts.

Atmos filed its petition seeking Authority approval of an amended PBR on August 9, 2002 in Docket No. 02-00850. This petition was filed in response to the contested audit findings in Docket No. 01-00704 and proposed a specific mechanism to address the negotiated transportation discounts achieved by the Company subsequent to the Authority approval of an incentive plan for United Cities Gas Company. Instead of

⁴ Motion, page 2.

² Motion, subsection I. <u>PURSUANT TO TRA RULES, THE TIF TARIFF ATMOS FILED ON AUGUST 9, 2002 BECAME EFFECTIVE JUNE 6, 2003, pages 1 and 2.</u>

³ The proposed revised tariff includes a mechanism to calculate "savings" and define "sharing" of these savings from discounted negotiated transportation contracts.

requesting an effective date of September 8, 2002, which would comply with the 30-day notice required in TRA Rule 1220-4-1-.04, the Company requested April 1, 2001, the first day of the new reporting period in its PBR following the period in question in Docket No. 01-00704. The Authority at that time recognized the relationship of this docket to Docket 01-00704 and elected to delay addressing this petition. As Atmos pointed out in its current Motion, the Authority formally suspended the amended tariff on three separate occasions, through June 5, 2003.⁵

While there is no subsequent order suspending the tariff until the decision on the merits of the Hearing Officer, Atmos is well aware that the parties agreed during the negotiation process in Docket No. 01-00704 to delay consideration of the proposed tariff in Docket No. 02-00850 pending the outcome of the contested case in Docket No. 01-00704. When initial settlement negotiations between the parties failed, mediation was considered as an option to determine if it was possible for a settlement agreement to be reached before scheduling a hearing date. At the April 7, 2003 status conference presided over by then Hearing Officer Richard Collier, the parties agreed to mediation and Director Deborah Taylor Tate consented to act in the role of mediator. The tariff in question in Docket No. 02-00850 was discussed at length by the parties. Counsel for the Staff expressed the opinion that no particular application of the tariff could be agreed on until a settlement or resolution of the issues in both dockets took place. Counsel for the Consumer Advocate and Protection Division of the Attorney General's Office ("CAPD")

⁵ ld.

⁷ Transcript (April 7, 2003), pages 10 and 11.

⁶ See Transcript of Proceedings, Monday, April 7, 2003, attached as Exhibit #1.

agreed.⁸ The Hearing Officer directed the parties to ascertain the issues that would be placed before the mediator.⁹

Mediation on the two dockets commenced in July 2003. The Company understood that the TIF tariff was not in effect on June 6, 2003 contrary to what the Motion alleges. Counsel for Atmos communicated to the Hearing Officer on May 27, 2003 by email that the Company was "fine with postponing consideration of the PBR TIF tariff until after the mediation."

On January 9, 2004, the TRA Staff filed a Petition to Intervene in Docket 02-00850, since "[t]his docket is closely related to Docket No. 01-00704 to which Staff is already a party." Furthermore, "[r]esolution of Docket No. 02-00850 without Staff's participation as a party would unfairly present [sic] Staff from asserting positions before the Authority taken with regard to the related issues pending in Docket No. 01-00704." This petition shows that the TIF tariff was not in effect as the Company alleges.

On March 8, 2004, the TRA Staff and Atmos jointly filed a motion to consolidate Docket Nos. 01-00704 and 02-00850 and to present a proposed settlement agreement which would settle the issues in both dockets. In that petition, the two parties stated: "Docket No. 02-00850 was placed on hold pending the resolution of the audit case in Docket No. 01-00704 since resolution of the audit case would materially impact Docket No. 02-00850." Counsel for Atmos signed this petition which again supports Staff's

⁹ Id., page 13.

⁸ Id., pages 12 and 13.

¹⁰ Email transmission dated May 27, 2003 from Misty Kelley to Richard Collier on behalf of Joe Conner. See copy of email attached as Exhibit #2.

Petition to Intervene (January 9, 2004), page 2.

¹² Motion to Consolidate and to Approve Settlement Agreement (March 8, 2004), page 2.

contention that Atmos was aware that the TIF tariff did not become effective June 6, 2003 as alleged.

All attempts to resolve these two dockets ultimately failed and a hearing date was set for October 19, 2004. Pre-filed direct testimony of each party was filed on July 30, 2004. Rebuttal testimony was filed on October 5, 2004. At the hearing all issues pertaining to the consolidated dockets, including the proposed TIF tariff were addressed. During Mr. Conner's recross-examination of Ms. Pat Murphy, he posed the question: "[w]ith respect to the 850 docket, isn't it true that there has been also an **agreement to stay the implementation of the 850 docket pending the outcome of this proceeding?**" [Emphasis added] Ms. Murphy answered "yes." Mr. Conner then asked: "[o]nce a new tariff is filed with the Authority, if no action is taken with regard to that tariff, what happens to it after a period of time?" Ms. Murphy answered: "[i]t automatically goes into effect after 30 days." Mr. Conner then asked: "[a]nd that has not occurred in the 850 docket because there's been an agreement for it to be postponed; correct?" [Emphasis added] 14

CONCLUSION

There is no question, based on record and the evidence in this case, that the TIF tariff proposed by Atmos in Docket No. 02-00850 did <u>not</u> take effect on June 6, 2003. Atmos stated its agreement in writing that consideration of the TIF tariff would be postponed until after mediation. The parties in this case (including Atmos) recognized the relationship between the two dockets and indeed Atmos joined in a Staff motion to consolidate the two dockets and propose a settlement agreement between Atmos and Staff

¹³ Transcript of Proceedings (October 19, 2004) Volume II, page 88.

to settle all issues in the two dockets. The Company itself admitted in open court that there was an agreement in place that consideration of the TIF tariff would be postponed pending the outcome of the proceeding in consolidated Docket No. 01-00704. Therefore, Staff respectfully requests that the Hearing Officer deny reconsideration of her ruling regarding the proposed TIF tariff in Docket No. 02-00850.

Respectfully submitted,

Gary Hotvedt

Counsel for TRA Staff

¹⁴ Id., page 89.

CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing was served as indicated on the person or persons listed below on 12200.

 [] Hand Delivery [∠] First Class Mail [∠] Facsimile [] E-mail 	Joe A. Conner Baker, Donelson, Bearman & Caldwell, P.C. Counsel for Atmos Energy Corporation 1800 Republic Centre 633 Chestnut Street Chattanooga, TN 37450-1800
[] Hand Delivery	Misty Smith Kelley Baker, Donelson, Bearman & Caldwell, P.C. Counsel for Atmos Energy Corporation 1800 Republic Centre 633 Chestnut Street Chattanooga, TN 37450-1800
[] Hand Delivery [] First Class Mail [] Facsimile [] E-mail	Russell T. Perkins Timothy C. Phillips Office of the Attorney General Consumer Advocate and Protection Division P.O. Box 20207 Nashville, TN 37202

Gary Hotvedt

EXHIBIT #1 · 4/7/03 - DOCKET NO. 01-00704 - ATMOS

		
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1	BEFORE THE TENNESSEE	REGULATORY AUTHORITY
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7	IN RE:)
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8	UNITED CITIES GAS CO.) DOCKET NO.
	INCENTIVE PLAN ACCOUNT AUDIT) 01-00704
9	:	
10	·	
11	TRANSCRIPT OF	PROCEEDINGS
12	Monday, Apr	il 7, 2003
13	; 	
14	APPEARANCES:	
15	For Atmos Energy:	Mr. Joe Conner
	:	Ms. Misty Kelley
16	:	
	For Consumer Advocate	Mr. Russell Perkins
17	Division, Office of the	Mr. Tim Phillips
	Attorney General:	
18	:	
	For TRA Staff:	Mr. Jon Wike
19		
20.		
21	<u> </u>	
22	Reported By:	
	Susan D. Delac, RPR, CCR	
23		
24		
25		
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Page 2 Page 5 (The aforementioned cause came on to MR COLLIER Do the parties have any be heard on Monday, April 7, 2003, beginning at problem with their schedules in proceeding with the approximately 2 35 p m, before Richard Collier, mediation in April? Hearing Officer, when the following proceedings were MR CONNER Again, I think we would 5 need to go ahead and agree on a mediator pretty quickly and move forward And just so that we're clear, I have MR COLLIER We'll convene a status talked with my client and I know that Director Tate is conference in Docket No 01-00704. This is the United a certified mediator And I think at one of the Cities Gas Company incentive plan account audit And conferences I attended over the telephone recently she 10 this status conference has been scheduled pursuant to 10 offered, I think, in one case, to be a mediator, and I 11 an order issued on March 31, 2003, and pursuant to an 11 believe she was on the panel and I think elected to not 12 agreement of the parties with an earlier setting which 12 do it And I'm not even sure who is on our panel 13 was changed from April the 1st, 2003 MR WIKE Actually I think it's --And if the parties will identify 14 she's not on this panel 15 themselves for the record, Mr Conner first MR CONNER I checked with my client, MR CONNER Yes I'm Joe Conner with 16 and I think that would be a viable option for us from 17 Baker, Donelson, Bearman & Caldwell with my associate, 17 our perspective And also it benefits from not having 18 Misty Kelley, representing Atmos Energy 18 to pay an outside lawyer and split the expenses on the MR PERKINS I'm Russell Perkins with 19 lawyer to do the mediation 20 MR PERKINS: If Director Tate is not 20 the Consumer Advocate Division of the Attorney 21 General's office And I have Tim Phillips with me 21 on this panel, then we wouldn't have any objection to 22 MR WIKE I'm Jon Wike for the TRA 22 her serving as the mediator MR COLLIER And what it Director 23 staff MR COLLIER On March 31, 2003, I 24 Tate is on the panel and the tariff is pending the 25 issued the order on the motions for summary judgment 25 outcome of this? Page 3 Page 6 1 'And pursuant to an earlier meeting of counsel, it was MR CONNER Well, I think it would 2 determined that dependent upon the decision in that 2 be -- we don't have to mediate both of them at the same 3 order there may need to be an additional meeting to set 3 time But, obviously, it would be more efficient to up either a procedure or to move forward with the 4 have them both included, because I think if we're able 5 selection of the mediator and mediation of the issues 5 to settle one we should be able to take care of the that remain in this case Have the parties discussed mediation And I would also say that the in the interm? 8 litigation of the audit matter should we not have a MR CONNER We've not had any further 9 mediation should also, I think, dispose of the tariff 10 discussions since your order of March the 31st, 10 case 11 Mr Collier I would be willing though, now, to So if she is a member of the panel on 12 entertain mediation, and whatever is the best mechanism 12 the tariff, then I wouldn't have a problem with her 13 for that We would like to go ahead and schedule one 13 serving as mediator here. 14 as soon as possible depending on the schedule of the MR COLLIER Would the parties have a 15 mediator, of course, and the parties 15 problem with her serving as a mediator in this case and I think that it would also be 16 then deliberating in the other case? MR CONNER No MR. PERKINS We might have a problem 17 productive to have a hearing schedule in place so that 18 we know what our target is as far as -- you know, 19 hopefully we're able to get it resolved in mediation 19 with that I don't know if there's a way that these 20 If not, we don't have to come back, we can go ahead and 20 matters can be consolidated I know we can't do it 21 rely on the schedule 21 today, but if it's consolidated under the earlier MR COLLIER Have the parties 22 panel, then that would solve the problem 23 discussed a hearing date? MR CONNER I would need to check MR CONNER. We haven't at this point 24 with my client, but I don't think we have a problem 25 My schedule is such that I have several matters out of 25 with that if we would even have the same panel that was Page 7 doing the audit, reviewing the audit, and to make the I state to try in May and June, unfortunately, and my determination on the tanff itself, if that would 2 April, I'm afraid, is going to be pretty backed up just getting ready for those 3 facilitate the mediation MR COLLIER Now, consolidation would I can work -- I should be able to work 5 bc to a panel where Director Tate is not serving So 6 Director Tate would serve as a mediator over both 5 a mediation in this month, but I would be hard-pressed to find a date to have a full hearing before July or August, for me anyway dockets, you understand that, if they're consolidated MR CONNER Yes MR COLLIER Okay Then if not MR COLLIER Mr Perkins, at our last meeting you had indicated that while you didn't 10 necessarily oppose mediation, you weren't going to 10 resolved, the ultimate appeal would be resolved by a 11 panel, the panel that's in the 704 action 12 MR CONNER That's correct 11 commit to one depending upon the outcome of the motions 12 for summary judgment Any further thoughts on MR COLLIER So you all understand 13 mediation? 13 MR PERKINS I think in terms of an 14 that? 15 internal procedure'we would need one more approval, we MR PERKINS That's fine with us 15 16 would need to talk to our chief deputy to get the MR WIKE That's fine 16 17 mediation approved But I would recommend it, and MR COLLIER So with that, do you 17 18 want me to ask Director Tate if she would like to 18 although I can't speak for our chief deputy, I think it 19 would probably be approved 19 mediate this case? MR COLLIER Mr. Wike MR. CONNER: I think that would be MR. WIKE Staff is open to the idea great. Is there any way you could even check with her now, Mr Collier, to see while we're here? 22 of mediation, and we would very much like to give that MR COLLIER I could ask her MR PERKINS That works for us 23 a shot before -- I don't really have any thoughts of 23 24 scheduling a hearing, but I'm kind of glad to hear that 24 25 it wouldn't be until July or August 25 MR COLLIER Do you want to recess

Page 11 Page 8 than the issues in either one of those dockets. I 1 for a few minutes? MR CONNER Sure 2 think that the application of the company's proposed tariff to the audits is still an issue in both dockets MR PERKINS Yes I think that some sort of settlement or resolution of (Off the record) both of those dockets would need to take place before MR COLLIER After checking with there could be any application of that particular view of the tariff, or application of the tariff, to provide for a transportation discount to apply to any year And maybe I misunderstood, but it osounds like you suddenly kind of shifted gears When I 6 Director Tate, she's agreed to serve as mediator in this case. I did discuss with her the possibility that it might be consolidated, but that's an action that I assume I'll have to look into as far as doing that 10 She's going to look at her calendar to 11 heard the question, what it was about, it got me 12 thinking that the question was about the tanff docket 11 determine what dates would be available in April for 12 that, and I'll get that information to you General Perkins, you need to find out 13 itself, which is not something that we've been 14 discussing settling because, not to get too technical 14 if you have absolute approval, is that correct MR. PERKINS Yes MR. CONNER One of the things that I 15 about it, staff is not even a party in that one, it's 16 just been deferred MR CONNER That was, I guess, the 17 spoke to Russell about is our president, Tom Blose. 18 intends to participate in mediation And he has 18 reason for the conversation And we don't have to get 19 requested that I request that General Summers also 19 into our prior settlement discussions, but I understand 20 participate in mediation So Russell and Tim are going 20 what you're saying, Jon, because that was part of those 21 to take that and see if we can have him there as well 21 settlements And then when the settlement didn't go 22 through, we filed it as a separate kind of alternative 22 That way we'll have settlement people with settlement 23 authority at the mediation MR PERKINS We'll request that he And what I'm proposing here though 25 make himself available, otherwise we'll get some 25 is -- because I do think that without, again, any Page 9 Page 12 authority in advance of the mediation MR CONNER So you're going to get with us or send us an e-mail, Richard, on dates? MR COLLIER Correct MR PERKINS We are assuming that formal discovery is suspended while we go through the mediation process We've already talked about the possibility that if either side needs something for I implication on our arguments in the underlying audit case, the "tiff" specifically deals with transportation, and as far as a simplification of the tariff going forward it makes sense to have it that And that's why I'm suggesting that if we could get over the Consumer Advocate's retroactive argument or objection, retroactive application possibility that if either side needs something for objection for the two other years, earlier years, and preparation of the mediation, we'll just do it 10 we'd go forward, the company is willing to do that and 11 simply go forward with the tiff as the new tariff, 10 informally But after that, after the mediation, and if we're not able to settle it, then we suspect that 12 specifically covering transportation so that we have 13 some certainty and we're finishing a plan year -- we 12 there would be some need for some, I guess, some 13 discovery after that, particularly if the cases are 14 consolidated 14 just did finish one -- and so it's kind of in hiatus 15 MR COLLIER Is that agreed? 15 right now as well until the other underlying ones are 16 fixed That was my suggestion 17 MR PERKINS. Well, it sounds like MR CONNER Yes If we have an 17 objection to the discovery when we see it, we'll 18 that's a good topic for the mediation, the point that 19 he's raised, that we can hash that out at the MR COLLIER I know you will. 20 Mr Conner, what position does this put you in with 21 regard to the tanff. I know there was a question 20 mediation And hopefully it will be in a few weeks so 21 the concern about being in limbo might be addressed 22 MR. COLLIER Any response, 22 about trying to get it resolved 23 MR CONNER Right What we had 23 Mr Conner^o MR CONNER I take that as you're not 24 suggested at the last settlement conference, I also 25 mentioned to Russell a few minutes ago before we went 25 interested until mediation? Page 13 MR PERKINS Well, since we're going I on the record, is that the tariff be allowed to go into effect for at least the 2002-2003 plan year And by 2 to be that close to mediation, since we are a few weeks away, it makes sense to just put that on the table with saying that, you know, they're not waiving any claim in whatever other issues we have regard to their positions on the other two plan years, MR COLLIER I'll direct the parties and neither are we But that at least would remove -- I to ascertain what issues you are going to put before think that plan year should not be at issue with the mediator so that you don't come in with different respect to their argument on the retroactivity of the expectations of what would come out MR CONNER I think it would be tariff And I think that's an issue that they've raised in regard to the prior years but not necessarily for that year. And Russell said he had not heard back 10 instructive, if we could, once we agree on a date, if we could have a phone conference with Director Tate, 12 from the person he had assigned to look at that just the lawyers, so that we could get an idea from her how she likes to run a mediation. I think mediators typically have procedures they like to follow, whether So I would hope that we would be able to -- if you can let me know something on that, 15 they get a mediation statement remains confidential, or Russell, as soon as you can, that way we could at least 16 get the tariff in place and stop the pain, I guess, 16 statement of the issues and pros and cons of the case, going forward so that we have some certainty while 17 and that sort of thing these matters are hopefully going to be resolved in If you could just check with her, 19 Mr Colher, on that and sec if she would like to do short order as well MR COLLIER Have you discussed that 20 that, I think it would probably be productive MR COLLIER I will 21 with Mr Wiken 21 MR CONNER We just mentioned it at 22 MR PERKINS: We wouldn't object MR CONNER And if we're going to go 23 the last status conference 23 MR WIKE I think what you're talking 24 ahead and mediate this, you know, in the near future,

since we're not -- I'm not going to be able to try the

25 about is more in the area of the settlement discussions

3	Page 14 case until July or August, we can wait to get a date then if you would like, if that works I don't see any objections from Jon over here		A. C. Janes
4 5 6 7 8 9	MR COLLIER He's in agreement. Anything else to bring up right now? We'll get this moving Thank you (Proceedings concluded at 3 15 p m)		
11 12 13 14 15 16		,	
17 18 19 20 21 22 23	i i i i		a week to be be
24 25	Page 15 REPORTER'S CERTIFICATE		Avending for
3 4 5 6 7 8 9 10 11 12 13 14	STATE OF TENNESSEE) COUNTY OF DAVIDSON) 1, Susan D Delac, Registered Professional Reporter, Certified Court Reporter, and Notary Public for the State of Tennessee at Large, hereby certify that I reported the foregoing proceedings at the time and place set forth in the caption thereof, that the proceedings were stenographically reported by me, and that the foregoing proceedings constitute a true and correct transcript of said proceedings to the best of my ability I FURTHER CERTIFY that I am not related to any of the parties named herein, nor their counsel, and have no interest, financial or otherwise, in the outcome or events of this action		was a somethings profession b
17 18	IN WITNESS WHEREOF, I have hereunto affixed my official signature and seal of office this 29th day of April, 2003 SUSAN D DELAC, REGISTERED PROFESSIONAL REPORTER, CERTIFIED COURT REPORTER, AND NOTARY PUBLIC FOR THE STATE OF TENNESSEE AT LARGE		**
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Pat Murphy - Atmos PBR TIF Tarriff Filing

From:

"Kelley, Misty S." < mkelley@bakerdonelson.com>

To:

"'richard.collier@state.tn.us" <richard.collier@state.tn.us>

Date:

5/27/2003 1:57 PM

Subject:

Atmos PBR TIF Tarriff Filing

CC:

"Conner, Joe" <jconner@bakerdonelson.com>, "Patricia D. Childers (E-mail)"

<Patricia.Childers@UnitedCitiesGas.com>

Richard:

Joe Conner asked me to e-mail you to apologize for not returning your call earlier this week. We were in hearings before the Illinois Commerce Commission all last week, and Joe is in depositions this week in California

I understand the PBR TIF tarriff Atmos filed is set to come up on the agenda around June 2. The mediation on the PBR audit and the TIF amendment is currently set for July 23. We are fine with postponing consideration of the PBR TIF tarriff until after the mediation. Please let me know if you would like to discuss the matter, or if there is anything further you need from us. Thanks...

Misty Smith Kelley Baker, Donelson, Bearman & Caldwell, P.C. Chattanooga, TN mkelley@bdbc.com Direct Dial (423) 209-4148 Direct Fax (423) 752-9549

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